BEFORE THE PENNSYLVANIA PUBLIC UTILITY COMMISSION

Pennsylvania Public Utility Commission, et al.	:	
	:	
V.	:	Docket No. R-2020-3017206
	:	
Philadelphia Gas Works	:	

PETITION TO INTERVENE AND ANSWER OF THE COALITION FOR AFFORDABLE UTILITY SERVICES AND ENERGY EFFICIENCY IN PENNSYLVANIA

PENNSYLVANIA UTILITY LAW PROJECT Counsel for CAUSE-PA John W. Sweet, Esq., PA ID: 320182 Elizabeth R. Marx, Esq., PA ID: 309014 Ria M. Pereira, Esq., PA ID: 316771 118 Locust Street Harrisburg, PA 17101 Tel.: 717-236-9486 Fax: 717-233-4088 pulp@palegalaid.net

March 10, 2020

Pursuant to the provisions of the Rules of Practice and Procedure of the Pennsylvania Public Utility Commission ("PUC" or "Commission"), 52 Pa. Code §§ 5.61-5.76, the Coalition for Affordable Utility Services and Energy Efficiency in Pennsylvania ("CAUSE-PA"), through its counsel at the Pennsylvania Utility Law Project, hereby petitions the Pennsylvania Public Utility Commission ("Commission") to intervene and files its Answer in the above-captioned proceeding. In support thereof, CAUSE-PA states as follows:

1. February 28, 2020, Philadelphia Gas Works ("PGW") submitted a rate filing, proposed Supplement No. 128 to its Gas Service Tariff No. 2, and proposed Supplement No. 85 to its Supplier Tariff No. 1, which proposes to increase rates by approximately \$70 million per year, or 10 percent. (PGW St. 1 at 2). The bill for a typical residential heating customer with an average usage of 75 Mcf of gas per year would increase \$11.16 per month from \$99.52 to \$110.68, or 11.2 percent. (PGW St. 1 at 8).

PGW seeks to increase its fixed monthly residential customer charge from \$13.75 to
\$19.25, an increase of \$5.50 or 40 percent. (PGW St. 1 at 7).

Petition to Intervene

3. Eligibility to intervene in Commission proceedings is governed by 52 Pa. Code § 5.72, which provides in relevant part that "[a] petition to intervene may be filed by a person claiming a right to intervene or an interest of such nature that intervention is necessary or appropriate to the administration of the statute under which the proceeding is brought." 52 Pa. Code § 5.72(a).

4. Section 5.72 further provides that the right or interest may be one "which may be directly affected and which is not adequately represented by existing participants, and as to

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which the petitioner may be bound by the action of the Commission in the proceeding." 52 Pa. Code. § 5.72(a)(2).

5. Even though Section 5.72 speaks of the rights of a "person" to intervene, the Commonwealth Court has consistently stated that "an association may have standing as a representative of its members ... as long as an organization has at least one member who has or will suffer a direct, immediate, and substantial injury to an interest as a result of the challenged action, [i.e., is aggrieved, the organization] has standing." <u>Energy Cons. Council of Pa. v. Pa.</u> <u>PUC</u>, 995 A.2d 465, 476 (Pa. Commw. 2010) (alteration in original) (*citing* <u>Tripps Park v. Pa.</u> <u>PUC</u>, 415 A.2d 967 (Pa. Commw. 1980); <u>Parents United for Better Schools v. School District of</u> <u>Philadelphia</u>, 646 A.2d 689 (Pa. Commw. 1994)).

6. CAUSE-PA is an unincorporated association of low-income individuals that advocates on behalf of its members to enable consumers of limited economic means to connect to and maintain affordable water, electric, heating and telecommunication services.

7. CAUSE-PA membership is open to moderate and low- income individuals residing in the Commonwealth of Pennsylvania who are committed to the goal of helping low-income families maintain affordable access to utility services and achieve economic independence.

8. CAUSE-PA is located, c/o the Pennsylvania Legal Aid Network, at 118 Locust Street, Harrisburg, PA 17101.

9. CAUSE-PA has a significant interest in the impact that PGW's proposed rate increase will have on moderate and low-income residential customers. These interests are not adequately represented by other participants.

10. Members of CAUSE-PA are located within PGW's service territory and will be directly affected by the outcome of this proceeding. Particularly, this proceeding will affect the

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price that CAUSE-PA members pay for natural gas service as well as the reliability and quality

of that service.¹

11. CAUSE-PA has standing to intervene because its members have or will suffer a

direct, immediate, and substantial injury to an interest as a result of this proceeding. See Energy

Cons. Council of Pa., 995 A.2d at 476.

12. CAUSE-PA is represented in this proceeding by:

John W. Sweet, Esquire Elizabeth R. Marx, Esquire Ria M. Pereira, Esq **Pennsylvania Utility Law Project** 118 Locust Street Harrisburg, PA 17101 Telephone: 717-236-9486 Facsimile: 717-233-4088 E-mail: pulp@palegalaid.net

13. Counsel for CAUSE-PA consents to the service of documents by electronic mail to pulp@palegalaid.net, as provided in 52 Pa. Code § 1.54(b)(3).

Answer

14. CAUSE-PA has preliminarily reviewed PGW's rate filing, and objects to PGW's request on the grounds that the proposed rate increase could result in unjust and unreasonable rates that would impose severe hardship on low and moderate income residential customers.

15. Continued delivery of safe, affordable natural gas service is of critical importance to the safety, welfare, and economic stability of all Pennsylvanians – particularly those with limited financial means. In recognition of this fact, the law requires that utility services – here natural gas service - be universally available at an affordable rate, and that all universal service programs be

¹ Ms. Sonia Brookins and Jahala McLendon are members of CAUSE-PA and customers of PGW.

developed, maintained, and appropriately funded to ensure such affordability. <u>See</u> 66 Pa. C.S. § 2203(3), (8). PGW's general rate increase, specifically its proposal to significantly increase its fixed residential customer charge, could have a disparate impact on smaller households, with limited economic means, and will undermine bill savings achieved through adoption of energy efficiency and conservation measures.

16. CAUSE-PA asserts that these matters, and any future modifications presented by intervening parties, must be thoroughly reviewed and investigated to ensure that all customers are able to access safe, affordable natural gas service within the PGW service territory.

WHEREFORE, CAUSE-PA respectfully requests that the Commission enter an order granting CAUSE-PA full status as an intervener in this proceeding with active party status.

Respectfully submitted,

PENNSYLVANIA UTILITY LAW PROJECT *Counsel for CAUSE-PA*

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Date: March 10, 2020

Verification

I, <u>Carl Bailey</u> a member of the Executive Committee of the Coalition for Affordable Utility Services and Energy Efficiency ("CAUSE-PA"), on behalf of CAUSE-PA, hereby state that the facts contained in the foregoing pleading are true and correct to the best of my knowledge, information and belief, that I am duly authorized to make this Verification, and that I expect to be able to prove the same at a hearing held in this matter. I understand that the statements herein are made subject to the penalties of 18 Pa. C.S. § 4904 (relating to unsworn falsification to authorities).

Mr. Carl Bailey

On behalf of the Executive Committee of the Coalition for Affordable Utility Services and Energy Efficiency in Pennsylvania (CAUSE-PA)

Date: March 10, 2020

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Certificate of Service

I hereby certify that I have this day served copies of the **Petition to Intervene and Answer of the Coalition for Affordable Utility Services and Energy Efficiency in Pennsylvania** upon the parties of record in the above captioned proceeding in accordance with the requirements of 52 Pa. Code § 1.54 in the manner and upon the persons listed below.

VIA First Class Mail and Email

Gregory J. Stunder Philadelphia Gas Works 800 West Montgomery Avenue Philadelphia, PA 19122 <u>Greg.Stunder@pgworks.com</u>

Tanya J. McCloskey, Esq. Office of Consumer Advocate 555 Walnut Street, 5th Floor Harrisburg, PA 17101-1923 pdemanchick@paoca.org dlawrence@paoca.org bsheridan@paoca.org Daniel Clearfield, Esq. Sarah Stoner, Esq. Eckert Seamans Cherin & Mellott, LLC 213 Market Street 8th Floor Harrisburg, PA 17101 dclearfield@eckertseamans.com sstoner@eckertseamans.com

Graciela Christlieb, Esq. Philadelphia Gas Works 800 West Montgomery Avenue Philadelphia, PA 19122 Phone: 215-684-6164 graciela.christlieb@pgworks.com

Sharon E. Webb, Esq. Daniel G. Asmus Office of Small Business Advocate 555 Walnut Street, 1st Floor Harrisburg, PA 17101 <u>sgray@pa.gov</u> Richard Kanaskie, Esq. Bureau of Investigation & Enforcement PA Public Utility Commission Commonwealth Keystone Building 400 North Street Harrisburg, PA 17120 <u>rkanaskie@pa.gov</u> Honorable Charles E. Rainey, Jr. Chief Administrative Law Judge PA Public Utility Commission P.O. Box 3265 Harrisburg, PA 17105 <u>crainey@pa.gov</u>

> Respectfully Submitted, **PENNSYLVANIA UTILITY LAW PROJECT** *Counsel for CAUSE-PA*

John

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March 10, 2020