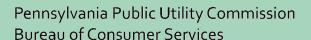


# Report on 2019 Universal Service Programs & Collections Performance

of the Pennsylvania Electric Distribution Companies & Natural Gas Distribution Companies







# Universal Service Programs & Collections Performance 2019

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#### 1. Introduction

The Pennsylvania Public Utility Commission's (PUC) Annual Report on 2019 Universal Service Programs and Collections Performance includes data and performance measures for the seven major Pennsylvania electric distribution companies (EDCs) and the eight major natural gas distribution companies (NGDCs), during the 2019 calendar year.

The Electricity Generation Customer Choice and Competition Act<sup>2</sup> and the Natural Gas Choice and Competition Act<sup>2</sup> opened the electric generation and natural gas supply markets to competition. In doing so, the General Assembly wanted to ensure that electric and natural gas service remain universally available to all customers in the state. Consequently, both Acts contain provisions relating to universal electric and gas service, and require the Commission to maintain, at a minimum, the protections, policies, and services that assist customers who are low-income to afford electric and gas service.<sup>3</sup> The Acts also require the Commission to ensure that universal service and energy conservation policies are appropriately funded and available in each electric and natural gas distribution territory.<sup>4</sup>

To assist in fulfilling its universal service obligations, the Commission established standard reporting requirements for universal service and energy conservation for both the EDCs and the NGDCs.<sup>5</sup> The Universal Service and Energy Conservation Reporting Requirements (USRR) became effective Aug. 8, 1998, for EDCs and Dec. 16, 2000, for NGDCs.<sup>6</sup> This data assists the Commission in monitoring the progress of the EDCs and NGDCs in achieving universal service in their respective service territories. Beginning with 2003 data, FirstEnergy Corp. requested permission to identify and report separately on the four FirstEnergy utilities: Metropolitan Edison (Met-Ed), Pennsylvania Electric (Penelec), Pennsylvania Power (Penn Power) and West Penn Power (West Penn). The other utilities subjected to these reporting requirements are Duquesne Light (Duquesne), PECO-Electric, PPL Electric Utilities (PPL), Columbia Gas of Pennsylvania (Columbia), National Fuel Gas (NFG), PECO-Gas, Peoples Natural Gas (Peoples), Peoples-Equitable Division (Peoples-Equitable),<sup>7</sup> Philadelphia Gas Works (PGW),<sup>8</sup> UGI Utilities Inc. (UGI North, formerly UGI Penn Natural, and UGI South, formerly UGI Gas).<sup>9</sup>

Each year, the EDCs and NGDCs report the previous year's data by April 1. The PUC then conducts a data-cleaning and error-checking process, including both written and verbal dialogue between the PUC and public utilities. Uniformity issues are documented in various tables, charts and appendices and also are discussed in more detail in later chapters. The PUC continues to work with the public utilities to obtain uniform data that fully complies with the regulations.

<sup>&</sup>lt;sup>1</sup> 66 Pa. C.S. §§ 2801-2812

<sup>&</sup>lt;sup>2</sup> 66 Pa. C.S. Chapter 22

<sup>&</sup>lt;sup>3</sup> 66 Pa. C.S. §§ 2203(7), §§ 2802(10)

<sup>&</sup>lt;sup>4</sup> 66 Pa. C.S. §§ 2203(8), §§ 2804(9)

<sup>&</sup>lt;sup>5</sup> 52 Pa. Code §§ 54.71–54.78, §§ 62.1-62.8

<sup>&</sup>lt;sup>6</sup> 52 Pa. Code § 54.75 for EDCs and 52 Pa. Code § 62.5 for NGDCs

<sup>&</sup>lt;sup>7</sup> On Oct 3, 2019, at Docket No. R-2018-3006818, *et al.*, the Commission approved the merger of People Natural Gas' separate Peoples and Equitable rate districts into a single rate district known as Peoples Natural Gas LLC. Although this change took effect when Peoples Natural Gas LLC's amended tariff became effective on Oct. 29, 2019, the 2019 data was reported based on the separate rate districts.

<sup>&</sup>lt;sup>8</sup> 66 Pa. C.S. §1403 includes Philadelphia Gas Works (PGW), a city natural gas distribution operation, within the category of natural gas distribution utilities.

<sup>&</sup>lt;sup>9</sup> On Oct. 4, 2019, at Docket No. R-2018-3006814, *et al.*, the Commission approved the merger of of the UGI Utilities, Inc. separate rate districts – UGI South, UGI North, and UGI Central – into one rate district existing as UGI Utilities, Inc. – Gas Division. Although this change took effect when UGI's amended tariff became effective on Oct. 11, 2019, UGI Utilities' 2019 data was reported based on the separate rate districts.

#### **Treatment of Confirmed Low-Income Data Among the Collections Performance Data**

A low-income customer is defined as one whose household income is at or below 150% of the federal poverty income guidelines (FPIG).<sup>10</sup> A low-income customer is classified as confirmed low-income after their utility has obtained information that would reasonably place them within this FPIG level. Most confirmed low-income households are verified through the customer's receipt of a LIHEAP grant, enrollment in a Universal Service program or determined during the course of making a payment arrangement. Most confirmed low-income households are verified through the customer's receipt of a LIHEAP grant, enrollment in a Universal Service program or determined during the course of making a payment arrangement. We have included collection data about confirmed low-income customers for only a select number of collections performance measures. The confirmed low-income data tables are subsets of the Residential data tables appearing in Chapter 2 and are reported separately in the USRR.

#### **Universal Service Programs**

Universal Service is a collective name applied to the policies, protections and services that help low-income customers maintain public utility service and includes payment assistance programs, termination of service protections, energy reduction programs, and consumer education.<sup>11</sup> The Commission has made the Bureau of Consumer Services (BCS) responsible for monitoring and evaluating utilities' universal service programs. The goal in monitoring these programs is to ensure they increase the effectiveness of public utility collections while protecting the public's health and safety. There are four individual universal service programs.

The **Low-Income Usage Reduction Programs (LIURPs)** are energy conservation and education programs. Qualifying households receive an energy audit to assess household condition and energy usage; free installation of energy conservation and energy efficiency measures such as insulation, air sealing, and appliance installation if cost effective; and free education on energy conservation and usage reduction.

Customer Assistance Programs (CAPs) are payment assistance and debt forgiveness programs for low-income households. CAPs are intended to provide more affordable monthly bills based on a set energy burden standard. These lower rates are applied to ongoing usage as long as the household remains current and timely in paying its monthly CAP payments. CAP charges may take the form of a discounted price on actual usage on either all or a portion of the usage, 12 a percentage of the monthly bill, 13 or a monthly amount that is calculated upon a percentage of the household income. 14 Percentage of income plans are correlated directly to the household's income and the Commission-determined recommended energy burden percentage. CAP's debt forgiveness feature freezes a household's unpaid past debt upon entry into the program. As long as the household remains current and timely on their future CAP payments, the past debt is not collected and is forgiven in incremental amounts over time.

Customer Assistance and Referral Evaluation Services (CARES) are social service and referral programs for households encountering some form of extenuating circumstance or emergency that results in the household's inability to pay for public utility service. Qualifying households may receive counseling and/or direct referrals to community resources that can aid in resolving the emergency.

**Hardship Funds** are programs that make cash grants available to qualifying households to assist in the payment of outstanding debt owed to the public utility. They are primarily funded through contributions made by the public that are matched by, and paid directly to, the public utility.

<sup>&</sup>lt;sup>10</sup> See Appendix 3

<sup>&</sup>lt;sup>11</sup> Electricity Generation Customer Choice and Competition Act at 66 Pa.C.S.A. §2803 and Natural Gas Choice Competition Act at 66 Pa.C.S.A. §2202.

<sup>12</sup> Also referred to as a "rate discount bill."

<sup>&</sup>lt;sup>13</sup> Also referred to as a "percent of bill."

<sup>&</sup>lt;sup>14</sup> Also referred to as a "percent of income payment" (PIP).

#### **LIURP Regulations Review**

On Dec. 16, 2016, the Commission issued a Secretarial Letter entitled Initiative to Review and Revise the Existing Low-Income Usage Reduction Program (LIURP) Regulations at 52 Pa. Code §§ 58.1 – 58.18, under Docket No. L-2016-2557886. The proceeding is still ongoing at the time of this publication.

#### **CAP Policy Statement**

On Apr. 9, 2010, the PUC suspended portions<sup>15</sup> of the CAP policy statement.<sup>16</sup> The Department of Human Services' (DHS) policy change regarding the application of Low Income Home Energy Assistance Program<sup>17</sup> (LIHEAP) grants to a distribution utility's CAP made those sections inconsistent with its administration of LIHEAP.<sup>18</sup> The suspension of Sections 69.265(9)(ii-iii) of the Commission's regulations is still in effect.

The CAP Policy Statement was amended effective Mar. 21, 2020, pursuant to an order and annex entered on Nov. 5, 2019, and published in the Pennsylvania Bulletin on Mar. 21, 2020 (November 2019 Order and November 2019 Annex). The amendments to the CAP Policy Statement culminated from two proceedings begun in 2017 – Energy Affordability for Low-Income Customers at Docket No. M-2017-2587711 and Review of Universal Service and Energy Conservation Programs at Docket No. M 2017 2596907 – that comprehensively reviewed the policies, practices, procedures, and impacts of universal service programs on low-income customers and other ratepayers. Based on utility data, projections, and stakeholder comments in these two proceedings that were begun in 2017 and in other dockets, the Commission approved amendments to the CAP Policy Statement by the November 2019 Order and November 2019 Annex. The 2019 amendments to the CAP Policy Statement have no impact on electric and natural gas 2019 universal service data.

#### **Treatment of PECO Data**

PECO serves three types of customers: those who receive only electric service (electric only); those who receive both electric and gas service (combination/electric and gas); and those who receive only gas service (gas only). PECO also reports the electric and gas data separately. In order to split the second group (combination/electric and gas) for some of the data variables, PECO uses an allocation factor consistent with PECO's gas base rate filing of Mar. 31, 2008. The updated annual allocation factor for 2019 splits the combination group into 85% electric and 15% gas.

#### **Responsible Utility Customer Protection Act**

Act 201 of 2004<sup>21</sup> changed the rules that apply to cash deposits, reconnection of service, termination of service, payment arrangements, and the filing of termination complaints by consumers for electric, gas, and water. The goal was to increase timely collections while ensuring that service is available to all customers based on equitable terms and conditions.<sup>22</sup> The law is applicable to EDCs, water distribution utilities, and NGDCs with an annual operating income in excess of \$6,000,000.<sup>23</sup> Steam and wastewater utilities are not covered by Chapter 14. On Oct. 22, 2014, Chapter 14

<sup>&</sup>lt;sup>15</sup> 52 Pa. Code §§ 69.265(9)(ii-iii)

<sup>&</sup>lt;sup>16</sup> Amendments were made to the CAP Policy Statement in an Order entered on Nov. 5, 2019, at Docket No. M-2019-3012599. These amendments may impact future reports, beginning with 2020 data.

<sup>&</sup>lt;sup>17</sup> LIHEAP is a federally funded program, administered by DHS, which enables the state to help low-income households meet their home heating needs.

<sup>&</sup>lt;sup>18</sup> Set forth in DHS's 2010 Final LIHEAP State Plan

<sup>&</sup>lt;sup>19</sup> See *Final Policy Statement and Order*, Docket No. M 2019-3012599 (order and annex entered on Nov. 5, 2019).

<sup>&</sup>lt;sup>20</sup> The amendments to the CAP Policy Statement also reflect considerations and deliberations from the numerous utility-specific USECP proceedings and independent third-party reviews of universal service results that have taken places for over twenty years.

<sup>&</sup>lt;sup>21</sup> 66 Pa.C.S. §§1401-1418

<sup>&</sup>lt;sup>22</sup> 66 Pa. C.S. §1402

<sup>&</sup>lt;sup>23</sup> Small natural gas distribution utilities may voluntarily "opt in" to Chapter 14. 66 Pa. C.S. §1403.

was revised and renewed for a period of 10 years. The Commission recently amended Chapter 56 to make these regulations consistent with new Chapter 14.<sup>24</sup> BCS is required to provide a Report detailing the impact of Chapter 14 every five years. The first quinquennial report, *The Sixth Report To The General Assembly And The Governor Pursuant To Section 1415 – Implementation Of Chapter 14*, was provided to the General Assembly and the Governor on Jan. 31, 2020.<sup>25</sup> The next report is due in December 2024.

#### 2. Collection Performance

The regulations require EDCs and NGDCs to report various residential and confirmed low-income collection data. The following report reviews each of the collection measures and uses the data to arrive at calculated variables that are more useful in analyzing trends in collection performance. All of the data and statistics used in this chapter are drawn from information submitted by the public utilities. It is also important to note that we have reflected both the number of confirmed low-income customers and the number of estimated low-income customers in a public utility's given service territory. Industry averages may be calculated based on category totals and may not represent an average of rates shown in the tables. Additionally, some totals may be affected by rounding.

#### **Average Number of Residential Customers**

The number of residential customers represents an average of the 12 months of month-end data reported by the public utilities. The data includes all residential customers, including universal service program recipients.

#### Average Number of Residential Electric Customers - 2017-2019

Utility	2017 Residential Customers	2018 Residential Customers	2019 Residential Customers
Duquesne	532,204	535,487	538,534
Met-Ed	499,192	502,110	504,684
PECO-Electric	1,463,266	1,476,268	1,488,812
Penelec	501,533	501,456	500,877
Penn Power	144,286	145,285	146,017
PPL	1,223,076	1,227,683	1,233,836
West Penn	624,914	626,454	627,499
Total/Industry Average	4,988,471	5,014,743	5,040,259

<sup>&</sup>lt;sup>24</sup> Docket No. L-2015-2508421, published in Pennsylvania Bulletin June 1, 2019.

<sup>&</sup>lt;sup>25</sup> http://www.puc.pa.gov/general/publications reports/pdf/Chapter14-Biennial013020.pdf

# Average Number of Residential Natural Gas Customers – 2017-2019

Utility	2017 Residential Customers	2018 Residential Customers	2019 Residential Customers
Columbia	393,410	396,835	400,043
NFG	196,950	197,108	196,778
PECO-Gas	480,586	480,731	484,678
Peoples	333,761	334,790	335,583
Peoples-Equitable	247,930	248,408	247,801
PGW	474,960	477,533	480,347
UGI South	352,720	361,789	367,175
UGI North	154,319	156,554	157,025
Total/Industry Average	2,634,636	2,653,748	2,669,430

# Average Number of Confirmed Low-Income Electric Customers

Utility	Number of Confirmed Low-Income Customers	Percent of Residential Customers
Duquesne	48,373	9.0%
Met-Ed	73,647	14.6%
PECO-Electric	139,655	9.4%
Penelec	91,350	18.2%
Penn Power	20,221	13.8%
PPL	189,683	15.4%
West Penn	74,203	11.8%
Total/Industry Average	637,132	12.6%

# Average Number of Confirmed Low-Income Natural Gas Customers

Utility	Number of Confirmed Low-Income Customers	Percent of Residential Customers
Columbia	67,582	16.9%
NFG	24,987	12.7%
PECO-Gas	24,977	5.2%
Peoples	67,718	20.2%
Peoples-Equitable	41,585	16.8%
PGW	147,014	30.6%
UGI South	39,108	10.7%
UGI North	24,934	15.9%
Total/Industry Average	437,905	16.4%

#### Average Number of Confirmed Low-Income Electric Customers – 2017-2019

Utility	2017 Number of Confirmed Low-Income Customers	2018 Number of Confirmed Low-Income Customers	2019 Number of Confirmed Low-Income Customers
Duquesne	48,500	49,346	48,373
Met-Ed	69,787	72,200	73,647
PECO-Electric	155,803	146,100	139,655
Penelec	88,036	90,502	91,350
Penn Power	19,695	20,087	20,221
PPL	181,782	189,826	189,683
West Penn	68,644	72,291	74,203
Total/Industry Average	632,247	640,352	637,132

#### Average Number of Confirmed Low-Income Natural Gas Customers - 2017-2019

Utility	2017 Number of Confirmed Low-Income Customers	2018 Number of Confirmed Low-Income Customers	2019 Number of Confirmed Low-Income Customers
Columbia	67,959	67,590	67,582
NFG	25,612	22,423	24,987
PECO-Gas	27,784	25,704	24,977
Peoples	60,077	60,262	67,718
Peoples-Equitable	44,627	44,714	41,585
PGW	146,488	149,217	147,014
UGI South	33,508	34,802	39,108
UGI North	21,973	21,958	24,934
Total/Industry Average	428,028	426,670	437,905

The estimated low-income customers represent the public utility's approximation of its total (maximum) population of low-income customers in its service territory and is based on the latest census data available at the time of reporting. Census data is compiled by Pennsylvania State University annually and sent to the Commission for distribution to the public utilities for use in determining the estimated number of low-income customers.

#### **Number of Estimated Low-Income Electric Customers**

Utility	Number of Estimated Low-Income Customers	Estimated Percent of Residential Customers
Duquesne	103,720	19.3%
Met-Ed	116,570	23.1%
PECO-Electric	393,662	26.4%
Penelec	155,072	31.0%
Penn Power	35,872	24.6%
PPL	269,535	21.8%
West Penn	157,491	25.1%
Total/Industry Average	1,231,922	24.4%

# Number of Estimated Low-Income Natural Gas Customers

Utility	Number of Estimated Low-Income Customers	Estimated Percent of Residential Customers
Columbia	97,268	24.3%
NFG	60,947	31.0%
PECO-Gas	74,914	15.5%
Peoples	84,437	25.2%
Peoples-Equitable	58,791	23.7%
PGW	197,855	41.2%
UGI South	86,314	23.5%
UGI North	46,297	29.5%
Total/Industry Average	706,823	26.5%

# Number of Estimated Low-Income Electric Customers – 2017-2019

Utility	2017 Number of Estimated Low-Income Customers	2018 Number of Estimated Low-Income Customers	2019 Number of Estimated Low-Income Customers
Duquesne	134,808	95,316	103,720
Met-Ed	126,209	126,816	116,570
PECO-Electric	386,185	389,621	393,662
Penelec	166,354	166,285	155,072
Penn Power	38,499	38,733	35,872
PPL	262,000	258,786	269,535
West Penn	171,806	172,244	157,491
Total/Industry Average	1,285,861	1,247,801	1,231,922

# Number of Estimated Low-Income Natural Gas Customers – 2017-2019

Utility	2017 Number of Estimated Low-Income Customers	2018 Number of Estimated Low-Income Customers	2019 Number of Estimated Low-Income Customers
Columbia	101,375	99,925	97,268
NFG	58,785	59,009	60,947
PECO-Gas	73,381	74,121	74,914
Peoples	89,417	77,002	84,437
Peoples-Equitable	65,056	54,650	58,791
PGW	172,885	206,533	197,855
UGI South	92,051	90,220	86,314
UGI North	49,394	47,882	46,297
Total/Industry Average	702,344	709,342	706,823

#### **Payment Troubled Customers**

A payment troubled customer is a customer who has failed to maintain one or more payment arrangements in a 1-year period.<sup>26</sup> A **payment arrangement**<sup>27</sup> is an arrangement in which a customer who admits liability for billed service is permitted to pay the unpaid balance in one or more payments. Absent a change in income, the PUC can only offer a second payment arrangement to a payment troubled customer when all "catch-up" arrears are paid, or when a previous arrangement has been satisfied.<sup>28</sup> The public utilities have no restrictions on the number or terms of any payment arrangements they may choose to offer to payment troubled customers.

The following tables reflect an average of the 12 months of month-end data reported by the public utilities for payment troubled customer totals, <sup>29</sup> and include both residential and confirmed low-income subcategory to allow for the presentation of the percent of payment troubled customers which are confirmed low-income.

#### **Average Electric Payment Troubled Customers**

Utility	Residential	Confirmed Low-Income	Percent of Payment Troubled Customers which are Confirmed Low-Income
Duquesne	795	185	23.3%
Met-Ed	724	494	68.2%
PECO-Electric	2,443	531	21.7%
Penelec	720	527	73.2%
Penn Power	169	120	71.0%
PPL	196,086	63,709	32.5%
West Penn	703	483	68.7%
Total/Industry Average	201,640	66,049	32.8%

#### **Average Natural Gas Payment Troubled Customers**

Utility	Residential	Confirmed Low-Income	Percent of Payment Troubled Customers which are Confirmed Low-Income
Columbia	14,328	8,332	58.2%
NFG	8,812	4,379	49.7%
PECO-Gas	739	145	19.6%
Peoples	11,112	4,890	44.0%
Peoples-Equitable	8,120	3,725	45.9%
PGW	45,747	38,342	83.8%
UGI South	11,420	11,038	96.7%
UGI North	6,318	6,070	96.1%
Total/Industry Average	106,596	76,921	72.2%

<sup>&</sup>lt;sup>26</sup> 52 Pa. Code § 54.72 or § 62.2

<sup>&</sup>lt;sup>27</sup> 52 Pa. Code §56.2

<sup>&</sup>lt;sup>28</sup> 66 Pa. C.S. §1405(d)

<sup>&</sup>lt;sup>29</sup> 52 Pa. Code § 54.75(1)(vii) or § 62.5(a)(1)(x)

#### **Number of Payment Arrangements**

The method<sup>30</sup> by which utilities determine the total number of payment arrangements for reporting also takes into consideration the limitations in documenting and tracking payment arrangements. This sometimes results in treating a broken payment arrangement that is reinstated due to a "catch-up" payment as a new payment arrangement. The public utility and PUC-granted payment arrangement requests are both included in this category. However, CAP payment plans are not included in the count of payment arrangements.

The following tables reflect year-end payment arrangement totals, and include both residential and confirmed low-income categories to allow for the presentation of the percent of payment arrangements which are confirmed low-income.

### **Electric Payment Arrangements**

Utility	Residential	Confirmed Low-Income	Percent of Payment Arrangements which are Confirmed Low-Income
Duquesne	30,880	5,686	18.4%
Met-Ed	42,338	25,996	61.4%
PECO-Electric	63,217	9,275	14.7%
Penelec	42,414	28,802	67.9%
Penn Power	9,622	6,261	65.1%
PPL	116,072	73,152	63.0%
West Penn	41,596	28,802	69.2%
Total/Industry Average	346,139	177,974	51.4%

#### **Natural Gas Payment Arrangements**

Utility	Residential	Confirmed Low-Income	Percent of Payment Arrangements which are Confirmed Low-Income
Columbia	27,086	15,977	59.0%
NFG	18,604	9,915	53.3%
PECO-Gas	25,408	2,593	10.2%
Peoples	13,520	6,078	45.0%
Peoples-Equitable	10,022	4,772	47.6%
PGW	68,940	48,912	70.9%
UGI South	16,382	15,218	92.9%
UGI North	9,562	8,825	92.3%
Total/Industry Average	189,524	112,290	59.2%

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<sup>&</sup>lt;sup>30</sup> 52 Pa. Code § 54.75(1)(i) or § 62.5(a)(1)(i)

# Electric Payment Arrangements – Residential Electric Customers – 2017-2019

Utility	2017 Payment Arrangements	2018 Payment Arrangements	2019 Payment Arrangements	Percent Change 2017-19
Duquesne	28,691	33,334	30,880	7.6%
Met-Ed	38,305	43,034	42,338	10.5%
PECO-Electric	65,563	65,525	63,217	-3.6%
Penelec	39,435	43,057	42,414	7.6%
Penn Power	8,260	9,824	9,622	16.5%
PPL	122,421	120,568	116,072	-5.2%
West Penn	33,632	41,747	41,596	23.7%
Total/Industry Average	336,307	357,089	346,139	2.9%

# Natural Gas Payment Arrangements – Residential Natural Gas Customers – 2017-2019

Utility	2017 Payment Arrangements	2018 Payment Arrangements	2019 Payment Arrangements	Percent Change 2017-19
Columbia	24,597	27,781	27,086	10.1%
NFG	10,836	18,357	18,604	71.7%
PECO-Gas	24,896	25,443	25,408	2.1%
Peoples	15,752	24,992	13,520	-14.2%
Peoples-Equitable	13,073	18,539	10,022	-23.3%
PGW	83,184	85,067	68,940	-17.1%
UGI South	*28,770	*25,817	*16,382	-43.1%
UGI North	*14,857	*13,958	*9,562	-35.6%
Total/Industry Average	215,965	239,954	189,524	-12.2%

<sup>\*</sup>UGI South and UGI North performed limited credit and collection activities for most of 2017 through early 2019 due to system conversion issues.

# Electric Payment Arrangements – Confirmed Low-Income Electric Customers – 2017-2019

Utility	2017 Payment Arrangements	2018 Payment Arrangements	2019 Payment Arrangements	Percent Change 2017-19
Duquesne	5,881	8,622	5,686	-3.3%
Met-Ed	22,669	25,657	25,996	14.7%
PECO-Electric	8,417	9,317	9,275	10.2%
Penelec	26,002	28,662	28,802	10.8%
Penn Power	5,303	6,157	6,261	18.1%
PPL	80,109	76,896	73,152	-8.7%
West Penn	18,389	23,787	28,802	56.6%
Total/Industry Average	166,770	179,098	177,974	6.7%

# Natural Gas Payment Arrangements – Confirmed Low-Income Natural Gas Customers – 2017-2019

Utility	2017 Payment Arrangements	2018 Payment Arrangements	2019 Payment Arrangements	Percent Change 2017-19
Columbia	15,339	15,735	15,977	4.2%
NFG	6,194	11,522	9,915	60.1%
PECO-Gas	2,422	2,531	2,593	7.1%
Peoples	7,654	7,877	6,078	-20.6%
Peoples-Equitable	6,816	9,425	4,772	-30.0%
PGW	61,301	61,532	48,912	-20.2%
UGI South	*23,772	*23,241	*15,218	-36.0%
UGI North	*12,024	*12,527	*8,825	-26.6%
Total/Industry Average	135,522	144,390	112,290	-17.1%

<sup>\*</sup>UGI South and UGI North performed limited credit and collection activities for most of 2017 through early 2019 due to system conversion issues.

#### **Termination of Service**

**Termination of public utility service** is the most serious consequence of customer nonpayment and is viewed as a last resort when customers fail to meet their payment obligations. The termination rate is calculated by dividing the number of service terminations by the number of residential customers, allowing for a comparison of termination activities regardless of the number of residential consumers. Any significant increase in a termination rate could indicate a trend or pattern that the Commission may need to investigate.

#### Terminations - Residential Electric Customers - 2017-2019

Utility	2017 Terminations	2018 Terminations	2019 Terminations	Percent Change 2017-19
Duquesne	21,575	26,119	27,688	28.3%
Met-Ed	23,870	24,099	26,076	9.2%
PECO-Electric	89,257	84,893	92,497	3.6%
Penelec	21,096	19,949	21,065	-0.1%
Penn Power	4,360	4,089	4,293	-1.5%
PPL	42,216	44,971	53,340	26.4%
West Penn	14,234	13,577	19,743	38.7%
Total/Industry Average	216,608	217,697	244,702	13.0%

#### Terminations - Residential Natural Gas Customers - 2017-2019

Utility	2017 Terminations	2018 Terminations	2019 Terminations	Percent Change 2017-19
Columbia	10,728	10,859	10,770	0.4%
NFG	5,490	6,449	7,533	37.2%
PECO-Gas	19,813	19,815	22,036	11.2%
Peoples	9,744	9,707	11,255	15.5%
Peoples-Equitable	7,757	8,622	9,444	21.7%
PGW	27,443	25,576	29,048	5.8%
UGI South	*8,580	*15,924	*10,657	24.2%
UGI North	*4,840	*8,243	*6,652	37.4%
Total/Industry Average	94,395	105,195	107,395	13.8%

<sup>\*</sup>UGI South and UGI North performed limited credit and collection activities for most of 2017 through early 2019 due to system conversion issues.

#### Terminations - Confirmed Low-Income Electric Customers - 2017-2019

Utility	2017 Terminations	2018 Terminations	2019 Terminations	Percent Change 2017-19
Duquesne	*4,301	7,600	6,696	55.7%
Met-Ed	12,769	13,246	14,112	10.5%
PECO-Electric	21,950	22,657	21,081	-4.0%
Penelec	12,910	12,561	13,335	3.3%
Penn Power	2,484	2,431	2,636	6.1%
PPL	30,717	27,433	35,659	16.1%
West Penn	7,860	7,631	11,312	43.9%
Total/Industry Average	92,991	93,559	104,831	12.7%

<sup>\*</sup>Duquesne's 2017 terminations were affected by the budget billing issues resulting from the system conversion in 2016.

#### Terminations - Confirmed Low-Income Natural Gas Customers - 2017-2019

Utility	2017 Terminations	2018 Terminations	2019 Terminations	Percent Change 2017-19
Columbia	6,425	6,314	6,067	-5.6%
NFG	3,835	3,710	4,106	7.1%
PECO-Gas	4,917	4,990	4,734	-3.7%
Peoples	2,535	2,366	2,226	-12.2%
Peoples-Equitable	1,397	1,527	2,003	43.4%
PGW	19,887	17,567	19,724	-0.8%
UGI South	*5,649	*593	*597	-89.4%
UGI North	*3,357	*513	*586	-82.5%
Total/Industry Average	48,002	37,580	40,043	-16.6%

<sup>\*</sup>UGI South and UGI North performed limited credit and collection activities for most of 2017 through early 2019 due to system conversion issues.

#### Termination Rate - Residential Electric Customers - 2017-2019

Utility	2017 Termination Rate	2018 Termination Rate	2019 Termination Rate
Duquesne	4.1%	4.9%	5.1%
Met-Ed	4.8%	4.8%	5.2%
PECO-Electric	6.1%	5.8%	6.2%
Penelec	4.2%	4.0%	4.2%
Penn Power	3.0%	2.8%	2.9%
PPL	3.5%	3.7%	4.3%
West Penn	2.3%	2.2%	3.1%
Total/Industry Average	4.3%	4.3%	4.9%

# Termination Rate - Residential Natural Gas Customers - 2017-2019

Utility	2017 Termination Rate	2018 Termination Rate	2019 Termination Rate
Columbia	2.7%	2.7%	2.7%
NFG	2.8%	3.3%	3.8%
PECO-Gas	4.1%	4.1%	4.5%
Peoples	2.9%	2.9%	3.4%
Peoples-Equitable	3.1%	3.5%	3.4%
PGW	5.8%	5.4%	6.0%
UGI South	*2.4%	*4.4%	*2.9%
UGI North	*3.1%	*5.3%	*4.2%
Total/Industry Average	3.6%	4.0%	4.0%

<sup>\*</sup>UGI South and UGI North performed limited credit and collection activities for most of 2017 through early 2019 due to system conversion issues.

# Termination Rate - Confirmed Low-Income Electric Customers - 2017-2019

Utility	2017 Termination Rate	2018 Termination Rate	2019 Termination Rate
Duquesne	*8.9%	15.4%	13.8%
Met-Ed	18.3%	18.3%	19.2%
PECO-Electric	14.1%	15.5%	15.1%
Penelec	14.7%	13.9%	14.6%
Penn Power	12.6%	12.1%	13.0%
PPL	16.9%	14.5%	18.8%
West Penn	11.5%	10.6%	15.2%
Total/Industry Average	14.7%	14.6%	16.5%

<sup>\*</sup>Duquesne's 2017 terminations were affected by the budget billing issues resulting from the system conversion in 2016.

Termination Rate - Confirmed Low-Income Natural Gas Customers - 2017-2019

Utility	2017 Termination Rate	2018 Termination Rate	2019 Termination Rate
Columbia	9.5%	9.3%	9.0%
NFG	15.0%	16.5%	16.4%
PECO-Gas	17.7%	19.4%	19.0%
Peoples	4.2%	3.9%	3.3%
Peoples-Equitable	3.1%	3.4%	4.8%
PGW	13.6%	11.8%	13.4%
UGI South	*16.9%	*1.7%	*1.5%
UGI North	*15.3%	*2.3%	*2.4%
Total/Industry Average	11.2%	8.8%	9.1%

<sup>\*</sup>UGI South and UGI North performed limited credit and collection activities for most of 2017 through early 2019 due to system conversion issues.

#### **Reconnection of Service**

**Reconnection of service** occurs when customers either pay their debt in full or make a significant upfront payment to the public utility and agree to a payment arrangement for the balance owed. The **reconnection rate** is calculated by dividing the number of service reconnections by the number of terminations, allowing for a comparison of reconnection activities regardless of the number of residential consumers. The result is generally indicative of the success of a customer, whose service has been terminated, at getting service reconnected.

#### Reconnections - Residential Electric Customers - 2017-2019

Utility	2017 Reconnections	2018 Reconnections	2019 Reconnections	Percent Change 2017-19
Duquesne	15,622	19,522	21,468	37.4%
Met-Ed	19,607	19,916	22,325	13.9%
PECO-Electric	74,228	71,461	78,630	5.9%
Penelec	15,957	14,882	16,095	0.9%
Penn Power	3,415	3,186	3,449	1.0%
PPL	31,280	31,666	39,001	24.7%
West Penn	10,812	10,104	15,308	41.6%
Total/Industry Average	170,921	170,737	196,276	14.8%

#### Reconnections - Residential Natural Gas Customers - 2017-2019

Utility	2017 Reconnections	2018 Reconnections	2019 Reconnections	Percent Change 2017-19
Columbia	5,878	6,054	6,153	4.7%
NFG	4,578	4,224	4,926	7.6%
PECO-Gas	17,061	17,621	19,353	13.4%
Peoples	5,884	6,658	7,648	30.0%
Peoples-Equitable	5,171	6,055	6,598	27.6%
PGW	18,324	17,657	20,986	14.5%
UGI South	*4,816	*10,806	*7,825	62.5%
UGI North	*2,799	*5,539	*4,839	72.9%
Total/Industry Average	64,511	74,614	78,328	21.4%

<sup>\*</sup>UGI South and UGI North performed limited credit and collection activities for most of 2017 through early 2019 due to system conversion issues.

#### Reconnections - Confirmed Low-Income Electric Customers - 2017-2019

Utility	2017 Reconnections	2018 Reconnections	2019 Reconnections	Percent Change 2017-19
Duquesne	*3,233	5,875	5,499	70.1%
Met-Ed	9,461	9,931	11,242	18.8%
PECO-Electric	19,077	20,212	19,165	0.5%
Penelec	8,898	8,567	9,511	6.9%
Penn Power	1,660	1,620	1,911	15.1%
PPL	21,207	20,351	27,022	27.4%
West Penn	5,098	5,056	8,165	60.2%
Total/Industry Average	68,634	71,612	82,515	20.2%

<sup>\*</sup>Duquesne's 2017 reconnections were affected by the budget billing issues resulting from the system conversion in 2016.

#### Reconnections – Confirmed Low-Income Natural Gas Customers – 2017-2019

Utility	2017 Reconnections	2018 Reconnections	2019 Reconnections	Percent Change 2017-19
Columbia	3,123	3,133	3,134	0.4%
NFG	2,137	1,783	2,920	36.6%
PECO-Gas	4,022	4,252	4,234	5.3%
Peoples	1,528	1,736	1,589	4.0%
Peoples-Equitable	929	1,090	1,560	67.9%
PGW	14,702	13,404	15,549	5.8%
UGI South	*2,511	*691	*857	-65.9%
UGI North	*1,566	*548	*777	-50.4%
Total/Industry Average	30,518	26,637	30,620	0.3%

<sup>\*</sup>UGI South and UGI North performed limited credit and collection activities for most of 2017 through early 2019 due to system conversion issues.

#### Reconnection Rate - Residential Electric Customers - 2017-2019

Utility	2017 Reconnection Rate	2018 Reconnection Rate	2019 Reconnection Rate
Duquesne	72.4%	74.7%	77.5%
Met-Ed	82.1%	82.6%	85.6%
PECO-Electric	83.2%	84.2%	85.0%
Penelec	75.6%	74.6%	76.4%
Penn Power	78.3%	77.9%	80.3%
PPL	74.1%	70.4%	73.1%
West Penn	76.0%	74.4%	77.5%
Total/Industry Average	78.9%	78.4%	80.2%

#### Reconnection Rate - Residential Natural Gas Customers - 2017-2019

Utility	2017 Reconnection Rate	2018 Reconnection Rate	2019 Reconnection Rate
Columbia	54.8%	55.8%	57.1%
NFG	83.4%	65.5%	65.4%
PECO-Gas	86.1%	88.9%	87.8%
Peoples	60.4%	68.6%	68.0%
Peoples-Equitable	66.7%	70.2%	69.9%
PGW	66.8%	69.0%	72.2%
UGI South	*56.1%	*67.9%	*73.4%
UGI North	*57.8%	*67.2%	*72.7%
Total/Industry Average	68.3%	70.9%	72.9%

<sup>\*</sup>UGI South and UGI North performed limited credit and collection activities for most of 2017 through early 2019 due to system conversion issues.

# Reconnection Rate - Confirmed Low-Income Electric Customers - 2017-2019

Utility	2017 Reconnection Rate	2018 Reconnection Rate	2019 Reconnection Rate
Duquesne	75.2%	77.3%	82.1%
Met-Ed	74.1%	75.0%	79.7%
PECO-Electric	86.9%	89.2%	90.9%
Penelec	68.9%	68.2%	71.3%
Penn Power	66.8%	66.6%	72.5%
PPL	69.0%	74.2%	75.8%
West Penn	64.9%	66.3%	72.2%
Total/Industry Average	73.8%	76.5%	78.7%

#### Reconnection Rate - Confirmed Low-Income Natural Gas Customers - 2017-2019

Utility	2017 Reconnection Rate	2018 Reconnection Rate	2019 Reconnection Rate
Columbia	48.6%	49.6%	51.7%
NFG	55.7%	48.1%	71.1%
PECO-Gas	81.8%	85.2%	89.4%
Peoples	60.3%	73.4%	71.4%
Peoples-Equitable	66.5%	71.4%	77.9%
PGW	73.9%	76.3%	78.8%
UGI South	*44.5%	*116.5%	*143.6%
UGI North	*46.6%	*106.8%	*132.6%
Total/Industry Average	63.6%	69.6%	76.5%

<sup>\*</sup>UGI South and UGI North performed limited credit and collection activities for most of 2017 through early 2019 due to system conversion issues.

#### **Average Number of Customers in Debt**

Two categories exist for reporting customers overdue or in debt. The first includes customers who are on a payment arrangement, and the second includes customers who are not on a payment arrangement. Those "on a payment arrangement" include both public utility and PUC-granted payment arrangements. Debt that is on a payment arrangement is considered active and is often easier to collect than debt not on a payment arrangement. Debt that is not on a payment arrangement can become "uncollectable debt." Uncollectable debt often leads to an increase in gross write-offs, which are recovered across all ratepayers in public utility rates.

Many factors affect the number of customers in debt, including customer income level and ability to pay, public utility collection practices, public utility termination practices, and the affordability of customer bills. Public utility collection policies vary and therefore also influence the "overdue" or "in debt" categorization.

One of the stated purposes of the Chapter 56 regulations<sup>31</sup> is to "provide functional alternatives to termination." Customers who make a payment arrangement on an outstanding balance have acknowledged that they are aware of the outstanding debt, and have avoided any imminent threat of termination.

Two factors affect the uniformity of the data reported regarding the number of overdue customers and the dollars in debt associated with those customers. First, public utilities use different methods for determining when an account is overdue. Public utilities consider either the due date of the bill or the transmittal date of the bill to be day zero. The transmittal date is 20 days before the due date. For USRR comparative purposes, public utilities are requested to consider the due date as day zero and to report debt that is at least 30 days overdue.

Duquesne Light, Met-Ed, Penelec, Penn Power, West Penn, Columbia, Peoples, Peoples-Equitable, UGI North and UGI South reported according to the method requested. The variance among the other EDCs and NGDCs shows a difference of no more than 20 days from that method. PECO Electric and Gas, PPL, and PGW report debt that is 10 days old, meaning these public utilities are overstating the debt compared to public utilities that reported debt as 30 days overdue. NFG reports debt that is about 40 days old, meaning NFG is understating its debt relative to the other public utilities.

<sup>&</sup>lt;sup>31</sup> 52 Pa. Code § 56.1

The second factor affecting the arrearage data uniformity is when a public utility moves a terminated or discontinued account from active status (included in the reporting) to inactive status (excluded from the reporting). Public utility collection policies and accounting practices affect the timing.

See Appendix 1 for a chart showing the different methods public utilities use to determine overdue accounts and how they compare to the preferred method (30 days overdue). See Appendix 2 for the methods public utilities use to determine when an account is removed from active status after termination of service or discontinuance of service.

CAP recipients are excluded from all data tables referencing the number of customers in debt, the dollars in debt, and gross residential write-offs.

The number of residential and confirmed low-income customers in debt on arrangement and not on arrangement represent an average of the 12 months of month-end data reported by the public utilities. Total number of customers in debt may be slightly off due to rounding of figures in the categories on arrangement and not on arrangement.

#### Average Number of Residential Electric Customers in Debt

Utility	Number of Customers in Debt on an Arrangement	Number of Customers in Debt Not on an Arrangement	Total of Customers in Debt
Duquesne	11,629	30,449	42,078
Met-Ed	20,389	24,750	45,140
PECO-Electric	17,310	85,357	102,667
Penelec	22,692	28,138	50,830
Penn Power	5,313	6,860	12,173
PPL	69,227	126,859	196,086
West Penn	22,704	31,376	54,081
Total/Industry Average	169,264	333,789	503,055

#### Average Number of Residential Natural Gas Customers in Debt

Utility	Number of Customers in Debt on an Arrangement	Number of Customers in Debt Not on an Arrangement	Total of Customers in Debt
Columbia	16,875	10,572	27,447
NFG	15,584	14,826	30,410
PECO-Gas	6,231	20,063	26,294
Peoples	8,071	16,868	24,939
Peoples-Equitable	5,911	13,256	19,166
PGW	17,556	60,273	77,829
UGI South	14,625	26,680	41,305
UGI North	8,143	11,733	19,876
Total/Industry Average	92,996	174,271	267,266

# Average Number of Confirmed Low-Income Electric Customers in Debt

Utility	Number of Customers in Debt on an Arrangement	Number of Customers in Debt Not on an Arrangement	Total of Customers in Debt
Duquesne	2,488	2,716	5,205
Met-Ed	13,147	9,621	22,768
PECO-Electric	3,168	5,138	8,306
Penelec	15,807	12,564	28,371
Penn Power	3,587	2,827	6,414
PPL	21,256	42,453	63,708
West Penn	14,333	11,312	25,646
Total/Industry Average	73,786	86,631	160,418

# Average Number of Confirmed Low-Income Natural Gas Customers in Debt

Utility	Number of Customers in Debt on an Arrangement	Number of Customers in Debt Not on an Arrangement	Total of Customers in Debt
Columbia	7,877	3,115	10,992
NFG	7,058	4,420	11,477
PECO-Gas	981	1,319	2,300
Peoples	4,047	4,748	8,795
Peoples-Equitable	3,072	3,313	6,385
PGW	12,058	3,061	15,119
UGI South	13,537	1,075	14,612
UGI North	7,483	891	8,374
Total/Industry Average	56,113	21,942	78,054

# Average Number of Residential Electric Customers in Debt – 2017-2019

Utility	2017 Total of Customers in Debt	2018 Total of Customers in Debt	2019 Total of Customers in Debt	Percent Change 2017-19
Duquesne	46,149	44,432	42,078	-8.8%
Met-Ed	42,739	45,281	45,140	5.6%
PECO-Electric	96,886	103,616	102,667	6.0%
Penelec	47,943	50,665	50,830	6.0%
Penn Power	11,833	11,993	12,173	2.9%
PPL	212,174	206,835	196,086	-7.6%
West Penn	48,549	52,047	54,081	11.4%
Total/Industry Average	506,273	514,869	503,055	-0.6%

# Average Number of Residential Natural Gas Customers in Debt - 2017-2019

Utility	2017 Total of Customers in Debt	2018 Total of Customers in Debt	2019 Total of Customers in Debt	Percent Change 2017-19
Columbia	26,619	27,327	27,447	3.1%
NFG	23,760	26,784	30,410	28.0%
PECO-Gas	24,978	26,877	26,294	5.3%
Peoples	26,038	26,118	24,939	-4.2%
Peoples-Equitable	20,002	19,962	19,166	-4.2%
PGW	86,230	85,514	77,829	-9.7%
UGI South	*35,094	*47,420	*41,305	17.7%
UGI North	*15,955	*22,274	*19,876	24.6%
Total/Industry Average	*258,676	282,276	267,266	3.3%

<sup>\*</sup>UGI South and UGI North performed limited credit and collection activities for most of 2017 through early 2019 due to system conversion issues.

# Average Number of Confirmed Low-Income Electric Customers in Debt - 2017-2019

Utility	2017 Total of Customers in Debt	2018 Total of Customers in Debt	2019 Total of Customers in Debt	Percent Change 2017-19
Duquesne	7,508	6,748	5,205	-30.7%
Met-Ed	20,823	22,362	22,768	9.3%
PECO-Electric	10,052	10,146	8,306	-17.4%
Penelec	26,273	27,959	28,371	8.0%
Penn Power	6,087	6,221	6,414	5.4%
PPL	66,576	65,670	63,708	-4.3%
West Penn	20,058	23,049	25,646	27.9%
Total/Industry Average	157,377	162,155	160,418	1.9%

#### Average Number of Confirmed Low-Income Natural Gas Customers in Debt - 2017-2019

Utility	2017 Total of Customers in Debt	2018 Total of Customers in Debt	2019 Total of Customers in Debt	Percent Change 2017-19
Columbia	11,059	10,749	10,992	-0.6%
NFG	9,252	9,369	11,477	24.0%
PECO-Gas	2,493	2,519	2,300	-7.7%
Peoples	9,249	9,588	8,795	-4.3%
Peoples-Equitable	6,790	7,010	6,385	-5.4%
PGW	19,451	19,804	15,119	-22.3%
UGI South	12,046	12,601	14,612	21.3%
UGI North	6,598	7,135	8,374	26.9%
Total/Industry Avg	76,938	78,775	78,054	1.5%

#### **Percent of Customers in Debt**

The **percent of customers in debt** is a useful statistic that highlights utility collection activity and the need for universal service programs. A public utility with a low percent of its residential customers in debt should experience better cash flow and have a better credit rating than one with a high percent of its residential customers in debt. The percent of customers in debt is calculated by dividing the number of customers in debt by the total number of residential customers. This calculation is done for both groups of customers in debt — those on a payment arrangement and those not on a payment arrangement. The total percent of customers in debt may be slightly off due to rounding of figures in the categories on arrangement and not on arrangement.

#### Percent of Total Residential Electric Customers in Debt

Utility	Customers in Debt on an Arrangement	Customers in Debt Not on an Arrangement	Total Percent of Customers in Debt
Duquesne	2.2%	5.7%	7.8%
Met-Ed	4.0%	4.9%	8.9%
PECO-Electric	1.2%	5.7%	6.9%
Penelec	4.5%	5.6%	10.1%
Penn Power	3.6%	4.7%	8.3%
PPL	5.6%	10.3%	15.9%
West Penn	3.6%	5.0%	8.6%
Total/Industry Average	3.4%	6.6%	10.0%

# Percent of Total Residential Natural Gas Customers in Debt

Utility	Customers in Debt on an Arrangement	Customers in Debt Not on an Arrangement	Total Percent of Customers in Debt
Columbia	4.2%	2.6%	6.9%
NFG	7.9%	7.5%	15.5%
PECO-Gas	1.3%	4.1%	5.4%
Peoples	2.4%	5.0%	7.4%
Peoples-Equitable	2.4%	5.3%	7.7%
PGW	3.7%	12.5%	16.2%
UGI South	4.0%	7.3%	11.2%
UGI North	5.2%	7.5%	12.7%
Total/Industry Average	3.5%	6.5%	10.0%

# Percent of Confirmed Low-Income Electric Customers in Debt

Utility	Customers in Debt on an Arrangement	Customers in Debt Not on an Arrangement	Total Percent of Customers in Debt
Duquesne	5.1%	5.6%	10.8%
Met-Ed	17.9%	13.1%	30.9%
PECO-Electric	2.3%	3.7%	5.9%
Penelec	17.3%	13.8%	31.1%
Penn Power	17.7%	14.0%	31.7%
PPL	11.2%	22.4%	33.6%
West Penn	19.3%	15.2%	34.6%
Total/Industry Average	11.6%	13.6%	25.2%

# Percent of Confirmed Low-Income Natural Gas Customers in Debt

Utility	Customers in Debt on an Arrangement	Customers in Debt Not on an Arrangement	Total Percent of Customers in Debt
Columbia	11.7%	4.6%	16.3%
NFG	28.2%	17.7%	45.9%
PECO-Gas	3.9%	5.3%	9.2%
Peoples	6.0%	7.0%	13.0%
Peoples-Equitable	7.4%	8.0%	15.4%
PGW	8.2%	2.1%	10.3%
UGI South	34.6%	2.7%	37.4%
UGI North	30.0%	3.6%	33.6%
Total/Industry Average	12.8%	5.0%	17.8%

#### **Residential Customer Debt in Dollars Owed**

The amount of money owed has an impact on utility expenses, making up part of the public utility's distribution charge. Higher dollars not on an **arrangement** represent greater risk for those dollars to be uncollectible. Total dollars in debt may be slightly off due to rounding of figures in the categories on arrangement and not on arrangement.

#### **Dollars in Debt - Residential Electric Customers**

Utility	Dollars in Debt on an Arrangement	Dollars in Debt Not on an Arrangement	Total Dollars in Debt
Duquesne	\$9,801,493	\$6,328,637	\$16,130,130
Met-Ed	\$13,601,407	\$6,668,712	\$20,270,119
PECO-Electric	\$9,849,101	\$21,529,246	\$31,378,347
Penelec	\$16,227,144	\$7,611,131	\$23,838,275
Penn Power	\$4,212,239	\$2,051,753	\$6,263,993
PPL	\$34,653,397	\$49,552,822	\$84,206,219
West Penn	\$15,317,119	\$8,668,010	\$23,985,129
Total/Industry Average	\$103,661,900	\$102,410,311	\$206,072,212

#### Dollars in Debt - Residential Natural Gas Customers

Utility	Dollars in Debt on an Arrangement	Dollars in Debt Not on an Arrangement	Total Dollars in Debt
Columbia	\$11,265,336	\$3,674,251	\$14,939,587
NFG	\$1,929,704	\$3,512,520	\$5,442,224
PECO-Gas	\$4,154,868	\$7,850,209	\$12,005,078
Peoples	\$2,230,278	\$3,841,184	\$6,071,462
Peoples-Equitable	\$1,516,421	\$2,600,759	\$4,117,180
PGW	\$9,624,197	\$29,953,186	\$39,572,383
UGI South	\$9,288,818	\$4,767,048	\$14,055,866
UGI North	\$5,990,011	\$2,853,527	\$8,843,538
Total/Industry Average	\$45,999,633	\$59,052,684	\$105,047,318

# **Dollars in Debt – Confirmed Low-Income Electric Customers**

Utility	Dollars in Debt on an Arrangement	Dollars in Debt Not on an Arrangement	Total Dollars in Debt
Duquesne	\$3,021,061	\$1,348,514	\$4,369,575
Met-Ed	\$9,294,812	\$3,246,271	\$12,541,083
PECO-Electric	\$2,642,124	\$3,264,893	\$5,907,018
Penelec	\$11,685,059	\$4,115,064	\$15,800,124
Penn Power	\$2,875,908	\$1,018,726	\$3,894,634
PPL	\$8,910,006	\$34,270,605	\$43,180,611
West Penn	\$10,249,161	\$4,068,147	\$14,317,307
Total/Industry Average	\$48,678,131	\$51,332,220	\$100,010,352

# Dollars in Debt - Confirmed Low-Income Natural Gas Customers

Utility	Dollars in Debt on an Arrangement	Dollars in Debt Not on an Arrangement	Total Dollars in Debt
Columbia	\$5,947,599	\$1,209,704	\$7,157,303
NFG	\$1,088,696	\$1,755,455	\$2,844,150
PECO-Gas	\$1,014,301	\$1,276,799	\$2,291,100
Peoples	\$1,157,010	\$1,498,244	\$2,655,254
Peoples-Equitable	\$796,181	\$938,388	\$1,734,569
PGW	\$6,244,303	\$2,345,463	\$8,589,766
UGI South	\$8,869,003	\$415,286	\$9,284,289
UGI North	\$5,666,763	\$362,872	\$6,029,635
Total/Industry Average	\$30,783,856	\$9,802,211	\$40,586,066

#### Dollars in Debt - Residential Electric Customers - 2017-2019

Utility	2017 Total Dollars in Debt	2018 Total Dollars in Debt	2019 Total Dollars in Debt	Percent Change 2017-19
Duquesne	\$21,127,172	\$19,462,675	\$16,130,130	-23.7%
Met-Ed	\$17,263,485	\$19,924,206	\$20,270,119	17.4%
PECO-Electric	\$26,316,954	\$28,207,515	\$31,378,347	19.2%
Penelec	\$19,305,202	\$22,658,514	\$23,838,275	23.5%
Penn Power	\$5,350,600	\$5,904,875	\$6,263,993	17.1%
PPL	\$93,937,614	\$92,356,281	\$84,206,219	-10.4%
West Penn	\$17,341,825	\$21,179,368	\$23,985,129	38.3%
Total/Industry Average	\$200,642,852	\$209,693,434	\$206,072,212	2.7%

# Dollars in Debt - Residential Natural Gas Customers - 2017-2019

Utility	2017 Total Dollars in Debt	2018 Total Dollars in Debt	2019 Total Dollars in Debt	Percent Change 2017-19
Columbia	\$12,125,914	\$13,855,849	\$14,939,587	23.2%
NFG	\$4,968,503	\$5,106,543	\$5,442,224	9.5%
PECO-Gas	\$9,718,969	\$10,294,587	\$12,005,078	23.5%
Peoples	\$5,289,877	\$5,804,741	\$6,071,462	14.8%
Peoples-Equitable	\$3,526,443	\$3,832,780	\$4,117,180	15.8%
PGW	\$40,854,115	\$42,144,065	\$39,572,383	-3.1%
UGI South	*\$7,933,919	*\$13,931,294	*\$14,055,866	77.2%
UGI North	*\$4,481,840	*\$8,295,323	*\$8,843,538	97.3%
Total/Industry Average	*\$88,899,580	\$103,265,182	\$105,047,318	18.2%

<sup>\*</sup>UGI South and UGI North performed limited credit and collection activities for most of 2017 through early 2019 due to system conversion issues.

#### Dollars in Debt - Confirmed Low-Income Electric Customers - 2017-2019

Utility	2017 Total CLI Dollars in Debt	2018 Total CLI Dollars in Debt	2019 Total CLI Dollars in Debt	Percent Change 2017-19
Duquesne	\$7,618,075	\$6,839,392	\$4,369,575	-42.6%
Met-Ed	\$10,315,367	\$11,968,646	\$12,541,083	21.6%
PECO-Electric	\$4,960,119	\$5,454,863	\$5,907,018	19.1%
Penelec	\$12,450,341	\$14,777,185	\$15,800,124	26.9%
Penn Power	\$3,298,746	\$3,653,811	\$3,894,634	18.1%
PPL	\$46,459,644	\$46,625,017	\$43,180,611	-7.1%
West Penn	\$8,785,974	\$11,664,300	\$14,317,307	63.0%
Total/Industry Average	\$93,888,266	\$100,983,214	\$100,010,352	6.5%

#### Dollars in Debt - Confirmed Low-Income Natural Gas Customers - 2017-2019

Utility	2017 Total CLI Dollars in Debt	2018 Total CLI Dollars in Debt	2019 Total CLI Dollars in Debt	Percent Change 2017-19
Columbia	\$6,079,091	\$6,476,308	\$7,157,303	17.7%
NFG	\$2,642,970	\$2,523,530	\$2,844,150	7.6%
PECO-Gas	\$1,940,009	\$1,997,986	\$2,291,100	18.1%
Peoples	\$2,421,696	\$2,689,824	\$2,655,254	3.6%
Peoples-Equitable	\$1,484,494	\$1,709,082	\$1,734,569	16.3%
PGW	\$10,903,801	\$11,209,481	\$8,589,766	-21.2%
UGI South	*\$4,748,568	*\$7,416,246	*\$9,284,289	95.5%
UGI North	*\$2,781,563	*\$4,615,167	*\$6,029,635	116.8%
Total/Industry Average	\$33,002,191	\$38,637,624	\$40,586,066	22.4%

<sup>\*</sup>UGI South and UGI North performed limited credit and collection activities for most of 2017 through early 2019 due to system conversion issues.

#### Percent of Total Dollars Owed – On an Arrangement Versus Not on an Arrangement

The **percent of total dollars owed** in the two reporting categories is calculated by dividing the total dollars owed in a category by the overall total dollars owed. Higher percentages of dollars not on an arrangement represent greater uncollectible risk.

# Percent of Dollars Owed on an Arrangement – Residential Electric Customers

Utility	Percent of Dollars Owed – On an Arrangement	Percent of Dollars Owed – Not on an Arrangement
Duquesne	60.8%	39.2%
Met-Ed	67.1%	32.9%
PECO-Electric	31.4%	68.6%
Penelec	68.1%	31.9%
Penn Power	67.2%	32.8%
PPL	41.2%	58.8%
West Penn	63.9%	36.1%
Total/Industry Average	50.3%	49.7%

# Percent of Dollars Owed on an Agreement – Residential Natural Gas Customers

Utility	Percent of Dollars Owed – On an Arrangement	Percent of Dollars Owed – Not on an Arrangement
Columbia	75.4%	24.6%
NFG	35.5%	64.5%
PECO-Gas	34.6%	65.4%
Peoples	36.7%	63.3%
Peoples-Equitable	36.8%	63.2%
PGW	24.3%	75.7%
UGI South	66.1%	33.9%
UGI North	67.7%	32.3%
Total/Industry Average	43.8%	56.2%

# Percent of Dollars Owed on an Arrangement – Confirmed Low-Income Electric Customers

Utility	Percent of Dollars Owed – on an Arrangement	Percent of Dollars Owed – Not on an Arrangement
Duquesne	69.1%	30.9%
Met-Ed	74.1%	25.9%
PECO-Electric	44.7%	55.3%
Penelec	74.0%	26.0%
Penn Power	73.8%	26.2%
PPL	20.6%	79.4%
West Penn	71.6%	28.4%
Total/Industry Average	48.7%	51.3%

# Percent of Dollars Owed on an Arrangement – Confirmed Low-Income Natural Gas Customers

Utility	Percent of Dollars Owed – on an Arrangement	Percent of Dollars Owed – Not on an Arrangement
Columbia	83.1%	16.9%
NFG	38.3%	61.7%
PECO-Gas	44.3%	55.7%
Peoples	43.6%	56.4%
Peoples-Equitable	45.9%	54.1%
PGW	72.7%	27.3%
UGI South	95.5%	4.5%
UGI North	94.0%	6.0%
Total/Industry Average	75.8%	24.2%

#### **Average Arrearage**

Average arrearage is calculated by dividing the total dollars in debt by the number of customers in debt. This shows the average arrearage (debt) carried by each customer with an overdue balance. Larger average arrearages may take more time for customers to pay off and pose more of an uncollectible risk than smaller average arrearages. The overall average arrearage amount is based on the total dollars and number of customers in debt and does not reflect an average of the two amounts in the table below.

#### Average Arrearage – Residential Electric Customers

Utility	Average Arrearage on an Arrangement	Average Arrearage Not on an Arrangement	Overall Average Arrearage
Duquesne	\$842.85	\$207.84	\$383.34
Met-Ed	\$667.10	\$269.44	\$449.05
PECO-Electric	\$568.98	\$252.23	\$305.63
Penelec	\$715.10	\$270.49	\$468.98
Penn Power	\$792.82	\$299.09	\$514.58
PPL	\$500.58	\$390.61	\$429.44
West Penn	\$674.64	\$276.26	\$443.50
Total/Industry Average	\$612.43	\$306.81	\$409.64

# Average Arrearage – Residential Natural Gas Customers

Utility	Average Arrearage on an Arrangement	Average Arrearage Not on an Arrangement	Overall Average Arrearage
Columbia	\$667.58	\$347.55	\$544.31
NFG	\$123.83	\$236.92	\$178.96
PECO-Gas	\$666.81	\$391.28	\$456.57
Peoples	\$276.33	\$227.72	\$243.45
Peoples-Equitable	\$256.54	\$196.19	\$214.82
PGW	\$548.20	\$496.96	\$508.45
UGI South	\$635.13	\$178.67	\$340.29
UGI North	\$735.60	\$243.21	\$444.94
Total/Industry Average	\$494.64	\$338.86	\$393.04

# Average Arrearage – Confirmed Low-Income Electric Customers

Utility	Average Arrearage on an Arrangement	Average Arrearage Not on an Arrangement	Overall Average Arrearage
Duquesne	\$1,214.25	\$496.51	\$839.50
Met-Ed	\$706.99	\$337.42	\$550.82
PECO-Electric	\$834.00	\$635.44	\$711.17
Penelec	\$739.23	\$327.53	\$556.91
Penn Power	\$801.76	\$360.36	\$607.21
PPL	\$419.18	\$807.26	\$677.79
West Penn	\$715.07	\$359.63	\$558.27
Total/Industry Average	\$659.72	\$592.54	\$623.44

# Average Arrearage - Confirmed Low-Income Natural Gas Customers

Utility	Average Arrearage on an Arrangement	Average Arrearage Not on an Arrangement	Overall Average Arrearage
Columbia	\$755.06	\$388.35	\$651.14
NFG	\$154.25	\$397.16	\$247.81
PECO-Gas	\$1,033.95	\$968.01	\$996.13
Peoples	\$285.89	\$315.55	\$301.90
Peoples-Equitable	\$259.17	\$283.24	\$271.66
PGW	\$517.86	\$766.24	\$568.14
UGI South	\$655.17	\$386.31	\$635.39
UGI North	\$757.28	\$407.26	\$720.04
Total/Industry Average	\$548.60	\$446.73	\$519.97

# Average Arrearage – Residential Electric Customers – 2017-2019

Utility	2017 Average Arrearage	2018 Average Arrearage	2019 Average Arrearage	Percent Change 2017-19
Duquesne	\$457.80	\$438.03	\$383.34	-16.3%
Met-Ed	\$403.93	\$440.02	\$449.05	11.2%
PECO-Electric	\$271.63	\$272.23	\$305.63	12.5%
Penelec	\$402.67	\$447.22	\$468.98	16.5%
Penn Power	\$452.18	\$492.36	\$514.58	13.8%
PPL	\$442.74	\$446.52	\$429.44	-3.0%
West Penn	\$357.20	\$406.93	\$443.50	24.2%
Total/Industry Average	\$396.31	\$407.28	\$409.64	3.4%

# Average Arrearage – Residential Natural Gas Customers – 2017-2019

Utility	2017 Average Arrearage	2018 Average Arrearage	2019 Average Arrearage	Percent Change 2017-19
Columbia	\$455.54	\$507.04	\$544.31	19.5%
NFG	\$209.11	\$190.66	\$178.96	-14.4%
PECO-Gas	\$389.10	\$383.03	\$456.57	17.3%
Peoples	\$203.16	\$222.25	\$243.45	19.3%
Peoples-Equitable	\$176.30	\$192.00	\$214.82	21.3%
PGW	\$473.78	\$492.83	\$508.45	7.3%
UGI South	*\$226.08	*\$293.79	*\$340.29	50.5%
UGI North	*\$280.91	*\$372.42	*\$444.94	58.4%
Total/Industry Average	\$343.67	\$365.83	\$393.04	14.4%

<sup>\*</sup>UGI South and UGI North performed limited credit and collection activities for most of 2017 through early 2019 due to system conversion issues.

# Average Arrearage – Confirmed Low-Income Electric Customers – 2017-2019

Utility	2017 Average Arrearage	2018 Average Arrearage	2019 Average Arrearage	Percent Change 2017-19
Duquesne	\$1,014.66	\$1,013.54	\$839.50	-17.3%
Met-Ed	\$495.38	\$535.22	\$550.82	11.2%
PECO-Electric	\$493.45	\$537.64	\$711.17	44.1%
Penelec	\$473.88	\$528.53	\$556.91	17.5%
Penn Power	\$541.93	\$587.33	\$607.21	12.0%
PPL	\$697.84	\$709.99	\$677.79	-2.9%
West Penn	\$438.03	\$506.07	\$558.27	27.5%
Total/Industry Average	\$596.58	\$622.76	\$623.44	4.5%

#### Average Arrearage - Confirmed Low-Income Natural Gas Customers - 2017-2019

Utility	2017 Average Arrearage	2018 Average Arrearage	2019 Average Arrearage	Percent Change 2017-19
Columbia	\$549.70	\$602.49	\$651.14	18.5%
NFG	\$285.66	\$269.36	\$247.81	-13.3%
PECO-Gas	\$778.23	\$792.98	\$996.13	28.0%
Peoples	\$261.83	\$280.54	\$301.90	15.3%
Peoples-Equitable	\$218.63	\$243.81	\$271.66	24.3%
PGW	\$560.59	\$566.02	\$568.14	1.3%
UGI South	*\$394.20	*\$588.52	*\$635.39	61.2%
UGI North	*\$421.59	*\$646.81	*\$720.04	70.8%
<b>Total/Industry Average</b>	\$428.95	\$490.48	\$519.97	21.2%

<sup>\*</sup>UGI South and UGI North performed limited credit and collection activities for most of 2017 through early 2019 due to system conversion issues.

#### Accounts Exceeding \$10,000 in Arrearages

On Dec. 22, 2014, Act 155 became effective, reauthorizing and amending Chapter 14 of the Public Utility Code (66 Pa. C.S. §§ 1401-1419), Responsible Utility Customer Protection. Act 155 implemented a new reporting requirement<sup>32</sup> for the public utilities to report data regarding the number of active (*i.e.* accounts not final billed) residential accounts that exceed \$10,000 in arrearages at the end of each calendar year, along with those account balances.<sup>33</sup> We present that data in the tables below, noting that PECO has reported electric and gas accounts together. Peoples and Peoples-Equitable have also reported combined data. The average arrearage is calculated by dividing the total arrearage (sum of all account balances over \$10,000) by the number of accounts.

### Residential Total Number of Accounts Over \$10,000 - Electric Customers - 2017-2019

Utility	2017 Total Number of Accounts over 10k	2018 Total Number of Accounts over 10k	2019 Total Number of Accounts over 10k	Percent Change 2017-19
Duquesne	51	46	25	-51.0%
Met-Ed	34	48	50	47.1%
PECO-Electric/Gas	53	69	82	54.7%
Penelec	48	75	86	79.2%
Penn Power	19	22	25	31.6%
PPL	168	181	209	24.4%
West Penn	51	73	73	43.1%
Total/Industry Average	424	514	550	29.7%

<sup>&</sup>lt;sup>32</sup> Final Order Chapter 14 Implementation Docket No. M-2014-2448824, order entered July 9, 2015. Section 1410.1(3) (Public utility duties) (Reporting Requirements re: Accounts Exceeding \$10,000 in Arrearages), pp 32-33.

<sup>&</sup>lt;sup>33</sup> The utilities report several data points under Section 1410.1(3), however, only data relevant to the Universal Service Programs & Collections Performance has been included in this report. All public utility annual 1410.1(3) reports are available at Docket No. M-2014-2448824.

# Residential Total Number of Accounts Over \$10,000 - Natural Gas Customers - 2017-2019

Utility	2017 Total Number of Accounts over 10k	2018 Total Number of Accounts over 10k	2019 Total Number of Accounts over 10k	Percent Change 2017-19
Columbia	0	0	1	N/A
NFG	0	0	0	0.0%
Peoples/Peoples-EQT	27	5	5	-81.5%
PGW	224	200	139	-37.9%
UGI South	2	1	1	-50.0%
UGI North	1	2	1	0.0%
Total/Industry Average	254	208	147	-42.1%

# Residential Total Arrearages of Accounts Over \$10,000 – Electric Customers – 2017-2019

Utility	2017 Total Arrearages of Accounts over 10k	2018 Total Arrearages of Accounts over 10k	2019 Total Arrearages of Accounts over 10k	Percent Change 2017-19
Duquesne	\$651,869	\$632,535	\$342,529	-47.5%
Met-Ed	\$442,146	\$608,870	\$672,880	52.2%
PECO-Electric/Gas	\$777,082	\$939,150	\$1,101,520	41.8%
Penelec	\$634,488	\$1,037,115	\$1,271,323	100.4%
Penn Power	\$316,220	\$298,263	\$353,735	11.9%
PPL	\$2,325,908	\$2,555,841	\$3,057,044	31.4%
West Penn	\$642,126	\$939,166	\$957,296	49.1%
Total/Industry Average	\$5,789,838	\$7,010,940	\$7,756,327	34.0%

# Residential Total Arrearages of Accounts Over \$10,000 - Natural Gas Customers - 2017-2019

Utility	2017 Total Arrearages of Accounts over 10k	2018 Total Arrearages of Accounts over 10k	2019 Total Arrearages of Accounts over 10k	Percent Change 2017-19
Columbia	\$0	\$0	\$13,845	N/A
NFG	\$0	\$0	\$0	0.0%
Peoples/Peoples-EQT	\$351,534	\$70,330	\$55,654	-84.2%
PGW	\$2,922,473	\$2,527,459	\$1,724,772	-41.0%
UGI South	\$22,305	\$13,372	\$14,885	-33.3%
UGI North	\$10,362	\$29,189	\$17,278	66.7%
Total/Industry Average	\$3,306,674	\$2,640,351	\$1,826,433	-44.8%

#### Residential Average Arrearage of Accounts Over \$10,000 - Electric Customers - 2017-2019

Utility	2017 Average Arrearage of Accounts over 10k	2018 Average Arrearage of Accounts over 10k	2019 Average Arrearage of Accounts over 10k	Percent Change 2017-19
Duquesne	\$12,781.75	\$13,750.76	\$13,701.15	7.2%
Met-Ed	\$13,004.28	\$12,684.80	\$13,457.59	3.5%
PECO-Electric/Gas	\$14,661.93	\$13,610.87	\$13,433.17	-8.4%
Penelec	\$13,218.49	\$13,828.20	\$14,782.83	11.8%
Penn Power	\$16,643.14	\$13,557.41	\$14,149.38	-15.0%
PPL	\$13,844.69	\$14,120.67	\$14,627.00	5.7%
West Penn	\$12,590.70	\$12,865.29	\$13,113.65	4.2%
Total/Industry Average	\$13,655.28	\$13,639.96	\$14,102.41	3.3%

# Residential Average Arrearage of Accounts Over \$10,000 - Natural Gas Customers - 2017-2019

Utility	2017 Average Arrearage of Accounts over 10k	2018 Average Arrearage of Accounts over 10k	2019 Average Arrearage of Accounts over 10k	Percent Change 2017-19
Columbia	\$0.00	\$0.00	\$13,844.54	N/A
NFG	\$0.00	\$0.00	\$0.00	0.0%
Peoples/Peoples-EQT	\$13,019.78	\$14,066.04	\$11,130.76	-14.5%
PGW	\$13,046.75	\$12,637.29	\$12,408.43	-4.9%
UGI South	*\$11,152.45	*\$13,372.32	*\$14,884.68	33.5%
UGI North	*\$10,362.38	*\$14,594.67	*\$17,278.21	66.7%
Total/Industry Average	\$13,018.40	\$12,693.99	\$12,424.71	-4.6%

<sup>\*</sup>UGI South and UGI North performed limited credit and collection activities for most of 2017 through early 2019 due to system conversion issues.

#### **Revenues (Billings)**

**Revenues (Billings)** are the cumulative, year-end total dollars billed by the public utility for the previous year and reported in the USRR for both the residential and confirmed low-income categories. Billings are used in the calculation of other collection performance measures, and include dollars collected from universal service program recipients, including CAP customers' billings.

# Residential Revenues (Billings) – Electric Customers

Utility	Residential	Confirmed Low-Income	Percent Confirmed Low-Income
Duquesne	\$554,560,188	\$61,204,795	11.0%
Met-Ed	\$613,381,575	\$105,975,840	17.3%
PECO-Electric	\$2,032,218,191	\$136,672,171	6.7%
Penelec	\$566,400,530	\$125,054,802	22.1%
Penn Power	\$183,772,688	\$28,568,036	15.5%
PPL	\$2,002,641,111	\$373,257,994	18.6%
West Penn	\$695,021,554	\$101,681,106	14.6%
Total/Industry Average	\$6,647,995,837	\$932,414,744	14.0%

# Residential Revenues (Billings) - Natural Gas Customers

Utility	Residential	Confirmed Low-Income	Percent Confirmed Low-Income
Columbia	\$431,312,024	\$78,879,165	18.3%
NFG	\$146,182,599	\$19,437,397	13.3%
PECO-Gas	\$464,804,445	\$23,517,893	5.1%
Peoples	\$301,742,334	\$25,648,098	8.5%
Peoples-Equitable	\$216,474,649	\$18,400,345	8.5%
PGW	\$537,592,266	\$134,556,360	25.0%
UGI South	\$259,406,139	\$37,433,288	14.4%
UGI North	\$164,890,204	\$29,693,505	18.0%
Total/Industry Average	\$2,522,404,660	\$367,566,051	14.6%

# Percent of Revenues (Billings) in Debt

The **percent of revenues (billings) in debt** is calculated by dividing the total annual revenues (billings) by the total monthly average dollars in debt. This calculated variable provides another way to measure the extent of customer debt. In the following two tables, the higher the percentage, the greater the potential collection risk.

# Percent of Revenues (Billings) in Debt - Residential Electric Customers - 2017-2019

Utility	2017	2018	2019
Duquesne	4.1%	3.4%	2.9%
Met-Ed	2.9%	3.2%	3.3%
PECO-Electric	1.4%	1.4%	1.5%
Penelec	3.5%	3.8%	4.2%
Penn Power	3.0%	3.0%	3.4%
PPL	4.8%	4.4%	4.2%
West Penn	2.6%	3.0%	3.5%
Total/IndustryAverage	3.1%	3.1%	3.1%

# Percent of Revenues (Billings) in Debt - Residential Natural Gas Customers - 2017-2019

Utility	2017	2018	2019
Columbia	3.1%	3.1%	3.5%
NFG	3.7%	3.3%	3.7%
PECO-Gas	2.7%	2.4%	2.6%
Peoples	2.0%	1.8%	2.0%
Peoples-Equitable	1.9%	1.7%	1.9%
PGW	8.3%	7.7%	7.4%
UGI South	*3.2%	*5.2%	*5.4%
UGI North	*3.1%	*5.1%	*5.4%
Total/Industry Average	4.0%	4.0%	4.2%

<sup>\*</sup>UGI South and UGI North performed limited credit and collection activities for most of 2017 through early 2019 due to system conversion issues.

# Percent of Revenues (Billings) in Debt – Confirmed Low-Income Electric Customers – 2017-2019

Utility	2017	2018	2019
Duquesne	13.2%	10.6%	7.1%
Met-Ed	10.5%	11.1%	11.8%
PECO-Electric	3.3%	3.6%	4.3%
Penelec	10.5%	11.4%	12.6%
Penn Power	12.3%	12.0%	13.6%
PPL	12.8%	12.3%	11.6%
West Penn	9.6%	11.3%	14.1%
Total/Industry Average	10.3%	10.4%	10.7%

Percent of Revenues (Billings) in Debt – Confirmed Low-Income Natural Gas Customers – 2017-2019

Utility	2017	2018	2019
Columbia	8.8%	8.3%	9.1%
NFG	13.1%	11.4%	14.6%
PECO-Gas	9.6%	8.8%	9.7%
Peoples	3.5%	3.3%	10.4%
Peoples-Equitable	4.3%	4.1%	9.4%
PGW	8.6%	8.1%	6.4%
UGI South	*20.0%	*19.1%	*24.8%
UGI North	*14.7%	*16.6%	*20.3%
Total/Industry Average	8.6%	8.6%	11.0%

<sup>\*</sup>UGI South and UGI North performed limited credit and collection activities for most of 2017 through early 2019 due to system conversion issues.

#### **Gross Residential Write-Offs in Dollars**

The tables below represent the **gross residential write-offs in dollars** for EDCs and NGDCs. Write-offs are the last action on final-billed overdue accounts. A residential account is written off after all pre-write-off collection actions are taken and the customer fails to make payment on the balance owed. Generally, a public utility writes off accounts on either a monthly or annual basis. The gross write-offs figures do not include CAP credits or arrearage forgiveness.

#### Gross Write-Offs in Dollars - Electric Customers

Utility	Residential	Confirmed Low-Income	Percent Confirmed Low-Income
Duquesne	\$14,436,076	\$3,849,895	26.7%
Met-Ed	\$14,939,366	\$11,582,626	77.5%
PECO-Electric	\$28,461,191	\$6,203,902	21.8%
Penelec	\$15,212,941	\$12,405,094	81.5%
Penn Power	\$3,448,167	\$2,754,306	79.9%
PPL	\$51,249,852	\$37,274,682	72.7%
West Penn	\$16,109,498	\$12,362,585	76.7%
Total/Industry Average	\$143,857,091	\$86,433,090	60.1%

# Gross Write-Offs in Dollars - Natural Gas Customers

Utility	Residential	Confirmed Low-Income	Percent Confirmed Low-Income
Columbia	\$8,903,865	\$4,440,413	49.9%
NFG	\$4,166,463	\$3,335,504	80.1%
PECO-Gas	\$2,184,559	\$677,475	31.0%
Peoples	\$9,322,215	\$2,423,776	26.0%
Peoples-Equitable	\$6,626,698	\$1,722,941	26.0%
PGW	\$32,545,577	\$29,368,288	90.2%
UGI South	\$10,153,148	\$5,787,294	57.0%
UGI North	\$5,893,436	\$3,653,930	62.0%
Total/Industry Average	\$79,795,961	\$51,409,621	64.4%

# Gross Write-Offs in Dollars – Residential Electric Customers – 2017-2019

Utility	2017 Gross Write-Offs in Dollars	2018 Gross Write-Offs in Dollars	2019 Gross Write-Offs in Dollars	Percent Change 2017-19
Duquesne	\$18,617,640	\$19,578,220	\$14,436,076	-22.5%
Met-Ed	\$12,158,927	\$15,183,890	\$14,939,366	22.9%
PECO-Electric	\$27,484,369	\$27,660,902	\$28,461,191	3.6%
Penelec	\$11,516,271	\$15,418,293	\$15,212,941	32.1%
Penn Power	\$2,851,522	\$3,358,838	\$3,448,167	20.9%
PPL	\$50,434,096	\$53,809,070	\$51,249,852	1.6%
West Penn	\$12,673,729	\$15,506,690	\$16,109,498	27.1%
Total/Industry Average	\$135,736,554	\$150,515,903	\$143,857,091	6.0%

# Gross Write-Offs in Dollars – Residential Natural Gas Customers – 2017-2019

Utility	2017 Gross Write-Offs in Dollars	2018 Gross Write-Offs in Dollars	2019 Gross Write-Offs in Dollars	Percent Change 2017-19
Columbia	\$7,722,801	\$8,531,390	\$8,903,865	15.3%
NFG	\$2,616,334	\$4,330,927	\$4,166,463	59.2%
PECO-Gas	\$1,956,647	\$1,784,559	\$2,184,559	11.6%
Peoples	\$8,722,734	\$7,957,830	\$9,322,215	6.9%
Peoples-Equitable	\$4,985,137	\$5,143,394	\$6,626,698	32.9%
PGW	\$47,487,882	\$34,986,533	\$32,545,577	-31.5%
UGI South	*\$6,329,806	*\$8,854,360	*\$10,153,148	60.4%
UGI North	*\$3,384,812	*\$4,904,780	*\$5,893,436	74.1%
Total/Industry Average	\$83,206,153	\$76,493,773	\$79,795,961	-4.1%

<sup>\*</sup> UGI South and UGI North performed limited credit and collection activities for most of 2017 through early 2019 due to system conversion issues.

#### Gross Write-Offs in Dollars - Confirmed Low-Income Electric Customers - 2017-2019

Utility	2017 Gross Write-Offs in Dollars CLI	2018 Gross Write-Offs in Dollars CLI	2019 Gross Write-Offs in Dollars CLI	Percent Change 2017-19
Duquesne	\$7,593,815	\$6,837,415	\$3,849,895	-49.3%
Met-Ed	\$9,426,686	\$11,804,288	\$11,582,626	22.9%
PECO-Electric	\$6,679,875	\$7,021,663	\$6,203,902	-7.1%
Penelec	\$9,316,626	\$12,456,688	\$12,405,094	33.2%
Penn Power	\$2,411,836	\$2,721,776	\$2,754,306	14.2%
PPL	\$36,254,853	\$39,280,621	\$37,274,682	2.8%
West Penn	\$10,061,834	\$11,935,290	\$12,362,585	22.9%
Total/Industry Average	\$81,745,525	\$92,057,741	\$86,433,090	5.7%

#### Gross Write-Offs in Dollars - Confirmed Low-Income Natural Gas Customers - 2017-2019

Utility	2017 Gross Write-Offs in Dollars CLI	2018 Gross Write-Offs in Dollars CLI	2019 Gross Write-Offs in Dollars CLI	Percent Change 2017-19
Columbia	\$5,417,332	\$4,937,124	\$4,440,413	-18.0%
NFG	\$1,116,455	\$2,960,771	\$3,335,504	198.8%
PECO-Gas	\$577,754	\$290,818	\$677,475	17.3%
Peoples	\$2,267,911	\$2,069,036	\$2,423,776	6.9%
Peoples-Equitable	\$897,325	\$925,811	\$1,722,941	92.0%
PGW	\$30,648,945	\$29,177,942	\$29,368,288	-4.2%
UGI South	*\$2,148,256	*\$5,046,985	*\$5,787,294	169.4%
UGI North	*\$1,312,505	*\$3,040,964	*\$3,653,930	178.4%
Total/Industry Average	\$44,386,483	\$48,449,451	\$51,409,621	15.8%

<sup>\*</sup> UGI South and UGI North performed limited credit and collection activities for most of 2017 through early 2019 due to a system conversion issues.

#### **Gross Write-Offs Ratio**

The percentage of residential billings written off as uncollectible is the most commonly used long-term measure of collection system performance and is called the **gross write-offs ratio**. This measure is calculated by dividing the annual total gross dollars written off for residential accounts by the annual total dollars of residential billings. The measure offers an equitable basis for comparison of gross residential dollars written off to the annual total dollars of residential billings. Figures used in the tables below do not include CAP credits or arrearage forgiveness.

# Gross Write-Offs Ratio – Electric Customers

Utility	Residential Gross Write-Offs Ratio	Confirmed Low-Income Gross Write-Offs Ratio
Duquesne	2.6%	6.3%
Met-Ed	2.4%	10.9%
PECO-Electric	1.4%	4.5%
Penelec	2.7%	9.9%
Penn Power	1.9%	9.6%
PPL	2.6%	10.0%
West Penn	2.3%	12.2%
Total/Industry Average	2.2%	9.3%

# Gross Write-Offs Ratio – Natural Gas Customers

Utility	Residential Gross Write-Offs Ratio	Confirmed Low-Income Gross Write-Offs Ratio
Columbia	2.1%	5.6%
NFG	2.9%	17.2%
PECO-Gas	0.5%	2.9%
Peoples	3.1%	9.5%
Peoples-Equitable	3.1%	9.4%
PGW	6.1%	21.8%
UGI South	3.9%	15.5%
UGI North	3.6%	12.3%
Total/Industry Average	3.2%	14.0%

# Gross Write-Offs Ratio - Residential Electric Customers - 2017-2019

Utility	2017 Gross Write-O14ffs Ratio	2018 Gross Write-Offs Ratio	2019 Gross Write-Offs Ratio
Duquesne	3.6%	3.5%	2.6%
Met-Ed	2.0%	2.4%	2.4%
PECO-Electric	1.4%	1.4%	1.4%
Penelec	2.1%	2.6%	2.7%
Penn Power	1.6%	1.7%	1.9%
PPL	2.6%	2.6%	2.6%
West Penn	1.9%	2.2%	2.3%
Total/Industry Average	2.1%	2.2%	2.2%

#### Gross Write-Offs Ratio - Residential Natural Gas Customers - 2017-2019

Utility	2017 Gross Write-Offs Ratio	2018 Gross Write-Offs Ratio	2019 Gross Write-Offs Ratio
Columbia	2.0%	1.9%	2.1%
NFG	1.9%	2.8%	2.9%
PECO-Gas	0.6%	0.4%	0.5%
Peoples	3.2%	2.5%	3.1%
Peoples-Equitable	2.6%	2.2%	3.1%
PGW	9.7%	6.4%	6.1%
UGI South	*2.5%	*3.3%	*3.9%
UGI North	*2.4%	*3.0%	*3.6%
Total/Industry Average	3.7%	3.0%	3.2%

<sup>\*</sup> UGI South and UGI North performed limited credit and collection activities for most of 2017 through early 2019 due to a system conversion. issues.

#### **Annual Collection Operating Expenses**

Annual collection operating expenses include administrative expenses associated with termination activity, negotiating payment arrangements, budget counseling, investigation and resolution of informal and formal complaints associated with payment arrangements, securing and maintaining deposits, tracking delinquent accounts, collection agencies' expenses, litigation expenses other than Commission-related, dunning expenses, and winter survey expenses. Dunning, in the business context, refers to the collections process, whereby a business communicates with customers who have fallen behind in paying their bills. CAP recipient collection expenses are excluded.

The tables below include both the residential and confirmed low-income categories to allow for the presentation of the percent of annual collection operating expenses which are attributed to confirmed low-income. Confirmed low-income dollar amounts are based on a utility-specific allocation factors (percentages) of the total operating expenses.

#### **Annual Electric Collection Operating Expenses**

Utility	Residential	Confirmed Low-Income	Percent of Collection Operating Expenses for Confirmed Low-Income Customers
Duquesne*	\$7,811,163	N/A	N/A
Met-Ed	\$17,588,515	\$12,918,584	73.4%
PECO-Electric	\$15,077,883	\$1,528,962	10.1%
Penelec	\$17,499,436	\$13,681,322	78.2%
Penn Power	\$4,199,273	\$3,150,075	75.0%
PPL	\$9,104,260	\$ 4,825,258	53.0%
West Penn	\$18,310,785	\$13,406,453	73.2%
Total/Industry Average	\$89,591,315	*\$49,510,694	*55.3%

<sup>\*</sup>Duquesne reports it does not differentiate between confirmed low-income and residential operating expenses. The Industry Total and Average for Percent of Collection Operating Expenses for Confirmed Low-Income does not include Duquesne.

# Annual Natural Gas Collection Operating Expenses

Utility	Residential	Confirmed Low-Income	Percent of Collection Operating Expenses for Confirmed Low-Income Customers
Columbia	\$5,042,206	\$2,446,978	48.5%
NFG	\$522,372	\$191,054	36.6%
PECO-Gas	\$1,863,559	\$100,014	5.4%
Peoples	\$2,548,096	\$662,505	26.0%
Peoples-Equitable	\$1,720,406	\$309,673	18.0%
PGW	\$2,665,563	\$815,815	30.6%
UGI South	\$5,284,248	\$2,377,912	45.0%
UGI North	\$2,693,930	\$1,373,904	51.0%
Total/Industry Average	\$22,340,380	\$8,277,855	37.1%

#### 3. Universal Service Programs

#### **Demographics**

The USRR requires EDCs and NGDCs to report the demographics of universal service program recipients, including the number of household members under age 18 and over age 62, household size, income, and source of income. A low-income customer is defined<sup>34</sup> as a residential public utility customer whose household income is at or below 150% of FPIG. Appendix 3 shows poverty levels in relation to household size and income. The following tables present some of the demographic information for low-income customers who participate in the universal service programs during 2019.

#### **Average Household Income and Size**

Electric customers who received LIURP services in 2019 had average annual household incomes of \$17,947, while natural gas customers' average income was \$15,660. For all 2019 participants in universal service programs, average annual household income for electric customers was \$14,594, and \$14,462 for natural gas customers. In general, the households participating in universal service programs average three persons, with at least one member under 18 years old. Approximately one in three of these households has a member over the age of 62.

Participants in Universal Service Programs

Average Household Income – Summary for All Electric Customers – 2017-2019

Program	2017	2018	2019	Percent Change 2017-19
LIURP	\$16,854	\$16,419	\$17,947	6.5%
CAP	\$14,391	\$14,291	\$14,387	>-1.0%
CARES	\$15,901	\$17,109	\$13,438	-15.5%
Hardship Fund	\$20,438	\$21,156	\$22,202	8.6%
Total/Industry Average	\$16,896	\$14,800	\$14,594	-13.6%

Participants in Universal Service Programs

Average Household Income – Summary for All Natural Gas Customers – 2017-2019

Program	2017	2018	2019	Percent Change 2017-19
LIURP	\$16,679	\$15,070	\$15,660	-6.1%
CAP	\$13,979	\$14,509	\$13,300	-4.9%
CARES	\$14,848	\$14,815	\$14,318	-3.6%
Hardship Fund	\$15,337	\$12,972	\$14,585	-4.9%
Total/Industry Average	\$15,211	\$14,342	\$14,462	-4.9%

<sup>&</sup>lt;sup>34</sup> 52 Pa. Code § 54.72 and § 62.2

#### **Source of Income**

The majority of electric and gas customers participating in universal service programs have incomes from employment or pension/retirement benefits. The Other category includes all other income types, such as self-employed, seasonal, dependent, alimony, child support, no income, and missing data.

Participants in Universal Service Programs

Source of Household Income – Summary for All LIURP Electric Customers – 2017-2019

Source of Household Income	2017 LIURP	2018 LIURP	2019 LIURP
Employment	32.7%	32.3%	32.1%
Pension or Retirement	19.5%	21.0%	23.3%
Unemployment Compensation	16.0%	13.7%	17.9%
Disability	12.5%	12.4%	11.1%
Public Assistance	3.0%	2.7%	2.6%
Other	16.3%	18.0%	13.0%

# Participants in Universal Service Programs Source of Household Income – Summary for All CAP Electric Customers – 2017-2019

Source of Household Income	2017 CAP	2018 CAP	2019 CAP
Employment	30.6%	29.0%	28.8%
Pension or Retirement	21.6%	20.2%	21.7%
Unemployment Compensation	2.6%	2.3%	2.1%
Disability	24.2%	25.2%	21.9%
Public Assistance	3.4%	3.2%	3.1%
Other	17.5%	20.2%	22.4%

# Participants in Universal Service Programs Source of Household Income – Summary for All Hardship Fund Electric Customers – 2017-2019

Source of Household Income	2017 Hardship Fund	2018 Hardship Fund	2019 Hardship Fund
Employment	45.2%	47.1%	46.8%
Pension or Retirement	20.4%	18.3%	10.9%
Unemployment Compensation	3.3%	2.9%	2.3%
Disability	12.9%	14.1%	15.4%
Public Assistance	4.3%	3.7%	2.6%
Other	14.0%	13.9%	22.1%

# Participants in Universal Service Programs Source of Household Income - Summary for All LIURP Natural Gas Customers - 2017-2019

Source of Household Income	2017 LIURP	2018 LIURP	2019 LIURP
Employment	29.0%	27.8%	26.0%
Pension or Retirement	28.0%	29.7%	30.0%
Unemployment Compensation	9.4%	9.7%	7.4%
Disability	16.8%	15.9%	13.5%
Public Assistance	3.7%	3.3%	2.7%
Other	13.2%	13.6%	20.4%

# Participants in Universal Service Programs Source of Household Income - Summary for All CAP Natural Gas Customers - 2017-2019

Source of Household Income	2017 CAP	2018 CAP	2019 CAP
Employment	29.8%	30.5%	30.2%
Pension or Retirement	29.3%	31.8%	33.1%
Unemployment Compensation	2.3%	2.2%	2.1%
Disability	20.9%	18.5%	17.1%
Public Assistance	4.5%	3.8%	3.6%
Other	13.3%	13.2%	13.9%

# Participants in Universal Service Programs Source of Household Income – Summary for All Hardship Fund Natural Gas Customers – 2017-2019

Source of Household Income	2017 Hardship Fund	2018 Hardship Fund	2019 Hardship Fund
Employment	45.2%	41.0%	43.2%
Pension or Retirement	17.2%	18.6%	19.2%
Unemployment Compensation	3.2%	2.5%	2.7%
Disability	15.1%	17.1%	16.6%
Public Assistance	2.9%	2.5%	3.6%
Other	16.3%	18.4%	14.7%

#### **Universal Service Participant Income Compared to the Federal Poverty Income Guidelines**

Demographic data from the USRR reporting shows that "working poor" households in Pennsylvania do not always have incomes that exceed 150% of FPIG. According to the U.S. Bureau of Labor Statistics, the definition of a "working poor" household begins with a wage-earner who works full time (35+ hrs/week) at a minimum-wage job. In 2019, minimum wage in Pennsylvania was \$7.25 per hour, the same as it has been since 2009.<sup>35</sup> Annual income for an individual wage earner who works at a full time (40hr/week) minimum-wage job is \$15,080, which equates to 121% of FPIG in 2019 and 118% FPIG in 2020. By comparison, the average electric CAP household (two persons) had an income of \$14,387 in 2019, which placed these households' incomes at approximately 85% of FPIG (for two persons) for 2019, and 83% for 2020. The average natural gas CAP household (two persons) had an income of \$13,300, which placed the household at approximately 79% of FPIG for 2019, and 77% for 2020. See Appendix 3.

#### **Low-Income Usage Reduction Program (LIURP)**

LIURP is a statewide, public utility-sponsored, residential usage-reduction program mandated by the PUC.<sup>36</sup> The primary goal of LIURP is to assist low-income residential customers to reduce energy bills through usage reduction (energy conservation) and, as a result, to make bills more affordable.

LIURP is targeted toward customers with annual incomes at or below 150% of FPIG. However, public utilities are permitted to spend up to 20% of their annual LIURP budgets on customers with incomes between 151% and 200% of FPIG. LIURP places priority on the highest energy users who offer the greatest opportunities for energy savings and bill reductions. Generally, EDCs target customers with annual usage of approximately 6,000 kWhs, and NGDCs target customers with annual usage of approximately 120 Mcfs. When feasible, the program targets customers with payment problems (arrearages). The program is available to both homeowners and renters. LIURP services all housing types, including single family homes, mobile homes, and small and large multi-family residences.

The LIURP funds are often included in public utility rates as part of the distribution cost passed on to all residential customers or as part of a separate Universal Service rider, which the utility is able to recover. The LIURP funding levels, which are often modified in rate case proceedings, are reviewed as part of the public utility's most recently filed universal service and energy conservation plans (USECP). The utilities file USECPs approximately every five years, <sup>37</sup> and the plans are reviewed by BCS. The public utility is required to develop a LIURP funding level based upon a needs assessment, <sup>38</sup> which, in turn, will be based on census and public utility data.

The PUC has regulatory oversight of LIURP, and the utilities administer the program using both non-profit and for-profit contractors. The various program costs and installed usage reduction measures are agreed to in contracts between the contractors and the utilities.

Program measures are installed on a simple payback recovery basis of seven years or less for most program measures. Some exceptions must meet a 12-year simple payback recovery. The exceptions include sidewall insulation, attic insulation, furnace replacement, water heater replacement and refrigerator replacement. Recovery is the time it takes to recover the cost of the installed program measure through projected energy savings. Examples of the program measures include: air infiltration sealing using the blower door air sealing techniques, all types of insulation such as attic and sidewall, heating system treatments and replacements, water heating tank and pipe wraps, water heater replacements, faucet aerators, light-emitting diode (LED) lighting, refrigerator replacement, incidental repairs (not home

<sup>&</sup>lt;sup>35</sup> The Pennsylvania state minimum wage of \$7.25 per hour was enacted on July 24, 2009. https://www.dol.gov/agencies/whd/minimum-wage/state#pa

<sup>&</sup>lt;sup>36</sup> 52 Pa. Code, Chapter 58

<sup>&</sup>lt;sup>37</sup> On Oct. 3, 2019, at Docket No. M-2019-3012601, the Commission approved a pilot USECP filing schedule that supersedes the existing filing schedule and extends the duration of USECPs from three (3) years to five (5) years.

<sup>&</sup>lt;sup>38</sup> 52 Pa. Code, § 58.4(c)(1-4)

rehabilitation), health and safety measures such as smoke and carbon monoxide detectors, and energy conservation education.

The factors impacting LIURP energy savings are: the level of pre-weatherization usage, occupant energy behavior, housing type and size, age of the dwelling, condition of the dwelling, end uses such as heating, cooling, and water heating, and contractor capabilities.

LIURP benefits include: energy savings, bill reduction, improved health, safety and comfort levels, arrearage reduction, reduced collection activity, improved bill payment behavior, reduced use of supplemental fuels and secondary heating devices, more affordable low-income housing, reduction in homelessness, and less housing abandonment.

The USRR provisions require reporting various LIURP data, including: annual program costs for the reporting year, number of family members under 18 years of age, number of family members over 62 years of age, family size, household income, source of income, participation levels for the reporting year, projected annual spending for the current year, projected annual participation levels for the current year, and average job costs.

In addition, this report also includes aggregate data on completed LIURP jobs provided by EDCs and NGDCs.

#### **LIURP Spending**

Most public utilities that are unable to spend projected LIURP funds during one program year may carry over the unspent funds to the next year. Projected spending numbers noted below are reported to the Commission annually, but are estimates based on LIURP budgets approved in USECPs, or modified in base rate proceedings.

#### LIURP Spending – Electric Utilities

Utility	2019 Projected Spending*	2019 Actual Spending	2020 Projected Spending*
Duquesne	\$3,048,064	**\$622,772	\$3,053,500
Met-Ed	\$5,230,882	\$5,319,200	\$5,442,000
PECO-Electric	\$5,600,000	\$5,600,000	\$5,600,000
Penelec	\$6,793,662	\$7,049,211	\$6,126,000
Penn Power	\$3,496,630	\$2,842,470	\$3,643,161
PPL	\$10,072,104	\$10,072,389	\$10,000,000
West Penn	\$5,738,574	\$5,189,877	\$6,426,697
Total/Industry Average	\$39,979,916	\$36,073,147	\$40,291,358

<sup>\*</sup>May include carryover of unspent funds from previous program year, special provisions, and settlements from rate cases.

<sup>\*\*</sup>In 2019, Duquesne contracted with a new company to administer its LIURP. This transition required the hiring of new staff, enhanced outreach, and various system, reporting, and administrative changes. Duquesne reports that these activities resulted in lower LIURP spending and production activity in 2019.

#### LIURP Spending - Natural Gas Utilities

Utility	2019 Projected Spending*	2019 Actual Spending	2020 Projected Spending*
Columbia	\$5,309,635	\$5,228,706	\$4,955,929
NFG	\$2,007,897	\$1,178,597	\$2,129,300
PECO-Gas	\$2,250,000	\$2,250,000	\$2,250,000
Peoples	\$1,305,231	\$852,315	\$3,244,097
Peoples-Equitable**	\$808,923	\$767,742	
PGW	\$7,988,818	\$7,968,468	\$7,988,818
UGI South	\$1,816,431	\$1,162,719	\$2,359,612
UGI North	\$1,015,495	\$977,948	\$1,470,997
Total/Industry Average	\$22,502,430	\$20,386,495	\$24,398,753

<sup>\*</sup>May include carryover of unspent funds from previous program year, special provisions, and settlements from rate cases.

#### **LIURP Production**

LIURP production levels are influenced by many factors including: the size of the public utility's LIURP program budget; the heating saturation among the public utility's customer population; housing-stock characteristics such as the type, size, and condition; contractor capability; contractor capacity; and to a lesser extent, customer demographics, customer behavior and issues obtaining landlord permission for customers who rent.

All LIURP gas jobs are classified as heating. For electric jobs, the determination of the job type depends on whether the customer heats primarily with electricity. If most of the dollars spent on the completed job are on heating-related program measures, then the job is classified as a heating job. If the customer does not heat with electricity but uses electricity for water heating, and most of the dollars spent on the completed job are on water-heating measures, then the job is classified as a water-heating job. If the customer does not use electricity for either heating or water heating, the completed job is automatically classified as a baseload job.

#### LIURP Electric Production - 2018-2020

		2018 ual Product	tion	Act	2019 ual Product	tion	Proje	2020 cted Produ	ction
Utility	Heating Jobs	Water Heating Jobs	Baseload Jobs	Heating Jobs	Water Heating Jobs	Baseload Jobs	Heating Jobs	Water Heating Jobs	Baseload Jobs
Duquesne	148	1	3,075	59	7	659	310	10	2,780
Met-Ed	831	530	615	596	510	402	610	520	410
PECO-Electric	876	0	5,344	792	0	6,087	900	0	5,700
Penelec	521	1,168	848	481	1,236	661	470	1,205	645
Penn Power	245	324	377	213	285	377	210	282	373
PPL	1,822	932	1,196	1,556	822	1,101	1,575	725	950
West Penn	303	575	230	367	562	228	340	520	210
Total/Industry Average	4,746	3,530	11,685	4,064	3,422	9,515	4,415	3,262	11,068

<sup>\*\*</sup>The 2020 data for Peoples Equitbale Division is reported under Peoples. Peoples Natural Gas intergrated the Universal Service Riders of the Peoples and Equitable Divisions into a single retail tariff and a single supplier tariff.

#### LIURP Natural Gas Production - 2018-2020

Utility	2018 Actual Production Heating Jobs	2019 Actual Production Heating Jobs	2020 Projected Production Heating Jobs
Columbia	417	497	452
NFG	149	119	247
PECO-Gas	1,298	970	970
Peoples	168	79	324
Peoples-Equitable*	100	74	
PGW	2,500	3,010	2,974
UGI South	156	166	277
UGI North	158	164	172
Total/Industry Average	4,946	5,079	5,416

<sup>\*</sup>The 2020 data for Peoples Equitbale Division is reported under Peoples. Peoples Natural Gas intergrated the Universal Service Riders of the Peoples and Equitable Divisions into a single retail tariff and a single supplier tariff.

#### **LIURP Average Job Costs**

Customer usage profiles are typically highest for heating jobs followed by water heating jobs and baseload jobs. Average job costs are based on the total number of completed jobs in the job-type category and the total costs associated with those jobs. Specifically, the average job cost is calculated by dividing the total dollars spent on a type of job by the number of jobs completed.

#### LIURP Electric Average Heating Job Costs - 2017-2019

Utility	2017 Heating Jobs	2018 Heating Jobs	2019 Heating Jobs
Duquesne	\$4,181	\$6,275	\$4,090
Met-Ed	\$2,868	\$2,968	\$4,206
PECO-Electric	\$1,818	\$1,970	\$2,121
Penelec	\$2,467	\$3,392	\$3,528
Penn Power	\$2,730	\$3,349	\$4,137
PPL	\$3,552	\$3,860	\$4,342
West Penn	\$3,401	\$3,543	\$4,779

# LIURP Electric Average Water Heating Job Costs - 2017-2019

Utility	2017 Water Heating Jobs	2018 Water Heating Jobs	2019 Water Heating Jobs
Duquesne	\$0	\$1,962	\$1,666
Met-Ed	\$1,813	\$1,921	\$2,713
PECO-Electric	\$0	\$0	\$0
Penelec	\$1,586	\$1,776	\$2,153
Penn Power	\$1,718	\$1,931	\$1,925
PPL	\$1,820	\$1,815	\$1,954
West Penn	\$2,619	\$2,906	\$3,029

# LIURP Electric Average Baseload Job Costs - 2017-2019

Utility	2017 Baseload Jobs	2018 Baseload Jobs	2019 Baseload Jobs
Duquesne	\$424	\$459	\$561
Met-Ed	\$1,828	\$1,730	\$2,199
PECO-Electric	\$535	\$615	\$545
Penelec	\$1,308	\$1,504	\$1,563
Penn Power	\$1,403	\$1,436	\$1,442
PPL	\$1,101	\$1,052	\$1,143
West Penn	\$2,441	\$2,217	\$2,337

# LIURP Natural Gas Average Job Cost - 2017-2019

Utility	2017 Heating Jobs	2018 Heating Jobs	2019 Heating Jobs
Columbia	\$6,709	\$8,172	\$8,138
NFG	\$4,567	\$5,208	\$5741
PECO-Gas	\$2,001	\$1,718	\$2,303
Peoples	\$5,236	\$6,301	\$8,216
Peoples-Equitable	\$4,827	\$6,486	\$8,605
PGW	\$1,651	\$2,327	\$1,952
UGI South	\$5,822	\$6,203	\$6,593
UGI North	\$5,212	\$5,512	\$5,746

#### **LIURP Energy Savings and Bill Reduction**

LIURP energy savings are determined by calculating the difference in a customer's usage during the 12 months following the installation of the LIURP measures (post period), from the usage during the 12 preceding months (pre period). The energy savings reported are based on weather-normalized data and represent an average of the public utility results for each job category. LIURP reporting results for the program year always trail two years behind the USRR reporting year due to the process of evaluating post-installation usage for 12 months, with analysis performed in the following year.<sup>39</sup>

The estimated annual bill reduction is calculated by multiplying the average number of kWhs or Mcfs saved during the post-treatment period by the average price per kWh or Mcf during that period. Public utilities voluntarily report pricing information annually. The 2015-2017 estimated annual bill reductions presented below are based on the average of the public utility results from each category of LIURP jobs completed in the program year, evaluated in following year (post period), and reported in the year after that. Example: 2017 program year was evaluated in 2018 (post period) and reported to the Commission in 2019.

A number of factors can effect energy savings and annual bill reduction estimates: unusually warm or cold weather during the LIURP program year (during the pre or post-period), condition of the housing stock, customer behavior and differences from year-to-year in the utilities' contractor performance and utility rates.

#### LIURP Energy Savings - 2015-2017 Program Years

Job Type	2015 Energy Savings	2016 Energy Savings	2017 Energy Savings
Electric Heating	11.3%	9.3%	8.0%
Electric Water Heating	14.3%	11.1%	7.3%
Electric Baseload	9.4%	7.7%	5.8%
Gas Heating	15.1%	13.1%	16.3%

#### LIURP Estimated Annual Bill Reductions - 2015-2017 Program Years

Job Type	2015 Estimated Annual Bill Reduction	2016 Estimated Annual Bill Reduction	2017 Estimated Annual Bill Reduction
Electric Heating	\$243	\$212	\$222
Electric Water Heating	\$240	\$206	\$139
Electric Baseload	\$135	\$119	\$92
Gas Heating	\$254	\$211	\$324

<sup>&</sup>lt;sup>39</sup> Example: 2017 LIURP program year installations were completed and evaluated after the post-installation period ended in 2018. Those results were then reported in 2019. LIURP program year 2018 results will be available in the 2020 version of this report.

#### **Customer Assistance Programs (CAPs)**

The PUC monitors implementation of the Commission's statute, regulations and CAP Policy Statement<sup>40</sup> by EDCs serving more than 60,000 customers and NGDCs serving more than 100,000 customers. The USRR requires the public utilities to report the number of customers enrolled in CAP. The Commission uses the number of participants enrolled in CAP at the end of the program year to quantify participation. Each public utility's restructuring proceeding established a program phase-in enrollment size. Since then, each public utility submits a USECP for Commission approval and a third-party evaluation of its universal service programs. USECPs and Evaluations are posted on the Commission's website (Appendix 4 contains viewing instructions).

#### **CAP Participation Rate**

The **CAP participation rate** is defined as the number of participants enrolled as of Dec. 31, 2019, divided by the number of confirmed low-income customers served by the EDC or NGDC. The Commission expects a public utility to maintain open enrollment to meet the need in each public utility's service territory. The CAP participation rate would be much lower if the rate reflected estimated low-income customers rather than confirmed low-income customers, as estimated customer numbers based on census data are much higher and less accurate.

CAP Participation – Electric Utilities – 2017-2019

	201	17	20:	18	20:	2019		
Utility	Participants Enrolled as of 12/31/17	CAP Participant Rate	Participants Enrolled as of 12/31/18	CAP Participant Rate	Participants Enrolled as of 12/31/19	CAP Participant Rate		
Duquesne	34,445	71.0%	36,075	73.1%	35,853	74.1%		
Met-Ed	14,801	21.2%	14,927	20.7%	13,043	17.7%		
PECO-Electric	119,552	76.7%	117,162	80.2%	111,124	79.6%		
Penelec	20,956	23.8%	20,902	23.1%	18,287	20.0%		
Penn Power	4,650	23.6%	4,619	23.0%	3,976	19.7%		
PPL	51,692	28.4%	56,539	29.8%	63,306	33.4%		
West Penn	25,700	37.4%	19,178	26.5%	15,692	21.2%		
Total/Industry Average	271,796	40.3%	269,402	39.5%	261,281	41.0%		

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<sup>&</sup>lt;sup>40</sup> 66 Pa. C.S. §§ 2802(10), 2804(9), 2203(7) and 2203(8). 52 Pa. Code §§ 54.71-54.78, 62.1-62.8, and 69.261–69.267.

# CAP Participation – Natural Gas Utilities – 2017-2019

	201	17	20:	18	20:	2019		
Utility	Participants Enrolled as of 12/31/17	CAP Participant Rate	Participants Enrolled as of 12/31/18	CAP Participant Rate	Participants Enrolled as of 12/31/19	CAP Participant Rate		
Columbia	22,255	32.8%	23,600	34.9%	22,707	33.6%		
NFG	8,021	31.3%	7,728	34.5%	7,392	29.6%		
PECO-Gas	20,723	74.6%	20,310	79.0%	19,358	77.5%		
Peoples	17,565	29.2%	17,425	62.0%	15,969	23.6%		
Peoples-Equitable	12,921	29.0%	13,194	64.7%	12,214	29.4%		
PGW	49,310	33.7%	51,371	34.4%	54,040	36.8%		
UGI South	8,169	24.4%	8,975	25.8%	11,265	28.8%		
UGI North	5,353	24.4%	5,744	26.2%	7,613	30.5%		
Total/Industry Average	144,317	34.9%	148,347	45.2%	150,558	34.4%		

# Monthly Average Electric CAP Participation – 2017-2019

Utility	2017	2018	2019
Duquesne	37,596	35,173	36,418
Met-Ed	14,875	15,201	13,993
PECO-Electric	126,401	116,325	112,157
Penelec	21,154	21,210	19,435
Penn Power	4,667	4,640	4,217
PPL	52,726	54,978	61,202
West Penn	25,568	22,150	17,232
Total/Industry Average	282,987	269,677	264,654

# Monthly Average Natural Gas CAP Participation – 2017-2019

Utility	2017	2018	2019
Columbia	22,921	24,209	23,551
NFG	8,014	8,238	7,294
PECO-Gas	21,898	20,238	19,427
Peoples	18,194	17,445	17,034
Peoples-Equitable	13,009	13,251	12,928
PGW	48,471	49,034	53,722
UGI South	8,326	7,576	8,422
UGI North	5,666	4,830	5,369
Total/Industry Average	146,499	144,821	147,747

# Monthly Average Electric CAP Participation by Poverty Level – 2017-2019

		2017			2018			2019		
Utility	0%-50% FPIG	51%- 100% FPIG	101%- 150% FPIG	0%-50% FPIG	51%- 100% FPIG	101%- 150% FPIG	0%-50% FPIG	51%- 100% FPIG	101%- 150% FPIG	
Duquesne	7,814	18,726	11,056	7,016	17,485	10,673	7,646	18,093	10,680	
Met-Ed	3,308	6,839	4,728	3,445	6,881	4,875	3,186	6,224	4,584	
PECO-Electric	28,556	60,672	37,172	25,951	57,045	33,329	25,109	55,465	31,582	
Penelec	3,893	10,418	6,843	3,836	10,340	7,035	3,400	9,420	6,615	
Penn Power	833	2,195	1,640	842	2,180	1,618	731	1,991	1,495	
PPL	8,262	25,232	19,231	9,440	25,980	19,558	12,010	27,689	21,504	
West Penn	4,921	12,253	8,395	4,325	10,390	7,434	3,488	7,964	5,779	
Total/Industry Average	57,587	136,335	89,065	54,855	130,301	84,522	55,570	126,845	82,239	

# Monthly Average Natural Gas CAP Participation by Poverty Level – 2017-2019

		2017			2018			2019		
Utility	0%-50% FPIG	51%- 100% FPIG	101%- 150% FPIG	0%-50% FPIG	51%- 100% FPIG	101%- 150% FPIG	0%-50% FPIG	51%- 100% FPIG	101%- 150% FPIG	
Columbia	5,068	10,409	7,444	5,426	10,772	8,012	5,297	10,539	7,715	
NFG	977	4,153	2,884	1,022	4,181	3,035	832	3,684	2,778	
PECO-Gas	5,114	9,066	7,718	4,755	8,564	6,919	4,542	8,288	6,597	
Peoples	3,917	8,367	5,910	3,838	7,934	5,673	3,869	7,661	5,505	
Peoples- Equitable	3,519	6,286	3,205	3,615	6,144	3,492	3,569	5,859	3,501	
PGW	15,324	27,267	5,881	14,469	27,579	6,986	12,936	35,651	5,135	
UGI South	2,652	3,918	1,755	2,314	3,680	1,582	2,493	4,004	1,925	
UGI North	1,376	2,733	1,557	1,132	2,352	1,346	1,260	2,531	1,577	
Total/Industry Average	37,947	72,199	36,354	36,571	71,206	37,045	34,798	78,217	34,733	

# Monthly Average Percent Electric CAP Participation by Poverty Level – 2017-2019

		2017			2018			2019		
Utility	0%-50% FPIG	51%- 100% FPIG	101%- 150% FPIG	0%-50% FPIG	51%- 100% FPIG	101%- 150% FPIG	0%-50% FPIG	51%- 100% FPIG	101%- 150% FPIG	
Duquesne	20.8%	49.8%	29.4%	19.9%	49.7%	30.3%	21.0%	49.7%	29.3%	
Met-Ed	22.2%	46.0%	31.8%	22.7%	45.3%	32.1%	22.8%	44.5%	32.8%	
PECO-Electric	22.6%	48.0%	29.4%	22.3%	49.0%	28.7%	22.4%	49.5%	28.2%	
Penelec	18.4%	49.2%	32.3%	18.1%	48.7%	33.2%	17.5%	48.5%	34.0%	
Penn Power	17.8%	47.0%	35.1%	18.1%	47.0%	34.9%	17.3%	47.2%	35.5%	
PPL	15.7%	47.9%	36.5%	17.2%	47.3%	35.6%	19.6%	45.2%	35.1%	
West Penn	19.2%	47.9%	32.8%	19.5%	46.9%	33.6%	20.2%	46.2%	33.5%	
Total/Industry Average	20.3%	48.2%	31.5%	20.3%	48.3%	31.3%	21.0%	47.9%	31.1%	

# Monthly Average Percent Natural Gas CAP Participation by Poverty Level – 2017-2019

		2017			2018			2019		
Utility	0%-50% FPIG	51%- 100% FPIG	101%- 150% FPIG	0%-50% FPIG	51%- 100% FPIG	101%- 150% FPIG	0%-50% FPIG	51%- 100% FPIG	101%- 150% FPIG	
Columbia	22.1%	45.4%	32.5%	22.4%	44.5%	33.1%	22.5%	44.7%	32.8%	
NFG	12.2%	51.8%	36.0%	12.4%	50.8%	36.8%	11.4%	50.5%	38.1%	
PECO-Gas	23.4%	41.4%	35.2%	23.5%	42.3%	34.2%	23.4%	42.7%	34.0%	
Peoples	21.5%	46.0%	32.5%	22.0%	45.5%	32.5%	22.7%	45.0%	32.3%	
Peoples- Equitable	27.0%	48.3%	24.6%	27.3%	46.4%	26.4%	27.6%	45.3%	27.1%	
PGW	31.6%	56.3%	12.1%	29.5%	56.2%	14.2%	24.1%	66.4%	9.6%	
UGI South	31.9%	47.1%	21.1%	30.5%	48.6%	20.9%	29.6%	47.5%	22.9%	
UGI North	24.3%	48.2%	27.5%	23.4%	48.7%	27.9%	23.5%	47.1%	29.4%	
Total/Industry Average	25.9%	49.3%	24.8%	25.3%	49.2%	25.6%	23.6%	52.9%	23.5%	

#### **CAP Default Rate**

The **CAP default rate** is calculated by dividing the average monthly CAP participation at each poverty level, by the total annual number of defaults for each poverty level. CAP customers are considered non-compliant (in default) when they fail to meet program requirements. Actions resulting in CAP defaults include missing payments, making late payments, or failing to recertify. CAP customers who voluntarily leave the program are not counted in the default rate. Public utilities may track CAP default occurences differently. Therefore, the default rates in the tables below are not statisticly-valid for comparison purposes.

#### Annual Electric CAP Default Rate by Poverty Level - 2017-2019

		2017		2018			2019		
Utility	0%-50% FPIG	51%- 100% FPIG	101%- 150% FPIG	0%-50% FPIG	51%- 100% FPIG	101%- 150% FPIG	0%-50% FPIG	51%- 100% FPIG	101%- 150% FPIG
Duquesne	47.7%	32.2%	33.3%	25.2%	16.9%	17.8%	27.2%	16.9%	16.8%
Met-Ed	63.7%	45.1%	50.2%	58.6%	35.1%	40.1%	72.4%	46.1%	51.7%
PECO-Electric	36.4%	24.6%	30.8%	30.2%	20.0%	55.3%	30.8%	20.3%	26.9%
Penelec	66.6%	41.6%	45.0%	62.6%	31.0%	35.1%	73.4%	39.7%	45.5%
Penn Power	64.1%	39.3%	42.1%	65.4%	34.7%	40.0%	79.8%	44.6%	48.0%
PPL	29.3%	18.1%	15.6%	26.2%	18.2%	17.1%	21.7%	12.9%	12.0%
West Penn	66.6%	34.6%	41.9%	77.2%	56.5%	65.1%	82.5%	51.9%	57.1%
Total/Industry Average	53.5%	33.6%	37.0%	49.3%	30.3%	38.6%	55.4%	33.2%	36.9%

#### Annual Natural Gas CAP Default Rate by Poverty Level - 2017-2019

		2017			2018			2019		
Utility	0%-50% FPIG	51%- 100% FPIG	101%- 150% FPIG	0%-50% FPIG	51%- 100% FPIG	101%- 150% FPIG	0%-50% FPIG	51%- 100% FPIG	101%- 150% FPIG	
Columbia	14.7%	11.9%	14.2%	16.3%	13.0%	15.6%	19.1%	15.8%	18.5%	
NFG	7.6%	7.5%	7.5%	19.0%	19.0%	19.0%	24.4%	24.4%	24.4%	
PECO-Gas	32.6%	23.0%	30.8%	28.1%	20.7%	67.1%	28.0%	20.1%	25.4%	
Peoples	24.5%	16.6%	33.4%	23.0%	17.1%	33.8%	24.9%	16.1%	34.8%	
Peoples- Equitable	27.2%	18.5%	61.6%	23.2%	16.3%	54.9%	23.7%	17.5%	54.7%	
PGW	15.2%	11.7%	13.9%	26.9%	18.3%	18.7%	32.8%	16.7%	52.1%	
UGI South	20.1%	22.0%	29.2%	33.4%	27.7%	49.8%	31.4%	28.1%	42.0%	
UGI North	20.9%	23.2%	32.6%	31.3%	25.7%	44.9%	31.3%	29.6%	41.4%	
Total/Industry Average	20.4%	16.8%	27.9%	25.4%	19.3%	38.0%	27.0%	21.0%	36.7%	

#### **CAP Benefits – Bills & Credits**

The USRR requires public utilities to report data on CAP benefits. Public utilities report by month the number of participants enrolled in CAP. Because CAP enrollment fluctuates during the year, the Commission bases average CAP credits and arrearage forgiveness benefits on the average monthly number of CAP participants rather than the number of CAP participants enrolled at the end of the year.

The PUC has identified the three components of **CAP benefits** as the average CAP bill, average CAP credits, and average arrearage forgiveness. The average **CAP bill** is the total billed (total of the expected monthly CAP payment) divided by the total number of CAP bills rendered. The average **CAP credit** is the difference between the usage-based bill and the CAP bill, divided by the average number of monthly CAP participants. The average **arrearage forgiveness** is the total pre-program arrearages forgiven as a result of customers making agreed upon CAP payments divided by the average monthly CAP participants. The tables show average monthly CAP bills and CAP benefits.

Average CAP bills and CAP credits fluctuate due to several factors, including varying CAP payment plans based on FPIG income levels, type of usage (heating or non-heating), condition of housing stock, and changes in usage related customer behavior.

#### Average Monthly Electric CAP Bill - 2017-2019

Utility	2017	2018	2019	Percent Change 2017-19
Duquesne	\$70	\$55	\$53	-24.3%
Met-Ed	\$67	\$72	\$58	-13.4%
PECO-Electric	\$65	\$72	\$65	0.0%
Penelec	\$57	\$62	\$52	-8.8%
Penn Power	\$61	\$68	\$61	0.0%
PPL	\$92	\$88	\$86	-6.5%
West Penn	\$70	\$73	\$61	-12.9%
Total/Industry Average	\$70	\$72	\$61	-12.9%

#### Average Monthly Natural Gas CAP Bill - 2017-2019

Utility	2017	2018	2019	Percent Change 2017-19
Columbia	\$48	\$50	\$52	8.3%
NFG	\$61	\$65	\$59	-3.3%
PECO-Gas	\$45	\$60	\$64	42.2%
Peoples	\$68	\$79	\$77	13.2%
Peoples-Equitable	\$66	\$75	\$75	13.6%
PGW	\$80	\$99	\$115	43.8%
UGI South	\$60	\$63	\$67	11.7%
UGI North	\$66	\$68	\$72	9.1%
Total/Industry Average	\$64	\$76	\$52	-18.8%

# Average Annual Electric CAP Credits - 2017-2019

Utility	2017	2018	2019	Percent Change 2017-19
Duquesne	\$439	\$523	\$624	42.1%
Met-Ed	\$793	\$869	\$865	9.1%
PECO-Electric	\$491	\$469	\$473	-3.7%
Penelec	\$728	\$797	\$795	9.2%
Penn Power	\$763	\$841	\$855	12.1%
PPL	\$1,031	\$1,028	\$925	-10.3%
West Penn	\$748	\$823	\$807	7.9%
Total/Industry Average	\$646	\$674	\$807	24.9%

# Average Annual Natural Gas CAP Credits - 2017-2019

Utility	2017	2018	2019	Percent Change 2017-19
Columbia	\$742	\$711	\$763	2.8%
NFG	\$99	\$133	\$172	73.7%
PECO-Gas	\$71	\$89	\$113	59.2%
Peoples	\$232	\$349	\$309	33.2%
Peoples-Equitable	\$258	\$391	\$357	38.4%
PGW	\$819	\$961	\$713	-12.9%
UGI South	\$253	\$440	\$375	48.2%
UGI North	\$229	\$417	\$479	109.2%
Total/Industry Average	\$478	\$579	\$763	59.6%

#### **CAP Benefits - Arrearage Forgiveness**

Amounts of arrearage forgiveness can differ depending on: the length of time over which forgiveness occurs; the length of time a customer is enrolled in CAP; and the amount of customer arrearages brought into the CAP program.

#### Average Annual Electric Utilities Arrearage Forgiveness – 2017-2019

Utility	2017	2018	2019	Percent Change 2017-19
Duquesne	\$133	\$164	\$188	41.4%
Met-Ed	\$106	\$103	\$101	-4.7%
PECO-Electric	\$43	\$42	\$41	-4.7%
Penelec	\$76	\$76	\$75	-1.3%
Penn Power	\$79	\$80	\$80	1.3%
PPL	\$441	\$357	\$355	-19.5%
West Penn	\$231	\$180	\$125	-45.9%
Total/Industry Average	\$152	\$140	\$125	-17.8%

#### Average Annual Natural Gas Utilities Arrearage Forgiveness - 2017-2019

Utility	2017	2018	2019	Percent Change 2017-19
Columbia*	\$64	\$188	\$78	21.9%
NFG	\$23	\$55	\$72	213%
PECO-Gas	\$13	\$15	\$19	46.2%
Peoples	\$153	\$124	\$120	-21.6%
Peoples-Equitable	\$87	\$91	\$116	33.3%
PGW	\$163	\$200	\$235	44.2%
UGI South	\$100	\$86	\$123	23.0%
UGI North	\$108	\$90	\$138	27.8%
Total/Industry Average	\$104	\$135	\$78	-25.0%

<sup>\*</sup>The 2018 data reflects a change in the way Columbia reports the amount of average annual arrearage forgiveness.

#### **Percent of CAP Dollars Paid**

The **percentage of CAP bills paid** by CAP customers is calculated by dividing the total annual CAP payments (\$) by the total annual CAP amount billed (\$). The higher the percent of CAP bills paid by the customer, the less the public utility may have to recover in uncollectibles. CAP customer payments may include energy assistance grants (*e.g.*, LIHEAP, Hardship Fund, etc.).

# Percentage of CAP Dollars Paid by Electric CAP Customers – 2017-2019

Utility	2017	2018	2019
Duquesne	73.9%	86.9%	82.0%
Met-Ed	88.8%	90.3%	97.2%
PECO-Electric	87.0%	86.0%	93.0%
Penelec	90.8%	90.1%	95.9%
Penn Power	85.4%	88.4%	95.7%
PPL	76.9%	91.9%	117.2%
West Penn	83.6%	85.9%	93.1%
Total/Industry Average	82.8%	88.1%	93.1%

#### Percentage of CAP Dollars Paid by Natural Gas CAP Customers - 2017-2019

Utility	2017	2018	2019
Columbia	71.8%	73.5%	77.0%
NFG	68.9%	67.2%	72.0%
PECO-Gas	87.0%	86.0%	93.0%
Peoples	69.6%	67.6%	93.2%
Peoples-Equitable	68.1%	65.7%	93.0%
PGW	71.6%	62.5%	56.0%
UGI South	71.9%	74.5%	89.9%
UGI North	68.0%	69.3%	90.2%
Total/Industry Average	72.5%	68.2%	77.0%

#### **CAP Payment Rate**

The **CAP payment rate** is calculated by dividing the total number of full monthly CAP payments by the total number of monthly CAP bills rendered. The CAP payment rate reflects overall program totals and is not a household average or broken out by poverty level.

CAP Payment Rate Electric CAP Customers – 2017-2019

Utility	2017	2018	2019
Duquesne	41.7%	49.8%	48.0%
Met-Ed	64.3%	64.7%	69.1%
PECO-Electric	60.5%	60.6%	61.7%
Penelec	69.9%	70.2%	74.3%
Penn Power	71.4%	69.3%	71.5%
PPL	58.1%	60.5%	60.5%
West Penn	56.9%	59.5%	66.8%
Total/Industry Average	58.1%	60.2%	66.8%

CAP Payment Rate Natural Gas CAP Customers - 2017-2019

Utility	2017	2018	2019
Columbia	53.1%	53.4%	57.0%
NFG	72.7%	69.4%	76.2%
PECO-Gas	53.1%	59.0%	59.6%
Peoples	47.1%	46.5%	49.1%
Peoples-Equitable	43.9%	42.4%	45.2%
PGW	88.5%	89.3%	57.3%
UGI South	59.3%	57.5%	87.0%
UGI North	56.3%	54.1%	86.9%
Total/Industry Average	64.5%	65.2%	57.0%

#### **CAP Costs**

The USRR requires public utilities to report data on the three components of **CAP costs**: CAP administration costs, CAP credits, and arrearage forgiveness. Administrative costs include: contract and staffing, account monitoring, intake, outreach, consumer education and conservation training, recertification processing, computer programming, program evaluation, and other fixed overhead costs. Account monitoring costs include collection expenses, as well as other operation and maintenance expenses. The tables below contain the percentage of CAP spending by program component.

Component costs are gross costs and do not reflect any potential savings to traditional collection expenses, cash-working-capital expenses, and bad debt expenses that may result from enrolling low-income customers in CAP. Appendicies 5-7 show total universal service costs, universal service funding mechanisms, and average annual CAP and universal service costs per ratepayer.

# Percent of Electric Total CAP Spending by CAP Component – Administrative Costs – 2017-2019

I India.	CAP Administrative Costs			
Utility	2017	2018	2019	
Duquesne	7.0%	6.4%	5.8%	
Met-Ed	9.4%	8.4%	9.5%	
PECO-Electric	4.4%	4.5%	5.3%	
Penelec	9.8%	8.7%	10.1%	
Penn Power	11.4%	9.5%	10.8%	
PPL	4.2%	4.9%	4.5%	
West Penn	8.2%	7.0%	9.6%	
Total/Industry Average	5.9%	5.8%	6.2%	

# Percent of Electric Total CAP Spending by CAP Component – Credits – 2017-2019

Utility	CAP Credits			
Othicy	2017	2018	2019	
Duquesne	71.5%	71.2%	72.3%	
Met78y-Ed	79.9%	81.9%	81.0%	
PECO-Electric	87.9%	87.7%	87.1%	
Penelec	81.7%	83.3%	82.1%	
Penn Power	80.3%	82.6%	81.6%	
PPL	67.1%	70.6%	69.0%	
West Penn	70.1%	76.4%	78.3%	
Total/Industry Average	76.2%	78.0%	77.1%	

# Percent of Electric Total CAP Spending by CAP Component – Arrearage Forgiveness – 2017-2019

Utility	CAP Arrearage Forgiveness			
Othity	2017	2018	2019	
Duquesne	21.6%	22.4%	21.9%	
Met-Ed	10.7%	9.7%	9.5%	
PECO-Electric	7.6%	7.8%	7.6%	
Penelec	8.5%	8.0%	7.8%	
Penn Power	8.3%	7.9%	7.7%	
PPL	28.7%	24.5%	26.5%	
West Penn	21.7%	16.7%	12.1%	
Total/Industry Average	18.0%	16.2%	16.8%	

# Percent of Natural Gas Total CAP Spending by CAP Component – Administrative Costs – 2017-2019

114774	CAP Administrative Costs			
Utility	2017	2018	2019	
Columbia	6.1%	2.9%	3.5%	
NFG	18.9%	16.4%	17.1%	
PECO-Gas	21.7%	19.1%	18.2%	
Peoples	13.5%	7.6%	7.8%	
Peoples-Equitable	15.7%	4.7%	6.2%	
PGW	2.9%	4.4%	5.2%	
UGI South	7.6%	6.3%	6.4%	
UGI North	8.3%	8.4%	7.2%	
Total/Industry Average	6.3%	5.1%	5.9%	

# Percent of Natural Gas Total CAP Spending by CAP Component - Credits - 2017-2019

I India.	CAP Credits				
Utility	2017	2018	2019		
Columbia	86.5%	76.8%	87.5%		
NFG	66.0%	59.1%	58.4%		
PECO-Gas	66.0%	69.0%	70.2%		
Peoples	52.2%	68.1%	66.5%		
Peoples-Equitable	63.1%	77.3%	70.8%		
PGW	81.0%	79.2%	71.3%		
UGI South	66.1%	78.4%	70.4%		
UGI North	62.3%	75.3%	72.1%		
Total/Industry Average	77.0%	77.0%	73.9%		

# Percent of Natural Gas Total CAP Spending by CAP Component – Arrearage Forgiveness – 2017-2019

I Inilia.	CAP Arrearage Forgiveness				
Utility	2017	2018	2019		
Columbia	7.5%	20.3%	8.9%		
NFG	15.1%	24.5%	24.5%		
PECO-Gas	12.3%	11.9%	11.6%		
Peoples	34.4%	24.3%	25.7%		
Peoples-Equitable	21.3%	17.9%	23.1%		
PGW	16.1%	16.5%	23.5%		
UGI South	26.2%	15.3%	23.1%		
UGI North	29.4%	16.3%	20.7%		
Total/Industry Average	16.7%	18.0%	20.3%		

#### **CAP Costs Per CAP Customer**

The average **CAP cost per CAP customer** is calculated by dividing the Total CAP Cost by the Average Total CAP Enrollment. This provides an estimate of the amount of program costs for each CAP participant.

#### Electric CAP Costs - 2017-2019

Utility	Total CAP Costs			Average Program Costs per CAP Customer		
	2017	2018	2019	2017	2018	2019
Duquesne	\$23,083,236	\$25,820,755	\$31,408,810	\$614	\$734	\$862
Met-Ed	\$14,758,527	\$16,128,557	\$14,935,392	\$992	\$1,061	\$1,067
PECO- Electric	\$70,653,278	\$62,290,529	\$60,943,340	\$559	\$535	\$543
Penelec	\$18,852,006	\$20,282,993	\$18,813,128	\$891	\$956	\$968
Penn Power	\$4,435,519	\$4,720,719	\$4,421,495	\$950	\$1,017	\$1,049
PPL	\$80,923,575	\$80,034,598	\$82,047,452	\$1,535	\$1,456	\$1,341
West Penn	\$27,280,111	\$23,885,800	\$17,739,385	\$1,067	\$1,078	\$1,029
Total/Industry Average	\$239,986,252	\$233,163,951	\$230,309,002	\$848	\$865	\$870

#### Natural Gas CAP Costs - 2017-2019

Utility	Total CAP Costs			Average Program Costs per CAP Customer		
	2017	2018	2019	2017	2018	2019
Columbia	\$19,668,704	\$22,396,085	\$20,532,606	\$858	\$925	\$872
NFG	\$1,199,650	\$1,849,773	\$2,150,777	\$150	\$225	\$295
PECO-Gas	\$2,357,836	\$2,595,584	\$3,124,276	\$108	\$128	\$161
Peoples	\$8,102,420	\$8,927,521	\$7,919,855	\$445	\$512	\$465
Peoples-Equitable	\$5,328,722	\$6,703,377	\$6,516,599	\$410	\$506	\$504
PGW	\$49,005,928	\$59,549,654	\$53,685,784	\$1,011	\$1,214	\$999
UGI South	\$3,187,005	\$4,253,550	\$4,481,481	\$383	\$561	\$532
UGI North	\$2,088,411	\$2,671,047	\$3,570,983	\$369	\$553	\$665
Total/Industry Average	\$90,938,676	\$108,946,591	\$101,982,361	\$621	\$752	\$690

#### **CARES**

The primary purpose of a CARES program is to provide a cost-effective service that helps payment troubled customers maximize their ability to pay public utility bills and maintain safe and adequate public utility service. CARES staff maintains and utilizes a network of community organizations and government agencies that can provide services to eligible customers who are experiencing a temporary hardship. CARES services include account counseling and monitoring (case management) and referrals to services that provide additional resources or assistance, such as LIHEAP and hardship funds.

#### **CARES-LIHEAP**

The USRR requires public utilities to report data on their CARES programs. CARES benefits are defined in the USRR as the total number and dollar amount of all LIHEAP benefits applied to all low-income customer accounts. The tables show the number of households receiving only LIHEAP cash grants, but the "Total LIHEAP Grants" dollar amounts include both LIHEAP cash and crisis benefits. The total amount of LIHEAP dollars each public utility receives depends primarily on the amount of the federal LIHEAP appropriation to the state and the number of low-income customers who participate in LIHEAP.

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<sup>&</sup>lt;sup>41</sup> To qualify for a LIHEAP cash grant, a household must have income at or below 150% of the FPIG, be a Pennsylvania resident, and have a heating responsibility. 55 Pa. Code § 601.31. To qualify for a LIHEAP crisis grant, the household must meet the previous qualifications and be experiencing an energy emergency (*e.g.*, utility service is off or in threat of termination). 55 Pa. Code § 601.32. Most households that receive LIHEAP crisis grants also receive LIHEAP cash grants.

#### Electric CARES-LIHEAP - 2017-2019

Utility	Low-Income Households who Received LIHEAP Cash Grants				Total LIHEAP Grants for Low-Income Customers*				
	2017	2018	2019	2017	2018	2019	2017	2018	2019
Duquesne	9,853	16,186	8,253	1,037	2,682	3,696	\$2,963,843	\$3,871,905	\$3,425,759
Met-Ed	8,350	8,470	8,023	2,141	2,614	2,728	\$3,329,526	\$3,397,341	\$3,333,130
PECO-Electric	66,469	57,323	32,426	6,291	10,317	16,906	\$12,916,755	\$14,295,971	\$15,037,188
Penelec	12,369	11,083	10,620	3,586	4,176	4,545	\$5,033,379	\$4,943,148	\$5,102,771
Penn Power	3,059	2,820	2,554	1,104	1,279	1,247	\$1,273,640	\$1,319,800	\$1,303,623
PPL	21,709	38,484	19,902	2,874	6,243	2,609	\$7,777,324	\$9,001,842	\$6,435,563
West Penn	12,964	12,176	12,021	3,145	3,812	4,557	\$5,107,303	\$5,085,258	\$5,462,256
Total	134,773	146,542	93,799	20,178	31,123	36,288	\$38,401,770	\$41,915,265	\$40,100,290

<sup>\*</sup>Total LIHEAP grants include both LIHEAP cash and crisis grants. Typically, customers who receive crisis grants also receive cash grants.

#### Natural Gas CARES-LIHEAP - 2017-2019

Utility	Low-Income Households who Received LIHEAP Cash Grants		who F	Low-Income Households who Received LIHEAP Crisis Grants		Total LIHEAP Grants for Low-Income Customers*			
	2017	2018	2019	2017	2018	2019	2017	2018	2019
Columbia	19,100	18,703	17,537	4,013	3,905	2,408	\$7,220,611	\$6,817,598	\$5,371,907
NFG	17,509	16,637	15,692	3,013	3,054	2,084	\$6,069,920	\$5,996,477	\$4,768,166
PECO-Gas	10,821	10,116	5,722	1,024	1,821	2,984	\$2,102,727	\$2,522,819	\$2,653,622
Peoples	17,994	31,167	16,541	4,618	4,021	4,070	\$6,460,971	\$8,776,860	\$6,474,870
Peoples- Equitable	12,044	21,312	11,384	4,841	3,419	3,640	\$4,673,506	\$6,218,299	\$4,774,616
PGW	60,960	60,782	51,953	8,054	12,588	8,300	\$22,340,502	\$23,666,457	\$18,712,635
UGI South	12,441	17,342	10,271	957	1,029	1,801	\$3,538,766	\$3,365,556	\$3,289,554
UGI North	10,847	15,623	9,555	707	845	1,433	\$3,164,107	\$3,240,268	\$3,217,454
Total	161,716	191,682	138,655	27,227	30,682	26,720	\$55,571,110	\$60,604,334	\$49,262,824

<sup>\*</sup>Total LIHEAP grants include both LIHEAP cash and crisis grants. Typically, customers who receive crisis grants also receive cash grants.

The estimated LIHEAP participation rate is determined by dividing the number of LIHEAP cash grants by the number of confirmed low-income customers for each public utility. As LIHEAP participants may only assign their LIHEAP cash grant to one energy vendor, low-income customers with non-electric heating could assign the LIHEAP grant to either their heating supplier (e.g., gas, oil) or their electric utility. Therefore, this participation rate may under-count the actual number of confirmed low-income customers that actually participated in LIHEAP for each utility.

#### Estimated Electric LIHEAP Participation Rate - 2017-2019

Utility	2017	2018	2019
Duquesne	20.3%	32.8%	17.1%
Met-Ed	12.0%	11.7%	10.9%
PECO-Electric	42.7%	39.2%	23.2%
Penelec	14.0%	12.2%	11.6%
Penn Power	15.5%	14.0%	12.6%
PPL	11.9%	20.3%	10.5%
West Penn	18.9%	16.8%	16.2%
Total/Industry Average	21.3%	22.9%	14.7%

#### Estimated Natural Gas LIHEAP Participation Rate - 2017-2019

Utility	2017	2018	2019
Columbia	28.1%	27.7%	25.9%
NFG	68.4%	74.2%	62.8%
PECO-Gas	38.9%	39.4%	22.9%
Peoples	30.0%	45.0%	24.4%
Peoples-Equitable	27.0%	50.2%	27.4%
PGW	41.6%	40.7%	35.3%
UGI South	37.1%	49.8%	26.3%
UGI North	49.4%	71.1%	38.3%
Total/Industry Average	37.8%	51.8%	31.7%

#### **CARES Costs, Direct Dollars and Net Benefits**

The regulations define<sup>42</sup> direct dollars as the total of all dollars applied to a CARES customer's public utility account, from all sources of energy assistance such as LIHEAP, hardship fund grants, and local agencies' grants. However, in our report, the column "Direct Dollars in Addition to LIHEAP for CARES Participants" shows the total dollar benefits not related to LIHEAP. These non-LIHEAP additional dollars come from hardship fund grants and other sources (*i.e.*, charities, community programs, etc).

Gross CARES benefits, therefore, includes all LIHEAP cash and crisis grants, plus any additional non-LIHEAP direct dollars. The administrative costs of CARES are then deducted from the total/gross CARES benefits to yield net CARES benefits. The net CARES benefits reflect the effectiveness of the program in connecting customers with programs and resources that provide financial assistance.

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<sup>&</sup>lt;sup>42</sup> 52 Pa. Code §§ 54.72 and 62.2.

# Electric CARES Benefits - 2019

Utility	CARES Administrative Costs	Direct Dollars in Addition to LIHEAP for CARES Participants	Net CARES Benefits (Includes LIHEAP)
Duquesne	\$135,000	\$189,070	\$3,479,829
Met-Ed	\$7,764	\$500	\$3,325,866
PECO-Electric	\$909,307	\$158,088	\$14,285,969
Penelec	\$11,222	\$0	\$5,091,549
Penn Power	\$2,696	\$500	\$1,301,427
PPL	\$2,304	\$48,850	\$6,482,109
West Penn	\$11,520	\$921	\$5,451,657
Total/Industry Average	\$1,079,813	\$397,929	\$39,418,406

# Electric CARES Benefits - 2018

Utility	CARES Administrative Costs	Direct Dollars in Addition to LIHEAP for CARES Participants	Net CARES Benefits (Includes LIHEAP)
Duquesne	\$135,000	\$184,181	\$3,921,086
Met-Ed	\$4,033	\$1,725	\$3,395,033
PECO-Electric	\$1,400,187	\$127,415	\$13,023,199
Penelec	\$7,832	\$4,518	\$4,939,834
Penn Power	\$2,489	\$1,703	\$1,319,014
PPL	\$0	\$54,000	\$9,055,842
West Penn	\$6,489	\$1,206	\$5,079,975
Total/Industry Average	\$1,556,030	\$374,748	\$40,733,983

# Electric CARES Benefits - 2017

Utility	CARES Administrative Costs	Direct Dollars in Addition to LIHEAP for CARES Participants	Net CARES Benefits (Includes LIHEAP)
Duquesne	\$135,000	\$216,397	\$3,045,240
Met-Ed	\$2,659	\$851	\$3,327,718
PECO-Electric	\$1,704,431	\$200,103	\$11,412,427
Penelec	\$3,696	\$4,350	\$5,034,033
Penn Power	\$428	\$875	\$1,274,087
PPL	\$0	\$300	\$7,777,624
West Penn	\$3,737	\$3,380	\$5,106,946
Total/Industry Average	\$1,849,951	\$426,256	\$36,978,075

# Natural Gas CARES Benefits - 2019

Utility	CARES Administrative Costs	Direct Dollars in Addition to LIHEAP for CARES Participants	Net CARES Benefits (Includes LIHEAP)
Columbia	\$350,513	\$51,582	\$5,072,976
NFG	\$4,542	\$0	\$4,763,624
PECO-Gas	\$160,466	\$27,897	\$2,521,053
Peoples	\$118,243	\$60,712	\$6,417,339
Peoples-Equitable	\$85,397	\$29,614	\$4,718,833
PGW	\$541,419	\$1,668,704	\$19,839,920
UGI South	\$80,372	\$30,722	\$3,239,904
UGI North	\$34,634	\$40,100	\$3,222,920
Total/Industry Average	\$1,375,586	\$1,909,339	\$49,796,569

# Natural Gas CARES Benefits - 2018

Utility	CARES Administrative Costs	Direct Dollars in Addition to LIHEAP for CARES Participants	Net CARES Benefits (Includes LIHEAP)
Columbia	\$336,931	\$54,255	\$6,534,922
NFG	\$4,523	\$4,263	\$5,996,217
PECO-Gas	\$247,092	\$22,485	\$2,298,212
Peoples	\$128,834	\$70,060	\$8,718,086
Peoples-Equitable	\$89,543	\$29,265	\$6,158,021
PGW	\$434,669	\$101,044	\$23,332,832
UGI South	\$146,449	\$15,847	\$3,234,954
UGI North	\$31,713	\$20,852	\$3,229,407
Total/Industry Average	\$1,419,754	\$318,071	\$59,502,651

# Natural Gas CARES Benefits - 2017

Utility	CARES Administrative Costs	Direct Dollars in Addition to LIHEAP for CARES Participants	Net CARES Benefits (Includes LIHEAP)
Columbia	\$397,491	\$86,071	\$6,909,191
NFG	\$4,206	\$7,459	\$6,073,173
PECO-Gas	\$277,466	\$32,575	\$1,857,836
Peoples	\$111,455	\$57,247	\$6,406,763
Peoples-Equitable	\$80,496	\$16,351	\$4,609,361
PGW	\$424,669	\$76,338	\$21,992,171
UGI South	\$70,454	\$30,494	\$3,498,806
UGI North	\$40,413	\$11,598	\$3,135,292
Total/Industry Average	\$1,406,650	\$318,133	\$54,482,593

#### **Hardship Fund Programs**

Public utility hardship funds provide cash assistance to residential customers who need help in paying their public utility bills, often after other resources (e.g., LIHEAP) have been exhausted. The public utility or its agent will apply hardship fund payments directly to the public utility account of eligible customers.

#### **Ratepayer and Shareholder Contributions**

The USRR requires public utilities to report data on the amount of ratepayer and public utility contributions to hardship funds. Shareholders contribute a large portion of public utility contributions. The Commission considers ratepayer contributions as contributions from public utility employees, ratepayers, and special contributions. Special contributions include monies from formal complaint settlements, overcharge settlements, off-system sales, and special solicitations of business corporations. However, the average voluntary ratepayer contribution per customer does not include special contributions — only voluntary ratepayer contributions. The Commission defines public utility contributions as shareholder or public utility grants for program administration, outright grants to the funds, and grants that match contributions of ratepayers.

#### Electric Hardship Fund Contributions - 2018-19

Utility	Voluntary Ratepayer Contributions	Average Voluntary Ratepayer Contribution per Customer	Public Utility & Shareholder Contributions
Duquesne	\$204,584	\$0.38	\$467,274
Met-Ed	\$114,404	\$0.23	\$114,404
PECO-Electric	\$141,469	\$0.06	\$402,697
Penelec	\$72,859	\$0.15	\$72,859
Penn Power	\$36,639	\$0.25	\$36,639
PPL	\$407,129	\$0.33	\$943,854
West Penn	\$144,381	\$0.23	\$108,224
Total/Industry Average	\$1,121,465	\$0.22	\$2,145,951

#### Natural Gas Hardship Fund Contributions - 2018-19

Utility	Voluntary Ratepayer Contributions	Average Voluntary Ratepayer Contribution per Customer	Public Utility & Shareholder Contributions	
Columbia	\$375,000	\$0.94	\$150,000	
NFG	\$48,098	\$0.22	\$67,000	
PECO-Gas	\$24,965	\$0.03	\$71,064	
Peoples	\$247,859	\$0.74	\$1,209,720	
Peoples-Equitable*	N/A	N/A	N/A	
PGW	\$986	\$0.00	\$848,674	
UGI South	\$113,975	\$0.13	\$126,135	
UGI North	\$48,239	\$0.08	\$66,000	
Total/Industry Average	\$859,122	\$0.32	\$2,538,593	

<sup>\*</sup>Peoples-Equitable's Hardship Fund Grant data is combined with Peoples' Hardship Fund Grant data and cannot be separated.

#### **Hardship Fund Benefits**

The USRR also requires public utilities to report data on hardship fund benefits. The Commission defines hardship fund benefits<sup>43</sup> as, "the total number and dollar amount of cash benefits or bill credits." The cumulative total number and dollar amount of the grants disbursed for the program year are reported as of the end of the program year.

Electric Public Utility Hardship Fund Grant Benefits - 2017-2019

Utility	Ratepayers Receiving Grants		Average Grant		Total Benefits Disbursed	
	2017-18	2018-19	2017-18	2018-19	2017-18	2018-19
Duquesne	2,020	2,192	\$377	\$343	\$762,512	\$752,054
Met-Ed	651	2,167	\$359	\$108	\$234,000	\$233,950
PECO-Electric	450	552	\$566	\$573	\$254,814	\$316,174
Penelec	420	429	\$348	\$340	\$146,000	\$146,000
Penn Power	214	198	\$336	\$364	\$72,000	\$72,000
PPL	2,530	2,175	\$354	\$374	\$896,452	\$813,540
West Penn	665	653	\$329	\$333	\$218,500	\$217,548
Total/Industry Average	6,950	8,366	\$372	\$305	\$2,584,278	\$2,551,266

#### Natural Gas Public Utility Hardship Fund Grant Benefits - 2017-2019

Utility	Ratepayers Receiving Grants		Average Grant		Total Benefits Disbursed	
	2017-18	2018-19	2017-18	2018-19	2017-18	2018-19
Columbia	1,200	1,079	\$406	\$395	\$487,716	\$426,042
NFG	393	241	\$368	\$258	\$144,638	\$62,060
PECO-Gas	79	97	\$569	\$575	\$44,967	\$55,795
Peoples	3,054	2,663	\$360	\$413	\$1,100,000	\$1,099,720
Peoples-Equitable*	0	0	\$0	\$0	\$0	\$0
PGW	912	1,936	\$1,161	\$879	\$1,058,407	\$1,701,062
UGI South	527	709	\$265	\$305	\$139,838	\$216,397
UGI North	339	316	\$290	\$324	\$98,317	\$102,371
Total/Industry Average	6,504	7,041	\$473	\$520	\$3,073,883	\$3,663,447

<sup>\*</sup>Peoples-Equitable's Hardship Fund Grant data is combined with Peoples' Hardship Fund Grant data and cannot be separated.

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<sup>&</sup>lt;sup>43</sup> 52 Pa. Code §§ 54.72 and 62.2

#### **Total Universal Service Program Spending**

**Total annual Universal Service program spending** is calculated by adding the total program costs for CAP, LIURP and CARES. Stakeholder and voluntary contributions to hardship fund grants are not recovered in public utility base rates. Only hardship fund administrative costs are recoverable for most utilities, so hardship fund program costs are not included in the Total Universal Service Program Spending tables below.<sup>44</sup>

Total Annual Electric Universal Service Program Spending - 2017-2019

Utility	2017	2018	2019	Percent Change 2017-19
Duquesne	\$24,407,415	\$28,297,392	\$31,543,810	29.2%
Met-Ed	\$19,455,470	\$21,755,946	\$20,262,356	4.1%
PECO-Electric	\$78,354,961	\$69,290,716	\$67,452,647	-13.9%
Penelec	\$24,089,756	\$26,480,948	\$25,873,561	7.4%
Penn Power	\$6,714,043	\$7,242,197	\$7,266,661	8.2%
PPL	\$90,908,486	\$90,264,489	\$92,122,145	1.3%
West Penn	\$32,014,170	\$28,300,622	\$22,940,782	28.3%
Total/Industry Average	\$275,850,752	\$271,632,310	\$267,461,962	-3.0%

Total Annual Natural Gas Universal Service Program Spending - 2017-2019

Utility	2017	2018	2019	Percent Change 2017-19
Columbia	\$24,628,083	\$27,253,047	\$26,111,825	6.0%
NFG	\$2,250,979	\$3,186,234	\$3,333,916	48.1%
PECO-Gas	\$4,885,302	\$5,092,676	\$5,534,742	13.3%
Peoples	\$9,464,197	\$10,351,124	\$8,890,413	-6.1%
Peoples-Equitable	\$6,209,416	\$7,583,997	\$7,369,738	18.7%
PGW	\$54,930,489	\$68,093,074	\$62,195,671	13.2%
UGI South	\$4,474,618	\$5,600,907	\$5,724,572	27.9%
UGI North	\$3,055,613	\$3,767,180	\$4,583565	50.0%
Total/Industry Average	\$109,568,964	\$130,928,239	\$123,744,442	12.9%

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<sup>&</sup>lt;sup>44</sup> Only PGW is permitted to recover all utility expenses related to its hardship fund program from its ratepayers. As a city-owned natural gas distribution utility, PGW receives no shareholder contributions for this program. Only voluntary contributions to PGW's hardship fund program are not recovered.

#### 4. Small Public Utilities' Universal Service Programs

The USRR has fewer data requirements<sup>45</sup> for small public utilities. EDCs with fewer than 60,000 residential customers and NGDCs with fewer than 100,000 residential customers do not file USECPs for Commission approval. Instead, the small public utilities are informally surveyed by the Bureau of Consumer Services (BCS) annually to determine the availability of programs provided to low-income customers as well as the expenses associated with these programs.

As a result of the Electricity Generation Customer Choice and Competition Act and the Natural Gas Choice and Competition Act, seven small public utilities now have various universal service programs for their low-income customers.

Citizens' Electric (Citizens), Valley Energy (Valley), and Wellsboro Electric (Wellsboro) operate hardship funds through the Dollar Energy Fund.

Pike County Power & Light (Pike) operates its own hardship fund program (Neighbor Fund Program).

Peoples Gas LLC (formerly Peoples TWP) operates a hardship fund program through the Dollar Energy Fund and offers a CARES and full-scale CAP program. As of Dec. 31, 2019, the CAP enrollment was approximately 2,770 customers. The public utility also operates a LIURP program, which completed 21 jobs in 2019.

UGI Central (formerly UGI Central Penn Gas) offers a full-scale CAP program. As of Dec. 31, 2019, the program enrollment was approximately 3,198 customers. UGI Central also administers a LIURP program, completing 67 jobs in 2019.

UGI Utilities Inc. – Electric Division (UGI Electric) offers a full-scale CAP program. As of Dec. 31, 2019, the program enrollment was approximately 3,116 customers. The public utility operates its own hardship fund and also administers a LIURP program, completing 58 jobs in 2019.

UGI Central and UGI Electric also operate CARES and Hardship Funds (Operation Share).

The small public utilities also differ significantly from each other in the total number of residential customers each serves. For example, UGI Central, UGI Electric, and Peoples Gas LLC each serve more than 50,000 residential customers. Meanwhile, Citizens', Pike, Wellsboro, and Valley each serve fewer than 7,000 residential customers.

In addition to the public utility-sponsored programs, LIHEAP benefits are available to all low-income households meeting the guidelines for LIHEAP eligibility.

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<sup>&</sup>lt;sup>45</sup> 52 Pa. Code §§ 54.77 and § 62.7

#### 5. Appendices

#### Appendix 1 - When is an Account Considered to be Overdue

As mentioned previously in the sections dealing with "Debt", two factors affect the uniformity of the data reported regarding the number of overdue customers and the dollars in debt associated with those customers. First, public utilities use different methods for determining when an account is overdue. Public utilities consider either the due date of the bill or the transmittal date of the bill to be day zero. The transmittal date is 20 days before the due date. For USRR comparative purposes, public utilities are requested to consider the due date as day zero and to report debt that is at least 30 days overdue. Appendix 1 shows the different methods public utilities use to determine overdue accounts and how they compare to the preferred method (30 days overdue).

Utility	When is Day Zero (0)	How Many Days Overdue	Days of Variance from BCS Interpretation*
Duquesne	Bill Due Date	30 Days	0 Days
Met-Ed and Penelec	Bill Due Date	30 Days	0 Days
PECO-Electric	Bill Transmittal Date	30 Days	20 Days Sooner
Penn Power	Bill Due Date	30 Days	0 Days
PPL	Bill Transmittal Date	30 Days	20 Days Sooner
West Penn	est Penn Bill Due Date		0 Days
Columbia	Bill Due Date	30 Days	0 Days
NFG	Bill Rendition Date**	60 Days	9 Days Later
PECO-Gas	Bill Transmittal Date	30 Days	20 Days Sooner
Peoples	Bill Due Date	30 Days	0 Days
Peoples-Equitable	Bill Due Date	30 Days	0 Days
PGW	Bill Transmittal Date	30 Days	20 Days Sooner
UGI South	Bill Due Date	30 Days	0 Days
UGI North	Bill Due Date	30 Days	0 Days

<sup>\*</sup>The PUC considers day zero to be the bill due date and the applicable regulations require companies to report arrearages beginning at 30 days overdue.

<sup>\*\*</sup>Bill Rendition Date is one day prior to the Bill Transmittal Date.

#### **Appendix 2 - When Does an Account Move from Active to Inactive Status**

The second factor affecting the arrearage data uniformity is when a public utility moves a terminated or discontinued account from active status (included in the reporting) to inactive status (excluded from the reporting). Moving an account to inactive status is one of the last steps in the collections cycle. Appendix 2 shows the methods public utilities use to determine when an account is removed from active status after termination of service or discontinuance of service.

Utility	After an Account is Terminated	After an Account is Discontinued	
Duquesne	7 Days after Termination Date	3 to 5 Days after Discontinuance	
Met-Ed and Penelec	10 Days after Termination Date	Same Day as Discontinuance	
PECO-Electric	30 to 32 Days after Termination Date	Same Day as Discontinuance	
Penn Power	10 Days after Termination Date	Same Day as Discontinuance	
PPL	15 Days after Termination Date	Bill Transmittal Date	
West Penn	10 Days after Termination Date	Same Day as Discontinuance	
Columbia	5 to 7 Days after Termination Date	Same Day as Discontinuance	
NFG	Same Day as Termination Date	Same Day as Discontinuance	
PECO-Gas	30 to 32 Days after Termination Date	Same Day as Discontinuance	
Peoples	10 Days after Termination Date	10 Days after Discontinuance	
Peoples-Equitable	10 Days after Termination Date	10 Days after Discontinuance	
PGW	0 to 30 Days after Termination Date 0 to 1 Day after Final Bill Transmit		
UGI South	Same Day as Termination Date	Same Day as Discontinuance	
UGI North	Same Day as Termination Date	Same Day as Discontinuance	

Appendix 3 – 2019 and 2020 Federal Poverty Guidelines

2019 Annual Federal Poverty Income Guidelines*					
Size of Household	0-50% of Poverty	51-100% of Poverty	101-150% of Poverty	151-200% of Poverty	
1	\$6,245	\$12,490	\$18,735	\$24,980	
2	\$8,455	\$16,910	\$25,365	\$33,820	
3	\$10,665	\$21,330	\$31,995	\$42,660	
4	\$12,875	\$25,750	\$38,625	\$51,500	
5	\$15,085	\$30,170	\$45,255	\$60,340	
6	\$17,295	\$34,590	\$51,885	\$69,180	
7	\$19,505	\$39,010	\$58,515	\$78,020	
8	\$21,715	\$43,430	\$65,145	\$86,860	
For each additional person, add	\$2,210	\$4,420	\$6,630	\$8,840	

<sup>\*</sup> Income reflects upper limit of the poverty guideline for each column.

Effective: Jan. 11, 2019. SOURCE: Federal Register, Vol. 84, Feb. 1, 2019, pp. 1167-1168.

2020 Annual Federal Poverty Income Guidelines*					
Size of Household	0-50% of Poverty	51-100% of Poverty	101-150% of Poverty	151-200% of Poverty	
1	\$6,380	\$12,760	\$19,140	\$25,520	
2	\$8,620	\$17,240	\$25,860	\$34,480	
3	\$10,860	\$21,720	\$32,580	\$43,440	
4	\$13,100	\$26,200	\$39,300	\$52,400	
5	\$15,340	\$30,680	\$46,020	\$61,360	
6	\$17,580	\$35,160	\$52,740	\$70,320	
7	\$19,820	\$39,640	\$59,460	\$79,280	
8	\$22,060	\$44,120	\$66,180	\$88,240	
For each additional person, add	\$2,240	\$4,480	\$6,720	\$8,960	

<sup>\*</sup> Income reflects upper limit of the poverty guideline for each column.

Effective: Jan. 14, 2020. SOURCE: Federal Register, Vol. 85, Jan. 17, 2020, pp. 3060-3061.

#### Appendix 4 - Instructions to Access Universal Service Reports, Plans and Evaluations on PUC Website

#### **To Access Universal Service Programs & Collections Performance Reports:**

- Go to the PUC website at: <a href="www.puc.pa.gov">www.puc.pa.gov</a>. On the PUC's website, locate and click on the "Filings & Resources" tab on the headings bar.
- In the column of options on the left side of the page, locate and click on "Universal Service Reports".
- Choose the desired year of the Universal Service Programs & Collections Performance Report and click to access the report.

#### To Access Universal Service Plans and Evaluations:

- Go to the PUC website at: <a href="www.puc.pa.gov">www.puc.pa.gov</a>. On the PUC's website, locate and click on the "Consumer Info" tab on the headings bar.
- On the right side of the page, locate and click on "Consumer Information on Energy Efficiency, Assistance Programs, Safety, Shopping, & More" in the column of options. Click "Read More" to access the page.
- Under the header titled "Energy Assistance Information," click on "Energy Assistance" to access the Energy Assistance Programs page.
- Under the header "Universal Service Plans & Evaluations" you will find the most current Universal Service Plan and Evaluation for each major EDC and NGDC.

# **Appendix 5 - Universal Service Programs 2019 Cost Recovery Mechanisms**

Riders and USEC/USP Surcharges for CAP costs are recovery mechanisms, in addition to base rates, that are adjusted quarterly or annually. This list is provided to show general recovery mechanisms, which may not apply to all Universal Service programs and may not reflect actual costs per ratepayer.

Utility	CAP Cost Recovery Mechanism	CAP & Universal Service Spending Assessed on Residential Ratepayers		
Duquesne	USC Rider & Base Rates	100%		
Met-Ed	USC Rider-Annual	100%		
PECO-Electric	Univ. Service Fund Charge & Base Rates	100%		
Penelec	USC Rider-Annual	100%		
Penn Power	USC Rider-Annual	100%		
PPL	US Rider-Annual	100%		
West Penn	USC Rider & Base Rates	100%		
Columbia	USP Rider	100%		
NFG	Rider F	100%		
PECO-Gas	Univ. Service Fund Charge & Base Rates	100%		
Peoples	USC Rider F	100%		
Peoples-Equitable	USC Rider D	100%		
PGW*	USEC Surcharge	72.3%		
UGI South	USP Rider F	100%		
UGI North	USP Rider F	100%		

<sup>\*</sup> PGW's 2019 CAP, LIURP and CARES program costs were assessed in the following manner: residential (72.3%), commercial (22.4%), industrial (1.8%), municipal service (2.1%) and Philadelphia Housing Authority (PHA) (1.4%).

**Appendix 6 - Universal Service Programs Annual CAP Spending Levels** 

Utility	2019 Annual CAP Spending	2019 Average Number of Ratepayers Paying CAP Costs	Estimated Annual CAP Spending per Ratepayer – 2017-2019			
			2017	2018	2019	Percent Change 2017-19
Duquesne*	\$31,408,810	*502,116	\$46.67	\$51.70	\$62.55	34.0%
Met-Ed	\$14,935,392	504,684	\$29.56	\$32.12	\$29.59	0.1%
PECO-Electric	\$60,943,340	1,488,812	\$48.28	\$42.19	\$40.93	-15.2%
Penelec	\$18,813,128	500,877	\$37.59	\$40.45	\$37.56	-0.1%
Penn Power	\$4,421,495	146,017	\$30.74	\$32.49	\$30.28	-1.5%
PPL	\$82,047,452	1,233,836	\$66.16	\$65.19	\$66.50	0.5%
West Penn	\$17,739,385	627,499	\$43.65	\$38.13	\$28.27	-35.2%
Total/Industry Average	\$230,309,002	*5,003,841	\$48.47	\$46.83	\$46.03	-5.0%
Columbia*	\$20,532,606	*376,492	\$53.09	\$60.01	\$54.54	2.7%
NFG*	\$2,150,777	*189,484	\$6.35	\$9.77	\$11.35	78.7%
PECO-Gas	\$3,124,276	484,678	\$4.91	\$5.40	\$6.45	31.4%
Peoples*	\$7,919,855	*318,549	\$25.68	\$28.13	\$24.86	-3.2%
Peoples-Equitable*	\$6,516,599	*234,873	\$22.68	\$28.50	\$27.75	22.4%
PGW**	**\$38,814,822	480,347	\$72.84	\$88.91	\$80.81	10.3%
UGI South*	\$4,481,481	*358,753	\$9.25	\$12.06	\$12.49	35.0%
UGI North*	\$3,570,983	*151,656	\$14.05	\$17.71	\$23.55	67.6%
Total/Industry Average**	**\$87,111,399	*2,594,832	\$29.91	\$35.65	\$33.57	12.2%

<sup>\*</sup> Utilities who recover CAP costs from non-CAP ratepayers rather than all residential ratepayers. For those utilities, the Average Number of Ratepayers reflects non-CAP ratepayers only.

<sup>\*\*</sup> The NGDC Industry Averages for Universal Service Spending per Ratepayer reflect only the assessed amount (72.3%) of PGW's \$53,685,784 2019 total CAP costs.

**Appendix 7 - Universal Service Programs Total Annual Spending Levels** 

	2019 Annual Total Universal Service Spending***	2019 Average Number of Ratepayers Paying Universal Service Costs	Estimated Annual Universal Service Spending per Ratepayer – 2017-2019			
Utility			2017	2018	2019	Percent Change 2017-19
Duquesne*	\$31,543,810	*502,116	\$49.35	\$56.66	\$62.82	27.3%
Met-Ed	\$20,262,356	504,684	\$38.91	\$43.33	\$40.15	3.2%
PECO-Electric	\$67,452,647	1,488,812	\$53.55	\$46.94	\$45.31	-15.4%
Penelec	\$25,873,561	500,877	\$47.99	\$52.81	\$51.66	7.6%
Penn Power	\$7,266,661	146,017	\$46.45	\$49.85	\$49.77	7.1%
PPL	\$92,122,145	1,233,836	\$74.33	\$73.52	\$74.66	0.4%
West Penn	\$22,940,782	627,499	\$51.11	\$45.18	\$36.56	-28.5%
Total/Industry Average	\$267,461,962	*5,003,841	\$55.71	\$54.56	\$53.45	4.1%
Columbia*	\$26,111,825	*376,492	\$66.29	\$73.02	\$69.36	4.6%
NFG*	\$3,333,916	*189,484	\$11.91	\$16.82	\$17.59	47.7%
PECO-Gas	\$5,534,742	484,678	\$10.17	\$10.59	\$11.42	12.3%
Peoples*	\$8,890,413	*318,549	\$29.99	\$32.62	\$27.91	-6.9%
Peoples-Equitable*	\$7,369,738	*234,873	\$26.43	\$32.24	\$31.38	18.7%
PGW**	**\$44,967,470	480,347	\$81.26	\$101.82	\$93.61	15.2%
UGI South*	\$5,724,572	*358,753	\$12.99	\$15.87	\$15.96	22.9%
UGI North*	\$4,583,565	*151,656	\$20.56	\$24.98	\$30.22	47.0%
Total/Industry Average**	**\$106,516,241	*2,594,832	\$36.54	\$43.25	\$40.93	12.0%

<sup>\*</sup> Utilities who recover Total Universal Service costs from non-CAP ratepayers rather than all residential ratepayers. For those utilities, the Average Number of Ratepayers reflects non-CAP ratepayers only.

<sup>\*\*</sup> The NGDC Industry Averages for Universal Service Spending per Ratepayer reflect only the assessed amount (72.3%) of PGW's \$62,195,671 total universal service program costs.

<sup>\*\*\*</sup> Universal Service costs include CAP costs, LIURP costs and CARES costs.



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