

**BEFORE THE
PENNSYLVANIA PUBLIC UTILITY COMMISSION**

Pennsylvania Public Utility Commission	:	R-2018-3006818
Office of Consumer Advocate	:	C-2019-3007711
Office of Small Business Advocate	:	C-2019-3007752
Charles Hagins	:	C-2019-3007698
Daniel Killmeyer	:	C-2019-3007635
Samuel Givens	:	C-2019-3007959
Sean D. Ferris	:	C-2019-3007904
Peoples Industrial Intervenors	:	C-2019-3008506
	:	
	:	
v.	:	
	:	
Peoples Natural Gas Company, LLC	:	

SCHEDULING ORDER

On January 28, 2019, Peoples Natural Gas Company LLC (Peoples or the company) filed Retail Tariff Gas – Pa. P.U.C. No. 47 and Supplier Tariff Gas – Pa.P.U.C. No. S-3 to become effective March 29, 2019, containing proposed changes in rates, rules and regulations calculated to produce \$94.9 million (14.2%) in additional fully-projected future test year annual revenues.

If the company's entire request is approved, the total bill for a Peoples Division residential customer using 86 Mcf per year would increase from \$74.24 to \$84.73 per month or by 14.1%. The total bill for a Peoples Division commercial customer using 238 Mcf per year would increase from \$150.79 to \$172.56 per month or by 14.4%. The total bill for a Peoples Division industrial customer using 3,224 Mcf per year would increase from \$1,684.32 to \$1,957.16 or by 16.2%. The total bill for an Equitable Division residential customer using 86 Mcf per year would increase from \$70.79 to \$84.73 per month or by 19.7%. The total bill for an Equitable Division commercial customer using 238 Mcf per year would increase from \$158.79 to \$172.56 per month or by 8.7%. The total bill for an Equitable Division industrial customer using 3,224 Mcf per year would decrease from \$2,140.64 to \$2,050.63 per month or by 4.2%.

In response to the filing, the Office of Small Business Advocate (OSBA) filed a notice of appearance, a formal complaint, a public statement and a verification on February 7, 2019. Also on February 7, 2019, the Office of Consumer Advocate (OCA) filed a formal complaint and public statement. Petitions to intervene were filed by the following entities:

- the Community Action Association of Pennsylvania (CAAP) on February 15, 2019;
- the Coalition for Affordable Utility Service and Energy Efficiency in Pennsylvania (CAUSE-PA) on February 15, 2019;
- Dominion Energy Solutions, Inc. and Shipley Choice LLC d/b/a Shipley Energy (collectively, the NGS parties) and the Retail Energy Supply Association (RESA) on February 22, 2019;
- the Utility Workers Union of America, Local 612 (UWUA) on February 25, 2019;
- Duquesne Light Company (Duquesne) on February 25, 2019;
- the Pennsylvania Independent Oil and Gas Association (PIOGA) on February 26, 2019;
- Snyder Brothers, Inc., VEC Energy LLC and Snyder Armclar Gas Co, LP (collectively Snyder Brothers) on March 5, 2019;
- Equitrans, L.P. (Equitrans) on March 7, 2019;
- Direct Energy Business, LLC, Direct Energy Services, LLC and Direct Energy Business Marketing, LLC (Direct Energy) on March 12, 2019;
and
- The Peoples Industrial Intervenors (PII) on March 13, 2019.

In addition, formal complaints were filed by the following customers of Peoples: Sean D. Ferris, Samuel Givens, Charles F. Hagins and Daniel Killmeyer. Various additional consumers of Peoples filed an opposition to the rate increase.

On February 28, 2019, the Commission suspended the filing by operation of law until October 29, 2019 pursuant to Section 1308(d) of the Public Utility Code, unless permitted by the Commission to become effective at an earlier date. The Commission added that investigation and analysis of the proposed tariff filings and the supporting data indicate that the proposed changes in rates, rules and regulations may be unlawful, unjust, unreasonable and contrary to the public interest. The Commission determined that the investigation shall include consideration of the lawfulness, justness and reasonableness of the company's existing rates, rules and regulations and assigned the case to the Office of Administrative Law Judge for the prompt scheduling of hearings as may be necessary culminating in the issuance of a Recommended Decision.

As a result, on March 4, 2019, a hearing notice was issued establishing an initial in-person prehearing conference for this matter for Thursday March 14, 2019 at 10:00 a.m. in Hearing Room 5 of the Commonwealth Keystone Building in Harrisburg and assigning me as the presiding officer. A prehearing conference order was issued March 4, 2019 setting forth various rules that would govern the prehearing conference.

PII filed a formal complaint on March 13, 2019.

In response to the prehearing conference order, prehearing memoranda were submitted by Peoples, I&E, OCA, OSBA, UWUA, CAAP, NGS/RESA, Equitrans, PIOGA, Snyder Brothers, Duquesne, CAUSE-PA, PII and Direct Energy.

The prehearing conference convened on March 14, 2019, as scheduled. Anthony Kanagy, Esquire, Devin Ryan, Esquire, and Michael Gang, Esquire, appeared on behalf of Peoples; Christy Appleby, Esquire and J.D. Moore, Esquire, appeared on behalf of the OCA; Alesandra Hylander, Esquire, appeared on behalf of PII; Todd Stewart, Esquire, appeared on behalf of NGS/RESA; Tanya Leshko, Esquire, appeared on behalf of Equitrans; John Sweet, Esquire, appeared on behalf of CAUSE-PA; Carrie Wright, Esquire and Erika McLain, Esquire, appeared on behalf of I&E; Erin Fure, Esquire, appeared on behalf of OSBA; Pamela Polachek, Esquire, and Errin McCaulley, Esquire, appeared on behalf of Snyder Brothers; Michael Gruin,

Esquire, Michael Zimmerman, Esquire, and Emily Farah, Esquire, appeared on behalf of Duquesne; Kevin Moody, Esquire, appeared on behalf of PIOGA; Joseph Vullo, Esquire, appeared on behalf of CAAP; Scott Rubin, Esquire, appeared on behalf of UWUA; and, Daniel Clearfield, Esquire, appeared on behalf of Direct Energy. The Commission's service list for this proceeding will be limited to these parties, plus the four consumers noted above who filed formal complaints but did not submit prehearing memoranda or appear at the prehearing conference.

The purpose of this scheduling order is to memorialize the matters agreed upon at the prehearing conference.

As an initial matter, the petitions to intervene filed by CAAP, CAUSE-PA, Snyder Brothers, Duquesne, Direct Energy, UWUA, NGS/RESA, Equitrans, PIOGA and PII were all unopposed and granted. In addition, the proceeding was formally consolidated with the complaints filed by the OCA, OSBA, PII and the four consumer complainants for hearing and disposition.

During the prehearing conference, the parties agreed to the following procedural schedule:

Other parties' Direct Testimony	April 29, 2019
All parties' Rebuttal Testimony	May 28, 2019
All parties' Surrebuttal Testimony	June 12, 2019
Hearings/Oral Rejoinder	June 18-20, 2019 and June 25, 2019
Main Briefs	July 9, 2019
Reply Briefs	July 22, 2019

The evidentiary hearings will be held in Harrisburg and begin at 10:00 a.m. Various parties expressed potential schedule conflicts for various witnesses but agreed that the specific witness schedule for the hearings could be established at a later date within the hearing dates agreed upon.

A discussion was also held regarding public input hearings. As noted in the prehearing conference order issued in this matter, the parties were directed to confer to identify specific dates, times and locations, with site information, including telephone numbers and persons to contact, and provide a joint status e-mail by March 21, 2019. The parties are also to confer and attempt to reach a consensus regarding the content of the notice, newspaper advertisement of the public input hearings and other forms of notifying the public in the service territory. The parties indicated during the prehearing conference that they will submit the joint status email by March 21, 2019, as requested.

Next, the parties discussed modifications to the Commission's regulations regarding discovery. The parties agreed that the modifications proposed by the OCA in its prehearing memorandum would be adopted for this proceeding. Those modifications are:

- a. Answers to written interrogatories shall be served in-hand within ten (10) calendar days of service. Discovery and discovery-related pleadings propounded after 12:00 noon on a Friday or after 12:00 noon on any business day immediately preceding a state holiday will be deemed served on the next business day for purposes of determining the due date of the responses and responsive pleadings.
- b. Objections to interrogatories shall be communicated orally within three (3) calendar days of service of the interrogatories; unresolved objections shall be served to the ALJ in writing within five (5) days of service of the interrogatories. Objections to interrogatories served on a Friday shall be communicated orally within four (4) calendar days, and unresolved objections shall be served to the ALJ in writing within six (6) days of service of the interrogatories.
- c. Motions to dismiss objections and/or direct the answering of interrogatories shall be filed within three (3) calendar days of service of the written objections.
- d. Answers to motions to dismiss objections and/or direct the answering of interrogatories shall be filed within three (3) calendar days of service of such motions.

e. Responses to requests for document production, entry for inspection, or other purposes must be served in-hand within ten (10) calendar days.

f. Requests for admissions will be deemed admitted unless answered within ten (10) calendar days or objected to within five (5) calendar days of service.

These modifications to the Commission's discovery regulations will be adopted as part of this proceeding. To the extent that discovery disputes arise, the parties are directed to confer amongst themselves to attempt to resolve the dispute before filing a motion to compel.

The parties also discussed the need for a protective order governing the treatment of information alleged to be proprietary. The parties indicated that to the extent that a protective order is needed, they will attempt to propose a joint protective order for approval. The parties were also reminded that the treatment of information alleged to be proprietary must be balanced against Commission regulations that also provide that the Commission's records, including the record of this proceeding, may be accessed by the public. As a result, while the parties can exchange whatever information they allege to be proprietary amongst themselves, they are encouraged to minimize or eliminate submitting for admission in to the record material that is marked as proprietary to ensure greatest public access to the record of this proceeding.

The parties were also reminded that Commission policy promotes settlements. 52 Pa. Code §5.231(a). The parties are encouraged to commence settlement discussions as early as possible. Even if the parties are unable to settle this case, they may still resolve some of the questions or issues during their discussions. If the parties reach an agreement on all issues, a formal hearing will not be necessary and the scheduled hearing will be cancelled. The parties are reminded, however, that decisions of the Commission must be supported by substantial evidence. 2 Pa. C.S. § 704. "Substantial evidence" is such relevant evidence that a reasonable mind might accept as adequate to support a conclusion. More is required than a mere trace of evidence or a suspicion of the existence of a fact sought to be established. Any settlement submitted for approval must be supported by substantial evidence.

Finally, the parties were reminded that, to the extent there is no settlement, the parties will be required to attach to their briefs uniform tables that conform the parties' various positions on particular issues. A copy of those tables is attached to this scheduling order.

ORDER

THEREFORE,

IT IS ORDERED:

1. That the following formal complaints are consolidated with the proceeding at Pennsylvania Public Utility Commission v. Peoples Natural Gas Company LLC (Docket Number R-2018-3006818): Office of Consumer Advocate (Docket Number C-2019-3007711), Office of Small Business Advocate (Docket Number C-2019-3007752), Charles Hagins (Docket Number C-2019-3007698), Daniel Killmeyer (Docket Number C-2019-3007635), Samuel Givens (Docket Number C-2019-3007959), Sean D. Ferris (Docket Number C-2019-3007904) and Peoples Industrial Intervenors (Docket Number C-2019-3008506).

2. That the following petitions to intervene in this consolidated proceeding are granted: the Community Action Association of Pennsylvania dated February 15, 2019; the Coalition for Affordable Utility Service and Energy Efficiency in Pennsylvania dated February 15, 2019; Dominion Energy Solutions, Inc. and Shipley Choice LLC d/b/a Shipley Energy and the Retail Energy Supply Association date February 22, 2019; the Utility Workers Union of America, Local 612 dated February 25, 2019; Duquesne Light Company dated February 25, 2019; the Pennsylvania Independent Oil and Gas Association dated February 26, 2019; Snyder Brothers, Inc., VEC Energy LLC and Snyder Armclar Gas Co, LP dated March 5, 2019; Equitrans, L.P. dated March 7, 2019; Direct Energy Business, LLC, Direct Energy Services, LLC and Direct Energy Business Marketing, LLC dated March 12, 2019; and the Peoples Industrial Intervenors dated March 13, 2019.

3. That the following schedule is adopted for this proceeding:

Other parties' Direct Testimony	April 29, 2019
All parties' Rebuttal Testimony	May 28, 2019
All parties' Surrebuttal Testimony	June 12, 2019
Hearings/Oral Rejoinder	June 18-20, 2019 and June 25, 2019
Main Briefs	July 9, 2019
Reply Briefs	July 22, 2019

4. That the parties shall receive all documents and shall copy all other parties on documents they file with the Commission or serve on the presiding officer. The parties are expected to conduct discovery, attend hearings, or present or cross-examine witnesses, as appropriate. The parties shall serve the documents listed above so that the documents are received in-hand by the parties and presiding officers no later than 4:30 p.m. on the dates listed. Parties may serve the documents listed above via e-mail to meet this requirement, with hard copy to follow by regular first class mail, so long as the electronic version is Microsoft Word compatible and no larger than 5 MB per email. Parties shall not file testimony with the Commission, but shall file a certificate of service.

5. That written testimony shall comply with the requirements of 52 Pa.Code §5.412 and shall be marked with numerical, sequential statement numbers. Parties serving preserved testimony pursuant to 52 Pa.Code § 5.412(f) are required, within thirty (30) days after the final hearing, to either eFile with or provide to the Secretary's Bureau a Compact Disc (CD) containing all testimony furnished to the court reporter during the proceeding, consistent with the Commission's Implementation Order, dated January 10, 2013, at Docket No. M-2012-2331973.

6. That all parties shall comply with the provisions of 52 Pa.Code §5.243(e) which prohibits the introduction of evidence during rebuttal which should have been included in the party's case-in-chief or which substantially varies from the party's case-in-chief, unless the party is introducing evidence in support of a proposed settlement.

TABLE I
 Company Name
 INCOME SUMMARY
 R-#####

	Pro Forma Present Rates	Company Adjustments (1)	ALJ Adjustments	ALJ Pro Forma Present Rates	ALJ Revenue Increase	Total Allowable Revenues
	\$	\$	\$	\$	\$	\$
Operating Revenue	0	0	0	0	0	0
Expenses:						
O & M Expense	0	0	0	0	0	0
Depreciation	0	0	0	0	0	0
Taxes, Other	0	0	0	0	0	0
Income Taxes:						
State	0	0	0	0	0	0
Federal	0	0	0	0	0	0
Total Expenses	0	0	0	0	0	0
Net Inc. Available for Return	0	0	0	0	0	0
Rate Base	0	0	0	0	0	0
Rate of Return	#DIV/0!	#DIV/0!	#DIV/0!	#DIV/0!	#DIV/0!	0.00000000%

(1) Company Main Brief

TABLE I(A)
 Company Name
 RATE OF RETURN
 R-#####

	Structure	Cost	After-Tax Weighted Cost	Effective Tax Rate Complement	Pre-Tax Weighted Cost Rate
Total Cost of Debt					
Long-term Debt	0.00%	0.00%	0.000000000%		0.00%
Short-term Debt	0.00%	0.00%	0.000000000%		
Preferred Stock	0.00%	0.00%	0.000000000%	0.711079	0.00%
Common Equity	0.00%	0.00%	0.000000000%	0.711079	0.00%
		0.00%	0.000000000%		0.00%

Pre-Tax Interest Coverage #DIV/0!

After-Tax Interest Coverage #DIV/0!

TABLE I(B)
 Company Name
 REVENUE FACTOR
 R-#####

100%	<u>1.000000000</u>
Less:	
Uncollectible Accounts Factor (*)	0.000000000
PUC, OCA, OSBA Assessment Factors (*)	0.000000000
Gross Receipts Tax	0.000000000
Other Tax Factors	<u>0.000000000</u>
	1.000000000
State Income Tax Rate (*)	<u>0.099990000</u>
Effective State Income Tax Rate	<u>0.099990000</u>
Factor After Local and State Taxes	0.900100000
Federal Income Tax Rate (*)	<u>0.210000000</u>
Effective Federal Income Tax Rate	<u>0.189021000</u>
Revenue Factor (100% - Effective Tax Rates)	<u><u>0.711079000</u></u>

(*) Company Main Brief

TABLE II
 Company Name
 SUMMARY OF ADJUSTMENTS
 R-#####

Adjustments	Rate Base	Revenues	Expenses	Depreciation	Taxes-Other	State Income Tax	Federal Income Tax
	\$	\$	\$	\$	\$	\$	\$
RATE BASE:							
CWC:							
Int. & Div. (Table IV)	(VIB38)						
Taxes (Table V)	(VIF34)						
O & M (Table VI)	(VIB42)						
REVENUES:		0				0	0
EXPENSES:							
			0			0	0
			0			0	0
			0			0	0
			0			0	0
			0			0	0
			0			0	0
			0			0	0
			0			0	0
			0			0	0
			0			0	0
			0			0	0
TAXES:							
Interest Synchronization						0	0
(Table III)							
TOTALS		0	0	0	0	0	0

TABLE III
 Company Name
 INTEREST SYNCHRONIZATION
 R-#####

	Amount \$
Company Rate Base Claim	0
ALJ Rate Base Adjustments	0
ALJ Rate Base	0
Weighted Cost of Debt	0.00000000%
ALJ Interest Expense	0
Company Claim (1)	0
Total ALJ Adjustment	0
Company Adjustment	0
Net ALJ Interest Adjustment	0
State Income Tax Rate	9.99%
State Income Tax Adjustment	0
Net ALJ Interest Adjustment	0
State Income Tax Adjustment	0
Net ALJ Adjustment for F.I.T.	0
Federal Income Tax Rate	21.00%
Federal Income Tax Adjustment	0

(1) Company Main Brief

TABLE IV
 Company Name
 CASH WORKING CAPITAL - Interest and Dividends
 R-#####

Accrued Interest	Long-Term Debt	Short-Term Debt	Preferred Stock Dividends
Company Rate Base Claim	\$0	\$0	Company Rate Base Claim \$0
ALJ Rate Base Adjustments	\$0	\$0	ALJ Rate Base Adjustments \$0
ALJ Rate Base	\$0	\$0	ALJ Rate Base \$0
Weighted Cost of Debt	0.00000000%	0.00%	Weighted Cost Pref. Stock 0.00000000%
ALJ Annual Interest Exp.	\$0	\$0	ALJ Preferred Dividends \$0
Average Revenue Lag Days	0.0	0.0	Average Revenue Lag Days 0.0
Average Expense Lag Days	0.0	0.0	Average Expense Lag Days 0.0
Net Lag Days	0.0	0.0	Net Lag Days 0.0
Working Capital Adjustment			
ALJ Daily Interest Exp.	\$0	\$0	ALJ Daily Dividends \$0
Net Lag Days	0.0	0.0	Net Lag Days 0.0
ALJ Working Capital Company Claim (1)	\$0	\$0	Company Claim (1) \$0
ALJ Adjustment	\$0	\$0	\$0
Total Interest & Dividend Adj.	\$0		

(1) Company Main Brief.

TABLE V
Company Name
CASH WORKING CAPITAL -TAXES
R-#####

Description	Company Proforma Tax Expense Present Rates	ALJ Adjustments	ALJ Pro forma Tax Expense Present Rates	ALJ Allowance	ALJ Adjusted Taxes at Present Rates	Daily Expense	Net Lead/Lag Days	Accrued Tax Adjustment
PUC Assessment	\$0	\$0	\$0	\$0	\$0	\$0.00	0.00	\$0
Public Utility Realty	\$0	\$0	\$0	\$0	\$0	\$0.00	0.00	\$0
Capital Stock Tax	\$0	\$0	\$0	\$0	\$0	\$0.00	0.00	\$0
	\$0	\$0	\$0	\$0	\$0	\$0.00	0.00	\$0
	\$0	\$0	\$0	\$0	\$0	\$0.00	0.00	\$0
	\$0	\$0	\$0	\$0	\$0	\$0.00	0.00	\$0
	\$0	\$0	\$0	\$0	\$0	\$0.00	0.00	\$0
	\$0	\$0	\$0	\$0	\$0	\$0.00	0.00	\$0
	\$0	\$0	\$0	\$0	\$0	\$0.00	0.00	\$0
	\$0	\$0	\$0	\$0	\$0	\$0.00	0.00	\$0
	\$0	\$0	\$0	\$0	\$0	\$0.00	0.00	\$0
	\$0	\$0	\$0	\$0	\$0	\$0.00	0.00	\$0
State Income Tax	\$0	\$0	\$0	\$0	\$0	\$0.00	0.00	\$0
Federal Income Tax	\$0	\$0	\$0	\$0	\$0	\$0.00	0.00	\$0
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>			
						ALJ Allowance		0
						Company Claim (1)		0
						ALJ Adjustment		0

(1) Company Main Brief

TABLE VI
 Company Name
 CASH WORKING CAPITAL -- O & M EXPENSE
 R-#####

Description	Company Pro forma F.T.Y. Expense	ALJ	ALJ Pro forma Expenses	Lag Days	Lag Dollars
Service Company	\$0	\$0	\$0	0.00	\$0
Chemicals	\$0	\$0	\$0	0.00	\$0
Group Insurance	\$0	\$0	\$0	0.00	\$0
Insurance, Other	\$0	\$0	\$0	0.00	\$0
Labor	\$0	\$0	\$0	0.00	\$0
Leased Equip./Rent	\$0	\$0	\$0	0.00	\$0
Leased Vehicles	\$0	\$0	\$0	0.00	\$0
Miscellaneous	\$0	\$0	\$0	0.00	\$0
Natural Gas	\$0	\$0	\$0	0.00	\$0
Power	\$0	\$0	\$0	0.00	\$0
Purchased Water	\$0	\$0	\$0	0.00	\$0
Telephone	\$0	\$0	\$0	0.00	\$0
Waste Disposal	\$0	\$0	\$0	0.00	\$0
Post Retirement Benefits	\$0	\$0	\$0	0.00	\$0
Pensions	\$0	\$0	\$0	0.00	\$0
	\$0	\$0	\$0	#DIV/0!	\$0

ALJ Average Revenue Lag
 Less: ALJ Avg. Expense Lag

0.0
 #DIV/0!

Net Difference
 ALJ Pro forma
 O & M Expense per Day

#DIV/0!
 Days
 \$0

ALJ CWC for O & M
 Less: Company Claim (1)

#DIV/0!
 \$0

ALJ Adjustment

#DIV/0!

(1) Company Main Brief

R-2018-3006818 - PA PUBLIC UTILITY COMMISSION v. PEOPLES NATURAL GAS CO LLC

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Accepts E-Service

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