

COMMONWEALTH OF PENNSYLVANIA PENNSYLVANIA PUBLIC UTILITY COMMISSION COMMONWEALTH KEYSTONE BUILDING 400 NORTH STREET, HARRISBURG, PA 17120

BUREAU OF INVESTIGATION & ENFORCEMENT

May 30, 2023

Via Electronic Filing

Rosemary Chiavetta, Secretary Pennsylvania Public Utility Commission Commonwealth Keystone Building 400 North Street Harrisburg, PA 17120

Re: Pennsylvania Public Utility Commission v.
Pittsburgh Water and Sewer Authority
Docket No. P-2023 I&E Answer to PWSA's Petition for Consolidation of Water, Wastewater and Stormwater Rate Proceedings and for Authorization to Use
Combined Water, Wastewater and Stormwater Revenue Requirements

Pennsylvania Public Utility Commission v. Pittsburgh Water and Sewer Authority Base Rate Case Docket No. R-2023-3039920

Dear Secretary Chiavetta:

Enclosed for electronic filing please find the Answer of the Bureau of Investigation and Enforcement to PWSA's Petition for Consolidation of Water, Wastewater and Stormwater Rate Proceedings and for Authorization to Use Combined Water, Wastewater and Stormwater Revenue Requirements for the above-captioned proceeding.

Copies are being served on parties of record per the attached Certificate of Service. Should you have any questions, please do not hesitate to contact me.

Sincerely,

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Scott B. Granger Prosecutor Bureau of Investigation and Enforcement PA Attorney ID No. 63641 (717) 425-7593 sgranger@pa.gov

SBG/jfm Enclosures

BEFORE THE PENNSYLVANIA PUBLIC UTILITY COMMISSION

Pennsylvania Public Utility Commission	:	Docket Nos.:
	:	P-2023-
V.	:	R-2023-3039920 (Water)
	:	R-2023-3039921 (Wastewater)
Pittsburgh Water and Sewer Authority	:	R-2023-3039919 (Stormwater)
Base Rate Case	:	

ANSWER OF THE BUREAU OF INVESTIGATION AND ENFORCEMENT TO THE PITTSBURGH WATER AND SEWER AUTHORITY'S PETITION FOR CONSOLIDATION OF WATER, WASTEWATER AND STORMWATER RATE PROCEEDINGS AND FOR AUTHORIZATION TO USE COMBINED WATER, WASTEWATER AND STORMWATER REVENUE REQUIREMENTS

I. INTRODUCTION

On May 9, 2023, the Pittsburgh Water and Sewer Authority ("PWSA" or the

"Authority") filed its base rate case at Docket Nos. R-2023-3039920 (Water); R-2023-

3039921 (Wastewater); and, R-2023-3039919 (Stormwater) ("Rate Filing"). In its filing,

PWSA is requesting the Commission approve a multi-year total overall revenue increase

of \$146.1 million (inclusive of a Distribution System Infrastructure Charge ("DSIC")).

Simultaneous with the filing of its Rate Filing, PWSA filed this Petition¹ for

Consolidation of Water, Wastewater and Stormwater Rate Proceedings and for

¹ Also simultaneously, PWSA filed three separate petitions asking for various forms of relief from the Commission. They are: (1) Petition of Pittsburgh Water and Sewer Authority for Waiver of Statutory Definition of Fully Projected Future Test Year; (2) Petition of the Pittsburgh Water and Sewer Authority for Authorization to Increase Water and Wastewater DSIC Charge Caps to 7.5%: and, (3) Petition of the Pittsburgh Water and Sewer Authority for Authorization to Implement a Customer Assistance Charge. I&E has filed answers to each petition separately asking that they all be consolidated into the Rate Filing.

Authorization to use Combined Water, Wastewater and Stormwater Revenue Requirements ("Consolidation Petition") requesting that the above-captioned proceedings be formally consolidated into a single proceeding and that the Pennsylvania Public Utility Commission ("Commission") authorize or grant a waiver so as to permit the use of a consolidated water/wastewater/stormwater revenue requirement by PWSA in this proceeding.²

Pursuant to 52 Pa. Code Section 5.61(a) and (e), the Bureau of Investigation and Enforcement ("I&E") hereby files this timely Answer requesting that the Commission grant in part and deny in part the relief requested relief in PWSA's Petition. More specifically, I&E recommends that the Commission (1) grant the consolidation of the three rate proceedings into a single proceeding,³ and (2) deny the request to use a consolidated water/wastewater/stormwater revenue requirement.

In further support of I&E's Answer, I&E avers the following:

II. ANSWER

A. Request for Consolidation of Filings.

In requesting consolidation of the PWSA filings, PWSA relied on 52 Pa. Code § 5.81(a) which provides: "[t]he Commission or presiding officer, with or without motion, may order proceedings involving a common question of law or fact to be consolidated. The Commission or presiding officer may make orders concerning the conduct of the

² Consolidation Petition, p. 1.

³ As noted in footnote 3 *supra*, I&E has filed answers to each petition separately asking that they all be consolidated into the Rate Filing.

proceeding as may avoid unnecessary costs or delay."⁴ I&E supports PWSA's request for consolidation and recommends that the Rate Filings, this petition, and the three petitions referenced in footnote 1 *supra* be consolidated at Docket No. R-2023-3039920 (Water).

B. Request for Consolidated Revenue Requirement.

In requesting consolidation of the revenue requirements of water, wastewater, and stormwater, PWSA relied on 66 Pa. C.S. § 1311(c), or in the alternative, a waiver pursuant to 66 Pa. C.S. 3202(b).⁵

While PWSA is correct that Section 1311(c) states that a "utility that provides water and wastewater service shall be exempt from this subsection upon petition of a utility to combine water and wastewater revenue requirements," Section 1311(c) does not mention stormwater. Nor does Section 1311(c) contemplate the allocation of a portion of the stormwater revenue requirement to the combined water and wastewater customer base. Finally, Section 3202(b) is inapplicable to this requested consolidation because PWSA is not seeking a waiver from the application of a provision of the Public Utility Code, but rather, is requesting the Commission apply a provision of the Public Utility Code to a request that the Public Utility Code does not explicitly permit. Therefore, I&E opposes the requested consolidation of the stormwater revenue requirement with the water and wastewater revenue requirements.

⁴ Consolidation Petition, p. 3,

⁵ Consolidation Petition, p. 5.

III. CONCLUSION

WHEREFORE, in consideration of the averments set forth in this I&E Answer, the Bureau of Investigation and Enforcement respectfully requests that the Commission grant PWSA's request to consolidate the Rate Filing with the four simultaneously filed PWSA petitions. Further, I&E requests that the Commission deny PWSA's request to consolidate the revenue requirement for stormwater with the revenue requirements for water and wastewater; and, instead, consolidate the revenue requirement issue raised in this Consolidation Petition into the Rate Filing at Docket No. R-2023-3039920.

Respectfully submitted,

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Scott B. Granger Prosecutor PA Attorney ID No. 63641

Bureau of Investigation and Enforcement Pennsylvania Public Utility Commission Commonwealth Keystone Building 400 North Street Harrisburg, Pennsylvania 17120 (717) 425-7593

Dated: May 30, 2023

BEFORE THE PENNSYLVANIA PUBLIC UTILITY COMMISSION

Pennsylvania Public Utility Commission,	:	Docket Nos.:
	:	P-2023-
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Base Rate Case	:	

CERTIFICATE OF SERVICE

I hereby certify that I am serving the foregoing I&E Answer to PWSA Petition

on May 30, 2023, in the manner and upon the persons listed below:

Served via Electronic Mail Only

Deanne O'Dell, Esq. Daniel Clearfield, Esq. Eckert Seamans Cherin & Mellott, LLC 213 Market Street, 8th Floor Harrisburg, PA 17101 dodell@eckertseamans.com dclearfield@eckertseamans.com Counsel for PWSA

John W. Sweet, Esq. Elizabeth R. Marx, Esq. Ria M. Pereira, Esq. Pennsylvania Utility Law Project 118 Locust Street Harrisburg, PA 17101 pulp@pautilitylawproject.org

Thomas J. Sniscak, Esq. Kevin J. McKeon, Esq. Whitney E. Snyder, Esq. Hawke McKeon & Sniscak, LLP 100 North Tenth Street Harrisburg, PA 17101 tjsniscak@hmslegal.com kjmckeon@hmslegal.com wesnyder@hmslegal.com Jared Thompson, Esq. Peter DeMarco, Esq. Natural Resources Defense Council 1152 15th Street, NW, Suite 300 Washington, DC 20005 jared.thompson@nrdc.org pdemarco@nrdc.org

John F. Doherty, Esq. Krysia Kubiak, City Solicitor Michael E. Kennedy, Associate City Solicitor Pittsburgh Department of Law City-County Building, Suite 313 414 Grand Street Pittsburgh, PA 15219 john.doherty@pittsburghpa.gov krysia.kubiak@pittsburghpa.gov michael.kennedy@pittsburghpa.gov

Sharon Webb, Esq. Office of Small Business Advocate 555 Walnut Street 1st Floor, Forum Place Harrisburg, PA 17101-1923 <u>swebb@pa.gov</u> Christy Appleby, Esq. Andrew J. Zerby, Esq. Gina L. Miller, Esq. Christopher M. Andreoli, Esq. Office of Consumer Advocate 555 Walnut Street 5th Floor, Forum Place Harrisburg, PA 17101-1923 OCAPWSA2023BRC@paoca.org

Brian Kalcic Excel Consulting 7330 Dorset Avenue St. Louis, MO 63130 <u>excelconsulting@sbcglobal.net</u> *Consultant for OSBA* Kevin Higgins Energy Strategies 111 East Broadway, Suite 1200 Salt Lake City, UT 84111 <u>khiggins@energystrat.com</u> *Consultant for OSBA*

langer Cut

Scott B. Granger Prosecutor Bureau of Investigation and Enforcement PA Attorney ID No. 63641