

**BEFORE THE  
PENNSYLVANIA PUBLIC UTILITY COMMISSION**

**IN THE MATTER OF**

Investigation Into Competition  
In the Natural Gas Supply  
Market

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**Docket No. I-00040103**

**VOLUME I OF I: DIRECT TESTIMONY OF PEPSCO ENERGY SERVICES' WITNESS  
MARK S. KUMM**

**August 27, 2004**

**Pepco Energy Services, Inc.  
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1 PEPCO ENERGY SERVICES, INC.  
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4 PENNSYLVANIA PUBLIC UTILITY COMMISSION  
5  
6 DIRECT TESTIMONY OF MARK S. KUMM  
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8 DOCKET NO. I-00040103  
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10  
11 Q. PLEASE STATE YOUR NAME AND POSITION WITH PEPCO ENERGY  
12 SERVICES.

13 A. My name is Mark S. Kumm. I am President, Asset Management Group.  
14 My business address is 1300 North 17<sup>th</sup> Street, Suite 1600, Arlington, Virginia. A  
15 statement of my occupational and educational history and qualifications is  
16 appended to my testimony.

17 Q. WHAT IS THE PURPOSE OF YOUR TESTIMONY?

18 A. On May 28, 2004 the Commission entered an Order establishing a  
19 proceeding to investigate the level of competition in the natural gas supply  
20 market in Pennsylvania. Pursuant to the Commission's Order providing  
21 interested parties an opportunity to submit testimony, I am sponsoring this direct  
22 testimony on behalf of Pepco Energy Services, Inc. (PES). In this testimony I will  
23 first provide an overview of Pepco Energy Services' natural gas supply  
24 operations in Pennsylvania, and then address two of the seven topics identified  
25 by the Commission in its May 28<sup>th</sup> Order. My testimony will be focused on  
26 information that is required to assess the level of competition in the natural gas  
27 supply market in Pennsylvania, and on avenues for encouraging competition in  
28 the gas supply market in Pennsylvania.

1 Q. PLEASE SUMMARIZE YOUR CONCLUSIONS.

- 2           • With the exception of data collected for the residential customer segment  
3           by the Pennsylvania Office of Consumer Advocate, information on the  
4           level of competition in the Pennsylvania natural gas supply market is  
5           largely not publicly available. Without this basic information, an  
6           assessment of the level of competition cannot be effectively performed by  
7           outside observers. The Commission has made a good first start toward  
8           compiling this information by directing the natural gas distribution  
9           companies (LDCs) to provide historical information that can be used to  
10          calculate the market share served in aggregate by competitive suppliers.  
11          However, this directive should be modified to be an ongoing reporting  
12          requirement, and the Commission should post the information that it  
13          receives from the LDCs on its web site, by class.
- 14          • The Commission should adopt a number of changes to the natural gas  
15          market for all of the LDCs in Pennsylvania, and for all classes, including  
16          the adoption of electronic data interchange (EDI) for all customer classes,  
17          the implementation of an Administrative Charge component of the LDC  
18          commodity price, and the adoption of more standardization of the design  
19          of individual LDC markets.
- 20          • The Commission should also modify certain operational methods that  
21          some LDCs are currently using for competitive suppliers. For example, to  
22          assist competitive suppliers in better matching gas deliveries to customer  
23          usage, the Commission should direct Dominion Peoples, Columbia Gas of

1 Pennsylvania, and UGI to provide suppliers with daily estimates of the  
2 usage of customers served as soon as practicable after the completion of  
3 each gas day. The Commission should also direct Dominion Peoples to  
4 improve its methods for customer enrollments and drops. These will help  
5 reduce prices to consumers and encourage further competitive activity in  
6 these service territories.

7 Q. PLEASE DESCRIBE PEPCO ENERGY SERVICES' NATURAL GAS  
8 OPERATIONS.

9 A. PES is a licensed competitive supplier of natural gas and electricity in  
10 Pennsylvania, as well as in New York, New Jersey, Maryland, Virginia, and the  
11 District of Columbia. PES also provides natural gas to retail customers in Ohio,  
12 Delaware, and North Carolina where licensing is not required. In the Maryland,  
13 District of Columbia, and Virginia jurisdictions, PES provides natural gas to all  
14 classes of customers, including residential and small commercial. However in  
15 Pennsylvania, our supply operations to date have focused only on commercial  
16 and industrial (C&I) customers. PES currently supplies approximately 3.5 million  
17 Dekatherms per month to retail customers located in the mid-Atlantic region.

18 PES has been supplying natural gas to retail customers in Pennsylvania  
19 since approximately 1999, and currently supplies gas to both firm and  
20 interruptible C&I customers located in the following Pennsylvania LDC service  
21 territories:

- 22 • Columbia Gas of Pennsylvania
- 23 • PPL Gas

- 1           • Equitable
- 2           • UGI
- 3           • Peco Energy
- 4           • Dominion Peoples

5           As a result, PES has experience with supplying natural gas to customers located  
6           in six of the seven largest (in terms of residential customers served) LDCs in the  
7           Commonwealth.

8    Q.     PLEASE DISCUSS THE FIRST TOPIC IDENTIFIED IN THE COMMISSION'S  
9           MAY 28<sup>TH</sup> ORDER BY PROVIDING YOUR ASSESSMENT OF THE LEVEL OF  
10          COMPETITION IN PENNSYLVANIA'S NATURAL GAS SUPPLY SERVICE  
11          MARKET.

12   A.           PES' experience has been that prospective C&I customers located in the  
13          LDC service territories in which we compete have several options of suppliers.  
14          Unfortunately, it is difficult to assess the extent to which competitive suppliers are  
15          providing natural gas supply service to customers in Pennsylvania because, with  
16          the exception of the residential class, PES is not aware of any up-to-date publicly  
17          available information on either the number of customers served or volumes  
18          delivered to commercial and industrial (C&I) customers in Pennsylvania by  
19          competitive suppliers. This information is vital to determining the extent of  
20          competition in Pennsylvania. The availability of this information will also benefit  
21          Pennsylvania consumers by lowering the entry costs to competitive suppliers  
22          and improving the ability of suppliers to tailor price and service offerings to  
23          consumers, thus leading to lower prices.

1           PES applauds the Commission's initiative to collect historical data from  
2           the LDCs on the number of customers and the volumes of natural gas supplied  
3           by competitive suppliers in this proceeding through the use of Annex A to the  
4           May 28<sup>th</sup> Order. This information will permit the calculation of the share of each  
5           LDC's customer population and total deliveries that are provided on an  
6           aggregate basis by all competitive suppliers (sometimes referred to as switching  
7           rates).<sup>1</sup> However, PES recommends the Commission modify its directive so that  
8           the LDCs are required to provide data separately for individual rate classes of  
9           customers, or, at a minimum, aggregations of rate classes. PES makes this  
10          recommendation because it anticipates that the customer- and volume-based  
11          switching rates are likely to be significantly different between the various rate  
12          classes. For example, based of our experience in other energy markets, I would  
13          anticipate that switching rates for C&I interruptible customers are higher than for  
14          C&I firm customers, and both are likely to be higher than for residential  
15          customers. PES reads the description of the information contained in Annex A  
16          to not require the separate reporting of information by rate class, or rate class  
17          aggregations.

18          PES submits that at a minimum, the LDCs should be required to provide  
19          the information identified in Annex A separately for: 1) residential customers, 2)  
20          C&I firm customers - separated by small and large if possible, 3) C&I interruptible  
21          customers, and 4) all other rate classes. This information will permit the  
22          calculation of switching rates by customer class, which will be helpful in  
23          assessing the development of the competitive market for each major customer

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<sup>1</sup> PES is not recommending identifying the share held by individual competitive suppliers.

1 segment.

2 PES also recommends that the information collected from the LDCs in  
3 Annex A be compiled into a report that is posted on the Commission's web site,  
4 and that the Commission establish a requirement for the LDCs to report this  
5 information to the Commission on a monthly basis. These monthly updates  
6 would be the source information for a monthly update of the switching report that  
7 would be posted on the Commission's web site. The posting of this information  
8 will help foster a competitive market for natural gas supply by providing  
9 information on the market potential for sales to retail customers, by class, for  
10 each of the Pennsylvania LDCs. Currently, PES is not aware of an up-to-date  
11 and accurate public source of this information. As a consequence, should a  
12 competitive supplier desire to enter a natural gas market, it must incur significant  
13 costs in collecting first hand information on the potential for new sales within an  
14 LDC service territory. By reducing these information search costs, the  
15 Commission can reduce the cost of market entry for competitive suppliers, which  
16 can be anticipated to increase competitive supplier entry, thereby increasing the  
17 competitive options available to consumers. This information will also allow  
18 competitive supplies to identify areas (both geographically and by customer type)  
19 where consumer needs exist, and tailor price and product offerings to meet those  
20 needs.

21 Q. PLEASE DISCUSS RESIDENTIAL CLASS SWITCHING DATA THAT ARE  
22 AVAILABLE FOR PENNSYLVANIA.

23 A. The Pennsylvania Office of Consumer Advocate (OCA) surveys residential

1 natural gas consumers on a monthly basis and prepares a report that is posted  
 2 on the OCA's web site. The most recent of these reports contains information as  
 3 of July 1, 2004, and is provided as PES Exhibit (MSK-1). The report shows: 1)  
 4 the number of residential customers taking gas distribution service within each  
 5 LDC service territory, 2) the number of residential customers served by  
 6 competitive suppliers, and 3) the switching rate calculated by dividing the  
 7 number of customers served by competitive suppliers by the total number of  
 8 customers. The report shows that only 7.3% of all Pennsylvania residential  
 9 customers are served by a competitive supplier, and that there is significant  
 10 variation in the number of customers who have switched by LDC. The table  
 11 below shows the information in the report for the largest seven LDCs in terms of  
 12 the number of residential customers.

LDC	Total Residential Customers	Residential Customers Served Competitively	Switch Rate
Philadelphia Gas Works	481,000	0	0.0%
Peco	418,168	1,732	0.4%
Columbia Gas PA	343,706	74,918	21.8%
Dominion Peoples	329,091	86,614	26.3%
UGI Gas	268,391	2,995	1.1%
Equitable Gas	240,660	19,902	8.3%
National Fuel Gas	199,904	0	0.0%
Total	2,280,920	186,161	8.2%

13  
 14 These data show that there is almost no residential sector competitive supply  
 15 activity in the two largest LDCs. Virtually all of the competitive activity is  
 16 occurring in three LDCs (Columbia Gas, Dominion Peoples, and Equitable Gas),  
 17 and overall the switch rate is only 8.2% for the seven largest LDCs.

1 Q. PLEASE DISCUSS YOUR RECOMMENDATIONS FOR ENCOURAGING  
2 INCREASED COMPETITION IN PENNSYLVANIA, WHICH IS THE SEVENTH  
3 TOPIC IDENTIFIED IN THE COMMISSION'S MAY 28<sup>TH</sup> ORDER.

4 A. My recommendations can be placed into two categories. The first  
5 category consists of recommendations that apply to all the LDCs in  
6 Pennsylvania. The second category consists of recommendations that apply  
7 only to individual LDCs.

8 I have three recommendations that apply to all LDCs:

- 9 1. The Commission should require all LDCs to adopt electronic data  
10 interchange for all classes of customers.
- 11 2. The Commission should adopt a revenue neutral administrative charge  
12 that applies to the gas commodity rate offered by the LDCs.
- 13 3. The Commission should identify the most successful competitive market  
14 design within the various LDCs and direct all LDCs to implement that  
15 design to the maximum extent practicable.

16 Q. PLEASE DISCUSS WHY THE ADOPTION OF ELECTRONIC DATA  
17 INTERCHANGE WILL ENCOURAGE COMPETITION IN PENNSYLVANIA.

18 A. Currently there is little standardization of the means for exchanging  
19 important information concerning customer enrollments, customer drops, and  
20 billing information between the LDCs and competitive suppliers. Although  
21 electronic data interchange, or EDI, standards have been adopted for the  
22 residential customer class for some LDCs, these requirements do not apply to  
23 other customer classes. As a result, information concerning customer

1 enrollments and drops are exchanged between the LDCs and competitive  
2 suppliers either by telephone, fax, or through email. These means of  
3 communication are more cumbersome than EDI, and far more prone to errors  
4 than if EDI transactions were used.

5 For example, if a supplier agrees to begin service for a customer at a  
6 specific rate starting in a specific month, and due to a communication error the  
7 enrollment is completed a month later than anticipated, the supplier is frequently  
8 responsible for ensuring that the customer pays no more than the contracted  
9 price for the missed enrollment month. A similar problem occurs if  
10 communication errors on a customer drop transaction prevent the customer from  
11 either being returned to commodity service from the LDC or switching to another  
12 supplier. The current supplier is typically required to serve the customer at the  
13 existing contract price, regardless of the cost of supply for this unanticipated  
14 month to the supplier. Errors such as these not only reduce customer  
15 satisfaction with the restructured gas market, they also can result in financial  
16 harm to competitive suppliers.

17 In addition, billing information for all customer classes other than those for  
18 which EDI has been adopted is typically exchanged through the LDC's electronic  
19 bulletin board or gas management system. Since these systems are usually  
20 tailored specifically for the LDC, there is little standardization on the format of the  
21 billing data that is to be downloaded from the site, which prevents competitive  
22 suppliers from gaining efficiencies through automation.

23 The lack of a standardized transaction exchange system reduces

1 customer satisfaction with competition, frequently causes financial harm to  
2 competitive suppliers, and results in inefficiencies that keep the administrative  
3 cost of serving customers high for both competitive suppliers and LDCs.  
4 Adoption of EDI would provide a standard means of exchanging enrollment,  
5 drop, and billing information electronically between LDCs and competitive  
6 suppliers. In addition, by exchanging information electronically, transaction error  
7 rates are likely to be reduced and the data exchange process will become more  
8 efficient.

9 Q. HOW SHOULD AN EDI SYSTEM BE ADOPTED?

10 A. PES recommends that EDI standards be adopted for all gas customers.  
11 However, there should probably be some differences in the customer enrollment  
12 and drop EDI rules to reflect the differences in these customers. For example,  
13 many interruptible customers are billed on a calendar month basis and they  
14 arrange for their gas supply on a month-by-month basis, frequently choosing the  
15 source of their supply during the last week of the month prior to the coming  
16 calendar month. Firm customers on the other hand are more frequently billed on  
17 a billing cycle basis, and they less typically arrange for supply on a month-by-  
18 month basis. Where EDI systems have been implemented previously in  
19 Pennsylvania and elsewhere, there typically is a required minimum number of  
20 days that an enrollment be submitted prior to the enrollment becoming effective.  
21 To ensure that interruptible customers can switch to a new supplier by the first  
22 day of each new month, this lead time for enrollments should be much shorter  
23 than for firm customers.

1 Q. PLEASE DISCUSS WHY AN ADMINISTRATIVE CHARGE SHOULD BE  
2 ADOPTED BY THE GAS LDCs.

3 A. Competitive suppliers of natural gas must compete for customers not only  
4 with other competitive suppliers, but also with the gas LDCs. Unfortunately, the  
5 commodity prices offered by gas LDCs do not always reflect all the costs of  
6 providing commodity service to customers, and as a result, an economic  
7 inefficiency is created that biases customer choice away from competitive  
8 suppliers toward the LDCs.

9 Q. PLEASE DESCRIBE THE TYPES OF COSTS THAT COMPETITIVE  
10 SUPPLIERS MUST INCUR TO SERVE CUSTOMERS THAT MAY NOT BE  
11 REFLECTED IN THE COMMODITY PRICES CHARGED BY LDCs.

12 A. To obtain customers to serve, a competitive supplier typically must incur  
13 costs to convince potential customers to select it as the customer's supplier.  
14 This can be accomplished in a variety of ways, including the use of advertising,  
15 direct customer contact, or solicitations using telephone, door-to-door, or direct  
16 mail methods. The costs incurred to obtain customers to serve are referred to as  
17 customer acquisition costs. Once customers are obtained, the supplier must  
18 obtain a sufficient quantity of natural gas commodity to meet the expected usage  
19 of the customers, and arrange for the delivery of that commodity using  
20 transportation methods that meet the requirements of the LDC to which the  
21 commodity is delivered. The supplier may also be required to obtain storage and  
22 peaking capacity resources to ensure that the customer does not experience any  
23 interruptions in service during severe weather. The costs associated with these

1 functions include both the commodity and capacity costs (including  
2 transportation, storage, and peaking costs), as well as the personnel and  
3 information system infrastructure costs associated with identifying the correct  
4 amount of commodity and capacity resources to purchase, and to track the  
5 supplier's supply position relative to its obligations to customers. In addition to  
6 these costs, the supplier incurs a variety of operational and administrative costs  
7 that are directly related to providing service to customers, which include costs  
8 associated with:

- 9 • Providing a call center and representatives who can assist customers  
10 when required;
- 11 • Processing customer enrollments and customer drops with the LDC;
- 12 • Billing costs;
- 13 • Bad debt;
- 14 • Contract management – which consists of processes to ensure that  
15 renewal notices are sent on a timely basis, and contract terms are  
16 fulfilled;
- 17 • Regulatory compliance requirements and filings; and
- 18 • Applicable taxes and assessments.

19 Several of these cost categories consist not only of personnel costs but also of  
20 information and business system infrastructure costs.

21 Finally, a competitive supplier must earn a margin on its sales to cover other  
22 business expenses not described above and to earn a profit to remain in  
23 business. To continue to attract customers and to retain the customers that are

1           acquired, the supplier must ensure that when all of the components of its price  
2           are added together, including the margin, the resulting commodity price is less  
3           than the commodity price offered by the LDC. If all of the components of a  
4           supplier's price exceeds the price offered by the LDC, the supplier will find itself  
5           "out of the market," meaning that its offerings are generally not competitive with  
6           the prices offered by the LDC.

7           As a consequence, it is vitally important for the LDC's commodity price to  
8           include all of the appropriate components. If the LDC's commodity service price  
9           is set too low, by excluding certain cost components that ought to be included or  
10          placing these costs in the distribution charge rather than the commodity charge,  
11          for example, competitive suppliers can find it difficult, if not impossible, to  
12          compete against the LDC, and the competitive market will wither.

13   Q.       PLEASE DESCRIBE CONCEPTUALLY HOW AN ADMINISTRATIVE CHARGE  
14           SHOULD BE DETERMINED.

15   A.       To ensure a level playing field between the LDC's commodity price and  
16           offerings from competitive suppliers, all of the incremental costs for an LDC that  
17           are associated with providing commodity service, over and above the cost of  
18           providing distribution service, should be included in an administrative charge that  
19           will become a component of the LDC's commodity rate. Among the largest of  
20           these costs are:

- 21           • Personnel and infrastructure costs associated with purchasing gas and
- 22            capacity resources;
- 23           • Advertising or customer education expenses associated with commodity

- 1 service;
- 2 • Incremental call center representatives and infrastructure associated with
  - 3 providing customer service to LDC commodity customers;
  - 4 • Incremental billing costs;
  - 5 • Incremental bad debt and collections expenses;
  - 6 • Incremental regulatory costs associated with commodity service; and
  - 7 • Applicable taxes and assessments associated with commodity service.

8 Q. HOW SHOULD THESE COSTS BE INCORPORATED INTO AN  
9 ADMINISTRATIVE CHARGE?

10 A. To the extent that these costs are not currently reflected in the LDC's  
11 commodity price, but instead are reflected in distribution rates, a method is  
12 required to remove them from distribution rates and reflect them in an  
13 administrative charge that would be included in the LDC's commodity rate. This  
14 process should be undertaken on a revenue neutral basis, so that the LDC  
15 continues to have the opportunity to recover the same amount of costs, except  
16 the costs would be recovered through the LDC's commodity rate instead of  
17 through distribution rates. If the costs associated with these functions have been  
18 tracked historically by the LDC through a direct assignment process, the costs  
19 can be removed from distribution rates and incorporated into the administrative  
20 charge. However, if these costs have not been directly assigned, an allocation of  
21 costs using allocators that are reasonable and consistent with the LDC's cost  
22 allocation methods is the next best solution. However, the LDC should be  
23 directed to begin to track these costs so that they can be directly assigned in the

1 future. The overall impact would be to reduce distribution rates and increase the  
2 administrative charge component of the LDC commodity rate.

3 Q. ARE THERE OTHER COSTS THAT SHOULD BE INCORPORATED INTO THE  
4 ADMINISTRATIVE CHARGE?

5 A. Yes. Although competitive suppliers are required to incur customer  
6 acquisition costs to obtain customers, the LDC is not required to incur these  
7 costs in light of its obligation as the provider of last resort. To ensure a level  
8 playing field between the competitive price offerings and the commodity price the  
9 LDC charges, an amount associated with customer acquisition should be  
10 included in the administrative charge.

11 In addition, the LDC should be permitted to earn a reasonable return on  
12 each Dth sold to reflect the service the LDC is providing and the risks it is  
13 incurring for which it should be compensated. I understand that currently many,  
14 if not all, LDCs in Pennsylvania earn a return on the investment they have made  
15 in gas in storage. This return should be counted toward the total return the LDC  
16 should receive, however, since the gas in storage comprises less than 100% of  
17 the total volumes of gas delivered by and LDC, an additional return is probably  
18 also required. Failure to incorporate a reasonable return on every Dth sold in the  
19 administrative charge will cause the LDC's commodity price to be too low (and  
20 not reflective of the cost of service), resulting in a bias against competitive supply  
21 options.

22 Q. HOW DOES PES PROPOSE THAT THE ADMINISTRATIVE CHARGE BE  
23 IMPLEMENTED?

1 A. The Commission should identify the incremental costs currently  
2 incorporated into distribution rates that are associated with providing commodity  
3 service and incorporate these into an administrative charge that would become a  
4 component of the LDC's commodity charge. In addition, the Commission should  
5 determine an additional amount of cost to cover customer acquisition costs and a  
6 return that should also be incorporated into the administrative charge. On a  
7 periodic basis, the amount by which collections from this administrative charge  
8 exceeds actual costs, should be credited to the distribution rates paid by  
9 customers taking commodity service from the LDC.

10 Q. HAVE ADMINISTRATIVE CHARGES SIMILAR TO YOUR PROPOSAL BEEN  
11 ADOPTED ELSEWHERE?

12 A. Yes. The Maryland Public Service Commission has adopted a settlement  
13 agreement in Case No. 8908 that establishes an administrative charge similar to  
14 the one I have proposed for the provision of standard offer electricity service by  
15 the electric distribution companies. Similarly, the District of Columbia Public  
16 Service Commission has also adopted an administrative charge similar to the  
17 one proposed for the provision of standard offer electricity service by the electric  
18 distribution company (Potomac Electric Power Company). In addition, the  
19 Maryland Public Service Commission has recently docketed a proceeding (Case  
20 No. 8991) to investigate the establishment of an administrative charge for  
21 Washington Gas Light Company, an LDC providing gas distribution service in  
22 Maryland.

23 Q. PLEASE DISCUSS YOUR THIRD STATE-WIDE RECOMMENDATION THAT

1 THE COMMISSION ADOPT A MORE STANDARDIZED MARKET DESIGN FOR  
2 THE PENNSYLVANIA LDCs.

3 A. As I have previously discussed, there is wide variation in competitive  
4 activity among the seven largest LDCs in Pennsylvania. Currently each of the  
5 LDCs has somewhat different market rules and protocols that apply specifically  
6 to the operations within each LDC's service territory. Based on the specific  
7 market rule changes that I will discuss in the next section of my testimony, it is  
8 clear that at least some of the variation in competitive activity within the LDCs is  
9 related to the market rules that the LDCs have adopted. As a consequence, the  
10 Commission should review the market rules and protocols of each of the LDCs  
11 based on their competitive experience to date to identify a design that is most  
12 conducive to the development of a competitive market. Once this design is  
13 established, the other LDCs should be directed to adopt this design to the  
14 maximum extent practicable.

15 Q. WHY WOULD THE IMPLEMENTATION OF A MORE STANDARDIZED  
16 MARKET DESIGN BE BENEFICIAL?

17 A. The existence of different market rules and protocols makes it more  
18 difficult for competitive suppliers to cost effectively develop standardized  
19 business systems that are required to operate in the various LDCs in  
20 Pennsylvania. More standardization in market design would permit competitive  
21 suppliers to develop systems that apply to multiple LDCs, as opposed to tailoring  
22 individual systems to handle the peculiarities of the market design of each LDC.  
23 This increased standardization can be expected to improve the efficiency of the

1 operations of competitive suppliers and make it easier for competitive suppliers  
2 to more actively participate in multiple LDCs. The improvement in efficiency  
3 would help lower costs to consumers, and the increase in the number of active  
4 competitive suppliers would mean that consumers would benefit from increased  
5 competitive options. Adoption of this recommendation, along with the  
6 implementation of EDI and of an administrative charge for LDC commodity prices  
7 would further the development of the competitive market in Pennsylvania.

8 Q. PLEASE DISCUSS YOUR RECOMMENDATIONS FOR CHANGES IN THE  
9 MARKET RULES AND PROTOCOLS FOR INDIVIDUAL LDCs.

10 A. In addition to the statewide recommendations discussed previously, I am  
11 recommending a change to the current processes used by three LDCs with  
12 respect to providing competitive suppliers with information on the usage for their  
13 customers. This recommendation will help suppliers better match deliveries with  
14 usage, and thereby reduce the risk of imbalance penalties from these two LDCs,  
15 which can be expected to further encourage competition in these jurisdictions.

16 All of the gas LDCs which PES is familiar have rules regarding the  
17 matching of deliveries to the usage, including rules that specify cash outs or  
18 penalties when imbalances between deliveries and usage become too large. For  
19 all of but three of these LDCs, PES receives estimates of the usage of its served  
20 customers fairly quickly after the completion of each gas day. This information  
21 permits PES to ensure that its deliveries remain within LDC specified tolerances  
22 of usage.

23 However, for Dominion Peoples, no daily estimates of customer usage are

1 provided at any time during a delivery month. Instead, competitive suppliers are  
2 provided with the daily usage for their customers only after the completion of a  
3 delivery month. In addition, for Columbia Gas of Pennsylvania and UGI,  
4 estimates of daily usage are provided for a few customers that have the required  
5 tele-metering equipment, which provides these LDCs with the capability to  
6 remotely read the meter each day. Unfortunately, not all customers have  
7 metering equipment with this capability. For customers without the tele-metering  
8 equipment, neither Columbia Gas of Pennsylvania nor UGI provide suppliers  
9 with any estimates of the usage of its customers during the delivery month.

10 The impact of this lack of usage data is that competitive suppliers face a  
11 far greater financial risk associated with matching deliveries to usage. The  
12 financial risk could take the form of penalties when deliveries are significantly  
13 less than usage, or unfavorable cash outs when deliveries are significantly more  
14 than usage. Competitive suppliers who decide to continue to serve customers in  
15 these territories must ultimately pass the costs associated with this increased  
16 risk on to customers in the form of higher prices. Other suppliers may choose to  
17 avoid the risk by exiting or not entering these markets.

18 To further encourage the development of competition in these  
19 jurisdictions, the Commission should direct Dominion Peoples, Columbia Gas of  
20 Pennsylvania, and UGI to develop processes for providing suppliers with  
21 estimates of the usage of customers served on a daily basis as soon after the  
22 completion of each gas day as practicable. Failure to address this information  
23 deficiency will cause consumers to pay higher prices than necessary and reduce

1 their competitive choices.

2 Q. PLEASE DISCUSS YOUR RECOMMENDED CHANGE TO THE CUSTOMER  
3 ENROLLMENT AND DROP PROCESS FOR DOMINION PEOPLES.

4 A. Currently, competitive suppliers are required to communicate their  
5 customer enrollments and drops to Dominion Peoples using a personal computer  
6 based template that is non-user friendly. Suppliers are required to type account  
7 numbers and other information into the template and then send it, via email, to  
8 Dominion Peoples. PES has found it to be quite easy to make mistakes with this  
9 template, and in addition, Dominion Peoples fails to provide suppliers with timely  
10 notice of successful and unsuccessful customer enrollments and drops.

11 Notification is frequently provided after there is no opportunity for resubmitting an  
12 enrollment or drop transaction for the appropriate month. As I have previously  
13 discussed, failed customer enrollments and drops reduce customer satisfaction  
14 with gas competition and expose competitive to financial harm caused by  
15 mismatches between obligations to serve and hedged supply.

16 The adoption of EDI for customer enrollments and drops will solve this  
17 particular problem. However, PES realizes that the implementation of EDI for  
18 gas will not occur overnight. In the interim, therefore, PES requests that the  
19 Commission direct Dominion Peoples to improve its method for communicating  
20 customer enrollments and drops and develop a process that provides suppliers  
21 with notification on a timely basis.

22 Q. DOES THIS COMPLETE YOUR TESTIMONY?

23 A. Yes.

## Statement of Occupational and Educational History and Qualifications

Mark S. Kumm

Mark S. Kumm is the President, Asset Management Group, for Pepco Energy Services, which is a full service energy services company providing electricity, natural gas, energy efficiency services, electric equipment testing and maintenance, and building operations and maintenance services. His responsibilities include commodity sales to large commercial and industrial customers, wholesale procurement, and the development and implementation of new commodity-related products and services for the large commercial and industrial customer segment.

Prior to joining Pepco Energy Services in mid-1999, Dr. Kumm worked for then parent company of Pepco Energy Services, Potomac Electric Power Company (Pepco). He began his career at Pepco in 1984, holding a number of analytical and managerial positions, including Manager of the Market Planning and Policy Group. His responsibilities included managing and performing monitoring and verification studies of conservation and load management programs, marginal and avoided cost studies, market and load research, evaluation and planning for DSM programs, and the development and marketing of products and services delivered by the utility.

Dr. Kumm has delivered testimony before the Public Service Commissions of Maryland and the District of Columbia. In Maryland Case No. 8920, Phase II, he testified on the impact on competition of mandatory capacity assignment, and in Case No. 8981 he testified on the consequences of imposing secondary capacity restrictions on deliveries to the WGL city gates. In the District of Columbia Case Nos. 834, Phase II; 917, Phase II; and 939, he testified on the calculation of marginal and avoided costs,

the cost effectiveness of demand side management resources, and impact evaluations of demand side resources.

Dr. Kumm is trained as an economist, holding a Bachelor's degree in Economics from the University of Missouri and a Ph.D. degree in Economics from Duke University.

Mark S. Kumm  
Direct Exhibit  
Pennsylvania P.U.C. – August 2004

INTRODUCED AS:  
Exhibit PES\_\_\_\_(MSK-1)

<b>PA Gas Switching Statistics as of 07/01/04</b>			
<b>Company</b>	<b>Total Residential Customers</b>	<b>Residential Customers Served by Alternative Suppliers</b>	<b>Percent of Residential Customers Served by Alternative Suppliers</b>
Columbia Gas	343,706	74,918	21.8
Dominion Peoples	329,091	86,614	26.3
Equitable Gas	240,660	19,902	8.3
National Fuel Gas	199,904	0	0
PECO Gas	418,168	1,732	.4
PG Energy	140,530	0	0
PGW*	481,000	0	0
PPL Gas	65,796	0	0
TW Phillips	55,437	0	0
UGI Gas	268,391	2,995	1.1
Valley Cities, NUI	4,655	0	0
<b>Totals</b>	<b>2,547,338</b>	<b>186,161</b>	<b>7.3</b>

Pennsylvania Office of Consumer Advocate  
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\*PGW opened to natural gas choice on September 1, 2003.