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March 18, 2019

VIA ELECTRONIC FILING

Rosemary Chiavetta, Secretary Pennsylvania Public Utility Commission Commonwealth Keystone Building 400 North Street, Filing Room Harrisburg, PA 17120

Re: Meghan Flynn, et al. v. Sunoco Pipeline L.P.; Docket Nos. C-2018-3006116 and P-2018-3006117;

Melissa DiBernardino v. Sunoco Pipeline L.P.; Docket No. C-2018-3005025

Rebecca Britton v. Sunoco Pipeline L.P.; Docket No. C-2019-3006898

Laura Obenski v. Sunoco Pipeline L.P.; Docket No. C-2019-3006905

SUNOCO PIPELINE L.P.'S MOTION TO CONSOLIDATE AND RESPONSE TO OBENSKI'S MOTION TO CONSOLIDATE

Dear Secretary Chiavetta:

Enclosed for filing with the Pennsylvania Public Utility Commission is Sunoco Pipeline L.P.'s Motion to Consolidate and Response to Laura Obenski's Motion to Consolidate in the above-referenced proceeding.

Rosemary Chiavetta, Secretary Pennsylvania Public Utility Commission March 18, 2019 Page 2

If you have any questions regarding this filing, please contact the undersigned.

Very truly yours,

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Whitney E. Snyder

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WES/das Enclosure

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Per Certificate of Service

BEFORE THE PENNSYLVANIA PUBLIC UTILITY COMMISSION

MEGHAN FLYN	N et al.	:	
	Complainants,	Docket Nos.	C-2018-3006116
v.		: :	P-2018-3006117
SUNOCO PIPELII	NE L.P.,	:	
	Respondent.	· ·	
MELISSA DIBER	NARDINO,	:	
	Complainant,	Docket No.	C-2018-3005025
v.		:	
SUNOCO PIPELI	NE L.P.,	:	
DEDECCA DDITE	Respondent.	:	
REBECCA BRIT	ION,	: :	
	Complainant,	: Docket No.	C-2019-3006898
v.		: :	
SUNOCO PIPELI	NE L.P.,	: :	
	Respondent.	: :	
LAURA OBENSK	CI,	:	
	Complainant,	Docket No.	C-2019-3006905
v.		: :	
SUNOCO PIPELINE L.P., :			
No. 1	Respondent.	20.20.	7.16

NOTICE TO PLEAD

TO: Meghan Flynn et al.
Melissa DiBernardino
Rebecca Britton
Laura Obenski

PLEASE TAKE NOTICE THAT YOU HAVE TWENTY (20) DAYS FROM THE DATE OF SERVICE OF THE ATTACHED MOTION WITHIN WHICH TO FILE AN ANSWER OR OTHER RESPONSE TO THE MOTION. FAILURE TO FILE A RESPONSIVE PLEADING WITHIN THE TIME ALLOWED MAY RESULT IN A RULING ON THE MOTION ADVERSE TO YOUR INTERESTS.

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Dated: March 18, 2019 Attorneys for Respondent Sunoco Pipeline L.P.

BEFORE THE PENNSYLVANIA PUBLIC UTILITY COMMISSION

MEGHAN FLYNN et al.		•	
Com	plainants,	: Docket Nos.	C-2018-3006116 P-2018-3006117
v.		:	
SUNOCO PIPELINE L.P.,		:	
	ondent.	•	
MELISSA DIBERNARDI	NO,	:	
Com	plainant,	Docket No.	C-2018-3005025
v.		:	
SUNOCO PIPELINE L.P.,		:	
	ondent.	:	
REBECCA BRITTON,		:	
Com	plainant,	Docket No.	C-2019-3006898
v.		:	
SUNOCO PIPELINE L.P.,		:	
Resp	ondent.	· :	
LAURA OBENSKI,		:	
Com	plainant,	: Docket No.	C-2019-3006905
v.		:	
SUNOCO PIPELINE L.P., :			
Resp	ondent.	: -:	

SUNOCO PIPELINE L.P.'S MOTION TO CONSOLIDATE AND RESPONSE TO OBENSKI'S MOTION TO CONSOLIDATE

In accordance with 52 Pa Code §§ 5.81 and 5.103(b), Sunoco Pipeline L.P. ("SPLP") moves for the consolidation of the *Flynn et al.* complaint (Docket Nos. C-2018-3006116 and P-2018-3006117), with the *DiBernardino* complaint (Docket No. C-2018-3005025), the *Britton* complaint (Docket No. C-2019-3006898), and the *Obenski* complaint (Docket No. C-2019-3006905), and responds to the Obenski Motion to Consolidate. SPLP avers in support thereof as follows:

- Delaware Counties, filed a formal complaint with the Commission that alleges concerns regarding the safety and integrity of the Mariner East pipelines, including Mariner East 1 ("ME1"), Mariner East 2 ("ME2"), Mariner East 2X ("ME2X"), and a 12-inch diameter pipeline that is being utilized in the Mariner East system (the "12-inch pipeline"). The Flynn complainants allege that SPLP lacks an adequate public awareness program, that SPLP's emergency response procedures and training for the Mariner East pipeline system are inadequate, that SPLP has failed to comply with integrity management requirements, and that the location of the pipelines near residential properties and schools is unsafe. The Flynn complainants seek an order from the Commission that, *inter alia*, would suspend service on ME1, ME2, ME2X, and the 12-inch pipeline, require an independent "remaining life study" of ME1 and the 12-inch pipeline, and for the Commission to evaluate SPLP's integrity management program.
- 2. On October 1, 2018, Melissa DiBernardino, a Chester County resident, filed a *pro se* formal complaint with the Commission that also alleges concerns regarding the safety and integrity of ME1, ME2, ME2X, and the 12-inch pipeline. Like the Flynn complainants, DiBernardino alleges that SPLP's public awareness program and emergency response procedures and training are inadequate, and that the location of the pipelines is unsafe. DiBernardino also

alleges that using horizontal directional drilling to construct ME2 and ME2X is unsafe. Similar to the Flynn complainants, DiBernardino seeks an order from the Commission that, *inter alia*, would suspend service on ME1, suspend further construction of ME2 and ME2X, and prohibit SPLP from using the 12-inch pipeline as part of the Mariner East pipeline system.

- 3. On December 27, 2018, Rebecca Britton, a Chester County resident, filed a pro se formal complaint with the Commission alleging that the locations of ME1, ME2, ME2X and the 12-inch pipelines are unsafe. Like the Flynn complainants and DiBernardino, Britton also alleges that SPLP's public awareness program and emergency response procedures and training are inadequate, and alleges concerns regarding SPLP's integrity management program, including alleged inadequate leak detection protocols. Britton also alleges that the locations of valve stations are unsafe, and that the use of horizontal directional drilling to construct ME2 and ME2X has the potential to impact natural resources. Britton seeks the Commission to determine: whether SPLP's public awareness program and emergency response procedures and training are adequate; if the locations of the pipelines and related equipment (i.e. valve stations) are safe; if the pipelines are safe without the use of odorants in the products transported in the pipelines; whether alternative water supplies should be provided to local residents; whether the use of horizontal directional drilling is safe; and whether SPLP must further assess and address potential environmental impacts from the pipelines.
- 4. Lastly, on January 2, 2019, Laura Obenksi, a resident of Chester County, filed a pro se formal complaint with the Commission that also alleges concerns regarding the safety and integrity of ME1, ME2, ME2X, and the 12-inch pipeline. Like the Flynn complainants, DiBernardino, and Britton, Obenski also alleges that SPLP's public awareness program and emergency response procedures and training are inadequate. Obenski also alleges that schools in

the Downingtown Area School District are at an increased risk due to their proximity to the pipelines and argues that the locations of certain valve stations are unsafe. Obenski seeks an order from the Commission that, *inter alia*, would suspend service on ME1, ME2, ME2X, and the 12-inch pipeline, suspend further construction of ME2 and ME2X, find that SPLP's public awareness program and emergency response procedures and training are inadequate, and find that locating valve stations near schools is unsafe.

- 5. While SPLP disputes the allegations in each of the four complaints, the complaints involve common questions of law and fact such that consolidation of the matters is appropriate.
- 6. Section 5.81(a) of the Commission's Rules of Practice and Procedure provides for consolidation of proceedings that involve common questions of law or fact:

The Commission or presiding officer, with or without motion, may order proceedings involving a common question of law or fact to be consolidated. The Commission or presiding officer may make orders concerning the conduct of the proceeding as may avoid unnecessary costs or delay.

52 Pa. Code § 5.81(a).

7. Consolidation is appropriate when there are sufficient common legal and factual issues between the cases, and where a party opposing consolidation will not suffer prejudice from the consolidation. See e.g., Hartman v. PECO, Dkt. Nos. C-2015-2471129 and C-2015-2469877, 2015 WL 1780140 (Order entered Apr. 15, 2015) (consolidating payment complaints because second complaint "requires no more factual or legal development than the first, consolidation is justified as it furthers judicial efficiency and is not at all prejudicial to the parties."); In re PECO Energy Company and Enron Energy Serv's Power, Inc., Dkt. Nos. R-00973953 and P-00971265, 87 Pa. P.U.C. 718 (Order entered Oct. 9, 1997) (granting motion to consolidate where the same "factual, legal, and policy considerations" were presented in both actions, and where "it would be extraordinarily difficult for this Commission to make an informed decision concerning one petition

without contemporaneous consideration of the other."); *Poole v. Columbia Gas of Pa., Inc.*, Dkt. No. Z-00109922, 1995 WL 945815 (Order entered June 19, 1995) (affirming consolidation where an additional legal issue in second case was necessarily included in the consideration of a broader legal issues in primary case).

- 8. The Commission has consolidated interrelated cases when doing so will reduce costs and create efficiencies for the Commission and the parties, particularly where the issues in one proceeding are also central to another proceeding. *See e.g.*, *Middletown Taxi Co.*, Dkt. Nos. 99339 and 99378, 1976 WL 41682, (Order entered Sept. 8, 1976) (consolidation appropriate where common issues exist, individual issues will not "cloud" the proceedings, and when costs would be reduced and efficiencies gained by consolidation).
- 9. In addition to evaluating whether the matters involve common questions of law or fact, the Commission will also balance eight factors to determine whether the cases are interrelated and whether efficiencies can be gained through consolidation:
 - 1. Will the presence of additional issues cloud a determination of the common issues?
 - 2. Will consolidation result in reduced costs of litigation and decision-making for the parties and the Commission?
 - 3. Do issues in one proceeding go to the heart of an issue in the other proceeding?
 - 4. Will consolidation unduly protract the hearing, or produce a disorderly and unwieldy record?
 - 5. Will different statutory and legal issues be involved?
 - 6. Does the party with the burden of proof differ in the proceedings?
 - 7. Will consolidation unduly delay the resolution of one of the proceedings?
 - 8. Will supporting data in both proceedings be repetitive?

PUC v. City of Lancaster Sewer Fund, Dkt. No. R-2012-2310366, at 3-4 (Order entered Nov. 26, 2012).

- 10. Consolidation is appropriate because the *Flynn*, *DiBernardino*, *Britton*, and *Obenski* complaints involve common questions of law and fact, and each of the eight factors established by the Commission in *City of Lancaster Sewer Fund* is met.
- All four complaints assert six central issues: (1) the safety and integrity of ME1, ME2, ME2X, and the 12-inch pipeline; (2) the safety of the locations of the pipelines and related equipment (i.e. valve stations); (3) the adequacy of SPLP's public awareness program; (4) the adequacy of SPLP's emergency response procedures and training; (5) SPLP's integrity management protocols; and (6) the safety of the construction of ME2 and ME2X. And all four complaints seek similar (if not identical) relief to address the complainants' concerns with the Mariner East pipelines in Chester and Delaware Counties.
- 12. These six issues are at the heart of all four cases and addressing them jointly will allow the Commission to determine the issues once, rather than in a serial and repetitive manner for each individual complaint. Separate adjudications in each of the four proceedings is inefficient both for the Commission and the parties, particularly since each party's advocacy and witnesses will be largely duplicative in all four proceedings.
- 13. Furthermore, consolidation of these four proceedings is in the public interest, because it will conserve the Commission's and the parties' respective resources, eliminate the risk of any inconsistent rulings, and avoid unnecessary additional costs and delays if each matter proceeded individually.
- 14. While each of the four complaints may raise certain additional individual issues, those issues are subordinate to the six common issues shared by all four complaints, such that any individual issues will not "cloud" the determination of the primary issues in all the cases.

- 15. Obenski has already agreed that consolidation of these matters is appropriate, and filed a motion to consolidate her complaint with the Flynn matter on February 26, 2019, asserting that there are "interrelated issues in both proceedings." *See* Motion to Consolidate, Dkt. No. C-2019-3006905 (Feb. 26, 2019). The complainants in *Flynn* did not object to consolidation of the *Obenski* complaint.
- 16. Moreover, in the context of granting certain petitions to intervene in the *Flynn* matter, the Commission has already recognized that judicial efficiency can be gained by joining matters that "raise issues essentially overlapping issues previously raised by [the Flynn] Complainants concerning safety and emergency preparedness in Chester and Delaware County areas." *See* Second Interim Order, Dkt. No. C-2018-3006116 at 17 (Mar. 12, 2019).
- 17. Finally, consolidation will not prejudice any party, as prehearing schedules have not yet been established in any of the four cases, and a joint prehearing schedule will allow for an efficient, consistent, and streamlined adjudication of the overlapping issues presented in all four matters.

WHEREFORE, SPLP respectfully requests that the Commission consolidate Docket Nos.

C-2018-3006116 and P-2018-3006117, with Docket No. C-2018-3005025, Docket No. C-2019-3006898, and Docket No. C-2019-3006905.

Respectfully submitted,

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Dated: March 18, 2019

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CERTIFICATE OF SERVICE

I hereby certify that I have this day served a true copy of the forgoing document upon the persons listed below, in accordance with the requirements of § 1.54 (relating to service by a party). This document has been filed electronically on the Commission's electronic filing system and served on the following:

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