

100 Pine Street • PO Box 1166 • Harrisburg, PA 17108-1166 Tel: 717.232.8000 • Fax: 717.237.5300

Adeolu A. Bakare Direct Dial: 717.237.5290 abakare@mcneeslaw.com

February 4, 2019

Rosemary Chiavetta, Secretary Pennsylvania Public Utility Commission Commonwealth Keystone Building 400 North Street, 2nd Floor Harrisburg, PA 17120

VIA ELECTRONIC FILING

RE: Application and related filings of Pennsylvania-American Water Company under Sections 507, 1102(a), and 1329 of the Pennsylvania Public Utility Code, 66 Pa. C.S. §§ 507, 1102(a), 1329, for approval of its acquisition of water system assets of the Steelton Borough Authority, related water service rights, fair market valuation ratemaking treatment, deferral of the post-acquisition improvement costs, and certain contracts with municipal corporations; Docket No. A-2019-3006880, et al.

Dear Secretary Chiavetta:

Attached for filing with the Pennsylvania Public Utility Commission is the Answer of the Steelton Borough Authority to the Office of Consumer Advocate's Petition for Appeal of Staff Action and/or a Determination of Finality in the above-referenced proceeding.

As shown by the attached Certificate of Service, all parties to this proceeding are being duly served. Thank you.

Sincerely,

McNEES WALLACE & NURICK LLC

3 Ju By

Adeolu A. Bakare

Counsel to the Steelton Borough Authority

Chief Administrative Law Judge Charles E. Rainey, Jr. (via E-Mail and First-Class Mail) c: Certificate of Service

www.McNeesLaw.com

Harrisburg, PA · Lancaster, PA · Scranton, PA · State College, PA · Columbus, OH · Frederick, MD · Washington, DC

CERTIFICATE OF SERVICE

I hereby certify that I am this day serving a true copy of the foregoing document upon the participants listed below in accordance with the requirements of Section 1.54 (relating to service by a participant).

VIA E-MAIL AND FIRST CLASS MAIL

Susan Simms Marsh, Esq. Elizabeth Rose Triscari, Esq. Pennsylvania American Water Company 800 Hersheypark Drive Hershey, PA 17033 <u>susan.marsh@amwater.com</u> <u>Elizabeth.Triscari@amwater.com</u>

Scott B. Granger, Esq. Pennsylvania Public Utility Commission Bureau of Investigation and Enforcement 400 North Street Harrisburg, PA 17105-3265 sgranger@pa.gov Christine M. Hoover Erin L. Gannon Harrison W. Breitman Office of Consumer Advocate 555 Walnut Street 5th Floor, Forum Place Harrisburg, PA 17101 <u>CHoover@paoca.org</u> <u>EGannon@paoca.org</u> HBreitman@paoca.org

John R. Evans Office of Small Business Advocate Commerce Building, Suite 1102 300 North Second Street Harrisburg, PA 17101 jorevan@pa.gov

VIA FIRST CLASS MAIL

Office of Attorney General Strawberry Square, 16th Floor Harrisburg, PA 17120

3/

Adeolu A. Bakare

Counsel to the Steelton Borough Authority

Dated this 4th day of February, 2019, in Harrisburg, Pennsylvania.

BEFORE THE PENNSYLVANIA PUBLIC UTILITY COMMISSION

:

:

:

:

•

:

:

Application and related filings of Pennsylvania-American Water Company under Sections 507, 1102(a), and 1329 of the Pennsylvania Public Utility Code, 66 Pa. C.S. §§ 507, 1102(a), 1329, for approval of its acquisition of water system assets of the Steelton Borough Authority, related water service rights, fair market valuation ratemaking treatment, deferral of the postacquisition improvement costs, and certain contracts with municipal corporations.

Docket No. A-2019-3006880, et al.

ANSWER OF THE STEELTON BOROUGH AUTHORITY TO THE OFFICE OF CONSUMER ADVOCATE'S PETITION FOR APPEAL OF STAFF ACTION AND/OR A DETERMINATION OF FINALITY

TO THE HONORABLE, THE PENNSYLVANIA PUBLIC UTILITY COMMISSION:

Pursuant to Sections 5.61, 5.62 and 5.101 of the Commission's Regulations, 52 Pa. Code §§ 5.61, 5.62 and 5.101, the Steelton Borough Authority ("Authority"), by its attorneys, hereby answers the Office of Consumer Advocate's ("OCA") Petition for Appeal of Staff Action and/or a Determination of Finality ("Petition") filed with the Pennsylvania Public Utility Commission ("PUC" or "Commission") on January 24, 2019. The Authority respectfully requests that the Commission deny OCA's Petition. In support thereof, the Authority avers as follows:

I. <u>BACKGROUND</u>

1. On January 2, 2019, PAWC filed the above-captioned Application with the Pennsylvania Public Utility Commission ("PUC" or "Commission") pursuant to 66 Pa. C.S. §§ 507, 1102(a), and 1329.

2. On January 9, 2019, the Commission's Bureau of Technical Utility Services ("TUS") directed PAWC to furnish additional information deemed necessary to complete the Application.

3. On January 14, 2019, PAWC filed responses to the TUS data requests.

4. On January 17, 2019, TUS issued a Secretarial Letter conditionally accepting PAWC's Application for filing purposes ("Secretarial Letter").

5. On January 22, 2019, the Authority filed a Petition to Intervene.

6. On January 24, 2019, OCA filed the Petition requesting that the Commission rescind the conditional acceptance of PAWC's Application pending substantive modifications to the Customer Notices to be issued to PAWC customers and Authority customers. Alternatively, OCA requests that the Commission find the Secretarial Letter to be a final order subject to appeal.

7. On January 28, 2019, PAWC filed an Answer requesting that the Commission deny OCA's Petition on grounds that the requested substantive relief extends beyond the limited authority delegated to TUS by the Commission and that the Secretarial Letter is not an adjudication subject to appeal.

II. ANSWER

8. The Authority supports the procedural and legal arguments raised in PAWC's Answer and hereby incorporates PAWC's Answer by reference, as if fully set forth herein.

9. Additionally, to the extent OCA proposes that the Customer Notice for Authority customers should be modified to state that the proposed acquisition will result in a 0.2%-47% rate

2

increase when PAWC files its next base rate case, the Authority further opposes OCA's request as speculative and inaccurate. The timing of PAWC's next base rate case is entirely unknown, as is the magnitude of the request, the level of rate base, revenue, expenses and capital structure included in the rate case request and ultimately the relief that is granted by the Commission. PAWC may complete several more acquisitions before its next rate case. Any present estimate of rate impact for a future rate case to be filed several years from now, with fully-projected rate components, is highly speculative and unreliable. Moreover, the 47% ceiling of OCA's projected rate impact range assumes PAWC would allocate capital improvements for the Authority's customers solely to the current Authority customers. Petition, at n. 5; *see also* Petition, Affidavit-of Ashley E. Everette, at **P** 19. This assumption is in direct conflict with PAWC's Application, which affirms that "[t]he acquisition will further the Commission's goal of regionalization."

10. OCA's references to the Customer Notice developed in *Barash v. Pennsylvania Public Utility Commission*, 564 A.2s 1296 (Pa. Cmwlth. 1988) ("Milesburg Notice"), should also be rejected. The Milesburg Notice concerned electric supply costs to be recovered from customers on a dollar-for-dollar basis. *See* Petition, Attachment A – Notice of Filing, at 2. To the contrary, any rate impact to Authority customers arising from the proposed transaction would be subject to Commission review and additional customer notice pursuant to Section 1308 of the Public Utility Code. 66 Pa. C.S. § 1308. Notably, the Customer Notice for Authority customers appended to PAWC's Application already informs customers that rates may be adjusted when PAWC files its next base rate case.

11. For the reasons set forth above, the Commission should expeditiously deny the OCA's Petition.

III. CONCLUSION

WHEREFORE, the Steelton Borough Authority respectfully requests that the Pennsylvania Public Utility Commission deny the Petition for Appeal of Staff Action and/or a Determination of Finality filed by the OCA in the above-captioned proceeding.

Respectfully submitted,

McNEES WALLACE & NURICK LLC

By

Kathy L. Pape (Pa. I.D. 28027) Adeolu A. Bakare (Pa. I.D. 208541) Alessandra L. Hylander (Pa. I.D. 320967) 100 Pine Street P.O. Box 1166 Harrisburg, PA 17108-1166 Phone: (717) 232-8000 Fax: (717) 237-5300 kpape@mcneeslaw.com abakare@mcneeslaw.com

Counsel to the Steelton Borough Authority

Dated: February 4, 2019

VERIFICATION

I, Doug Brown, Secretary of the Steelton Borough Authority and Borough Manager for the Borough of Steelton, hereby state that the facts set forth in the foregoing Answer are true and correct to the best of my knowledge, information and belief and I expect to be able to prove the same at a hearing held in this matter. I understand that the statements herein are made subject to the penalties of 18 Pa. C.S. § 4904 (relating to unsworn falsification to authorities).

02/04/2019 Date

Signature