# EXHIBIT 04

# NOTICE OF VIOLATION (NORRIS CITY PUMP STATION)



March 22, 2016

RECEIVED MAR 2 9 2016

### NOTICE OF VIOLATION

Mr. Don Delamater 2501 Stanbridge Street East Norriton, PA 19401

Re: Clean Water/Operations/Sewage Norris City Avenue Puniping Station East Norriton Township Montgomery County

EAST NORRITON TOWNSHIP

Dear Mr. Delamater:

CODY: BOURD PE-4-1-16 BOB-0005 DOUG Performe Nen prepue Ken response report On 02/24/16 a Force Main Break on the East Norriton Township Norris City Avenue Pumping Station 16-Inch Force Main occurred and was discovered around 7: pm. Initially sewage was flowing up through the ground from the damaged force main. East Norriton Township's Stoney Creek Number No. 2 Interceptor flows into the Norris City Ave PS Wet Well and became surcharged. The Norris City Avenue pumping station began overflowing from the wet well and manhole immediately upstream on the interceptor. During the early morning of 02/25/16 East Norriton Township Public Works Department lead by Mr. Doug Jones, Public Works Director began the excavation and observed the hole was filling with water. East Norriton Township Public Works Department assumed the water filling the excavation was coming from the surcharged conditions on the Stoney Creek Interceptor. On 02/25/16 East Norriton Township decided to use 2 8-inch Xylem Pumps to pump sewage from the wet well of the Norris City Avenue Pumping Station to the ground behind the pumping station. The sewage pumped by the 8-inch Pumps flowed on the ground and into the Stoney Creek. This is an unpermitted discharge of sewage and a violation of Section 201 and 202 of the Clean Streams Law.

A discharge of sewage without authorization by a permit issued by Department of Environmental Protection (DEP) constitutes a violation of Sections 201 and 202 of the Clean Streams Law, the Act of June 22, 1937, P.L. 1987, as amended, 35 P.S. §§ 691.1 - 691.1001 (Clean Streams Law). Such violations also constitute unlawful conduct under Section 611 of the Clean Streams Law, 35 P.S. § 691.611, and are subject to the enforcement provisions of Section 605 of the Clean Streams Law, 35 P.S. § 691.605 which includes the assessment of civil penalties.

We request that you submit a report to this office within 15 days of the date of this letter, describing the cause of noncompliance and the steps being taken to prevent recurrence of the violation along with a correction schedule.

This Notice of Violation is neither an order nor any other final action of the DEP. It neither imposes nor waives any enforcement action available to DEP under any of its statutes. If DEP determines that an enforcement action is appropriate, you will be notified of the action.

If you have any questions, please call me at 484.250.5134.

Sincerely,

Bernerd Kiesing

Bernard Krasnisky Water Quality Specialist Clean Water

cc: Mr. Bauer Compliance and Monitoring East Norriton Township File Re (GJE16CLW)082-2



### **GENERAL INSPECTION REPORT (Non-NPDES)**

Type of Inspection	on WQM Permit Number County Montgomery		v	Municipality East Norriton Township		
Name and Location of Facility or Pollution Incident			<u> </u>	Entry Time/Date		
East Norriton Township				08:27 am 02/25/16		
Norris City Ave Pumping Station Force Main Break			Exit Time/Date			
			4:00 pm			
Norse Address of Despetatible	Dedu			02/25	/16	
Name, Address of Responsible I	Рапу		Inde			
Doug Jones – East Norritor	n Township		Public Works Director			
			Telephone		Contacted	
East Norriton, PA 19401			610-275-2800 Yes 🖾 No 🗍		Yes 🖾 No 🗌	
SUMMARY OF VIOLATIO	NS/RECOMMENDATION/CO	OMMENTS:				
#1 - On 02/24/16 and 02/25/16 East Norriton Township experienced a force main break on their 16 inch cast iron Interceptor that conveys sewage from their Norris City Pumping Station to a manhole on Hartraff Boulevard where it ties into the East Norriton Plymouth Whitpain JSA Collection System. The force main break initially caused sewage to flow out of crack near Manhole #2 on Norris City Avenue. The Pumping Station was shut down at approximately 11:00 pm on 02/24/16. The pumping station wet well began to overflow and so did multiple manholes in the drainage area of the Norris Ave Pumping Station such as manholes 2A and 43 on the Stoney Creek Interceptor. Two 8 inch Xylem diesel pumps were used to pump sewage from the wet well to Stoney Creek to alleviate surcharged conditions at the pump station and in the Stoney Creek Interceptor that was assumed to be contributing the water filling the excavation. The portable diesel pumps discharged sewage to Stoney Creek from approximately 9:00 am to 3:15 pm on 02/25/16. This is an unpermitted discharge of sewage and a violation of Section 201 and 202 of the Clean Streams Law.						
Compliance Assistance I						
Pollution Prevention Act	ivity 🖂	,				
Sample No. Lo	cation		Field Measurements and Observations			
ļ						
Inspector Name	Inspector Signature		Title		Date 2/25/16	
Bernard Krasnisky	Benned Knowing		Water Quality Specialist	7	Telephone 484.250.5134	
Name of Person Interviewed	Signature of Person Interviewed		Title		Date 2/25/16	
Doug Jones			Public Works Director		Telephone 610-275-2800	
This document is official notification that a representative of the Department of Environmental Protection, inspected the above facility or site. The findings of this inspection are shown above and on any attached pages. Any violations which were uncovered during the inspection are indicated. Violations may also be discovered upon examination of the results of laboratory analyses of the discharge and review of Department records. Notification will be forthcoming, if such violations are						

noted.



### DEPARTMENT OF ENVIRONMENTAL PROTECTION BUREAU OF POINT AND NON-POINT SOURCE MANAGEMENT

### **GENERAL INSPECTION REPORT (Non-NPDES)**

Name and Location of Facility or Pollution Incident	County	Municipality
Norris City Ave Pumping Station Force Main Break	Montgomery	East Norriton Township

Today I conducted an Incident Inspection of the East Norriton Township Force Main Break on the Force Main for Norris City Avenue Pumping Station. I was accompanied by Mr. David Wolfinger, Water Quality Specialist with the PA DEP, Mr. Doug Jones, Public Works Director with East Norriton Township, Mr. Don Delamater, Township Manager with East Norriton Township, and Tom Davies with T&T who was contracted to repair the force main. I made the following observations:

- 1. #1 The Force Main Break was first observed during the evening of February 24, 2016 at approximately 7:09 pm. The Force Main from the Norris City Avenue Pump Station discharges to a manhole on Hartraff Boulevard located on the opposite side of Swede Road. East Norriton Township Public Works Department opened the manhole and observed the force main was not discharging. East Norriton Township Public Works Director, Dough Jones, reported the incident to the DEP at 7:30 pm on 02/24/16. During the report the East Norriton Township Public Works Department indicated they were pumping and hauling and the Norris City Avenue Pumping Station was their main Pumping Station. During my inspection Mr. Jones stated the Norris City Ave Pumping Station was shut down at 11:00 pm the evening of 02/24/2016 and was overflowing into the wooded area behind it and Stoney Creek. This is an unpermitted discharge of sewage and a violation of Section 201 and 202 of the Clean Streams Law. At 11:15 am the excavation began with a back hoe. The hole was dug near the manhole on the Interceptor that flows into the Norris City PS and is located on Norris City Avenue parallel to the pumping stations discharge force main. The map of the sewer system incorrectly indicated the location of the discharge force main.
- 2. The Norris City Avenue PS has a typical operating capacity of 2000 GPM for each of its 2 pumps which is approximately 4.5 MGD of capacity. While conducting the excavation East Norriton Township observed water was flowing into the hole very quickly and filling it up. At 3:30 am Doug Jones with East Norriton Township reported to the DEP that despite their best efforts they were unable to keep up with the flow and the wet well of the Norris City Ave Pumping Station was filled due to wet weather conditions. Mr. Jones also indicated sewage was flowing into Stoney Creek despite pump and haul operations and East Norriton Township assumed the water filling the excavation was sewage escaping the Norris City Ave gravity Interceptor. Mr. Jones requested permission to bring in 2 Xylem Diesel Pumps to pump down the wet well and relieve the surcharged condition on the Norris City Ave Interceptor which were believed to be causing sewage to leave the Interceptor and fill the excavation. East Norriton Township stated if they could not pump down the wet well the repair may take 1.5 days but if the wet well was permitted to be pumped down it would only take until 12:00pm on 02/25/16. Mr. Walt Bair with the DEP's Emergency Response Program discussed options with Mr. Doug Jones and decided to allow East Norriton Township to use Xylem Pumps to pump down the Norris City Ave Wet Well to the ground and Stoney Creek. Mr. Bair contacted me the morning of 02/25/16 regarding the incident. I called Doug Jones and after discussing the situation stated I would be coming on-site to assess the Incident.

Inspector Name	Inspector Signature	Date
Bernard Krasnisky		2/25/16



### COMMONWEALTH OF PENNSYLVANIA DEPARTMENT OF ENVIRONMENTAL PROTECTION BUREAU OF POINT AND NON-POINT SOURCE MANAGEMENT

### **GENERAL INSPECTION REPORT (Non-NPDES)**

	and Location of Facility or Pollution Incident town City Pumping Station Force Mair		County Montgomery	Municipa East No	lity prriton Township	
3.	When I arrived on-site I learned the Sto	ney C	reek No. 2 24 inch interceptor is the i	ntercepto	r that flows into the	
	Norris City Avenue PS. The Stoney Creek No. 2 receives wastewater from an 8 inch gravity line on Swede Rd					
	and a 21 inch interceptor from Pacer La	ane. I c	bserved manhole 2A was overflowin	g and is I	ocated upstream of	
	manhole #2 on the Stoney Creek Interc	eptor.	Manhole 2A is located in an easeme	nt on a re	sident's property	
	on Pacer Lane and was visibly overfiow	ring int	o the Unnamed Tributary to Stoney C	Creek. Ma	anhole 2A's overflow	
	was visible from the edge of Norris City	Avenu	e. Manhole #2 is located on Norris A	venue at	the excavation and	
	was surcharged but not overflowing. Th	e exca	vation contractor was using one 3 in	ch trash r	oump to pump the	
	water out of the hole into the adjacent fi	eld. Tl	ne trash pump's suction kept getting of	clogged v	vith mud and the hole	
	remained filled with water. East Norritor	Town	ship procured two 8 inch Xylem Pur	ips and w	vere pumping out of	
	the manhole behind and in front of the v	vet we	Il for the Pumping Station. The Xylen	n Pumps	each discharge	
	approximately 2,000 gallons each.					
4.	When Mr. Wolfinger and I arrived on-sit	e Mr	Jones stated that 2 vacuum trucks wit	th AQUA	PA were pumping	
	and hauling from manhole 43 on the Sto	oney C	reek No 2. Interceptor located on Me	eadowbro	ok Rd and 2	
	additional trucks were pumping and hau	-			-	
	trucks to turn around was very limited a	t the T	imberlake PS which pumps into the c	frainage a	area that flows to the	
	Stoney Creek No 2.					
5.	5. Tom Davies with T&T stated he needed to dig the excavation to 14.0 ft. deep and was going to dig a bench					
	trench that does not require the use of shoring. Mr. Tom Davies did not initially have a trac hoe on-site and it					
	became apparent that a trac hoe was going to be needed to finish the excavation. The trac hoe finally made it on-					
•	site at 10:08 am and found the 14 inch main.					
ю.	6. Once the Xylem pumps were online for approximately 10-20 minutes the surcharged condition of the Stoney					
	Creek No. 2 Interceptor was relieved. Manhole 2A stopped overflowing. At approximately 10:30 am Mr. Doug					
	Jones and I inspected manhole 2A and observed there was erosion and a path of sewage solids from the manhole down the creek bank into the UNT to Stoney Creek. Manhole 43's level dropped 2.0 ft. at the time of our					
	inspection. Two AQUA vacuum trucks were continuing to suck sewage out of manhole 43. An East Norriton					
	Township employee assisting with the vacuuming at the manhole observed the level was staying around the level					
of the second bar and would rise back to this level after the vacuum truck stopped removing water. Mr. Doug						
	Jones stationed 2 trucks here until they were no longer able to pump water out of the manhole.					
7.	<ol> <li>Mr. Jones and I went back to inspect the excavation and observed there was one portable pump in the</li> </ol>					
	excavation hole and the other was in manhole 2. Mr. Davies stated he believed the repair will be finished today.					
	spoke with my supervisor, Robert Bauer who stated that if the repair is anticipated to go into the evening or the					
	next day, bypass pumping will be required because the DEP is not willing to allow East Norriton to pump to the					
	creek for a much longer. The bypass pu	Imping	should be designed to pump sewag	e from th	e Norris City Ave	
	Pumping Station wet well to 2 manholes	s in the	Municipality of Norristown's sanitary	/ sewer c	ollection system	
Inspecto	or Name	Inspe	ctor Signature		Date	
Bernard Krasnisky					2/25/16	



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### **GENERAL INSPECTION REPORT (Non-NPDES)**

Name and Location of Facility or Pollution Incident Norristown City Pumping Station Force Main Break	County Montgomery	Municipality East Norriton Township					
located near the intersection of Chain Street and Johnson Highway. These manholes are located on the opposite							
side of the Penndot facility approximately	side of the Penndot facility approximately 1500 ft. from the Norris City Pumping Station. Mr. Bruce Kratz with the						
Municipality of Norristown's Sewer Depa	Municipality of Norristown's Sewer Department stated approval had been granted for East Norriton to discharge						
into the 2 manholes near Chain Street ar manholes are on 8 inch lines.	nd Johnson Highway if necessary. The Mu	nicipality of Norristown's					
	oke with Bruce Jones and Tom Davies who	stated East Norriton					
,	lion of 16 inch cast iron force main from P/						
	ne new piece of pipe to the force main with						
	ion picked up the new section of 16 inch c						
	phway. The 2 pumps in the excavation wer						
	um truck to suck the water out of the hole i						
	ongitudinal crack 10 ft. long and that entire						
be replaced.							
	c Environmental to pump down the excava	tion with a vacuum truck while					
	<ol> <li>East Norriton Township contracted Franc Environmental to pump down the excavation with a vacuum truck while the 10.0 ft. section of cracked pipe was being removed and the replacement section was being installed. The</li> </ol>						
	3:09 pm and Dresher Couplings were used	•					
•	ue PS was immediately and slowly pressu	•					
	ing to the creek were taken offline. The Ea						
	eased the output of the pumps in the Norris						
Station.							
10. The Norris City Avenue Pumping Station	has 3 pumps that rated for 350 GPM on V	ariable Frequency Drives. The					
• · · -	ate for the maximum output of 2 of the pun						
· ·	re controlled by a bubbler system. There is						
correspond floats to run the pumps as lea	ad and lag. At 3:15 pm Pump #1 was ope	rating at 97% and Pump #2 at					
70% of full capacity to pump down the we	et well. The wet well level was at 64 inches	s and the total output of the 2					
pumps online according to the mag meter was 4000 GPM. The wet well was quickly pumped down to 48.8 inches							
and the total pump discharge rate decreased to under 4000 GPM. The wet well operating level is 24.0 – 48.8							
inches. Pump #3 was initially placed on-hand and then taken offline after the operators confirmed it was running							
correctly. Pump #2 was then placed back online and left in auto control. I inspected the Pumping Station log book							
which was up-to-date. The pump hours are read approximately 3 times per month and the pumps were greased							
and had maintenance performed on their seals on 01/27/16.							
	Increating Circulation						
	Inspector Signature	Date					
Bernard Krasnisky	····	2/25/16					

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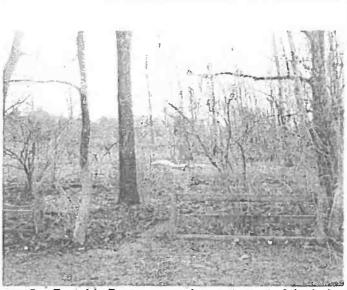


### COMMONWEALTH OF PENNSYLVANIA DEPARTMENT OF ENVIRONMENTAL PROTECTION BUREAU OF POINT AND NON-POINT SOURCE MANAGEMENT

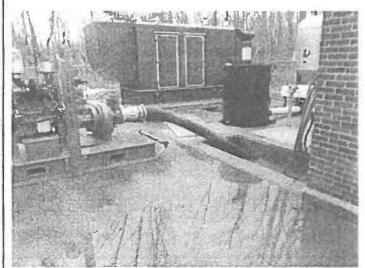
### Photographs



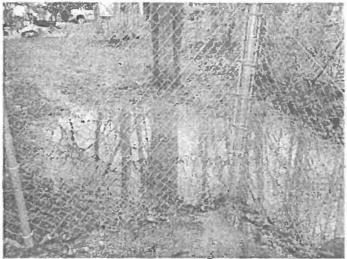
1. The beginning of the excavation near manhole #2 on the 24 inch Section of the Stoney Creek 2. Interceptor, 02/25/16.



2. Portable Pumps pumping water out of the hole to the wood, 02/25/16.

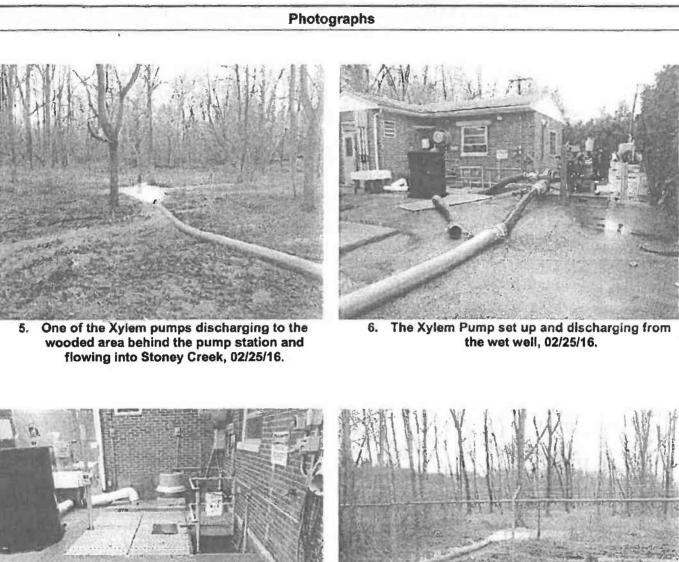


3. One of the 8 inch Xylem Pumps pumping raw sewage out of the wet well to the ground and creek, 02/25/16.



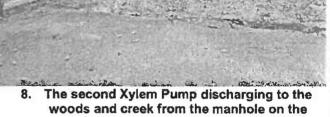
4. Sewage on the ground due to the manhole located in driveway of the pump station overflowing.



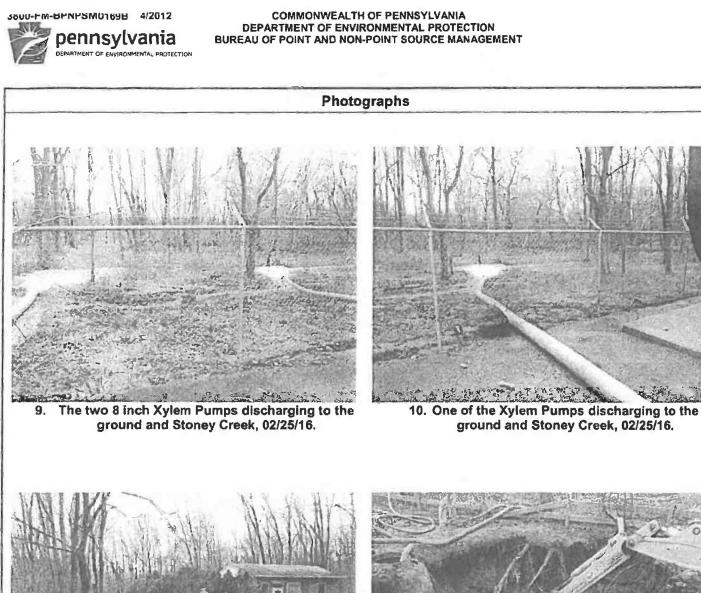




7. The sewage level in the pumping station at the top of the wet well.



Stoney Creek Interceptor immediately upstream of the wet well.





11. The Second Xylem Pump discharging from manhole on the Stoney Creek Interceptor in the pump station driveway.

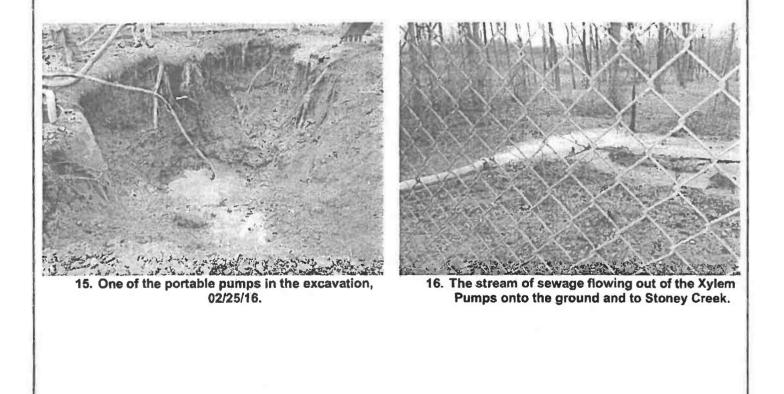


12. The excavation of the 16 inch force main with a back-hoe.



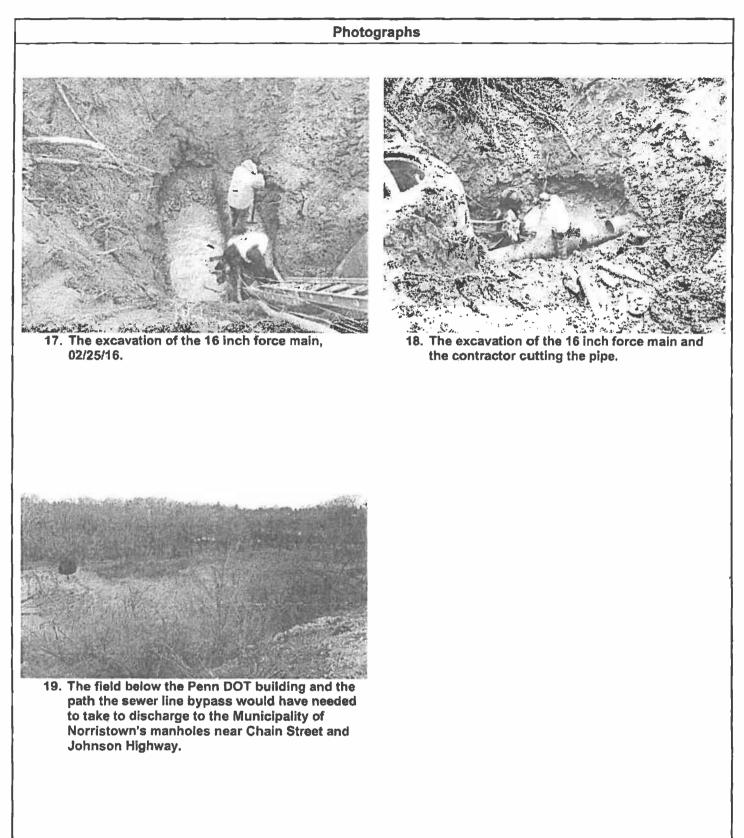
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# Photographs





### COMMONWEALTH OF PENNSYLVANIA DEPARTMENT OF ENVIRONMENTAL PROTECTION BUREAU OF POINT AND NON-POINT SOURCE MANAGEMENT



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### **GENERAL INSPECTION REPORT (Non-NPDES)**

Type of Inspection Follow-Up Inspection	WQM Permit Number	County Montgomery	Municipality East Norriton Township	
Name and Location of Facilit Stoney Creek East Norri			Entry Time/Date 10:00 am 02/26/16	
Norris City Ave Pumping Station Force Main Break Follow-Up			Exit Time/Date 12:30 am 02/26/16	
Name, Address of Responsit	ble Party	Title		
Mr. Don Delamater - Eas	t Norriton Township	Township Man	ager	
2501 Stanbridge Street		Telephone	Contacted	
East Norriton, PA 19401				
SUMMARY OF VIOLAT	IONS/RECOMMENDATION/C	OMMENTS:		
No New Violations, Please Compliance Assistanc Pollution Prevention A	e Provided 🖂			
Sample No.	Location	Field Measuremer	nts and Observations	
Inspector Name	Inspector Signature	Title	Date 02/26/16	
Bernard Krasnisky	Bernard Knowing	Water Qualit Specialist	Y Telephone 484-250-5134	
Name of Person Interviewed	Signature of Person Interviewed	Title	Date 02/26/16	
Doug Jones		Public Works Director	s Telephone 610-275-2800	
site. The findings of this insp	ication that a representative of the Dep ection are shown above and on any at	ached pages.		
	covered during the inspection are indi of the discharge and review of Depart			

noted.

### **GENERAL INSPECTION REPORT (Non-NPDES)**

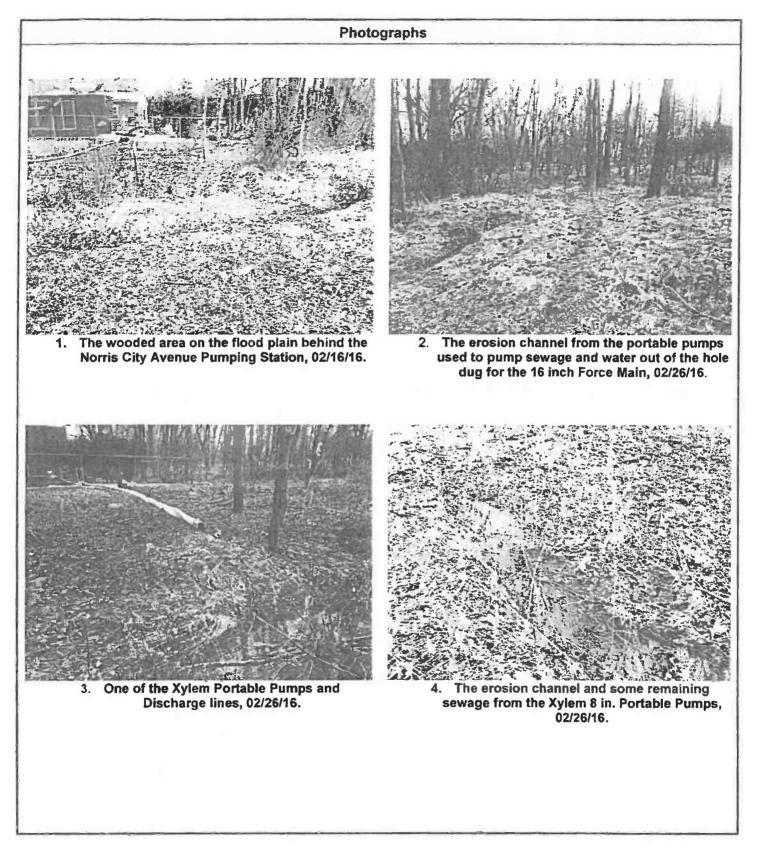
Name and Location of Facility or Pollution Incident	County	Municipality
Norris City Avenue PS Force Main Break to Stoney Creek	Montgomery	East Norriton Township

Today I conducted a follow-up inspection of the East Norriton Township Norris City Avenue Pumping Station Force Main Break that occurred on 02/24/16 and 02/25/16 and discharged millions of gallons of sewage into the Stoney Creek. The purpose of this inspection was to inspect the condition of the creek, document any damage that has occurred and determine if there has been a fish kill. I made the following observations:

- I inspected Stoney Creek beginning at the Norris City Avenue Pumping Station and walking downstream. At the Norris City Avenue Pumping station the path the sewage took from the discharge of the Xylem Pumps was evident in the flood plain behind the pumping station and created an erosion channel to the creek. There were many wet areas in the flood plain and erosion channel that still contained sewage. The discharge from the portable pumps used in the excavation also created an erosion channel all the way to Stoney Creek.
- The creek had green coloration in pools and slow moving areas downstream from where the Xylem and portable pumps discharges' flowed into the creek. The water in this section of Stoney Creek was very turbid and green in color and most sections were too cloudy to observe the bottom. The bottom was only visible in several shallow fast moving riffle areas within 100 yards of the pumping station. I inspected the creek downstream for approximately 500-800 yards but did not observe any dead fish. The creek water in many of the downstream pools and especially in a very large pool near the Norristown Elm Street softball and baseball fields were significantly green in color and permitted almost no visibility, obscuring any possible dead fish on the bottom. I discovered a homeless camp in the wooded area near the stream and decided to inspect the section of Stoney Creek further downstream by parking near the Elm Wood Zoo.
- I parked in the Elm Wood Zoo parking area and inspected the section of Stoney Creek immediately upstream of the zoo. The creek was turbid with light and dark green discolored water. The creek bottom was not visible in any part of this section of the creek. I did not observe any dead of distressed fish.
- I inspected the section of Stoney Creek adjacent to Elm Wood Zoo and downstream of the zoo for approximately 500 yards. In this section Stoney Creek was still very turbid and light green in color. I inspected the creek all the way to the Norristown Dam and observed the water upstream of the dam was very light green in color and visibility into the water column was near zero.
- I crossed the Norris City Ave bridge and inspected the opposite bank of Stoney Creek to determine if I could gain a better angle of view and observe any dead fish. I observed turbid green creek water in many of the slower moving sections and pools and could still not see the bottom of the creek due to the turbidity and low visibility.

Inspector Name	Inspector Signature	Date
Bernard Krasnisky		02/26/16









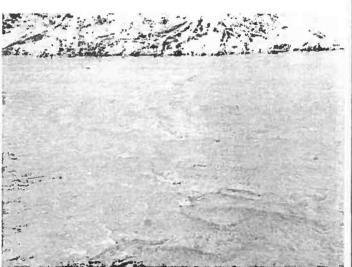
5. Turbid water in a pool approximately 200 yards downstream from the Xylem pumps erosion channel, 02/26/16.



7. Turbid green water in another slow moving area making Stoney Creek's bottom impossible to see.

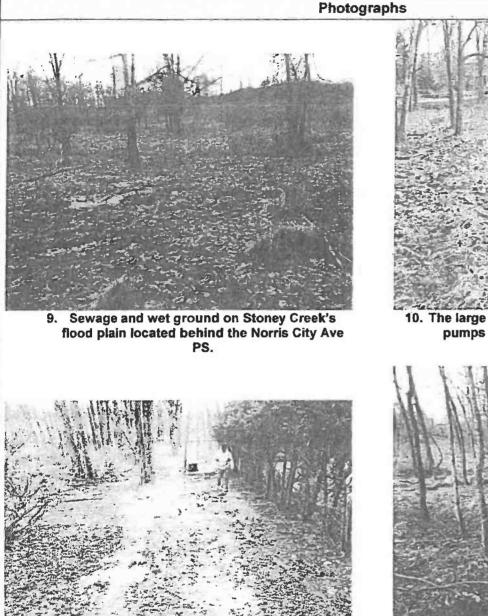


6. Turbid and green colored water in a slow moving pool upstream from a riffle.



8. A fast moving section of Stoney Creek upstream of the parking lot for the Norristown Elmwood Zoo, 02/26/16.

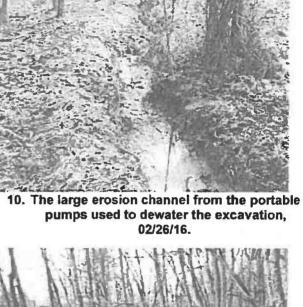
### DEPARTMENT OF ENVIRONMENTAL PROTECTION BUREAU OF POINT AND NON-POINT SOURCE MANAGEMENT



pennsylvania

PARTMENT OF ENVIRONMENTAL PROTECTION

11. Lime put down on the ground near the Xylem portable pump used to pump out of the last manhole on the Stoney Creek No. 2 Interceptor.





12. A small Unnamed Tributary to Stoney Creek, 02/26/16.



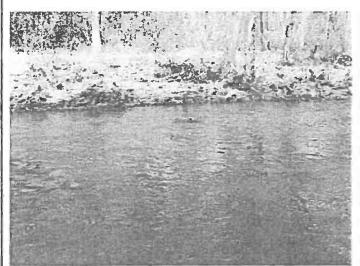
### Photographs



13. Stoney Creek upstream of the Elmwood Zoo with very green and turbid water obscuring visibility of the creek substrate, 02/26/16.



14. Stoney Creek filled with turbid water approximately 100 yards upstream from the Elmwood Zoo parking lot.



15. A fast moving area adjacent to the Elmwood Zoo with green turbid water, 02/26/16

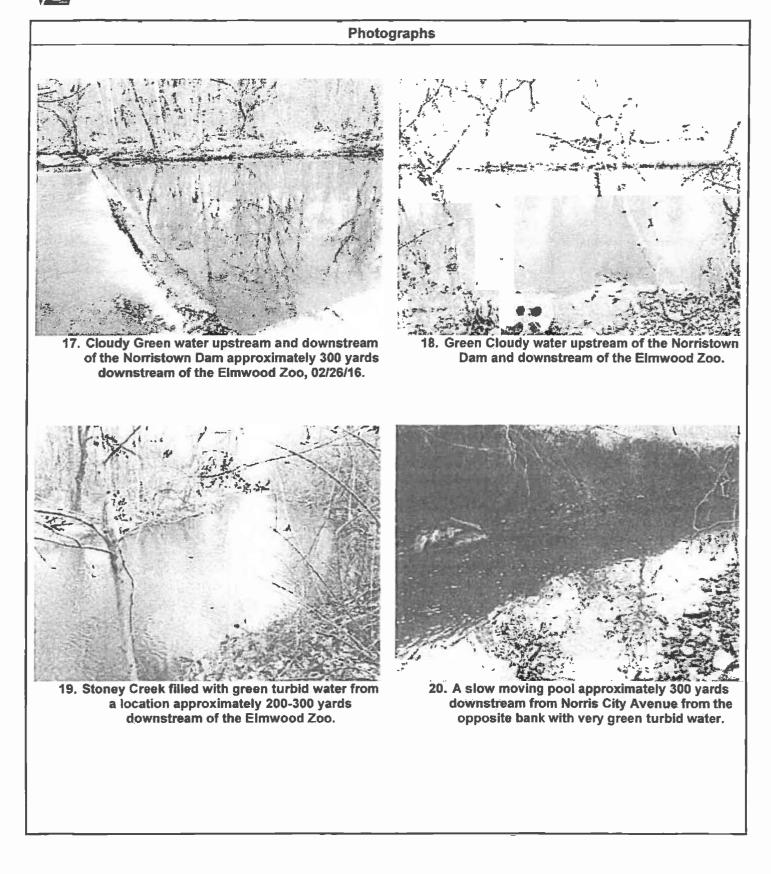


16. More green turbid water in Stoney Creek downstream from the Elmwood Zoo, 02/26/16.

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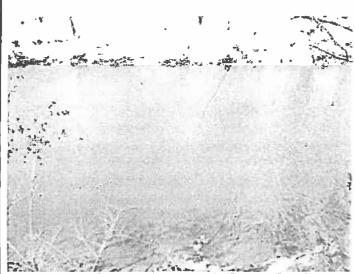


### COMMONWEALTH OF PENNSYLVANIA DEPARTMENT OF ENVIRONMENTAL PROTECTION BUREAU OF POINT AND NON-POINT SOURCE MANAGEMENT





### **Photographs**



21. Green turbid water in Stoney Creek approximately 300-400 yards downstream from the Norris City Avenue Pumping Station from the opposite bank.



22. A fast moving riffle on Stoney Creek approximately 50-100 yards downstream of the Norris City Avenue PS but filled with green water that obscures the bottom in pooled areas.



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BREAKS IN CAST IRON PIPE

DUCTILE IRON PIPE RESEARCH ASSOCIATION 1301 West 22nd Street, Suite 509 Oak Brook, Illinois 60521

By 1980, production of cast iron pressure pipe in the United States has virtually ceased. The advantages of the modern successor, ductile iron pipe, have resulted in its dominance in the market place. The main advantage that led to this change is, of course, the tremendous strength of ductile iron. Structural failures in ductile iron pipe are all but unknown.

Cast iron pipe was first used in this country in the early 19th century. It is a testament to the quality and dependability of this material that a great deal of it is still in service. Since cast iron pressure pipe was manufactured and installed until very recently, it is likely that it will remain in service for many years to come.

Cast iron pipe was designed to carry internal pressure and external loads due to earth fill and surface traffic. A reasonable safety factor was used in the design. Comprehensive standards for pipe manufacture, design and installation have for many years assured a top quality pipeline. Still, failures of cast iron pipe in service sometimes occur. It is the purpose of this paper to consider such failures, their frequency, causes, prevention, and the proper method of evaluating or investigating failures which do occur.

With regard to frequency, a number of surveys have been made to learn the cause of breakage in cast iron pipe as well as information on age and the size of pipe affected most. DIPRA surveyed 18 cities in Illinois and Wisconsin with population from 15,000 to 100,000. The average break rate was 0.76 per one hundred miles of pipe per year. Over half occurred in six inch pipe. Other surveys show that larger cities may expect more frequent breakage, which results from a large number of underground utilities, frequent disturbance within street areas, and heavy traffic. One feature, consistent in all surveys, is that the greatest break rate is in small size mains (four inch, six inch, and eight inch.) There are many alleged causes, however, most breaks result from one or a combination of the following:

- (1) Impact damage to the pipe before or during installation.
- (2) Subjecting the pipe structure to loads in excess of those for which it was designed.
- (3) Damage to the pipe by nearby underaround construction work.
- (4) Corrosion

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- (5) Beam failure due to:
  - Poor construction (uneven bearing) (a)
  - (b) Resting on rock or unyielding structures
  - Disturbance of foundation of pipe (c)
  - (d) Allowing structures to rest on the pipe
  - (e) Expansive soils
  - (f) Frost penetration

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Other important contributors to breakage are:

- (a) Unequal settlement
- (b) Vibrations and shock
- (c) Freezing (water)

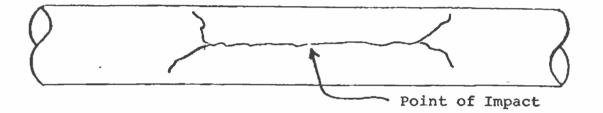
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(d) Water and ground temperature changes

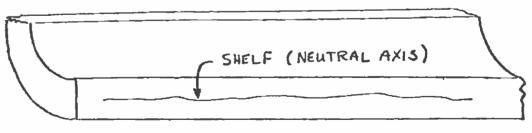
The importance of impact cannot be over-emphasized. To illustrate this, a length of Class 22, eight inch cast iron pipe weighs about 665 lbs. If it is dropped four feet from the back of a truck, the impact would be 10,640 ft.lbs/ sec. If the pipe should happen to hit a rigid object, it would be the same as dropping a sledge weighing one third of a ton, from a height of four feet. Of course, cast iron pipe was not designed to stand such shock.

There are many other sources of impact in the course of handling, shipping and delivering pipe. From impact, a cast iron pipe may have been bruised or partially cracked. Any such small crack will generally start from the inside of the pipe. Sometimes a partial crack will not come through to the outside, making it impossible to detect by visual inspection. Cracks cannot be determined by ringing in the case of cement lined pipe because the lining muffles the sound. Therefore, it is best to make sure of careful handling. A partially cracked or bruised pipe will often hold test pressure and may even serve normally for a period of time, depending on the extent of damage. Eventually failure may occur. 2

To identify this type of break it should be pointed out that the fracture starts at the point of impact and runs in opposite directions following a generally straight line for some distance. At approximately the same distance from the impact point and on both sides, the crack will start to turn off in another direction or split into two or more directions.



A cross section of the pipe wall at the point of impact sometimes has an unusual appearance when compared to the other metal in the vicinity. The line of fracture may show what appears to be a shelf-like structure.

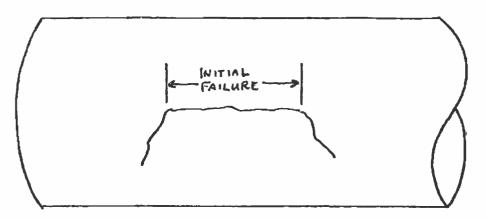


LONGITUDINAL SECTION THROUGH PIPE WALL

This will help identify the cause of breakage as impact.

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In large diameter pipe which are overloaded externally, failure is by crushing since the pipe is exceedingly strong as a beam. In ring crushing, the initial point of failure is longitudinal due to the ring or hoop stress producing it. The crack will continue in this direction until it is carried off the straight line by bending stresses produced by the rupture. The diameter at which overloading causes crushing failure rather than beam failure is about ten inches. Smaller pipe will generally break transversely due to beam action. It is well to note that a great majority of failures in cast iron pipe are beam failures in small diameter pipe. Crushing failures rarely occur.



Breaks caused by other underground construction operations, such as, blasting or use of power shovels and heavy construction equipment, can be avoided by carefully inspecting such work in progress, warning the construction crew of the presence of underground pipe, and insisting on the exercise of care in the vicinity of the pipe.

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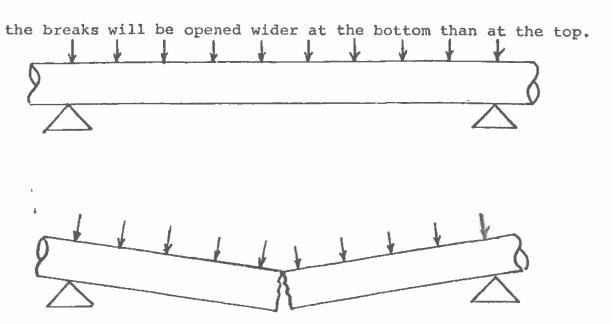
In certain areas, corrosive soils affect the strength of the pipe to the point where the structure is weakened and breakage occurs. This can happen in any system if the pipe is laid through cinders, waste dumps, swamps, or similar corrosive environments, without protection. Measures can be taken to prevent exterior corrosion of pipe, such as, polyethylene wrap. Sometimes corrosion is erroneously suspected as the cause of a break when, in fact, a crack developed first and minor seepage caused a moist condition along the crack which resulted in corrosion. These are sometimes difficult to identify.

As indicated previously, the major cause of in-service breaks in cast iron pipe is beam action in pipe eight inches and smaller in diameter. A pipe properly laid and not disturbed after laying is not called upon to act as a beam and such a pipe, cannot, therefore fail as a beam. The backfill on pipe so laid stresses it as a ring in compression. Smaller diameter cast iron pipe will withstand, as a ring, may times the load that even an excessive depth of trench might transmit to the pipe. On the other hand, a pipe not properly laid may act as a beam for any of several reasons. If blocks are used near the ends of the pipe and the backfill not properly tamped, the load placed on the pipe tends to bend it downward in the middle. If failure occurs with this type of loading,

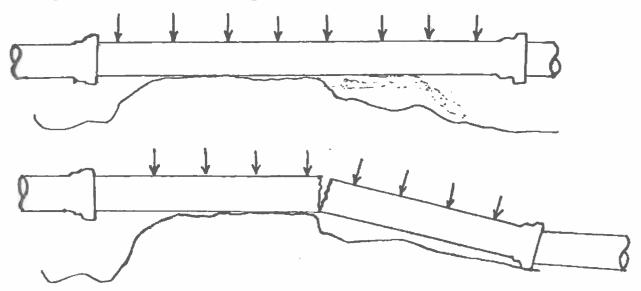
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If the bottom of the trench is wavy with deep and long bell holes, the pipe is supported in the middle and comparatively free at the ends. This pipe will bend downward at the ends and if failure occurs the break will be opened wider at the top than at the bottom.



In either of these cases, the pipe breaks straight across near the middle of a length. Breaks of these types are seldom found in sandy soils since the sand very easily flows around the pipe to form a good foundation and in this manner prevents beam action.

The use of trenching machines for bell hole digging very often results in excessively deep and long bell holes. These are undesirable particularly in clay soils.

If a pipe is so laid that it rests on a rock, other pipe, a conduit or other unyielding object, the pipe is rigidly supported at this point and comparatively unsupported at other places along its length. This may cause beam failure in small pipe, and in larger pipe might cause failure as a ring. The remedy for this trouble is to excavate six inches below the bottom of the pipe where rock is found and then backfill with sand up to the pipe grade. With other underground structures, care should be exercised so that pipe does not rest on them nor should they rest on the pipe.

Because of an increase in frequency of breaks in cold weather, temperature changes are often blamed. This is generally over-emphasized. However, it probably is a contributor to the situation.

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When the temperature of water drops, pipes, already stressed by excessive loads, are called upon to take the additional stress of shrinkage. This, on a pipe that is already stressed to a point near failure, may be sufficient to cause rupture. Temperature change alone will not cause stresses large enough to result in breakage. For example, if the temperature of the ground and water dropped to  $40^{\circ}$ F., the stress due to this change is about 2800 psi tension. The tensile strength of cast iron is over 34,000 psi. This gives a safety factor of twelve against this stress by itself. Another contributor to cold weather failures is loading due to frost. Tests have established that frost penetration can cause as much as twice the normal earth load in a buried pipe. This fact in combination with poor laying conditions as described above is probably responsible for the increased break frequency often noted in the winter months.

In some cases, too much emphasis is placed on the ability of internal pressure and water hammer to cause pipe breaks. In the foundries, sample pipes are tested to destruction by internal pressure on a routine basis. A six inch, Class 150, pipe will hold over 3,000 psi before bursting. A twelve inch pipe will handle over 2,000 psi. Water hammer is assumed to increase internal pressures from seventy to one hundred twenty psi. It is quickly seen that normal internal pressures are not likely to cause pipe breakage with this degree of safety factor involved. When you are called upon to discuss or investigate a break in cast iron pipe, it is probable that the cause of the break will be one of the situations discussed here. As mentioned, the majority of failures are probably caused by beam action, with the remainder caused by impact, crushing action, and corrosion - in that order. There are several possible causes which have not been discussed because they are not readily identified by inspection. In these cases, it is generally necessary to rely on past experience of someone within the industry for the answer. The methods of prevention are generally included in good handling, inspection, laying practices, and operation.

Any time serious violation of good practice is observed, it is worthwhile to bring it to the attention of the responsible people for mutual protection.

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# **EAST NORRITON TOWNSHIP**

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### Hand Delivered

April 11, 2016

Mr. Bernard Krasnisky Water Quality Specialist Pennsylvania Department of Environmental Protection Southeast Regional Office 2 East Main Street Norristown, PA 19401-4915

Re: Notice of Violation Letter Dated March 22, 2016 Norris City Avenue Pumping Station Force Main Break

Dear Mr. Krasnisky:

The Township is in receipt of the Pennsylvania Department of Environmental Protection (Department) Notice of Violation letter dated March 22, 2016 (NOV Letter) and DEP General Inspection Reports (non-NPDES) dated February 25, 2016 and February 26, 2016 ("Inspection Reports"), copies of which are attached to this letter. Please note that Mr. Delamater is no longer employed by East Norriton Township (Township).

In response to the NOV Letter, the Township offers the following response regarding the February 24 - 25, 2016 force main break at our Norris City Avenue Pump Station. Information regarding our investigation as to the cause of this break, as well as pump station/force main background information is being provided as requested. For the purposes of providing an accurate response, clarifications to the NOV Letter and the Inspection Report are also being provided.

### Clarifications to NOV Letter & Inspection Reports

The opening paragraph of the NOV Letter indicates that the Township decided to use two 8-inch Xylem pumps to eliminate the surcharge conditions within the Stoney Creek Interceptor. While this statement is factual, the decision to utilize these pumps was not made without first consulting with and securing the consent of the Department. This fact is detailed in Item #2, Page 2 of the February 25, 2016 Inspection Report.

# DEP-SOUTHEAST

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Page 1 of the February 25<sup>th</sup> Inspection Report under Item #1 in the Summary of Violations section, states "The pumping station wet well began to overflow and so did multiple manholes...such as manholes 2A and 43 on the Stoney Creek Interceptor." Please be advised that at no time during the referenced event did MH 43, located on Meadowbrook Road, overflow. This manhole was used as one of the suction points for the Township's pump and haul operations during this event and while surcharge conditions did exist within MH 43, no overflow occurred.

### **Background Information**

The Norris City Avenue Pump Station is the Township's largest pumping station and conveys sewage from approximately 90% of the Township's service area. The station, along with its 16-inch cast iron force main, was originally installed in the early 1960s. While the pump station was upgraded in the late 1990s with larger pumps & motors, variable frequency drives (VFD), surge relief valves, hydraulic check valves, a surge relief tank and various other improvements, it was determined at that time that no upgrade was warranted on the force main. In fact, the February 24, 2016 break was the first-ever failure of this 16-inch cast iron force main.

It should be noted that at 6:10 PM on February 24<sup>th</sup>, the exact time of the force main break, the Norris City Avenue Pump Station experienced a brief commercial power failure where one of the three power phases was lost. This power interruption activated the emergency power generator at the station, which triggered an alarm condition thereby notifying Township personnel. The Township's policy is to investigate any condition involving a pump station emergency generator that is running to ensure normal operations during the interruption of commercial power. This investigation alerted the Township to the force main break as the location was less than 100 feet away from the pump station.

### Summary of Actions Taken to Address Force Main Break

As noted in the NOV and General Inspection Reports, the Township became aware of the force main break at approximately 7:00 pm on February 24, 2016. By 7:15 pm, the Township's repair contractor (T&T Contracting) was alerted to the break and began to mobilize their personnel to respond. During that evening there was a tornado watch, along with a severe thunderstorm warning, in effect until approximately 11:00 pm. Due to the location of the break, in a semi-wooded area, the decision was made to not start the repair process until such time as the potential for severe weather had passed as concerns for the safety and wellbeing of those involved in the repair process took precedence. Once the severe weather had passed, the repair process began immediately.

In the interim, however, septage hauling companies were contacted and engaged to pump sewage from the collection system upstream of the pump station and haul it to a manhole on Hartranft

Blvd., downstream of the force main discharge. Hauling trucks were added throughout the night and into the next day as they became available.

As previously stated, approximately 90% of the Township's sewer service area flows to, and gets conveyed by, the Norris City Avenue Pump Station. In our attempt to manage the amount of sewage flowing to this station, the following efforts were employed:

- 1. Pump and haul operations were initiated, as stated above.
- 2. Timberlake Pump Station was limited to a one-pump operation. Typically during peak flow periods and periods of wet weather, this station operates with two (2) pumps running to manage flows tributary to the station. By utilizing a one (1) pump operation, we minimized the amount of sewage flowing to Norris City Avenue. As expected, the Timberlake collection system became surcharged. Township personnel continually monitored the various manholes where overflows might be expected to ensure widespread impact was not created. While no sewage overflowed from any manhole upstream of the pump station, sewage did "leak" from between the pre-cast joints of MH 1316 as a result of the system surcharge conditions. This was reported as a SSO and Township personnel will make this manhole watertight in the near future. Normal operation had to be resumed when the morning peak flows began on February 25<sup>th</sup>.
- 3. Storage tank at our Einstein Medical Center Pump Station was utilized to minimize flows to Timberlake. Township personnel diverted all flows that would normally go to Timberlake pump station and pumped that flow into the 281,000 gallon storage tank.
- 4. Similar operational adjustments were made at the Township's Germantown Pump Station, Sandra Lane Pump Station and Burnside Avenue Pump Station. All of which contribute sanitary sewer flows to Norris City Avenue.

All of the operational modifications to manage and reduce flows to Norris City Avenue were kept in place as long as possible and until such time as either the force main was repaired or the risk of SSOs in other areas of the Township was eminent.

It should be noted that Township personnel were onsite during your follow up site inspection on February 26<sup>th</sup> and to the best of my knowledge, all outstanding issues and concerns expressed by you, have been addressed.

### Investigation into the Cause of the Break

Upon completion of the repair on February 25, 2016, Carroll Engineering Corporation (CEC) and Delaware Valley Insurance Trust (DVIT), the Township's sewer engineer and insurance carrier respectively, were notified of the force main break and proceeded to investigate.

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CEC met with Township staff to review the event and discuss possible causes. Consideration was given to the fact that the commercial power failure may have caused a "water hammer" condition that may have caused or contributed to the break, especially in light of the fact that a new VFD was recently installed on one of the pumps at the station. The VFD manufacturer's representative was brought in and verified that all VFDs were programmed properly and functioned according to the program. The thought was that the power failure to the VFD caused the pumps to either stop or start abruptly thereby creating the water hammer condition.

CEC contacted the Ductile Iron Pipe Research Association (DIPRA), who has done extensive research on cast iron pipe. Mr. Paul H. Hanson, P.E. of DIPRA evaluated pictures taken of the failed section of pipe and suggested that soil samples be taken and analyzed to determine if soil conditions present at the break site might have contributed to the pipe failure. CEC has recently taken samples of the excavated soil stockpile, as well as soil samples at locations in the immediate vicinity of the break. These samples have been sent to DIPRA for analysis. The Township will include the results of this analysis in any follow up correspondence with the Department.

The Township has also provided information to CEC regarding the design of the pump station. Specifically, CEC will be evaluating the various anti-surge components installed at the station, such as the surge relief valve, anti-surge tank, and the hydraulic check valves. The goal is to determine if any of these components could have contributed to the force main break.

In its investigation of this event from an insurance claim perspective, DVIT has contracted with Mr. Gregory Paulson, P.E. of CED Investigative Technologies, Inc. (CED) to try and determine the cause of the break. Mr. Paulson was onsite on March 24<sup>th</sup> to look at the pipe and the break site. The Township has also provided Mr. Paulson with information regarding the pump station and flow information at the time of the break for his analysis.

### Summary

On behalf of the Township, CEC and DVIT are conducting parallel investigations to determine the cause of the Norris City Avenue Pump Station force main break that occurred on February 24, 2016. Currently, several possible scenarios as to the cause of the failure are being investigated, although neither the Township, CEC nor DVIT has ruled out the possible reasons at this time.

One is that the brief commercial power failure created a "water hammer" condition within the 16-inch cast iron force main whereby the pressure wave caused the break. While the pump station has all the appropriate features to eliminate, or at the very least minimize, water hammer conditions from occurring, the question is whether all these features were functioning properly at the time of the power failure.

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The second scenario is that soil conditions in the area of the break created a corrosive environment that, over time, weakened the cast iron pipe.

Scenario number three is that the failed section of pipe experienced some type of impact damage before or during installation that would have led to the break. DIPRA has provided the Township with a paper from 1980 entitled BREAKS IN CAST IRON PIPE (Paper), which details various possibilities as to cast iron pipe failures. A copy of this Paper is attached for your reference. Pages 2 through 4 of the Paper discuss the causes of breaks and impact damage specifically. Page 3 of the Paper states "A partially cracked or bruised pipe will often hold test pressure and may even serve normally for a period of time, depending on the extent of damage. Eventually failure may occur." Page 4 shows an illustration of a typical pipe fracture caused by impact damage. As you can see from the attached picture of the failed section of our Norris City Avenue force main, the fractures appear to be similar.

The fourth scenario under consideration is that some combination of the above scenarios contributed to the force main break at Norris City Avenue Pump Station.

While these investigations are active and ongoing, currently, no definitive timetable is available for the completion of the investigations. The Township would be willing to submit monthly progress reports to keep the Department informed as to our ongoing investigative efforts.

I trust you will find the information provided to be comprehensive and satisfactory. Please do not hesitate to contact me should you need anything additional.

Very truly yours, EAST NORRITON TOWNSHIP

Robert R. Hart Township Manager

Attachments

Cc: Board of Supervisors Sean P. Kilkenny, Law Offices of Sean Kilkenny, LLC Jonathan H. Spergel, Manko, Gold, Katcher & Fox, LLP Kenneth E. Heydt, P.E., Carroll Engineering Douglas R. Jones