

**PPL ELECTRIC UTILITIES CORPORATION**

Appendices A through I  
to Accompany the  
Direct Testimony

of

Paul R. Moul  
Managing Consultant  
P. Moul & Associates

Concerning  
Rate of Return

**APPENDIX A TO DIRECT TESTIMONY OF PAUL R. MOUL**

**EDUCATIONAL BACKGROUND, BUSINESS EXPERIENCE  
AND QUALIFICATIONS**

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3 I was awarded a degree of Bachelor of Science in Business Administration by Drexel  
4 University in 1971. While at Drexel, I participated in the Cooperative Education Program  
5 which included employment, for one year, with American Water Works Service Company,  
6 Inc., as an internal auditor, where I was involved in the audits of several operating water  
7 companies of the American Water Works System and participated in the preparation of annual  
8 reports to regulatory agencies and assisted in other general accounting matters.

9 Upon graduation from Drexel University, I was employed by American Water Works  
10 Service Company, Inc., in the Eastern Regional Treasury Department where my duties included  
11 preparation of rate case exhibits for submission to regulatory agencies, as well as responsibility  
12 for various treasury functions of the thirteen New England operating subsidiaries.

13 In 1973, I joined the Municipal Financial Services Department of Betz Environmental  
14 Engineers, a consulting engineering firm, where I specialized in financial studies for municipal  
15 water and wastewater systems.

16 In 1974, I joined Associated Utility Services, Inc., now known as AUS Consultants. I  
17 held various positions with the Utility Services Group of AUS Consultants, concluding my  
18 employment there as a Senior Vice President.

19 In 1994, I formed P. Moul & Associates, an independent financial and regulatory  
20 consulting firm. In my capacity as Managing Consultant and for the past twenty-nine years, I  
21 have continuously studied the rate of return requirements for cost of service-regulated firms. In  
22 this regard, I have supervised the preparation of rate of return studies, which were employed, in

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1 connection with my testimony and in the past for other individuals. I have presented direct  
2 testimony on the subject of fair rate of return, evaluated rate of return testimony of other  
3 witnesses, and presented rebuttal testimony.

4 My studies and prepared direct testimony have been presented before thirty-six (36)  
5 federal, state and municipal regulatory commissions, consisting of: the Federal Energy  
6 Regulatory Commission; state public utility commissions in Alabama, Alaska, California,  
7 Colorado, Connecticut, Delaware, Florida, Georgia, Hawaii, Illinois, Indiana, Iowa, Kentucky,  
8 Louisiana, Maine, Maryland, Massachusetts, Michigan, Minnesota, Missouri, New Hampshire,  
9 New Jersey, New York, North Carolina, Ohio, Oklahoma, Pennsylvania, Rhode Island, South  
10 Carolina, Tennessee, Texas, Virginia, West Virginia, Wisconsin, the Philadelphia Gas  
11 Commission. My testimony has been offered in over 200 rate cases involving electric power,  
12 natural gas distribution and transmission, resource recovery, solid waste collection and  
13 disposal, telephone, wastewater, and water service utility companies. While my testimony has  
14 involved principally fair rate of return and financial matters, I have also testified on capital  
15 allocations, capital recovery, cash working capital, income taxes, factoring of accounts  
16 receivable, and take-or-pay expense recovery. My testimony has been offered on behalf of  
17 municipal and investor-owned public utilities and for the staff of a regulatory commission. I  
18 have also testified at an Executive Session of the State of New Jersey Commission of  
19 Investigation concerning the BPU regulation of solid waste collection and disposal.

20 I was a co-author of a verified statement submitted to the Interstate Commerce  
21 Commission concerning the 1983 Railroad Cost of Capital (Ex Parte No. 452). I was also co-  
22 author of comments submitted to the Federal Energy Regulatory Commission regarding the

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1 Generic Determination of Rate of Return on Common Equity for Public Utilities in 1985, 1986  
2 and 1987 (Docket Nos. RM85-19-000, RM86-12-000, RM87-35-000 and RM88-25-000).  
3 Further, I have been the consultant to the New York Chapter of the National Association of  
4 Water Companies, which represented the water utility group in the Proceeding on Motion of  
5 the Commission to Consider Financial Regulatory Policies for New York Utilities (Case 91-M-  
6 0509). I have also submitted comments to the Federal Energy Regulatory Commission in its  
7 Notice of Proposed Rulemaking (Docket No. RM99-2-000) concerning Regional Transmission  
8 Organizations and on behalf of the Edison Electric Institute in its intervention in the case of  
9 Southern California Edison Company (Docket No. ER97-2355-000). Also, I was a member of  
10 the panel of participants at the Technical Conference in Docket No. PL07-2 on the  
11 Composition of Proxy Groups for Determining Gas and Oil Pipeline Return on Equity.

12 In late 1978, I arranged for the private placement of bonds on behalf of an investor-  
13 owned public utility. I have assisted in the preparation of a report to the Delaware Public  
14 Service Commission relative to the operations of the Lincoln and Ellendale Electric Company.  
15 I was also engaged by the Delaware P.S.C. to review and report on the proposed financing and  
16 disposition of certain assets of Sussex Shores Water Company (P.S.C. Docket Nos. 24-79 and  
17 47-79). I was a co-author of a Report on Proposed Mandatory Solid Waste Collection  
18 Ordinance prepared for the Board of County Commissioners of Collier County, Florida.

19 I have been a consultant to the Bucks County Water and Sewer Authority concerning  
20 rates and charges for wholesale contract service with the City of Philadelphia. My municipal  
21 consulting experience also included an assignment for Baltimore County, Maryland, regarding

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1 the City/County Water Agreement for Metropolitan District customers (Circuit Court for  
2 Baltimore County in Case 34/153/87-CSP-2636).

3 I am a member of the Society of Utility and Regulatory Financial Analysis (formerly  
4 the National Society of Rate of Return Analysts) and have attended several Financial Forums  
5 sponsored by the Society. I attended the first National Regulatory Conference at the Marshall-  
6 Wythe School of Law, College of William and Mary. I also attended an Executive Seminar  
7 sponsored by the Colgate Darden Graduate Business School of the University of Virginia  
8 concerning Regulated Utility Cost of Equity and the Capital Asset Pricing Model. In October  
9 1984, I attended a Standard & Poor's Seminar on the Approach to Municipal Utility Ratings,  
10 and in May 1985, I attended an S&P Seminar on Telecommunications Ratings.

11 My lecture and speaking engagements include:

<u>Date</u>	<u>Occasion</u>	<u>Sponsor</u>
12 April 2006	13 Thirty-eighth Financial Forum	14 Society of Utility & Regulatory 15 Financial Analysts
16 April 2001	17 Thirty-third Financial Forum	18 Society of Utility & Regulatory 19 Financial Analysts
20 December 2000	21 Pennsylvania Public Utility 22 Law Conference: 23 Non-traditional Players 24 in the Water Industry	25 Pennsylvania Bar Institute
26 July 2000	27 EEI Member Workshop 28 Developing Incentives Rates: 29 Application and Problems	30 Edison Electric Institute
31 February 2000	32 The Sixth Annual 33 FERC Briefing	34 Exnet and Bruder, Gentile & 35 Marcoux, LLP
36 March 1994	37 Seventh Annual 38 Proceeding	39 Electric Utility 40 Business Environment Conf.
41 May 1993	42 Financial School	43 New England Gas Assoc.
44 April 1993	45 Twenty-Fifth 46 Financial Forum	47 National Society of Rate 48 of Return Analysts
49 June 1992	50 Rate and Charges	51 American Water Works

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1		Subcommittee	Association
2		Annual Conference	
3	May 1992	Rates School	New England Gas Assoc.
4	October 1989	Seventeenth Annual	Water Committee of the
5		Eastern Utility	National Association
6		Rate Seminar	of Regulatory Utility
7			Commissioners Florida
8			Public Service Commission
9			and University of Utah
10	October 1988	Sixteenth Annual	Water Committee of the
11		Eastern Utility	National Association
12		Rate Seminar	of Regulatory Utility
13			Commissioners, Florida
14			Public Service
15			Commission and University
16			of Utah
17	May 1988	Twentieth Financial	National Society of
18		Forum	Rate of Return Analysts
19	October 1987	Fifteenth Annual	Water Committee of the
20		Eastern Utility	National Association
21		Rate Seminar	of Regulatory Utility
22			Commissioners, Florida
23			Public Service Commis-
24			sion and University of
25			Utah
26	September 1987	Rate Committee	American Gas Association
27		Meeting	
28	May 1987	Pennsylvania	National Association of
29		Chapter	Water Companies
30		annual meeting	
31	October 1986	Eighteenth	National Society of Rate
32		Financial	of Return
33		Forum	
34	October 1984	Fifth National	American Bar Association
35		on Utility	
36		Ratemaking	
37		Fundamentals	
38	March 1984	Management Seminar	New York State Telephone
39			Association
40	February 1983	The Cost of Capital	Temple University, School
41		Seminar	of Business Admin.
42	May 1982	A Seminar on	New Mexico State
43		Regulation	University, Center for

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1		and The Cost of	Business Research
2		Capital	and Services
3	October 1979	Economics of	Brown University
4		Regulation	
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**APPENDIX B TO DIRECT TESTIMONY OF PAUL R. MOUL**

**RATESETTING PRINCIPLES**

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Traditional cost of service regulation, as implemented by a regulatory agency engaged in ratesetting, such as the Commission, serves as a substitute for competition. In setting rates, a regulatory agency must carefully consider the public's interest in reasonably priced, as well as safe and reliable, service. The level of rates must also provide the public utility and its investors with an opportunity to earn a rate of return for the public utility and its investors that is commensurate with the risk to which the invested capital is exposed so that the public utility has access to the capital required to meet its service responsibilities to its customers. Without an opportunity to earn a fair rate of return, a public utility will be unable to attract sufficient capital required to meet its responsibilities over time.

It is important to remember that regulated firms must compete for capital in a global market with non-regulated firms, as well as municipal, state and federal governments. Traditionally, a public utility has been responsible for providing a particular type of service to its customers within a specific market area. Although this relationship with customers has been changing, a regulated utility remains quite different from a non-regulated firm, which is free to enter and exit competitive markets in accordance with available business opportunities.

As established by the landmark Bluefield and Hope cases,<sup>1</sup> several tests have been articulated through which the regulator can determine the fairness or reasonableness of the rate of return. These tests include a determination of whether the rate of return is (i) similar to that of other financially sound businesses having similar or comparable risks, (ii) sufficient to ensure confidence in the financial integrity of the public utility, and (iii) adequate to maintain

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<sup>1</sup>Bluefield Water Works & Improvement Co. v. P.S.C. of West Virginia, 262 U.S. 679 (1923) and F.P.C. v. Hope Natural Gas Co., 320 U.S. 591 (1944).

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1 and support the credit of the utility, thereby enabling it to attract, on a reasonable cost basis, the  
2 funds necessary to satisfy its capital requirements so that it can meet the obligation to provide  
3 adequate and reliable service to the public.

4 A fair rate of return must not only provide the utility with the ability to attract new  
5 capital it must also be fair to existing investors. An appropriate rate of return which may have  
6 been reasonable at one point in time may become too high or too low at a subsequent point in  
7 time, based upon changing business risks, economic conditions and alternative investment  
8 opportunities. When applying the standards of a fair rate of return, it must be recognized that  
9 the end result must provide for the payment of interest on the company's debt, the payment of  
10 dividends on the company's stock, the recovery of costs associated with securing capital, the  
11 maintenance of reasonable credit quality for the company, and support of the company's  
12 financial condition, which today would include those measures of financial performance in the  
13 areas of interest coverage and adequate cash flow derived from a reasonable level of earnings.

**APPENDIX C TO DIRECT TESTIMONY OF PAUL R. MOUL**

**EVALUATION OF RISK**

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The rate of return required by investors is directly linked to the perceived level of risk. The greater the risk of an investment, the higher is the required rate of return necessary to compensate for that risk all else being equal. Because investors will seek the highest rate of return available, considering the risk involved, the rate of return must at least equal the investor-required, market-determined cost of capital if public utilities are to attract the necessary investment capital on reasonable terms.

In the measurement of the cost of capital, it is necessary to assess the risk of a firm. The level of risk for a firm is often defined as the uncertainty of achieving expected performance, and is sometimes viewed as a probability distribution of possible outcomes. Hence, if the uncertainty of achieving an expected outcome is high, the risk is also high. As a consequence, high risk firms must offer investors higher returns than low risk firms, which pay less to attract capital from investors. This is because the level of uncertainty, or risk of not realizing expected returns, establishes the compensation required by investors in the capital markets. Of course, the risk of a firm must also be considered in the context of its ability to actually experience adequate earnings, which conform with a fair rate of return. Thus, if there is a high probability that a firm will not perform well due to fundamentally poor market conditions, investors will demand a higher return.

The investment risk of a firm is comprised of its business risk and financial risk. Business risk is all risk other than financial risk, and is sometimes defined as the staying power of the market demand for a firm's product or service and the resulting inherent uncertainty of realizing expected pre-tax returns on the firm's assets. Business risk encompasses all operating

## APPENDIX C TO DIRECT TESTIMONY OF PAUL R. MOUL

1 factors, e.g., productivity, competition, management ability, etc. that bear upon the expected  
2 pre-tax operating income attributed to the fundamental nature of a firm's business. Financial  
3 risk results from a firm's use of borrowed funds (or similar sources of capital with fixed  
4 payments) in its capital structure, i.e., financial leverage. Thus, if a firm did not employ  
5 financial leverage by borrowing any capital, its investment risk would be represented by its  
6 business risk.

7         It is important to note that in evaluating the risk of regulated companies, financial  
8 leverage cannot be considered in the same context as it is for non-regulated companies.  
9 Financial leverage has a different meaning for regulated firms than for non-regulated  
10 companies. For regulated public utilities, the cost of service formula gives the benefits of  
11 financial leverage to consumers in the form of lower revenue requirements. For non-regulated  
12 companies, all benefits of financial leverage are retained by the common stockholder.  
13 Although retaining none of the benefits, regulated firms bear the risk of financial leverage.  
14 Therefore, a regulated firm's rate of return on common equity must recognize the greater  
15 financial risk shown by the higher leverage typically employed by public utilities.

16         Although no single index or group of indices can precisely quantify the relative  
17 investment risk of a firm, financial analysts use a variety of indicators to assess that risk. For  
18 example, the creditworthiness of a firm is revealed by its bond ratings. If the stock is traded,  
19 the price-earnings multiple, dividend yield, and beta coefficients (a statistical measure of a  
20 stock's relative volatility to the rest of the market) provide some gauge of overall risk. Other  
21 indicators, which are reflective of business risk, include the variability of the rate of return on  
22 equity, which is indicative of the uncertainty of actually achieving the expected earnings;

**APPENDIX C TO DIRECT TESTIMONY OF PAUL R. MOUL**

1 operating ratios (the percentage of revenues consumed by operating expenses, depreciation, and  
2 taxes other than income tax), which are indicative of profitability; the quality of earnings,  
3 which considers the degree to which earnings are the product of accounting principles or cost  
4 deferrals; and the level of internally generated funds. Similarly, the proportion of senior capital  
5 in a company's capitalization is the measure of financial risk, which is often analyzed in the  
6 context of the equity ratio (i.e., the complement of the debt ratio).

**APPENDIX D TO DIRECT TESTIMONY OF PAUL R. MOUL**

**COST OF EQUITY--GENERAL APPROACH**

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2           Through a fundamental financial analysis, the relative risk of a firm must be established  
3 prior to the determination of its cost of equity. Any rate of return recommendation, which lacks  
4 such a basis, will inevitably fail to provide a utility with a fair rate of return except by  
5 coincidence. With a fundamental risk analysis as a foundation, standard financial models can  
6 be employed by using informed judgment. The methods, which have been employed to  
7 measure the cost of equity, include: the Discounted Cash Flow ("DCF") model, the Risk  
8 Premium ("RP") approach, the Capital Asset Pricing Model ("CAPM") and the Comparable  
9 Earnings ("CE") approach.

10           The traditional DCF model, while useful in providing some insight into the cost of  
11 equity, is not an approach that should be used exclusively. The divergence of stock prices from  
12 company-specific fundamentals can provide a misleading cost of equity calculation. As  
13 reported in The Wall Street Journal on June 6, 1991, a statistical study published by Goldman  
14 Sachs indicated that only 35% of stock price growth in the 1980's could be attributed to  
15 earnings and interest rates. Further, 38% of the rise in stock prices during the 1980's was  
16 attributed to unknown factors. The Goldman Sachs study highlights the serious limitations of a  
17 model, such as DCF, which is founded upon identification of specific variables to explain stock  
18 price growth. That is to say, when stock price growth exceeds growth in a company's earnings  
19 per share, models such as DCF will misspecify investor expected returns, which are comprised  
20 of capital gains, as well as dividend receipts. As such, a combination of methods should be  
21 used to measure the cost of equity.

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1           The Risk Premium analysis is founded upon the prospective cost of long-term debt, i.e.,  
2 the yield that the public utility must offer to raise long-term debt capital directly from investors.  
3 To that yield must be added a risk premium in recognition of the greater risk of common equity  
4 over debt. This additional risk is, of course, attributable to the fact that the payment of interest  
5 and principal to creditors has priority over the payment of dividends and return of capital to  
6 equity investors. Hence, equity investors require a higher rate of return than the yield on long-  
7 term corporate bonds.

8           The CAPM is a model not unlike the traditional Risk Premium. The CAPM employs  
9 the yield on a risk-free interest-bearing obligation plus a premium as compensation for risk.  
10 Aside from the reliance on the risk-free rate of return, the CAPM gives specific quantification  
11 to systematic (or market) risk as measured by beta.

12           The Comparable Earnings approach measures the returns expected/experienced by other  
13 non-regulated firms and has been used extensively in rate of return analysis for over a half  
14 century. However, its popularity diminished in the 1970s and 1980s with the popularization of  
15 market-based models. Recently, there has been renewed interest in this approach. Indeed, the  
16 financial community has expressed the view that the regulatory process must consider the  
17 returns, which are being achieved in the non-regulated sector so that public utilities can  
18 compete effectively in the capital markets. Indeed, with additional competition being  
19 introduced throughout the traditionally regulated public utility industry, returns expected to be  
20 realized by non-regulated firms have become increasingly relevant in the ratesetting process. The  
21 Comparable Earnings approach considers directly those requirements and it fits the established  
22 standards for a fair rate of return set forth in the landmark decisions on the issue of rate of

**APPENDIX D TO DIRECT TESTIMONY OF PAUL R. MOUL**

- 1 return. These decisions require that a fair return for a utility must be equal to that earned by
- 2 firms of comparable risk.

## APPENDIX E TO DIRECT TESTIMONY OF PAUL R. MOUL

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### DISCOUNTED CASH FLOW ANALYSIS

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Discounted Cash Flow ("DCF") theory seeks to explain the value of an economic or financial asset as the present value of future expected cash flows discounted at the appropriate risk-adjusted rate of return. Thus, if \$100 is to be received in a single payment 10 years subsequent to the acquisition of an asset, and the appropriate risk-related interest rate is 8%, the present value of the asset would be \$46.32 (Value =  $\$100 \div (1.08)^{10}$ ) arising from the discounted future cash flow. Conversely, knowing the present \$46.32 price of an asset (where price = value), the \$100 future expected cash flow to be received 10 years hence shows an 8% annual rate of return implicit in the price and future cash flows expected to be received.

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In its simplest form, the DCF theory considers the number of years from which the cash flow will be derived and the annual compound interest rate, which reflects the risk or uncertainty, associated with the cash flows. It is appropriate to reiterate that the dollar values to be discounted are future cash flows.

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DCF theory is flexible and can be used to estimate value (or price) or the annual required rate of return under a wide variety of conditions. The theory underlying the DCF methodology can be easily illustrated by utilizing the investment horizon associated with a preferred stock not having an annual sinking fund provision. In this case, the investment horizon is infinite, which reflects the perpetuity of a preferred stock. If  $P$  represents price,  $K_p$  is the required rate of return on a preferred stock, and  $D$  is the annual dividend ( $P$  and  $D$  with time subscripts), the value of a preferred share is equal to the present value of the dividends to be received in the future discounted at the appropriate risk-adjusted interest rate,  $K_p$ . In this circumstance:

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$$P_0 = \frac{D_1}{(1 + K_p)} + \frac{D_2}{(1 + K_p)^2} + \frac{D_3}{(1 + K_p)^3} + \dots + \frac{D_n}{(1 + K_p)^n}$$

2 If  $D_1 = D_2 = D_3 = \dots D_n$  as is the case for preferred stock, and  $n$  approaches infinity, as is the  
3 case for non-callable preferred stock without a sinking fund, then this equation reduces to:

4 
$$P_0 = \frac{D_1}{K_p}$$

5 This equation can be used to solve for the annual rate of return on a preferred stock when the  
6 current price and subsequent annual dividends are known. For example, with  $D_1 = \$1.00$ , and  
7  $P_0 = \$10$ , then  $K_p = \$1.00 \div \$10$ , or 10%.

8 The dividend discount equation, first shown, is the generic DCF valuation model for all  
9 equities, both preferred and common. While preferred stock generally pays a constant dividend,  
10 permitting the simplification subsequently noted, common stock dividends are not constant.  
11 Therefore, absent some other simplifying condition, it is necessary to rely upon the generic  
12 form of the DCF. If, however, it is assumed that  $D_1, D_2, D_3, \dots D_n$  are systematically related to  
13 one another by a constant growth rate ( $g$ ), so that  $D_0 (1 + g) = D_1, D_1 (1 + g) = D_2, D_2 (1 + g)$   
14  $= D_3$  and so on approaching infinity, and if  $K_s$  (the required rate of return on a common stock)

$$P_0 = \frac{D_1}{K_s - g} \text{ or } P_0 = \frac{D_0(1 + g)}{K_s - g}$$

15 is greater than  $g$ , then the DCF equation can be reduced to:

## APPENDIX E TO DIRECT TESTIMONY OF PAUL R. MOUL

1 which is the periodic form of the "Gordon" model.<sup>2</sup> Proof of the DCF equation is found in all  
2 modern basic finance textbooks. This DCF equation can be easily solved as:

$$K_S = \frac{D_0(1+g)}{P_0} + g$$

3 which is the periodic form of the Gordon Model commonly applied in estimating equity rates  
4 of return in rate cases. When used for this purpose,  $K_S$  is the annual rate of return on common  
5 equity demanded by investors to induce them to hold a firm's common stock. Therefore, the  
6 variables  $D_0$ ,  $P_0$  and  $g$  must be estimated in the context of the market for equities, so that the  
7 rate of return, which a public utility is permitted the opportunity to earn, has meaning and  
8 reflects the investor-required cost rate.

9 Application of the Gordon model with market derived variables is straightforward. For  
10 example, using the most recent prior annualized dividend ( $D_0$ ) of \$0.80, the current price ( $P_0$ )  
11 of \$10.00, and the investor expected dividend growth rate ( $g$ ) of 5%, the solution of the DCF  
12 formula provides a 13.4% rate of return. The dividend yield component in this instance is  
13 8.4%, and the capital gain component is 5%, which together represent the total 13.4% annual  
14 rate of return required by investors. The capital gain component of the total return may be  
15 calculated with two adjacent future year prices. For example, in the eleventh year of the  
16 holding period, the price per share would be \$17.10 as compared with the price per share of  
17 \$16.29 in the tenth year which demonstrates the 5% annual capital gain yield.

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<sup>2</sup>Although the popular application of the DCF model is often attributed to the work of Myron J. Gordon in the mid-1950's, J. B. Williams expounded the DCF model in its present form nearly two decades earlier.



## APPENDIX E TO DIRECT TESTIMONY OF PAUL R. MOUL

1           A six-month average dividend yield has been used to recognize the prospective  
2 orientation of the ratesetting process as explained in the direct testimony. For the purpose of a  
3 DCF calculation, the average dividend yields must be adjusted to reflect the prospective nature  
4 of the dividend payments, i.e., the higher expected dividends for the future rather than the  
5 recent dividend payment annualized. An adjustment to the dividend yield component, when  
6 computed with annualized dividends, is required based upon investor expectation of quarterly  
7 dividend increases.

8           The procedure to adjust the average dividend yield for the expectation of a dividend  
9 increase during the initial investment period will be at a rate of one-half the growth component,  
10 developed below. The DCF equation, showing the quarterly dividend payments as  $D_0$ , may be  
11 stated in this fashion:

$$K = \frac{D_0(1+g)^0 + D_0(1+g)^0 + D_0(1+g)^1 + D_0(1+g)^1}{P_0} + g$$

12          The adjustment factor, based upon one-half the expected growth rate developed in my direct  
13 testimony, will be 2.750% (5.50% x .5) for the Electric Group, which assumes that two  
14 dividend payments will be at the expected higher rate during the initial investment period.  
15 Using the six-month average dividend yield as a base, the prospective (forward) dividend yield  
16 would be 5.50% (5.35% x 1.02750) for the Electric Group.

17          Another DCF model that reflects the discrete growth in the quarterly dividend ( $D_0$ ) is as  
18 follows:

## APPENDIX E TO DIRECT TESTIMONY OF PAUL R. MOUL

$$K = \frac{D_0(I+g)^{25} + D_0(I+g)^{50} + D_0(I+g)^{75} + D_0(I+g)^{1.00}}{P_0} + g$$

1 This procedure confirms the reasonableness of the forward dividend yield previously  
2 calculated. The quarterly discrete adjustment provides a dividend yield of 5.53% (5.35% x  
3 1.03415) for the Electric Group. The use of an adjustment is required for the periodic form of  
4 the DCF in order to properly recognize that dividends grow on a discrete basis.

5 In either of the preceding DCF dividend yield adjustments, there is no recognition for  
6 the compound returns attributed to the quarterly dividend payments. Investors have the  
7 opportunity to reinvest quarterly dividend receipts. Recognizing the compounding of the

$$k = \left[ \left( 1 + \frac{D_0}{P_0} \right)^4 - 1 \right] + g$$

8 periodic quarterly dividend payments ( $D_0$ ), results in a third DCF formulation:

9 This DCF equation provides no further recognition of growth in the quarterly dividend.  
10 Combining discrete quarterly dividend growth with quarterly compounding would provide the  
11 following DCF formulation, stating the quarterly dividend payments ( $D_0$ ):

$$k = \left[ \left( 1 + \frac{D_0(I+g)^{25}}{P_0} \right)^4 - 1 \right] + g$$

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1 A compounding of the quarterly dividend yield provides another procedure to recognize the  
2 necessity for an adjusted dividend yield. The unadjusted average quarterly dividend yield was  
3 1.3375% ( $5.35\% \div 4$ ) for the Electric Group. The compound dividend yield would be 5.53%  
4 ( $1.013555^4 - 1$ ) for the Electric Group, recognizing quarterly dividend payments in a forward-  
5 looking manner. These dividend yields conform with investors' expectations in the context of  
6 reinvestment of their cash dividend.

7 For the Electric Group, a 5.52% forward-looking dividend yield is the average ( $5.50\%$   
8  $+ 5.53\% + 5.53\% = 16.56\% \div 3$ ) of the adjusted dividend yield using the form  $D_0/P_0 (1+.5g)$ ,  
9 the dividend yield recognizing discrete quarterly growth, and the quarterly compound dividend  
10 yield with discrete quarterly growth.

### 11 Growth Rate

12 If viewed in its infinite form, the DCF model is represented by the discounted value of  
13 an endless stream of growing dividends. It would, however, require 100 years of future  
14 dividend payments so that the discounted value of those payments would equate to the present  
15 price so that the discount rate and the rate of return shown by the simplified Gordon form of the  
16 DCF model would be about the same. A century of dividend receipts represents an unrealistic  
17 investment horizon from almost any perspective. Because stocks are not held by investors  
18 forever, the growth in the share value (i.e., capital appreciation, or capital gains yield) is most  
19 relevant to investors' total return expectations. Hence, investor expected returns in the equity  
20 market are provided by capital appreciation of the investment as well as receipt of dividends.  
21 As such, the sale price of a stock can be viewed as a liquidating dividend which can be

## APPENDIX E TO DIRECT TESTIMONY OF PAUL R. MOUL

1 discounted along with the annual dividend receipts during the investment holding period to  
2 arrive at the investor expected return.

3 In its constant growth form, the DCF assumes that with a constant return on book  
4 common equity and constant dividend payout ratio, a firm's earnings per share, dividends per  
5 share and book value per share will grow at the same constant rate, absent any external  
6 financing by a firm. Because these constant growth assumptions do not actually prevail in the  
7 capital markets, the capital appreciation potential of an equity investment is best measured by  
8 the expected growth in earnings per share. Since the traditional form of the DCF assumes no  
9 change in the price-earnings multiple, the value of a firm's equity will grow at the same rate as  
10 earnings per share. Hence, the capital gains yield is best measured by earnings per share  
11 growth using company-specific variables.

12 Investors consider both historical and projected data in the context of the expected  
13 growth rate for a firm. An investor can compute historical growth rates using compound  
14 growth rates or growth rate trend lines. Otherwise, an investor can rely upon published growth  
15 rates as provided in widely-circulated, influential publications. However, a traditional constant  
16 growth DCF analysis that is limited to such inputs suffers from the assumption of no change in  
17 the price-earnings multiple, i.e., that the value of a firm's equity will grow at the same rate as  
18 earnings. Some of the factors which actually contribute to investors' expectations of earnings  
19 growth and which should be considered in assessing those expectations, are: (i) the earnings  
20 rate on existing equity, (ii) the portion of earnings not paid out in dividends, (iii) sales of  
21 additional common equity, (iv) reacquisition of common stock previously issued, (v) changes  
22 in financial leverage, (vi) acquisitions of new business opportunities, (vii) profitable liquidation

## APPENDIX E TO DIRECT TESTIMONY OF PAUL R. MOUL

1 of assets, and (viii) repositioning of existing assets. The realities of the equity market regarding  
2 total return expectations, however, also reflect factors other than these inputs. Therefore, the  
3 DCF model contains overly restrictive limitations when the growth component is stated in  
4 terms of earnings per share (the basis for the capital gains yield) or dividends per share (the  
5 basis for the infinite dividend discount model). In these situations, there is inadequate  
6 recognition of the capital gains yields arising from stock price growth which could exceed  
7 earnings or dividends growth.

8 To assess the growth component of the DCF, analysts' projections of future growth  
9 influence investor expectations as explained above. One influential publication is The Value  
10 Line Investment Survey which contains estimated future projections of growth. The Value  
11 Line Investment Survey provides growth estimates which are stated within a common  
12 economic environment for the purpose of measuring relative growth potential. The basis for  
13 these projections is the Value Line 3 to 5 year hypothetical economy. The Value Line  
14 hypothetical economic environment is represented by components and subcomponents of the  
15 National Income Accounts which reflect in the aggregate assumptions concerning the  
16 unemployment rate, manpower productivity, price inflation, corporate income tax rate, high-  
17 grade corporate bond interest rates, and Fed policies. Individual estimates begin with the  
18 correlation of sales, earnings and dividends of a company to appropriate components or  
19 subcomponents of the future National Income Accounts. These calculations provide a  
20 consistent basis for the published forecasts. Value Line's evaluation of a specific company's  
21 future prospects are considered in the context of specific operating characteristics that influence  
22 the published projections. Of particular importance for regulated firms, Value Line considers

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1 the regulatory quality, rates of return recently authorized, the historic ability of the firm to  
2 actually experience the authorized rates of return, the firm's budgeted capital spending, the  
3 firm's financing forecast, and the dividend payout ratio. The wide circulation of this source and  
4 frequent reference to Value Line in financial circles indicate that this publication has an  
5 influence on investor judgment with regard to expectations for the future.

6         There are other sources of earnings growth forecasts. One of these sources is the  
7 Institutional Brokers Estimate System ("IBES"). The IBES service provides data on consensus  
8 earnings per share forecasts and five-year earnings growth rate estimates. The publisher of  
9 IBES has been purchased by Thomson/First Call. The IBES forecasts have been integrated into  
10 the First Call consensus growth forecasts. The earnings estimates are obtained from financial  
11 analysts at brokerage research departments and from institutions whose securities analysts are  
12 projecting earnings for companies in the First Call universe of companies. Other services that  
13 tabulate earnings forecasts and publish them are Zacks Investment Research. As with the  
14 IBES/First Call forecasts, Zacks provide consensus forecasts collected from analysts for most  
15 publically traded companies.

16         In each of these publications, forecasts of earnings per share for the current and  
17 subsequent year receive prominent coverage. That is to say, IBES/First Call, Zacks, and Value  
18 Line show estimates of current-year earnings and projections for the next year. While the DCF  
19 model typically focusses upon long-run estimates of growth, stock prices are clearly influenced  
20 by current and near-term earnings prospects. Therefore, the near-term earnings per share  
21 growth rates should also be factored into a growth rate determination.

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1           Although forecasts of future performance are investor influencing<sup>3</sup>, equity investors  
2 may also rely upon the observations of past performance. Investors' expectations of future  
3 growth rates may be determined, in part, by an analysis of historical growth rates. It is apparent  
4 that any serious investor would advise himself/herself of historical performance prior to taking  
5 an investment position in a firm. Earnings per share and dividends per share represent the  
6 principal financial variables which influence investor growth expectations.

7           Other financial variables are sometimes considered in rate case proceedings. For  
8 example, a company's internal growth rate, derived from the return rate on book common  
9 equity and the related retention ratio, is sometimes considered. This growth rate measure is  
10 represented by the Value Line forecast "BxR" shown on Schedule 10. Internal growth rates are  
11 often used as a proxy for book value growth. Unfortunately, this measure of growth is often  
12 not reflective of investor-expected growth. This is especially important when there is an  
13 indication of a prospective change in dividend payout ratio, earned return on book common  
14 equity, change in market-to-book ratios or other fundamental changes in the character of the  
15 business. Nevertheless, I have also shown the historical and projected growth rates in book  
16 value per share and internal growth rates.

### **Leverage Adjustment**

17  
18           As noted previously, the divergence of stock prices from book values creates a conflict  
19 within the DCF model when the results of a market-derived cost of equity are applied to the  
20 common equity account measured at book value in the ratesetting context. This is the situation  
21 today where the market price of stock exceeds its book value for most companies. This

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<sup>3</sup>As shown in a National Bureau of Economic Research monograph by John G. Cragg and Burton G. Malkiel, Expectations and the Structure of Share Prices, University of Chicago Press 1982.

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1 divergence of price and book value also creates a financial risk difference, whereby the  
 2 capitalization of a utility measured at its market value contains relatively less debt and more  
 3 equity than the capitalization measured at its book value. It is a well-accepted fact of financial  
 4 theory that a relatively higher proportion of equity in the capitalization has less financial risk  
 5 than another capital structure more heavily weighted with debt. This is the situation for the  
 6 Electric Group where the market value of its capitalization contains more equity than is shown  
 7 by the book capitalization. The following comparison demonstrates this situation where the  
 8 market capitalization is developed by taking the "Fair Value of Financial Instruments"  
 9 (Disclosures about Fair Value of Financial Instruments -- Statement of Financial Accounting  
 10 Standards ("FAS") No. 107) as shown in the annual report for these companies and the market  
 11 value of the common equity using the price of stock. The comparison of capital structure ratios  
 12 is:

<u>Electric Group</u>	<u>Capitalization at Market Value (Fair Value)</u>	<u>Capitalization at Book Value (Carrying Amounts)</u>
Long-term Debt	47.22%	51.89%
Preferred Stock	0.90	1.08
Common Equity	<u>51.88</u>	<u>47.03</u>
Total	<u>100.00%</u>	<u>100.00%</u>

22 With regard to the capital structure ratios represented by the carrying amounts shown above,  
 23 there are some variances from the ratios shown on Schedule 3. These variances arise from the  
 24 use of balance sheet values in computing the capital structure ratios shown on Schedule 3 and  
 25 the use of the Carrying Amounts of the Financial Instruments according to FAS 107 (the  
 26 Carrying Amounts were used in the table shown above to be comparable to the Fair Value  
 27 amounts used in the comparison calculations). Also, my calculations in this Appendix E are

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1 based on fiscal year-end 2009 data, whereas Schedule 3 ends with fiscal year 2008 data.

2 With the capital ratios calculated above, is necessary to first calculate the cost of equity  
 3 for a firm without any leverage. The cost of equity for an unleveraged firm using the capital  
 4 structure ratios calculated with market values is:

$$5 \quad k_u = k_e - (((k_u - i) (1-t) D / E) - (k_u - d) P / E)$$

$$6 \quad 9.00\% = 11.02\% - (((9.00\% - 5.69\%) .65) 47.22\% / 51.88\%) - (9.00\% - 6.04\%) 0.90\% / 51.88\%$$

7 where  $k_u$  = cost of equity for an all-equity firm,  $k_e$  = market determined cost equity,  $i$  = cost of  
 8 debt<sup>4</sup>,  $d$  = dividend rate on preferred stock<sup>5</sup>,  $D$  = debt ratio,  $P$  = preferred stock ratio, and  $E$  =  
 9 common equity ratio. The formula shown above indicates that the cost of equity for a firm with  
 10 100% equity is 9.00% using the market value of the Electric Group's capitalization. Having  
 11 determined that the cost of equity is 9.00% for a firm with 100% equity, the rate of return on  
 12 common equity associated with the book value capital structure is:

$$13 \quad k_e = k_u + (((k_u - i) (1-t) D / E) + (k_u - d) P / E)$$

$$14 \quad 11.44\% = 9.00\% + (((9.00\% - 5.69\%) .65) 51.89\% / 47.03\%) + (9.00\% - 6.04\%) 1.08\% / 47.03\%.$$

---

<sup>4</sup> The cost of debt is the six-month average yield on Moody's A rated public utility bonds.

<sup>5</sup> The cost of preferred is the six-month average yield on Moody's "a" rated preferred stock.

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### INTEREST RATES

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Interest rates can be viewed in their traditional nominal terms (i.e., the stated rate of interest) and in real terms (i.e., the stated rate of interest less the expected rate of inflation). Absent consideration of inflation, the real rate of interest is determined generally by supply factors which are influenced by investors willingness to forego current consumption (i.e., to save) and demand factors that are influenced by the opportunities to derive income from productive investments. Added to the real rate of interest is compensation required by investors for the inflationary impact of the declining purchasing power of their income received in the future. While interest rates are clearly influenced by the changing annual rate of inflation, it is important to note that the expected rate of inflation that is reflected in current interest rates may be quite different from the prevailing rate of inflation.

Rates of interest also vary by the type of interest bearing instrument. Investors require compensation for the risk associated with the term of the investment and the risk of default. The risk associated with the term of the investment is usually shown by the yield curve, i.e., the difference in rates across maturities. The typical structure is represented by a positive yield curve, which provides progressively higher interest rates as the maturities are lengthened. Flat (i.e., relatively level rates across maturities) or inverted (i.e., higher short-term rates than long-term rates) yield curves occur less frequently.

The risk of default is typically associated with the creditworthiness of the borrower. Differences in interest rates can be traced to the credit quality ratings assigned by the bond rating agencies, such as Moody's Investors Service, Inc. and Standard & Poor's Corporation. Obligations of the United States Treasury are usually considered to be free of default risk, and hence reflect only the real rate of interest, compensation for expected inflation, and

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1 maturity risk. The Treasury has been issuing inflation-indexed notes, which automatically  
2 provide compensation to investors for future inflation, thereby providing a lower current  
3 yield on these issues.

### Interest Rate Environment

4  
5 Federal Reserve Board ("Fed") policy actions, which impact directly short-term  
6 interest rates also substantially, affect investor sentiment in long-term fixed-income securities  
7 markets. In this regard, the Fed has often pursued policies designed to build investor  
8 confidence in the fixed-income securities market. Formative Fed policy has had a long  
9 history, as exemplified by the historic 1951 Treasury-Federal Reserve Accord, and more  
10 recently, deregulation within the financial system, which increased the level and volatility of  
11 interest rates. The Fed has indicated that it will follow a monetary policy designed to  
12 promote noninflationary economic growth.

13 As background to the recent levels of interest rates, history shows that the Open  
14 Market Committee of the Federal Reserve board ("FOMC") began a series of moves toward  
15 lower short-term interest rates in mid-1990 -- at the outset of the previous recession.  
16 Monetary policy was influenced at that time by (i) steps taken to reduce the federal budget  
17 deficit, (ii) slowing economic growth, (iii) rising unemployment, and (iv) measures intended  
18 to avoid a credit crunch. Thereafter, the Federal government initiated several bold proposals  
19 to deal with future borrowings by the Treasury. With lower expected federal budget deficits  
20 and reduced Treasury borrowings, together with limitations on the supply of new 30-year  
21 Treasury bonds, long-term interest rates declined to a twenty-year low, reaching a trough of  
22 5.78% in October 1993.

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1           On February 4, 1994, the FOMC began a series of increases in the Fed Funds rate  
2 (i.e., the interest rate on excess overnight bank reserves). The initial increase represented the  
3 first rise in short-term interest rates in five years. The series of seven increases doubled the  
4 Fed Funds rate to 6%. The increases in short-term interest rates also caused long-term rates  
5 to move up, continuing a trend, which began in the fourth quarter of 1993. The cyclical peak  
6 in long-term interest rates was reached on November 7 and 14, 1994 when 30-year Treasury  
7 bonds attained an 8.16% yield. Thereafter, long-term Treasury bond yields generally  
8 declined.

9           Beginning in mid-February 1996, long-term interest rates moved upward from their  
10 previous lows. After initially reaching a level of 6.75% on March 15, 1996, long-term  
11 interest rates continued to climb and reached a peak of 7.19% on July 5 and 8, 1996. For the  
12 period leading up to the 1996 Presidential election, long-term Treasury bonds generally  
13 traded within this range. After the election, interest rates moderated, returning to a level  
14 somewhat below the previous trading range. Thereafter, in December 1996, interest rates  
15 returned to a range of 6.5% to 7.0%, which existed for much of 1996.

16           On March 25, 1997, the FOMC decided to tighten monetary conditions through a  
17 one-quarter percentage point increase in the Fed Funds rate. This tightening increased the  
18 Fed Funds rate to 5.5%. In making this move, the FOMC stated that it was concerned by  
19 persistent strength of demand in the economy, which it feared would increase the risk of  
20 inflationary imbalances that could eventually interfere with the long economic expansion.

21           In the fourth quarter of 1997, the yields on Treasury bonds began to decline rapidly in  
22 response to an increase in demand for Treasury securities caused by a flight to safety  
23 triggered by the currency and stock market crisis in Asia. Liquidity provided by the Treasury

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1 market makes these bonds an attractive investment in times of crisis. This is because  
2 Treasury securities encompass a very large market, which provides ease of trading, and carry  
3 a premium for safety. During the fourth quarter of 1997, Treasury bond yields pierced the  
4 psychologically important 6% level for the first time since 1993.

5 Through the first half of 1998, the yields on long-term Treasury bonds fluctuated  
6 within a range of about 5.6% to 6.1% reflecting their attractiveness and safety. In the third  
7 quarter of 1998, there was further deterioration of investor confidence in global financial  
8 markets. This loss of confidence followed the moratorium (i.e., default) by Russia on its  
9 sovereign debt and fears associated with problems in Latin America. While not significant to  
10 the global economy in the aggregate, the August 17 default by Russia had a significant  
11 negative impact on investor confidence, following earlier discontent surrounding the crisis in  
12 Asia. These events subsequently led to a general pull back of risk-taking as displayed by  
13 banks growing reluctance to lend, worries of an expanding credit crunch, lower stock prices,  
14 and higher yields on bonds of riskier companies. These events contributed to the failure of  
15 the hedge fund, Long-Term Capital Management.

16 In response to these events, the FOMC cut the Fed Funds rate just prior to the mid-  
17 term Congressional elections. The FOMC's action was based upon concerns over how  
18 increasing weakness in foreign economies would affect the U.S. economy. As recently as  
19 July 1998, the FOMC had been more concerned about fighting inflation than the state of the  
20 economy. The initial rate cut was the first of three reductions by the FOMC. Thereafter, the  
21 yield on long-term Treasury bonds reached a 30-year low of 4.70% on October 5, 1998.  
22 Long-term Treasury yields below 5% had not been seen since 1967. Unlike the first rate cut  
23 that was widely anticipated, the second rate reduction by the FOMC was a surprise to the

## APPENDIX F TO DIRECT TESTIMONY OF PAUL R. MOUL

1 markets. A third reduction in short-term interest rates occurred in November 1998 when the  
2 FOMC reduced the Fed Funds rate to 4.75%.

3 All of these events prompted an increase in the prices for Treasury bonds, which lead  
4 to the low yields described above. Another factor that contributed to the decline in yields on  
5 long-term Treasury bonds was a reduction in the supply of new Treasury issues coming to  
6 market due to the Federal budget surplus -- the first in nearly 30 years. The dollar amount of  
7 Treasury bonds being issued declined by 30% in two years thus resulting in higher prices and  
8 lower yields. In addition, rumors of some struggling hedge funds unwinding their positions  
9 further added to the gains in Treasury bond prices.

10 The financial crisis that spread from Asia to Russia and to Latin America pushed  
11 nervous investors from stocks into Treasury bonds, thus increasing demand for bonds, just  
12 when supply was shrinking. There was also a move from corporate bonds to Treasury bonds  
13 to take advantage of appreciation in the Treasury market. This resulted in a certain amount  
14 of exuberance for Treasury bond investments that formerly was reserved for the stock  
15 market. Moreover, yields in the fourth quarter of 1998 became extremely volatile as shown  
16 by Treasury yields that fell from 5.10% on September 29 to 4.70% on October 5, and  
17 thereafter returned to 5.10% on October 13. A decline and rebound of 40 basis points in  
18 Treasury yields in a two-week time frame is remarkable.

19 Beginning in mid-1999, the FOMC raised interest rates on six occasions reversing its  
20 actions in the fall of 1998. On June 30, 1999, August 24, 1999, November 16, 1999,  
21 February 2, 2000, March 21, 2000, and May 16, 2000, the FOMC raised the Fed Funds rate  
22 to 6.50%. This brought the Fed Funds rate to its highest level since 1991, and was 175 basis  
23 points higher than the level that occurred at the height of the Asian currency and stock

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1 market crisis. At the time, these actions were taken in response to more normally functioning  
2 financial markets, tight labor markets, and a reversal of the monetary ease that was required  
3 earlier in response to the global financial market turmoil.

4 As the year 2000 drew to a close, economic activity slowed and consumer confidence  
5 began to weaken. In two steps at the beginning and at the end of January 2001, the FOMC  
6 reduced the Fed Funds rate by one percentage point. These actions brought the Fed Funds  
7 rate to 5.50%. The FOMC described its actions as “a rapid and forceful response of  
8 monetary policy” to eroding consumer and business confidence exemplified by weaker retail  
9 sales and business spending on capital equipment and cut backs in manufacturing production.  
10 Subsequently, on March 20, 2001, April 18, 2001, May 15, 2001, June 27, 2001, and August  
11 21, 2001, the FOMC lowered the Fed Funds in steps consisting of three 50 basis points  
12 decrements followed by two 25 basis points decrements. These actions took the Fed Funds  
13 rate to 3.50%. The FOMC observed on August 21, 2001:

14 Household demand has been sustained, but business profits  
15 and capital spending continue to weaken and growth abroad is  
16 slowing, weighing on the U.S. economy. The associated  
17 easing of pressures on labor and product markets is expected  
18 to keep inflation contained.

19  
20 Although long-term prospects for productivity growth and the  
21 economy remain favorable, the Committee continues to  
22 believe that against the background of its long-run goals of  
23 price stability and sustainable economic growth and of the  
24 information currently available, the risks are weighted mainly  
25 toward conditions that may generate economic weakness in  
26 the foreseeable future.

27  
28 After the terrorist attack on September 11, 2001, the FOMC made two additional 50 basis  
29 points reductions in the Fed Funds rate. The first reduction occurred on September 17, 2001

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1 and followed the four-day closure of the financial markets following the terrorist attacks. The  
2 second reduction occurred at the October 2 meeting of the FOMC where it observed:

3           The terrorist attacks have significantly heightened uncertainty  
4           in an economy that was already weak. Business and  
5           household spending as a consequence are being further  
6           damped. Nonetheless, the long-term prospects for  
7           productivity growth and the economy remain favorable and  
8           should become evident once the unusual forces restraining  
9           demand abate.

10  
11          Afterward, the FOMC reduced the Fed Funds rate by 50 basis points on November 6, 2001  
12          and by 25 basis points on December 11, 2001. In total, short-term interest rates were reduced  
13          by the FOMC eleven (11) times during the year 2001. These actions cut the Fed Funds rate  
14          by 4.75% and resulted in 1.75% for the Fed Funds rate.

15                 In an attempt to deal with weakening fundamentals in the economy recovering from  
16          the recession that began in March 2001, the FOMC provided a psychologically important  
17          one-half percentage point reduction in the federal funds rate. The rate cut was twice as large  
18          as the market expected, and brought the fed funds rate to 1.25% on November 6, 2002. The  
19          FOMC stated that:

20                 The Committee continues to believe that an accommodative  
21                 stance of monetary policy, coupled with still-robust  
22                 underlying growth in productivity, is providing important  
23                 ongoing support to economic activity. However, incoming  
24                 economic data have tended to confirm that greater  
25                 uncertainty, in part attributable to heightened geopolitical  
26                 risks, is currently inhibiting spending, production, and  
27                 employment. Inflation and inflation expectations remain well  
28                 contained.

29  
30                 In these circumstances, the Committee believes that today's  
31                 additional monetary easing should prove helpful as the  
32                 economy works its way through this current soft spot. With  
33                 this action, the Committee believes that, against the  
34                 background of its long-run goals of price stability and

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1                   sustainable economic growth and of the information currently  
2                   available, the risks are balanced with respect to the prospects  
3                   for both goals in the foreseeable future.  
4

5       As 2003 unfolded, there was a continuing expectation of lower yields on Treasury securities.

6       In fact, the yield on ten-year Treasury notes reached a 45-year low near the end of the second  
7       quarter of 2003. For long-term Treasury bonds, those yields culminated with a 4.24% yield  
8       on June 13, 2003. Soon thereafter, the FOMC reduced the Fed Funds rate by 25 basis points  
9       on June 25, 2003. In announcing its action, the FOMC stated:

10                   The Committee continues to believe that an accommodative  
11                   stance of monetary policy, coupled with still robust underlying  
12                   growth in productivity, is providing important ongoing support  
13                   to economic activity. Recent signs point to a firming in  
14                   spending, markedly improved financial conditions, and labor  
15                   and product markets that are stabilizing. The economy,  
16                   nonetheless, has yet to exhibit sustainable growth. With  
17                   inflationary expectations subdued, the Committee judged that  
18                   a slightly more expansive monetary policy would add further  
19                   support for an economy which it expects to improve over time.  
20

21       Thereafter, intermediate and long-term Treasury yields moved marketedly higher. Higher  
22       yields on long-term Treasury bonds, which exceeded 5.00% can be traced to: (i) the market's  
23       disappointment that the Fed Funds rate was not reduced below 1.00%, (ii) an indication that  
24       the Fed will not use unconventional methods for implementing monetary policy, (iii)  
25       growing confidence in a strengthening economy, and (iv) concerns regarding the Federal  
26       budget deficit. All these factors significantly changed the sentiment in the bond market.

27                   For the remainder of 2003, the FOMC continued with its balanced monetary policy,  
28       thereby retaining the 1% Fed Funds rate. However, in 2004, the FOMC initiated a policy of  
29       moving toward a more neutral Fed Funds rate (i.e., removing the bias of abnormal low rates).  
30       On June 30, 2004, August 10, 2004, September 21, 2004, November 10, 2004, December 14,

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1 2004, February 2, 2005, March 22, 2005, May 3, 2005, June 30, 2005, August 9, 2005,  
2 September 20, 2005, November 1, 2005, December 13, 2005, January 31, 2006, March 28,  
3 2006, May 10, 2006, and June 29, 2006, the FOMC increased the Fed Funds rate in  
4 seventeen 25 basis point increments. These policy actions are widely interpreted as part of  
5 the process of moving toward a more neutral range for the Fed Funds rate.

6 Just after the FOMC meeting on August 7, 2007, where the FOMC decided to retain a  
7 5.25% Fed Funds rate, turmoil in the credit markets prompted central banks throughout the  
8 world to inject over \$325 billion of reserves into the banking system over a three-day period  
9 in reaction to a credit crunch. Problems had been developing earlier in 2007, beginning in  
10 the market for asset-backed securities linked to subprime mortgages. Valuation uncertainties  
11 for these securities caused liquidity concerns for hedge funds, investment banks, and  
12 financial institutions. The market for commercial paper, the most liquid part of the credit  
13 markets for non-Treasury securities, was also affected. In response to the market turmoil, the  
14 FOMC issued the following statement, the first of its type since after the September 11, 2001  
15 terrorists' attack.

16 The Federal Reserve is providing liquidity to facilitate the  
17 orderly functioning of financial markets.

18  
19 The Federal Reserve will provide reserves as necessary through  
20 open market operations to promote trading in the federal funds  
21 market at rates close to the Federal Open Market Committee's  
22 target rate of 5-1/4 percent. In current circumstances, depository  
23 institutions may experience unusual funding needs because of  
24 dislocations in money and credit markets. As always, the  
25 discount window is available as a source of funding.

26  
27 Then, one week after its initial announcement, the FOMC made a surprise reduction of 50  
28 basis points in the discount rate to narrow the spread between this rate and the target Fed

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1 Funds rate. At the same time, the FOMC made the following statement:

2 Financial market conditions have deteriorated, and tighter credit  
3 conditions and increased uncertainty have the potential to  
4 restrain economic growth going forward. In these  
5 circumstances, although recent data suggest that the economy  
6 has continued to expand at a moderate pace, the Federal Open  
7 Market Committee judges that the downside risks to growth  
8 have increased appreciably. The Committee is monitoring the  
9 situation and is prepared to act as needed to mitigate the adverse  
10 effects on the economy arising from the disruptions in financial  
11 markets.

12  
13 Thereafter, at its regularly scheduled meeting on September 18, 2007, the FOMC reduced the  
14 target Fed Funds rate to 4.75% and the discount rate was reduced to 5.25% in an effort to  
15 forestall the adverse effects of the financial market turmoil on the economy generally.  
16 Further reductions of 25 basis points occurred at the next two FOMC meetings on October  
17 31, 2007 and on December 11, 2007. The December 11, 2007 FOMC statement indicated  
18 that:

19 Incoming information suggests that economic growth is  
20 slowing, reflecting the intensification of the housing correction  
21 and some softening in business and consumer spending.  
22 Moreover, strains in financial markets have increased in recent  
23 weeks. Today's action, combined with the policy actions taken  
24 earlier, should help promote moderate growth over time.

25  
26 Readings on core inflation have improved modestly this year,  
27 but elevated energy and commodity prices, among other  
28 factors, may put upward pressure on inflation. In this context,  
29 the Committee judges that some inflation risks remain, and it  
30 will continue to monitor inflation developments carefully.

31  
32 Recent developments, including the deterioration in financial  
33 market conditions, have increased the uncertainty surrounding  
34 the outlook for economic growth and inflation. The Committee  
35 will continue to assess the effects of financial and other  
36 developments on economic prospects and will act as needed to  
37 foster price stability and sustainable economic growth.

38

## APPENDIX F TO DIRECT TESTIMONY OF PAUL R. MOUL

1 With these actions, the Fed Funds rate and the discount rate closed the calendar year 2007 at  
2 4.25% and 4.75%, respectively.

3 During 2008, many critical events occurred that influenced the capital markets, and  
4 hence interest rates. They include: (i) the collapse of The Bear Stearns Company and its  
5 acquisition by JPMorgan Chase & Co. with the aid of the Federal Reserve Bank of New  
6 York announced on March 16, 2008; (ii) the failure of IndyMac on July 11, 2008, which was  
7 at the time the third-largest banking failure in U.S. history, after a “run on the bank” by  
8 depositors; (iii) the placement of the government-sponsored enterprises (“GSE”) Federal  
9 National Mortgage Association (Fannie Mae) and Freddie Mac into conservatorship on  
10 September 7, 2008 by the Federal Housing Finance Agency; (iv) the largest bankruptcy filing  
11 in history by Lehman Brothers Holding, Inc. on September 15, 2008; (v) the acquisition of  
12 the banking operations of Washington Mutual, then the largest U.S. savings bank, by  
13 JPMorgan Chase on September 24, 2008, (Washington Mutual’s holding company  
14 subsequently filed for bankruptcy protection); (vi) the rescue of Merrill Lynch & Co., Inc. by  
15 Bank of America on September 15, 2008, with assistance of the Federal government; (vii) the  
16 effective nationalization on September 23, 2008, of American International Group, then the  
17 world’s largest insurance company, through the acquisition of 79.9% of its equity by the U.S.  
18 Treasury and (viii) other significant events affecting financial markets globally. The FOMC  
19 acted decisively in response to the events described above. Acting prior to its first regularly  
20 scheduled meeting in 2008, on January 22, 2008, the FOMC reduced the fed funds target by  
21 75 basis points to 3.50% and the discount rate was reduced by a corresponding amount to  
22 4.00%. Actions by the FOMC between meetings are unusual occurrences in recent years,  
23 thereby signifying the urgency that the FOMC saw in taking immediate action on monetary

## APPENDIX F TO DIRECT TESTIMONY OF PAUL R. MOUL

1 policy in response to the financial crisis. Then on January 30, 2008, the fed funds target rate  
2 and discount rate were further reduced by 50 basis points, bringing those rates to 3.00% and  
3 3.50%, respectively. Credit market turmoil continued, and after the collapse of The Bear  
4 Stearn Companies noted above, the FOMC stated:

5 The Federal Reserve on Sunday announced two initiatives  
6 designed to bolster market liquidity and promote orderly  
7 market functioning. Liquid, well-functioning markets are  
8 essential for the promotion of economic growth.  
9

10 First, the Federal Reserve Board voted unanimously to  
11 authorize the Federal Reserve Bank of New York to create a  
12 lending facility to improve the ability of primary dealers to  
13 provide financing to participants in securitization markets. This  
14 facility will be available for business on Monday, March 17. It  
15 will be in place for at least six months and may be extended as  
16 conditions warrant. Credit extended to primary dealers under  
17 this facility may be collateralized by a broad range of  
18 investment-grade debt securities. The interest rate charged on  
19 such credit will be the same as the primary credit rate, or  
20 discount rate, at the Federal Reserve Bank of New York.  
21

22 Second, the Federal Reserve Board unanimously approved a  
23 request by the Federal Reserve Bank of New York to decrease  
24 the primary credit rate from 3-1/2 percent to 3-1/4 percent,  
25 effective immediately. This step lowers the spread of the  
26 primary credit rate over the Federal Open Market Committee's  
27 target federal funds rate to 1/4 percentage point. The Board  
28 also approved an increase in the maximum maturity of primary  
29 credit loans to 90 days from 30 days.  
30

31 The Board also approved the financing arrangement announced  
32 by JPMorgan Chase & Co. and The Bear Stearns Companies  
33 Inc.  
34

35 Then on March 18, 2008, the FOMC reduced the fed funds rate to 2.25% and the discount  
36 rate to 2.50%. Afterward on April 30, 2008, the FOMC further reduces the fed funds rate to  
37 2.00% and the discount rate to 2.25%. At subsequent meetings the FOMC held the fed funds  
38 rate steady. Then on October 8, 2008, the FOMC took another unusual unscheduled action

## APPENDIX F TO DIRECT TESTIMONY OF PAUL R. MOUL

1 by reducing the Fed Funds rate to 1.50% and the discount rate to 1.75%. Then, on October  
2 29, the FOMC lowered the Fed Funds rate to 1.00% and the discount rate to 1.25%. As 2008  
3 ended, the FOMC lowered the Fed Funds rate to a target range of 0.00% to 0.25%, its lowest  
4 rate ever. As a further response to the financial crisis, Congress passed and the President  
5 signed on October 3, 2008, the Emergency Economic Stabilization Act of 2008, which,  
6 among other provisions, provides the mechanism to deploy up to \$700 billion through the  
7 Troubled Asset Relief Program (“TARP”) to address urgent needs created by the credit crisis  
8 the country has experienced. Then, the Federal Reserve Board instituted its Commercial  
9 Paper Funding Facility (“CPFF”), which was authorized on October 7, 2008, and it  
10 participated in coordinated efforts by major central banks to support financial stability and to  
11 maintain flows of credit in the banking system. These programs included a \$75 billion Term  
12 Auction Facility (“TAF”), a future TAF auction totaling \$150 billion, and an increase to \$620  
13 billion of swap authorizations with central banks in Canada, England, Japan, Denmark, the  
14 European Union, Norway, Australia, Sweden, and Switzerland. Further, on February 17,  
15 2009, the President signed the American Recovery and Reinvestment Act that committed  
16 \$789 billion by the Federal government in an effort to create jobs, jumpstart growth and to  
17 transform the economy in reaction to the recession that began in December 2007.

18 The FOMC maintained its target range of 0.00% to 0.25% throughout the remainder  
19 of 2009. At its January 27, 2010 meeting, the FOMC stated:

20 Information received since the Federal Open Market  
21 Committee met in December suggests that economic  
22 activity has continued to strengthen and that the  
23 deterioration in the labor market is abating. Household  
24 spending is expanding at a moderate rate but remains  
25 constrained by a weak labor market, modest income  
26 growth, lower housing wealth, and tight credit. Business

## APPENDIX F TO DIRECT TESTIMONY OF PAUL R. MOUL

1 spending on equipment and software appears to be picking  
2 up, but investment in structures is still contracting and  
3 employers remain reluctant to add to payrolls. Firms have  
4 brought inventory stocks into better alignment with sales.  
5 While bank lending continues to contract, financial market  
6 conditions remain supportive of economic growth.  
7 Although the pace of economic recovery is likely to be  
8 moderate for a time, the Committee anticipates a gradual  
9 return to higher levels of resource utilization in a context of  
10 price stability.

11  
12

### **Public Utility Bond Yields**

13 The Risk Premium analysis of the cost of equity is represented by the combination of  
14 a firm's borrowing rate for long-term debt capital plus a premium that is required to reflect  
15 the additional risk associated with the equity of a firm as explained in Appendix H. Due to  
16 the senior nature of the long-term debt of a firm, its cost is lower than the cost of equity due  
17 to the prior claim, which lenders have on the earnings, and assets of a corporation.

18 As a generalization, all interest rates track to varying degrees of the benchmark yields  
19 established by the market for Treasury securities. Public utility bond yields usually reflect  
20 the underlying Treasury yield associated with a given maturity plus a spread to reflect the  
21 specific credit quality of the issuing public utility. Market sentiment can also have an  
22 influence on the spreads as described below. The spread in the yields on public utility bonds  
23 and Treasury bonds varies with market conditions, as does the relative level of interest rates  
24 at varying maturities shown by the yield curve.

25 Pages 1 and 2 of Schedule 11 provide the recent history of long-term public utility  
26 bond yields for the rating categories of Aa, A and Baa (no yields are shown for Aaa rated  
27 public utility bonds because this index has been discontinued). The top four rating categories  
28 of Aaa, Aa, A, and Baa are known as "investment grades" and are generally regarded as

## APPENDIX F TO DIRECT TESTIMONY OF PAUL R. MOUL

1 eligible for bank investments under commercial banking regulations. These investment  
2 grades are distinguished from "junk" bonds, which have ratings of Ba and below.

3 A relatively long history of the spread between the yields on long-term A-rated public  
4 utility bonds and 20-year Treasury bonds is shown on page 3 of Schedule 11. There, it is  
5 shown that those spreads were about one percent during the years 1994 through 1997. With  
6 the aversion to risk and flight to quality described earlier, a significant widening of the spread  
7 in the yields between corporate (e.g., public utility) and Treasury bonds developed in 1998,  
8 after an initial widening of the spread that began in the fourth quarter of 1997. The  
9 significant widening of spreads in 1998 was unexpected by some technically savvy investors,  
10 as shown by the debacle at the Long-Term Capital Management hedge fund. When Russia  
11 defaulted its debt on August 17, some investors had to cover short positions when Treasury  
12 prices spiked upward. Short covering by investors that guessed wrong on the relationship  
13 between corporate and Treasury bonds also contributed to the run-up in Treasury bond prices  
14 by increasing the demand for them. This helped to contribute to a widening of the spreads  
15 between corporate and Treasury bonds.

16 As shown on page 3 of Schedule 11, the spread in yields between A-rated public  
17 utility bonds and 20-year Treasury bonds was about one percentage point prior to 1998,  
18 1.32% in 1998, 1.42% in 1999, 2.01% in 2000, 2.13% in 2001, 1.94% in 2002, 1.62% in  
19 2003, 1.12% in 2004, 1.01% in 2005, 1.08% in 2006, 1.16% in 2007, 2.17% in 2008, and  
20 1.93% in 2009. As shown by the monthly data presented on pages 4 and 5 of Schedule 11,  
21 the interest rate spread between the yields on 20-year Treasury bonds and A-rated public  
22 utility bonds was 1.70 percentage points for the twelve-months ended February 2010. For

## APPENDIX F TO DIRECT TESTIMONY OF PAUL R. MOUL

1 the six- and three-month periods ending February 2010, the yield spread was 1.37% and  
2 1.35%, respectively.

3 Beginning in August 2007, spreads widened significantly with the development of the  
4 credit crisis. As the credit crisis developed, there was a flight to quality, thereby increasing  
5 demand and reducing the yields on Treasury obligations. While this situation is most  
6 pronounced at the shortest end of the yield curve (i.e., obligations with the shortest duration),  
7 all Treasury yields display relatively low yields by reference to other credit obligations. By  
8 the end of 2009, the spread in yields on A-rated public utility bonds and 20-year Treasury  
9 bonds declined significantly from the peak of the credit crisis.

### 10 **Risk-Free Rate of Return in the CAPM**

11 Regarding the risk-free rate of return (see Appendix H), pages 2 and 3 of Schedule 13  
12 provides the yields on the broad spectrum of Treasury Notes and Bonds. Some practitioners  
13 of the CAPM would advocate the use of short-term treasury yields (and some would argue  
14 for the yields on 91-day Treasury Bills). Other advocates of the CAPM would advocate the  
15 use of longer-term treasury yields as the best measure of a risk-free rate of return. As  
16 Ibbotson has indicated:

17 The Cost of Capital in a Regulatory Environment. When  
18 discounting cash flows projected over a long period, it is  
19 necessary to discount them by a long-term cost of capital.  
20 Additionally, regulatory processes for setting rates often  
21 specify or suggest that the desired rate of return for a regulated  
22 firm is that which would allow the firm to attract and retain  
23 debt and equity capital over the long term. Thus, the long-term  
24 cost of capital is typically the appropriate cost of capital to use  
25 in regulated ratesetting. (Stocks, Bonds, Bills and Inflation -  
26 1992 Yearbook, pages 118-119)  
27

**APPENDIX F TO DIRECT TESTIMONY OF PAUL R. MOUL**

1 As indicated above, long-term Treasury bond yields represent the correct measure of the risk-  
2 free rate of return in the traditional CAPM. Very short term yields on Treasury bills should  
3 be avoided for several reasons. First, rates should be set on the basis of financial conditions  
4 that will exist during the effective period of the proposed rates. Second, 91-day Treasury bill  
5 yields are more volatile than longer-term yields and are greatly influenced by FOMC  
6 monetary policy, political, and economic situations. Moreover, Treasury bill yields have  
7 been shown to be empirically inadequate for the CAPM. Some advocates of the theory  
8 would argue that the risk-free rate of return in the CAPM should be derived from quality  
9 long-term corporate bonds. To take a balanced approach to the risk-free rate of return, the  
10 yield on long-term Treasury bonds has been used for this purpose.

**APPENDIX G TO DIRECT TESTIMONY OF PAUL R. MOUL**

**RISK PREMIUM ANALYSIS**

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The cost of equity requires recognition of the risk premium required by common equities over long-term corporate bond yields. In the case of senior capital, a company contracts for the use of long-term debt capital at a stated coupon rate for a specific period of time and in the case of preferred stock capital at a stated dividend rate, usually with provision for redemption through sinking fund requirements. In the case of senior capital, the cost rate is known with a high degree of certainty because the payment for use of this capital is a contractual obligation, and the future schedule of payments is known. In essence, the investor-expected cost of senior capital is equal to the realized return over the entire term of the issue, absent default.

The cost of equity, on the other hand, is not fixed, but rather varies with investor perception of the risk associated with the common stock. Because no precise measurement exists as to the cost of equity, informed judgment must be exercised through a study of various market factors, which motivate investors to purchase common stock. In the case of common equity, the realized return rate may vary significantly from the expected cost rate due to the uncertainty associated with earnings on common equity. This uncertainty highlights the added risk of a common equity investment.

As one would expect from traditional risk and return relationships, the cost of equity is affected by expected interest rates. As noted in Appendix F, yields on long-term corporate bonds traditionally consist of a real rate of return without regard to inflation, an increment to reflect investor perception of expected future inflation, the investment horizon shown by the term of the issue until maturity, and the credit risk associated with each rating category.



## APPENDIX G TO DIRECT TESTIMONY OF PAUL R. MOUL

1 to both debt and equity investors. Thus, the required yield on a bond provides a benchmark or  
2 starting point with which to track and measure the cost rate of common equity capital. There is  
3 no need to segment the bond yield according to its components, because it is the total return  
4 demanded by investors that is important for determining the risk rate differential for common  
5 equity. This is because the complete bond yield provides the basis to determine the differential,  
6 and as such, consistency requires that the computed differential must be applied to the complete  
7 bond yield when applying the risk premium approach. To apply the risk rate differential to a  
8 partial bond yield would result in a misspecification of the cost of equity because the computed  
9 differential was initially determined by reference to the entire bond return.

10 The risk rate differential between the cost of equity and the yield on long-term corporate  
11 bonds can be determined by reference to a comparison of holding period returns (here defined  
12 as one year) computed over long time spans. This analysis assumes that over long periods of  
13 time investors' expectations are on average consistent with rates of return actually achieved.  
14 Accordingly, historical holding period returns must not be analyzed over an unduly short period  
15 because near-term realized results may not have fulfilled investors' expectations. Moreover,  
16 specific past period results may not be representative of investment fundamentals expected for  
17 the future. This is especially apparent when the holding period returns include negative returns,  
18 which are not representative of either investor requirements of the past or investor expectations  
19 for the future. The short-run phenomenon of unexpected returns (either positive or negative)  
20 demonstrates that an unduly short historical period would not adequately support a risk  
21 premium analysis. It is important to distinguish between investors' motivation to invest, which  
22 encompass positive return expectations, and the knowledge that losses can occur. No rational

## APPENDIX G TO DIRECT TESTIMONY OF PAUL R. MOUL

1 investor would forego payment for the use of capital, or expect loss of principal, as a basis for  
2 investing. Investors will hold cash rather than invest with the expectation of a loss.

3         Within these constraints, page 1 of Schedule 12 provides the historical holding period  
4 returns for the S&P Public Utility Index which has been independently computed and the  
5 historical holding period returns for the S&P Composite Index which have been reported in  
6 Stocks, Bonds, Bills and Inflation published by Ibbotson & Associates. The tabulation begins  
7 with 1928 because January 1928 is the earliest monthly dividend yield for the S&P Public  
8 Utility Index. I have considered all reliable data for this study to avoid the introduction of a  
9 particular bias to the results. The measurement of the common equity return rate differential is  
10 based upon actual capital market performance using realized results. As a consequence, the  
11 underlying data for this risk premium approach can be analyzed with a high degree of  
12 precision. Informed professional judgment is required only to interpret the results of this study,  
13 but not to quantify the component variables.

14         The risk rate differentials for all equities, as measured by the S&P Composite, are  
15 established by reference to long-term corporate bonds. For public utilities, the risk rate  
16 differentials are computed with the S&P Public Utilities as compared with public utility bonds.

17         The measurement procedure used to identify the risk rate differentials consisted of  
18 arithmetic means, geometric means, and medians for each series. Measures of the central  
19 tendency of the results from the historical periods provide the best indication of representative  
20 rates of return. In regulated ratesetting, the correct measure of the equity risk premium is the  
21 arithmetic mean because a utility must expect to earn its cost of capital in each year in order to  
22 provide investors with their long-term expectations. In other contexts, such as pension  
23 determinations, compound rates of return, as shown by the geometric means, may be

## APPENDIX G TO DIRECT TESTIMONY OF PAUL R. MOUL

1 appropriate. The median returns are also appropriate in ratesetting because they are a measure  
2 of the central tendency of a single period rate of return. Median values have also been  
3 considered in this analysis because they provide a return, which divides the entire series of  
4 annual returns in half, and are representative of a return that symbolizes, in a meaningful way,  
5 the central tendency of all annual returns contained within the analysis period. Medians are  
6 regularly included in many investor-influencing publications.

7 As previously noted, the arithmetic mean provides the appropriate point estimate of the  
8 risk premium. As further explained in Appendix H, the long-term cost of capital in rate cases  
9 requires the use of arithmetic means. To supplement my analysis, I have also used the rates of  
10 return taken from the geometric mean and median for each series to provide the bounds of the  
11 range to measure the risk rate differentials. While the use of the geometric mean would be  
12 inappropriate for CAPM purposes due to the specification of that model, it can provide a limit  
13 of the bounds for the Risk Premium approach that does not contain the single-period limitation.  
14 This further analysis shows that when selecting the midpoint from a range established with the  
15 geometric means and medians, the arithmetic mean is indeed a reasonable measure for the  
16 long-term cost of capital. For the years 1928 through 2007, the risk premiums for each class of  
17 equity are:

**APPENDIX G TO DIRECT TESTIMONY OF PAUL R. MOUL**

	<u>S&amp;P Composite</u>	<u>S&amp;P Public Utilities</u>	
1			
2			
3			
4	Arithmetic Mean	<u>5.82%</u>	<u>5.52%</u>
5			
6	Geometric Mean	4.23%	3.47%
7	Median	<u>9.27%</u>	<u>7.50%</u>
8			
9	Midpoint of Range	<u>6.75%</u>	<u>5.49%</u>
10			
11	Average of Arithmetic Mean and Midpoint of Range	<u>6.29%</u>	<u>5.51%</u>

12 The empirical evidence suggests that the common equity risk premium is higher for the S&P  
13 Composite Index compared to the S&P Public Utilities.

14 If, however, specific historical periods were also analyzed in order to match more  
15 closely historical fundamentals with current expectations, the results provided on page 2 of  
16 Schedule 12 should also be considered. One of these sub-periods included the 56-year period,  
17 1952-2007. These years follow the historic 1951 Treasury-Federal Reserve Accord, which  
18 affected monetary policy and the market for government securities.

19 A further investigation was undertaken to determine whether realignment has taken  
20 place subsequent to the historic 1973 Arab Oil embargo and during the deregulation of the  
21 financial markets. In each case, the public utility risk premiums were computed by using the  
22 arithmetic mean, and the geometric means and medians to establish the range shown by those  
23 values. The time periods covering the more recent periods 1974 through 2007 and 1979  
24 through 2007 contain events subsequent to the initial oil shock and the advent of monetarism as  
25 Fed policy, respectively. For the 56-year, 34-year and 29-year periods, the public utility risk  
26 premiums were 6.58%, 6.08%, and 6.37% respectively, as shown by the average of the specific  
27 point-estimates and the midpoint of the ranges provided on page 2 of Schedule 12.

## APPENDIX H TO DIRECT TESTIMONY OF PAUL R. MOUL

1

### CAPITAL ASSET PRICING MODEL

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Modern portfolio theory provides a theoretical explanation of expected returns on portfolios of securities. The Capital Asset Pricing Model ("CAPM") attempts to describe the way prices of individual securities are determined in efficient markets where information is freely available and is reflected instantaneously in security prices. The CAPM states that the expected rate of return on a security is determined by a risk-free rate of return plus a risk premium, which is proportional to the non-diversifiable (or systematic) risk of a security.

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The CAPM theory has several unique assumptions that are not common to most other methods used to measure the cost of equity. As with other market-based approaches, the CAPM is an expectational concept. There has been significant academic research conducted that found that the empirical market line, based upon historical data, has a less steep slope and higher intercept than the theoretical market line of the CAPM. For equities with a beta less than 1.0, such as utility common stocks, the CAPM theoretical market line will underestimate the realistic expectation of investors in comparison with the empirical market line, which shows that the CAPM may potentially misspecify investors' required return.

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The CAPM considers changing market fundamentals in a portfolio context. The balance of the investment risk, or that characterized as unsystematic, must be diversified. Some argue that diversifiable (unsystematic) risk is unimportant to investors. But this contention is not completely justified because the business and financial risk of an individual company, including regulatory risk, are widely discussed within the investment community and therefore influence investors in regulated firms. In addition, I note that the CAPM assumes that through portfolio diversification, investors will minimize the effect of the unsystematic

## APPENDIX H TO DIRECT TESTIMONY OF PAUL R. MOUL

1 (diversifiable) component of investment risk. Because it is not known whether the average  
2 investor holds a well-diversified portfolio, the CAPM must also be used with other models of  
3 the cost of equity.

4 To apply the traditional CAPM theory, three inputs are required: the beta coefficient  
5 (" $\beta$ "), a risk-free rate of return (" $R_f$ "), and a market premium (" $R_m - R_f$ "). The cost of equity  
6 stated in terms of the CAPM is:

$$7 \quad k = R_f + \beta (R_m - R_f)$$

8 As previously indicated, it is important to recognize that the academic research has  
9 shown that the security market line was flatter than that predicted by the CAPM theory and it  
10 had a higher intercept than the risk-free rate. These tests indicated that for portfolios with betas  
11 less than 1.0, the traditional CAPM would understate the return for such stocks. Likewise, for  
12 portfolios with betas above 1.0, these companies had lower returns than indicated by the  
13 traditional CAPM theory. Once again, CAPM assumes that through portfolio diversification  
14 investors will minimize the effect of the unsystematic (diversifiable) component of investment  
15 risk. Therefore, the CAPM must also be used with other models of the cost of equity,  
16 especially when it is not known whether the average public utility investor holds a well-  
17 diversified portfolio.

### 18 Beta

19 The beta coefficient is a statistical measure, which attempts to identify the non-  
20 diversifiable (systematic) risk of an individual security and measures the sensitivity of rates of  
21 return on a particular security with general market movements. Under the CAPM theory, a  
22 security that has a beta of 1.0 should theoretically provide a rate of return equal to the return

## APPENDIX H TO DIRECT TESTIMONY OF PAUL R. MOUL

1 rate provided by the market. When employing stock price changes in the derivation of beta, a  
2 stock with a beta of 1.0 should exhibit a movement in price, which would track the movements  
3 in the overall market prices of stocks. Hence, if a particular investment has a beta of 1.0, a one  
4 percent increase in the return on the market will result, on average, in a one percent increase in  
5 the return on the particular investment. An investment, which has a beta less than 1.0, is  
6 considered to be less risky than the market.

7 The beta coefficient (" $\beta$ "), the one input in the CAPM application, which specifically  
8 applies to an individual firm, is derived from a statistical application, which regresses the  
9 returns on an individual security (dependent variable) with the returns on the market as a whole  
10 (independent variable). The beta coefficients for utility companies typically describe a small  
11 proportion of the total investment risk because the coefficients of determination ( $R^2$ ) are low.

12 Page 1 of Schedule 13 provides the betas published by Value Line. By way of  
13 explanation, the Value Line beta coefficient is derived from a "straight regression" based upon  
14 the percentage change in the weekly price of common stock and the percentage change weekly  
15 of the New York Stock Exchange Composite average using a five-year period. The raw  
16 historical beta is adjusted by Value Line for the measurement effect resulting in overestimates  
17 in high beta stocks and underestimates in low beta stocks. Value Line then rounds its betas to  
18 the nearest .05 increment. Value Line does not consider dividends in the computation of its  
19 betas.

### **Market Premium**

21 The final element necessary to apply the CAPM is the market premium. The market  
22 premium by definition is the rate of return on the total market less the risk-free rate of return

**APPENDIX H TO DIRECT TESTIMONY OF PAUL R. MOUL**

1 ("Rm - Rf"). In this regard, the market premium in the CAPM has been calculated from the total  
 2 return on the market of equities using forecast and historical data. The future market return is  
 3 established with forecasts by Value Line using estimated dividend yields and capital  
 4 appreciation potential.

5 With regard to the forecast data, I have relied upon the Value Line forecasts of capital  
 6 appreciation and the dividend yield on the 1,700 stocks in the Value Line Survey. According to  
 7 the February 26, 2010 edition of The Value Line Investment Survey Summary and Index, (see  
 8 page 5 of Schedule 13) the total return on the universe of Value Line equities is:

	<u>Dividend</u> <u>Yield</u>	+	<u>Median</u> <u>Appreciation</u> <u>Potential</u>	=	<u>Median</u> <u>Total</u> <u>Return</u>
9 10 11 12 13	As of February 26, 2010	2.1%	+ 11.34% <sup>1</sup>	=	15.44%

14 The tabulation shown above provides the dividend yield and capital gains yield of the  
 15 companies followed by Value Line. Another measure of the total market return is provided by  
 16 the DCF return on the S&P 500 Composite index. That return is shown below.

DCF Result for the S&P 500 Composite							
D/P	(	1+.5g	)	+	g	=	k
2.05%	(	1.0489	)	+	9.78%	=	11.93%

17	where:	Price (P)	at	28-Feb-2010	=	1104.49
		Dividend (D)	for	4th Qtr. '09	=	5.66
		Dividend (D)		annualized	=	22.64
		Growth (g)		First Call EpS	=	9.78%

18 Using these indicators, the total market return is 13.69% (15.44% + 11.93% = 27.37% ÷ 2)  
 19 using both the Value Line and S&P derived returns. With the 13.69% forecast market return

---

<sup>1</sup>The estimated median appreciation potential is forecast to be 65% for 3 to 5 years hence. The annual capital gains yield at the midpoint of the forecast period is 13.34% (i.e., 1.65<sup>.25</sup> - 1).

## APPENDIX H TO DIRECT TESTIMONY OF PAUL R. MOUL

1 and the 4.75% risk-free rate of return, a 8.94% (13.69% - 4.75%) market premium would be  
2 indicated using forecast market data.

3 I have also provided market premiums that have been widely circulated among the  
4 investment and academic community, which today is published by Morningstar, Inc. These  
5 data are contained in the 2009 Ibbotson® Stocks, Bonds, Bills and Inflation ("SBBBI") Classic  
6 Yearbook. From the data provided on page 6 of Schedule 13, I calculate a market premium  
7 using the historical common stock arithmetic mean returns of 11.7% less government bond  
8 arithmetic mean returns of 6.1%. For the period 1926-2008, the market premium was 5.6%  
9 (11.7% - 6.1%). I should note that the arithmetic mean must be used in the CAPM because it is  
10 a single period model. It is further confirmed by Ibbotson who has indicated:

### *Arithmetic Versus Geometric Differences*

11 For use as the expected equity risk premium in the CAPM, the  
12 *arithmetic* or *simple difference* of the *arithmetic* means of stock  
13 market returns and riskless rates is the relevant number. This is  
14 because the CAPM is an additive model where the cost of  
15 capital is the sum of its parts. Therefore, the CAPM expected  
16 equity risk premium must be derived by arithmetic, *not*  
17 *geometric*, subtraction.  
18

### *Arithmetic Versus Geometric Means*

19  
20 The expected equity risk premium should always be calculated  
21 using the arithmetic mean. The arithmetic mean is the rate of  
22 return which, when compounded over multiple periods, gives  
23 the mean of the probability distribution of ending wealth  
24 values. This makes the arithmetic mean return appropriate for  
25 computing the cost of capital. The discount rate that equates  
26 expected (mean) future values with the present value of an  
27 investment is that investment's cost of capital. The logic of  
28 using the discount rate as the cost of capital is reinforced by  
29 noting that investors will discount their (mean) ending wealth  
30 values from an investment back to the present using the  
31 arithmetic mean, for the reason given above. They will  
32 therefore require such an expected (mean) return prospectively  
33 (that is, in the present looking toward the future) to commit  
34

**APPENDIX H TO DIRECT TESTIMONY OF PAUL R. MOUL**

1                   their capital to the investment. (Stocks, Bonds, Bills and  
2                   Inflation - 1996 Yearbook, pages 153-154)

3  
4                   Also shown on page 6 of Schedule 13 is the long-horizon expected market premiums of  
5                   6.5% also published in the SBBI Classic Yearbook. An average of the historical and expected  
6                   SBBI market premium is 6.05% ( $5.6\% + 6.5\% = 12.1\% \div 2$ ).

7                   For the CAPM, a market premium of 7.50% ( $6.05\% + 8.94\% = 14.99\% \div 2$ ) would be  
8                   reasonable which is the average of the 6.05% SBBI data and the 8.94% Value Line and S&P  
9                   500 data.

APPENDIX I TO DIRECT TESTIMONY OF PAUL R. MOUL

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**COMPARABLE EARNINGS APPROACH**

Value Line's analysis of the companies that it follows includes a wide range of financial and market variables, including nine items that provide ratings for each company. From these nine items, one category has been removed dealing with industry performance because, under approach employed, the particular business type is not significant. In addition, two categories have been ignored that deal with estimates of current earnings and dividends because they are not useful for comparative purposes. The remaining six categories provide relevant measures to establish comparability. The definitions for each of the six criteria (from the Value Line Investment Survey - Subscriber Guide) follow:

Timeliness Rank

The rank for a stock's probable relative market performance in the year ahead. Stocks ranked 1 (Highest) or 2 (Above Average) are likely to outpace the year-ahead market. Those ranked 4 (Below Average) or 5 (Lowest) are not expected to outperform most stocks over the next 12 months. Stocks ranked 3 (Average) will probably advance or decline with the market in the year ahead. Investors should try to limit purchases to stocks ranked 1 (Highest) or 2 (Above Average) for Timeliness.

Safety Rank

A measure of potential risk associated with individual common stocks rather than large diversified portfolios (for which Beta is good risk measure). Safety is based on the stability of price, which includes sensitivity to the market (see Beta) as well as the stock's inherent volatility, adjusted for trend and other factors including company size, the penetration of its markets, product market volatility, the degree of financial leverage, the earnings quality, and the overall condition of the balance sheet. Safety Ranks range from 1 (Highest) to 5 (Lowest). Conservative investors should try to limit purchases to equities ranked 1 (Highest) or 2 (Above Average) for Safety.

APPENDIX I TO DIRECT TESTIMONY OF PAUL R. MOUL

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Financial Strength

The financial strength of each of the more than 1,600 companies in the VS II data base is rated relative to all the others. The ratings range from A++ to C in nine steps. (For screening purposes, think of an A rating as "greater than" a B). Companies that have the best relative financial strength are given an A++ rating, indicating ability to weather hard times better than the vast majority of other companies. Those who don't quite merit the top rating are given an A+ grade, and so on. A rating as low as C++ is considered satisfactory. A rating of C+ is well below average, and C is reserved for companies with very serious financial problems. The ratings are based upon a computer analysis of a number of key variables that determine (a) financial leverage, (b) business risk, and (c) company size, plus the judgment of Value Line's analysts and senior editors regarding factors that cannot be quantified across-the-board for companies. The primary variables that are indexed and studied include equity coverage of debt, equity coverage of intangibles, "quick ratio", accounting methods, variability of return, fixed charge coverage, stock price stability, and company size.

Price Stability Index

An index based upon a ranking of the weekly percent changes in the price of the stock over the last five years. The lower the standard deviation of the changes, the more stable the stock. Stocks ranking in the top 5% (lowest standard deviations) carry a Price Stability Index of 100; the next 5%, 95; and so on down to 5. One standard deviation is the range around the average weekly percent change in the price that encompasses about two thirds of all the weekly percent change figures over the last five years. When the range is wide, the standard deviation is high and the stock's Price Stability Index is low.

Beta

A measure of the sensitivity of the stock's price to overall fluctuations in the New York Stock Exchange Composite Average. A Beta of 1.50 indicates that a stock tends to rise (or fall) 50% more than the New York Stock Exchange Composite Average. Use Beta to measure the stock market risk inherent in any diversified portfolio of, say, 15 or more companies.

**APPENDIX I TO DIRECT TESTIMONY OF PAUL R. MOUL**

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Otherwise, use the Safety Rank, which measures total risk inherent in an equity, including that portion attributable to market fluctuations. Beta is derived from a least squares regression analysis between weekly percent changes in the price of a stock and weekly percent changes in the NYSE Average over a period of five years. In the case of shorter price histories, a smaller time period is used, but two years is the minimum. The Betas are periodically adjusted for their long-term tendency to regress toward 1.00.

Technical Rank

A prediction of relative price movement, primarily over the next three to six months. It is a function of price action relative to all stocks followed by Value Line. Stocks ranked 1 (Highest) or 2 (Above Average) are likely to outpace the market. Those ranked 4 (Below Average) or 5 (Lowest) are not expected to outperform most stocks over the next six months. Stocks ranked 3 (Average) will probably advance or decline with the market. Investors should use the Technical and Timeliness Ranks as complements to one another.