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VIA HAND DELIVERY

Rosemary Chiavetta, Secretary Pennsylvania Public Utility Commission Commonwealth Keystone Building 400 North Street, 2nd Floor Harrisburg, PA 17120

RE: Petition of PPL Electric Utilities Corporation for Approval of Changes to its Act 129 Energy Efficiency and Conservation Plan; Docket No. M-2009-2093216

Dear Secretary Chiavetta:

October 19, 2010

Please find enclosed for filing with the Pennsylvania Public Utility Commission ("PUC" or "Commission") an original and fifteen (15) copies of the Comments of the PP&L Industrial Customer Alliance ("PPLICA") to PPL Electric Utilities Corporation's ("PPL" or "Company") Petition for Changes to its Act 129 Energy Efficiency and Conservation ("EE&C") Plan in the above-referenced proceeding.

As evidenced by the attached Certificate of Service, all parties to the proceeding are being duly served with a copy of this document. Please date stamp the extra copy of this transmittal letter and Comments, and kindly return them to our messenger for our filing purposes. Thank you.

Very truly yours,

McNEES WALLACE & NURICK LLC

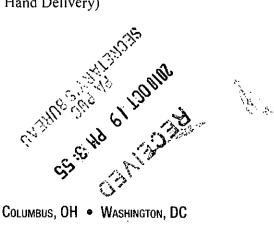
Shelby A. Linton-Keddie

Counsel to the PP&L Industrial Customer Alliance

SLK

By

c: Certificate of Service Cheryl Walker Davis, Director, Office of Special Assistants (via Hand Delivery)



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BEFORE THE PENNSYLVANIA PUBLIC UTILITY COMMISSION

:

Petition of PPL Electric Utilities Corporation for Approval of its Energy Efficiency and Conservation Plan COMMISSION

COMMENTS OF THE PP&L INDUSTRIAL CUSTOMER ALLIANCE

I. INTRODUCTION

On October 15, 2008, Governor Rendell signed into law House Bill 2200, or Act 129 of 2008 ("Act 129" or "Act"). Among other things, Act 129 expands the Pennsylvania Public Utility Commission's ("PUC" or "Commission") oversight responsibilities and sets forth new requirements on electric distribution companies ("EDCs") with at least 100,000 customers for energy conservation, default service procurements, and the expansion of alternative energy sources.

With regard to energy efficiency and conservation, Act 129 requires EDCs to adopt a plan, approved by the Commission, to reduce electric consumption by at least 1% by May 1, 2011, and by at least 3% by May 31, 2010, adjusted for weather and extraordinary loads. 66 Pa. C.S. § 2806.1(c). In addition, by May 31, 2010, peak demand is to be reduced by a minimum of 4.5% of the EDC's annual system peak demand in the 1000 hours of highest demand, measured against the EDC's peak demand during the period of June 1, 2007, through May 31, 2008. See id. § 2806.1(d).

Consistent with the Act, on July 1, 2009, PPL Electric Utilities Corporation ("PPL" or "Company") submitted a Petition for Approval of an Energy Efficiency and Conservation Plan ("EE&C Plan" or "Plan"), which was approved in part and rejected in part by Commission Order entered October 26, 2009. As part of that Order, the Commission clearly stated that "[t]he General Assembly authorized the Commission, not the EDC, to make decisions in regard to modifying an

approved Act 129 Plan."¹ Similarly, while the Commission encouraged "the use of a stakeholder process to consider the need for corrections to make mid-course corrections to [the Company's] cost recovery mechanism,"² the Commission unambiguously ordered that it will "require PPL Electric Utilities Corporation to seek Commission approval of any mid-course changes to the Plan that it intends to make."³

On June 24, 2010, and September 1, 2010, the Commission issued Secretarial Letters addressing the filing procedures for EDCs' Act 129 Annual Reports and proposed revisions. Specifically, the PUC's June 24, 2010, Secretarial Letter "directs that EDCs submit their 2010 Act 129 annual report and any proposed EE&C plan revisions by September 15, 2010."⁴ Additionally, the Commission explained its interpretation of its January 16, 2009, *Implementation Order*,⁵ regarding annual reports and plan modifications as follows:

As set forth in the *Implementation Order*, the annual report and <u>any</u> <u>proposed EE&C plan revisions</u> are to be served on the Office of Consumer Advocate, the Office of Small Business Advocate and the Office of Trial Staff. The Commission will post the annual reports and <u>any proposed EE&C plan revisions</u> on the Commission's EE&C program web page. Any interested party can make a recommendation for plan improvements or object to proposed EE&C plan revisions within 30 days of the filing of the annual reports and proposed EE&C plan revision filings. Interested parties will have 20 days to file replies to any recommendations for plan improvements or objections to plan revisions, after which the Commission will determine whether to rule on the recommended changes or refer the matter to an ALJ for hearings and a recommended decision.⁶

Purportedly in compliance with both the October 26, 2009, Order at Docket No. M-2009-2093216 and the Commission's two Secretarial Letters, on September 15, 2010, PPL submitted to the Commission a Petition that requested "approval for two modifications to its EE&C Plan: (1) a change

¹ October 26 Order at 92 (emphasis added).

² *Id.* at 114.

³ Id. (emphasis added).

⁴ June 24, 2010, Secretarial Letter, Docket No. M-2008-2069887, at 1 (emphasis added).

⁵ Implementation Order, Docket No. M-2008-2069887, Order entered Jan. 16, 2009.

⁶ June 24, 2010 Secretarial Letter at 2 (emphasis added) (internal citations omitted).

to its Compact Fluorescent Lighting Program; and (2) a change to the classification of direct and common costs."⁷ Upon review of what it believed were the only two proposed modifications to the Company's EE&C Plan, and in accordance with the Commission's June 24, 2010, Secretarial Letter, PPLICA filed a letter with the Commission on October 15, 2010, encouraging the PUC to "vigilantly review all of the Company's proposed changes to its cost allocation method related to the classification of 'Direct Program Costs' and 'Common Costs,' as well as the resulting interclass cost shifting and rate impacts associated with these changes."⁸ In addition, by its letter, PPLICA reserved its right to file Reply Comments in response to other parties' Comments or recommendations to the Company's Plan and to participate fully in any hearings scheduled in this matter.⁹

Shortly thereafter, in preparation of the Company's October 20, 2010, Act 129 EE&C Stakeholder Meeting, on October 18, 2010, PPL circulated a presentation (attached as Exhibit A) that includes, among other things, PPL's explanation that the only two changes requiring PUC approval were filed with the Commission on September 15, 2010 (Slide 28) and lists more than 20 "minor changes to program implementation details" (Slides 31-39) that "include things such as the rebate amount, measure descriptions, add/delete a relatively minor measure within a program, and implementation dates for a measure/program." (Slide 32).¹⁰ Further, the Company specifically states that "the changes summarized in this appendix were not included in PPL Electric's Petition to modify its EE&C Plan because they: Do not impact the projected cost of a program; Do not impact the projected savings of the EE&C Plan; [and] Do not impact the cost allocation between customer

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⁷ Petition of PPL Electric Utilities Corporation for Approval of Changes to its Act 129 Energy Efficiency and Conservation Plan at 2 (Sept. 15, 2010).

⁸ PPLICA Letter re *PPL Electric Utilities Corporation for Approval of Changes to its Act 129 Energy Efficiency and Conservation Plan*, Docket No. M-2009-2093216, dated Oct. 15, 2010.

⁹ Id.

¹⁰ PPLICA began preparing these Comments as soon as the "minor changes" were discovered. Because the presentation was not circulated until after the due date for initial Comments, PPLICA respectfully submits that good cause exists to accept these Comments after the initial deadline. See 52 Pa. Code § 1.2(a).

classes." (Slide 32). Notably, other utilities have submitted proposed Plan revisions that meet these requirements.

Moreover, on Slide 39 (and referenced earlier on Slide 20), the Company indicates, in part, that "the projected peak load reductions in the Load Curtailment Program have increased from 100 MW to 150 MW based on bids from CSPs. These increased peak load reductions can be achieved within the original budget of this program, will provide more benefits to customers, and will provide more margin for compliance if other programs do not achieve their projected peak load reductions."

It is clear that all of the changes included in Appendix 1 have admittedly not been submitted for Commission approval in contravention of the October 26, 2009, Commission Order approving PPL's EE&C Plan and the June 24, 2010, Secretarial Letter outlining the process for submitting Plan revisions. Affected Parties have been deprived due process. As a result, these changes should be rejected. PPLICA reserves the opportunity to address additional issues in Reply Comments, as necessary.

II. COMMENTS

As explained above, despite the clear Commission directive in the October 26, 2009, Order that PPL "seek Commission approval of any mid-course changes to the Plan that it intends to make," the Company has unilaterally acted, thus usurping the Commission's power to make decisions regarding modifications to an approved EE&C Plan and depriving affected parties' rights to due process. As a result, these changes should be rejected.

Further, PPLICA disagrees with the Company that these changes can be characterized as "minor." While reserving PPLICA's right to Comment on and oppose other changes included in Appendix 1, unilaterally increasing the projected peak load reduction in the Load Curtailment Program by 50 MW (to a total of 150 MW) is not a "minor change" and was done by the Company despite its knowledge (since the last EE&C Stakeholder Meeting in April, 2010), that PPLICA objected to this modification. While the Company purportedly argues that this modification is

"within cost budget," PPLICA previously indicated to the Company that such a change is not cost neutral and requested information from PPL regarding the cost at which the originally-approved demand reduction can be achieved from the Large Commercial and Industrial ("C&I") class, the projected cost of adding the incremental 50 MW to the Load Curtailment Program, and the impacts of each scenario on the EE&C surcharge for Large C&I customers. This information is necessary to evaluate any proposed change to the Plan.

The budgeted amounts approved for EE&C programs in the initial litigation are not open credit lines that must be fully used by a utility. Rather, the budgeted amounts will be reconciled to actual expenditures to ensure that ratepayers pay only what is necessary to implement the approved programs. If the approved 100 MW Load Curtailment Program for Large C&I customers can be implemented at a lower cost than originally budgeted, then Large C&I customers should pay a reduced EE&C surcharge. EE&C programs are funded directly by ratepayers. As a result, ratepayers should benefit if programs cost less; not be deprived of reimbursement if the Company can find other ways to use the money (i.e., by unilaterally increasing peak demand reductions of a single program). Because PPL unilaterally decided to incur extra costs and increase the Load Curtailment Program target to 150 MW, PPL's shareholders should pay the difference for this unauthorized, unreviewed unilateral change.¹¹

Slide 34 also notes that PPL "clarified" aspects of the Custom Incentive Program. PPLICA is highly concerned about these undefined "clarifications," and requests that PPL provide specific explanations of all clarifications in writing to all parties.

Without further information about the cost and accompanying impact of these modifications (as well as the others included in Appendix 1 of the Company's October 20, 2010, Stakeholder Presentation), it is impossible for the Commission to determine whether such changes are

¹¹ Page 154 of the Plan contains the 98 MW target for the Large C&I Load Curtailment Program, which PPL has now unilaterally changed. This was not in the blacklined version of the Plan submitted on September 15, 2010.

appropriate. As such, because the Company intentionally disregarded a clear Commission Order that PPL "seek Commission approval for any mid-course changes it intends to make" and deprived affected Parties of due process, all of the "minor changes" included in Appendix 1 of the Company's October 20, 2010, Stakeholder Meeting Presentation should be rejected.

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III. CONCLUSION

WHEREFORE, the PP&L Industrial Customer Alliance respectfully request that the Pennsylvania Public Utility Commission consider and adopt the foregoing Comments, and take any other action as necessary and deemed appropriate.

Respectfully submitted,

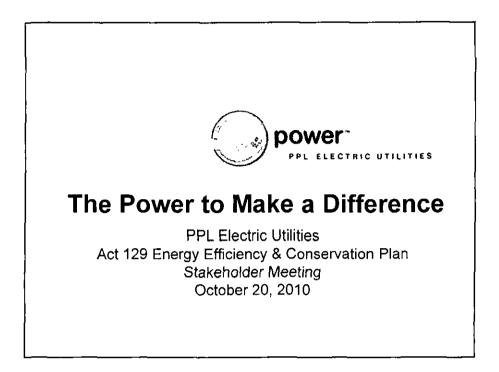
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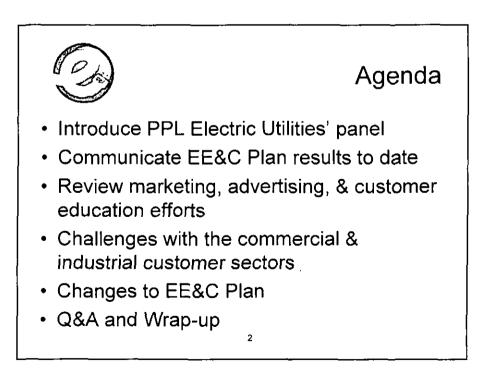
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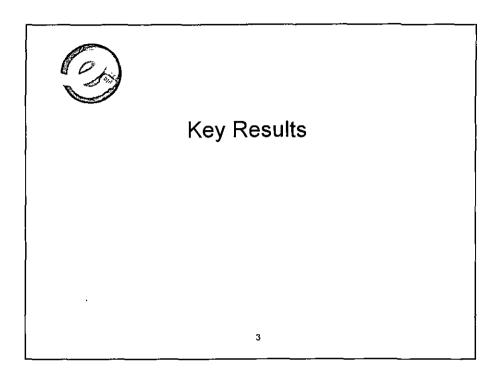
Pamela Z. Polacek (I.D. No. 78276) Shelby A. Linton-Keddie (I.D. No. 206425) McNees Wallace & Nurick LLC 100 Pine Street P.O. Box 1166 Harrisburg, PA 17108-1166 Phone: (717) 232-8000 Fax: (717) 237-5300

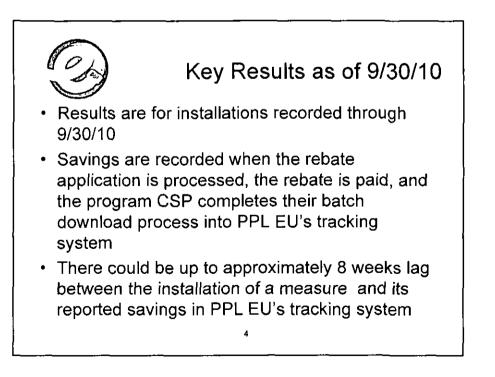
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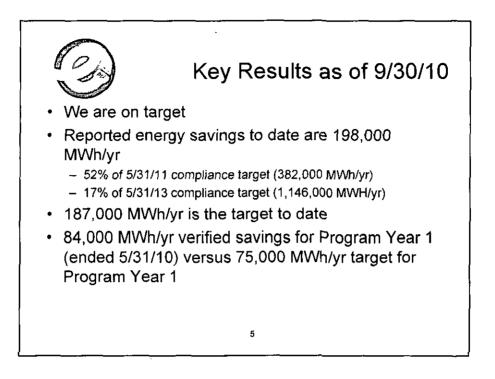
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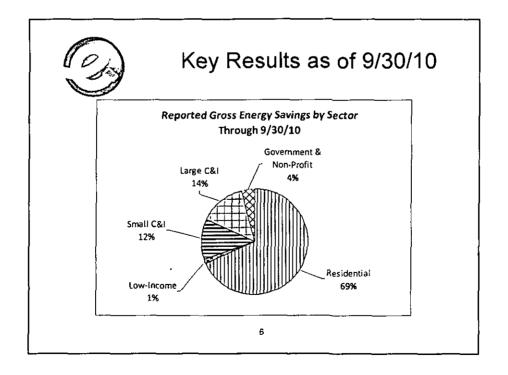


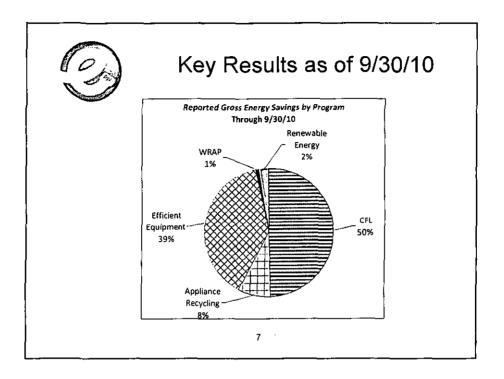


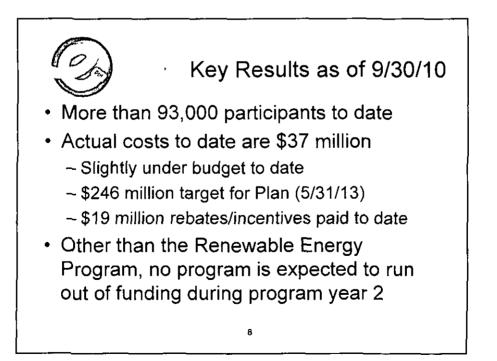


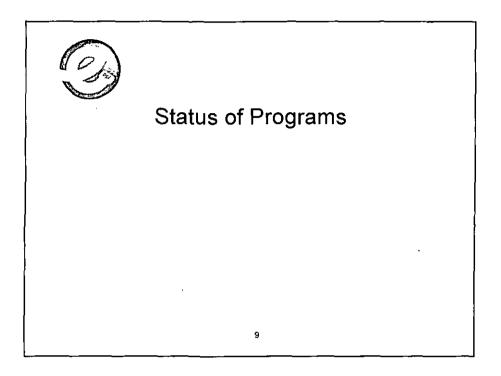


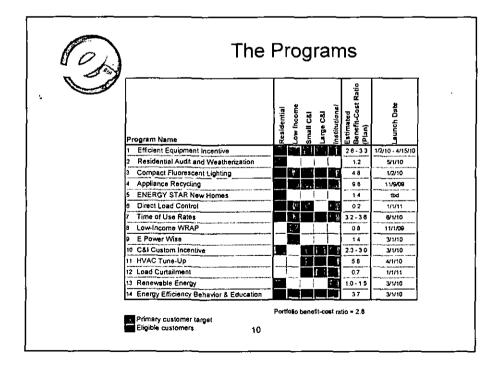




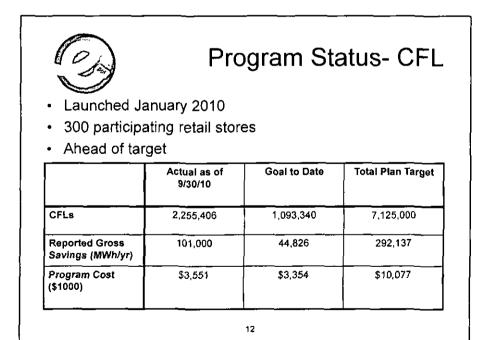




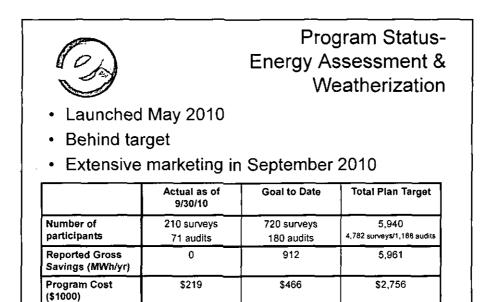




(\mathbf{r})	А	-	im Status Recycling
	eting in September	2010 range recycling whe	en buying a new
refrigerator			
	Actual as of 9/30/10	Goal to Date	Total Plan Target
		Goal to Date	Total Plan Target
refrigerator Appliances	9/30/10		Total Plan Target 69,615 114,761



	Ene	ergy Efficie	gram Status- ncy Rebates 2010 - April 2010					
 for C&I Ahead of target for residential; Behind target for C&I 								
								
· · · · · ·	Actual as of 9/30/10	Goal to Date	Total Plan Target					
Number of participants		Goal to Date	Total Plan Target					
	9/30/10							

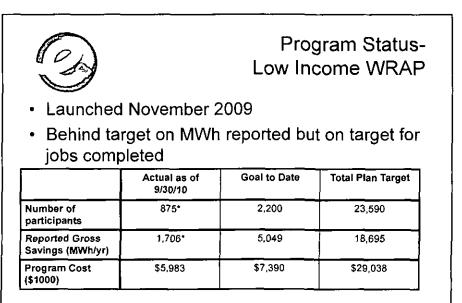




Program Status-Custom Incentives

- Launched March 2010
- Behind target
- Approximately 82 projects and 49,200 MWh/yr in the pipeline ("projects in progress")

	Actual as of 9/30/10	Goal to Date	Total Plan Target
Number of projects (participants)	21 studies 61 projects	N/A	N/A
Reported Gross Savings (MWh/yr)	92	15,552	140,459
Program Cost (\$1000)	\$186	\$1,100	\$21,252



* Excludes 2,155 completed jobs that have not yet been recorded in the tracking system

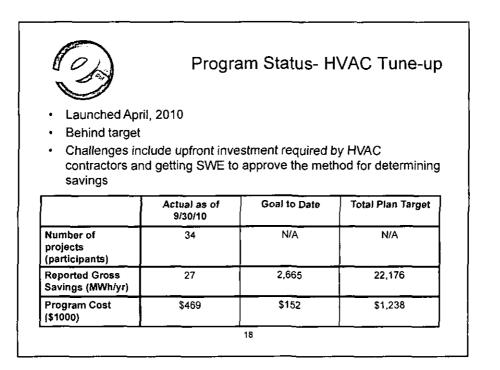


Program Status-E Power Wise Low-Income

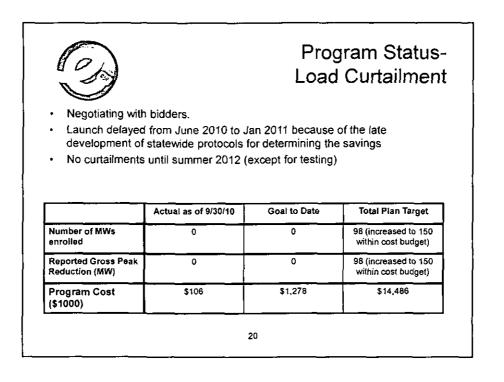
• Launched March 2010

· Ahead of target

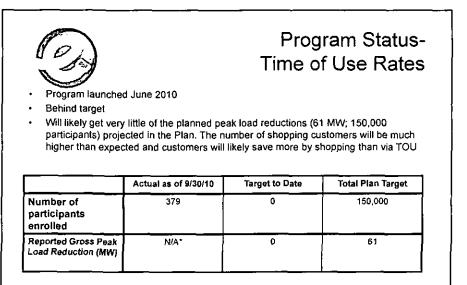
	Actual as of 9/30/10	Goal to Date	Total Plan Target
Number of kits (participants)	1,745	1,729	7,200
Reported Gross Savings (MWh/yr)	703	231	1,080
Program Cost (\$1000)	\$240	\$128	\$542



I		Program Status Renewable Energy					
 Launched March 2010 Closed 5/10 for residential PV and 8/10 for government, non-profit and institutional PV 							
	Actual as of 9/28/10	Goal to Date	Total Plan Target				
Number of participants	832 (130 PV, 718 GSHP)	105 (5 PV, 100 GSHP)	1,260 (60 PV, 1,200 GSHP)				
Reported Gross Savings (MWh/yr)	4,307	3,075	18,490				
Program Cost	1,365	956	5,649				



	Program Status Direct Load Contro							
development of	bidders from June 2010 to statewide protocols until summer 2012 (for determining the						
	Actual as of 9/30/10	Goal to Date	Total Plan Target					
Number of participants		Goal to Date	Total Plan Target 44,940					
participants	9/30/10							



* Need 1 year to conduct post-participation billing analysis to determine savings



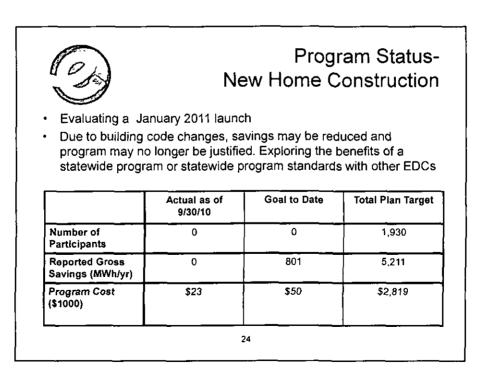
Program Status-Education & Behavior

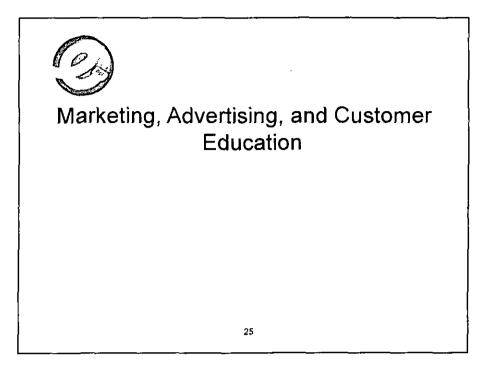
Launched March 2010

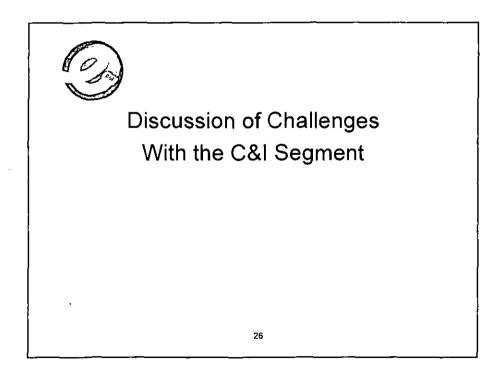
· On schedule for about 8,000 MWh for year end,

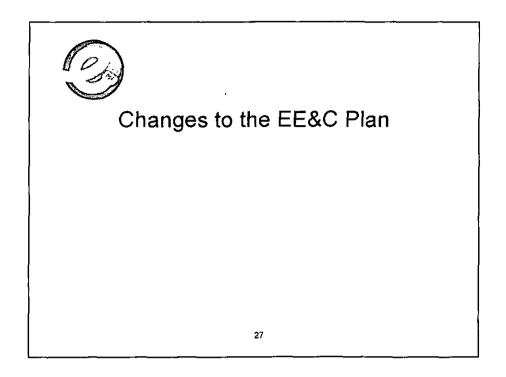
	Actual as of 9/30/10	Target to Date	Total Plan Targe			
Number of Participants	50,000	25,000	100,000			
Reported Gross Savings (MWh/yr)	*	4,525	18,100			
Program Cost (\$1000)	\$211	\$838	\$2,577			

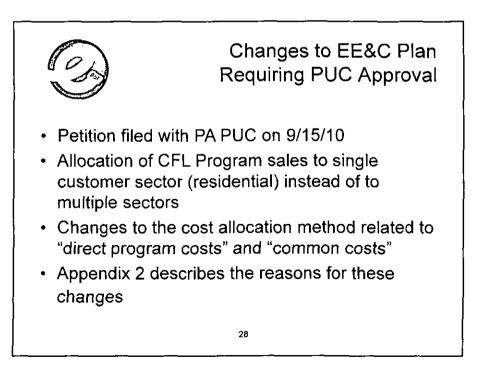
* Need 1 year to conduct post-participation billing analysis to determine savings

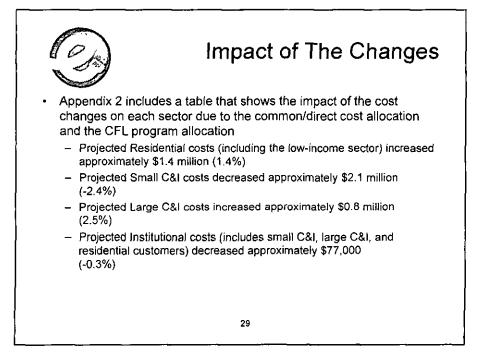


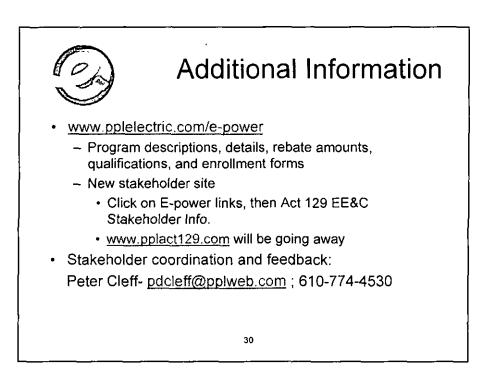


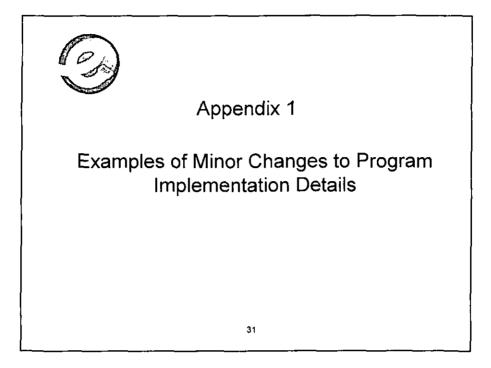


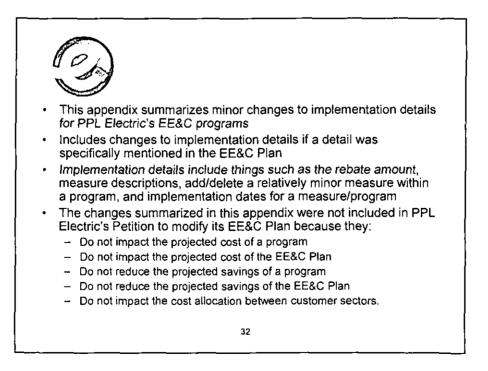


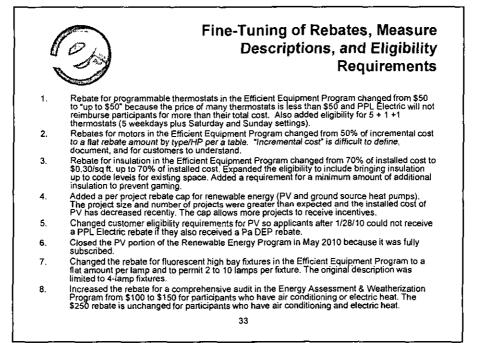


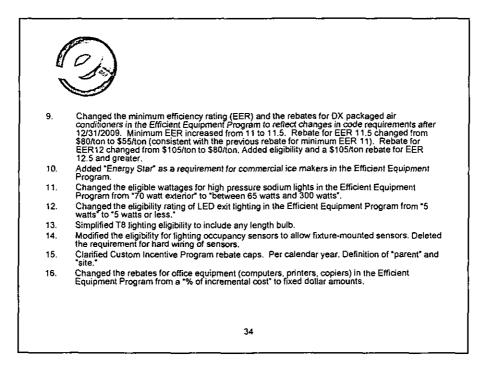


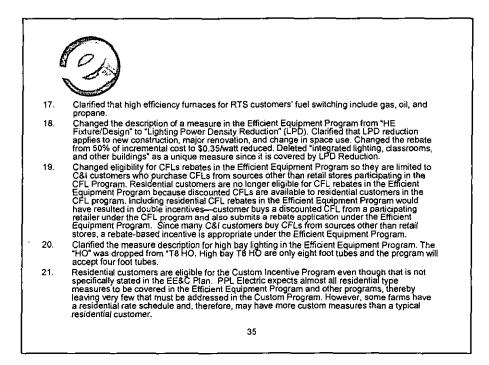


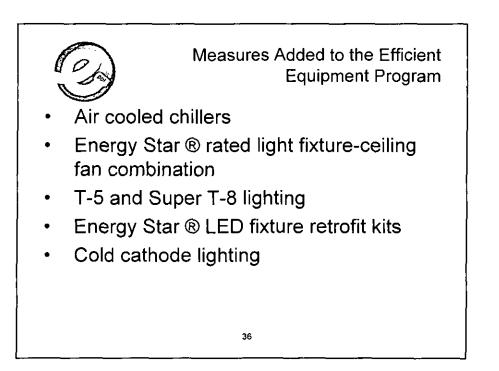


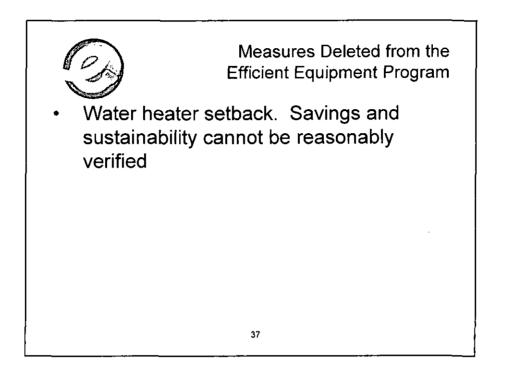


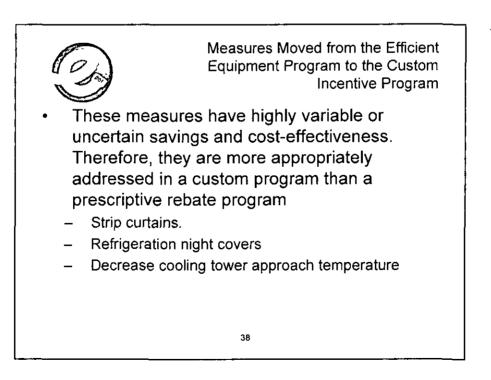


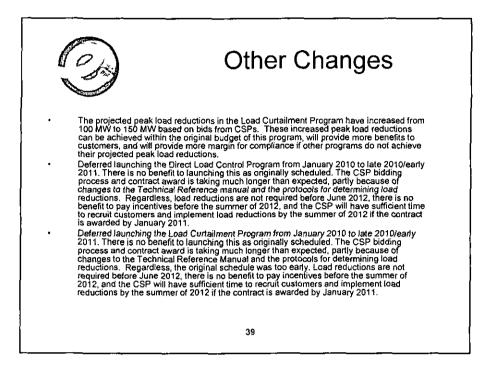


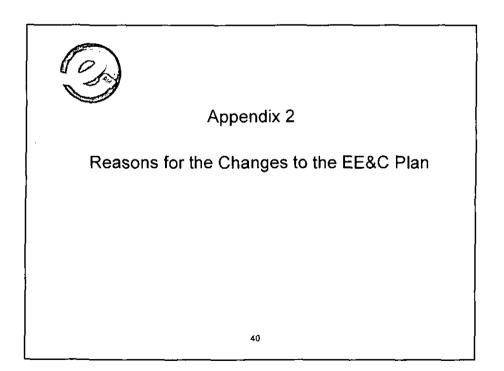




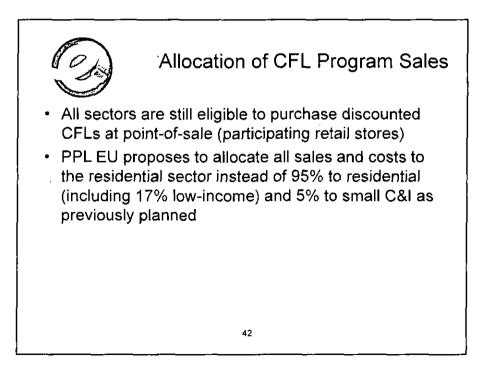


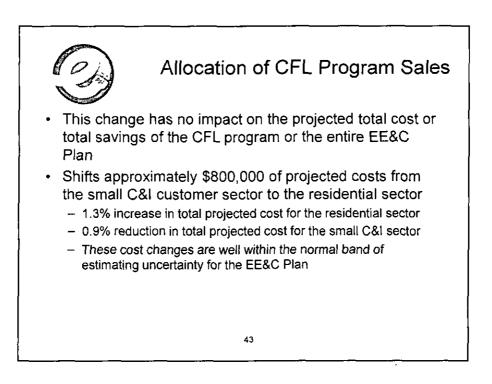


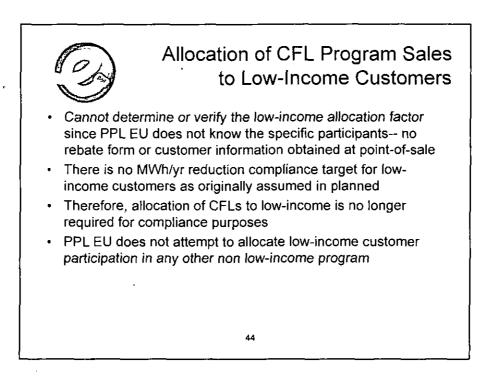


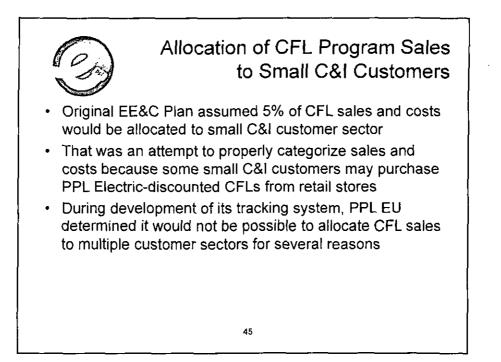


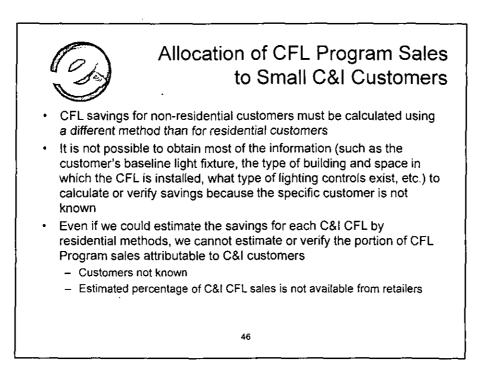
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PERCEPT CHANNE													2.7%	-2.8%	445	284	435	145

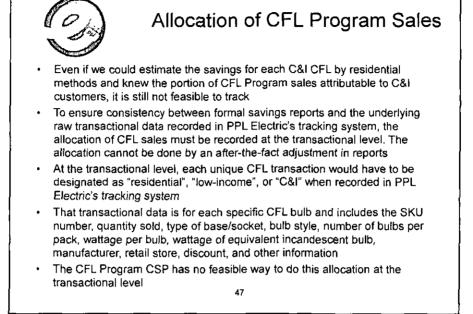


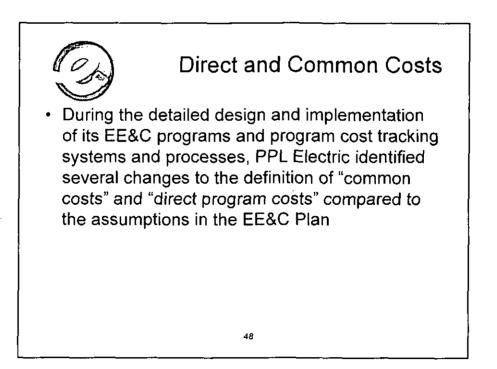


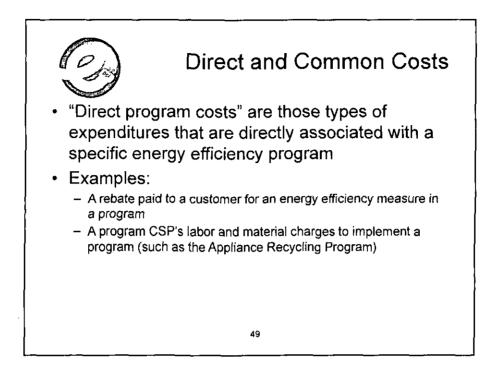


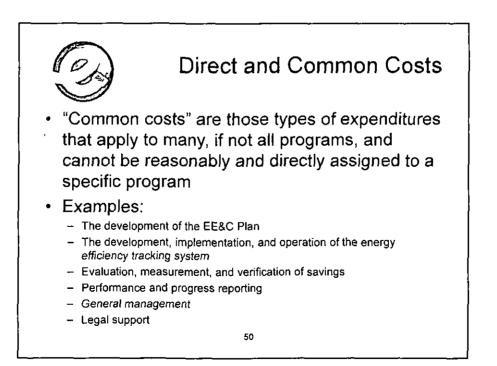


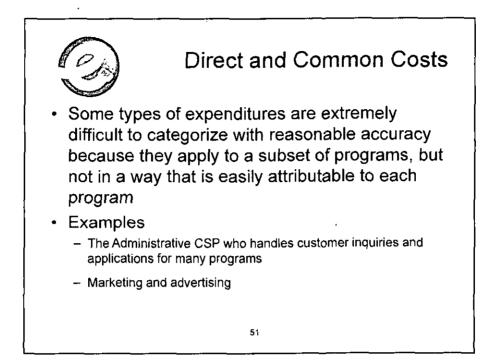


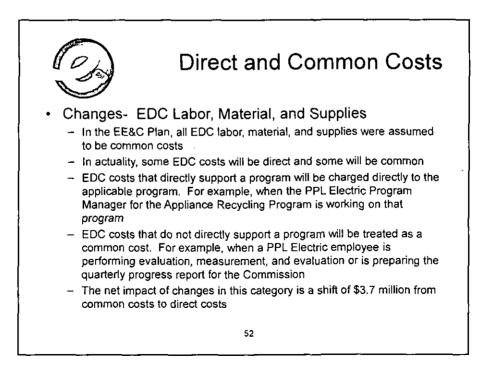


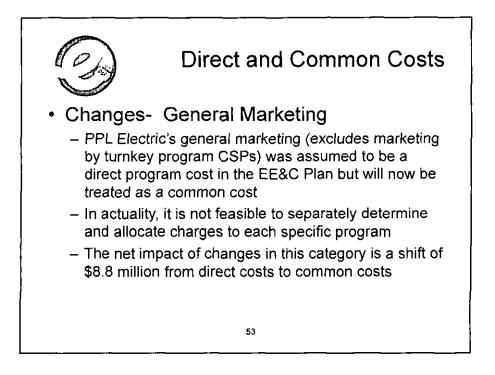


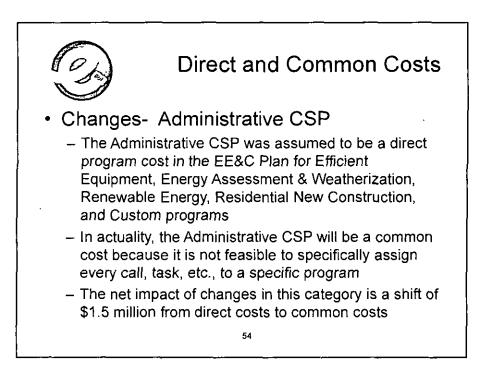


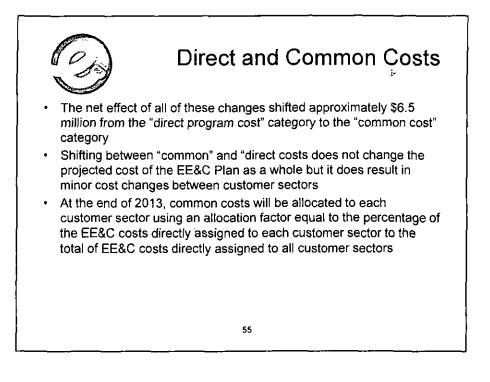












<u>CERTIFICATE OF SERVICE</u>

I hereby certify that I am this day serving a true copy of the foregoing document upon the participants listed below in accordance with the requirements of 52 Pa. Code Section 1.54 (relating to service by a participant).

VIA E-MAIL AND FIRST-CLASS MAIL

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Dated this 19th day of October, 2010, at Harrisburg, Pennsylvania.