

BEFORE THE

PENNSYLVANIA PUBLIC UTILITY COMMISSION

DOCKET NO. R-2010-2161694

PPL ELECTRIC UTILITIES CORPORATION

STATEMENT NO. 11

DIRECT TESTIMONY OF PAUL R. MOUL

PPL Electric Utilities Corporation
Direct Testimony of Paul R. Moul
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GLOSSARY OF ACRONYMS AND DEFINED TERMS

ACRONYM	DEFINED TERM
AFUDC	Allowance for Funds Used During Construction
β	Beta
b	Represents the retention rate that consists of the fraction of earnings that are not paid out as dividends
b x r	Represents internal growth
CAPM	Capital Asset Pricing Model
CCR	Corporate Credit Rating
CE	Comparable Earnings
DCF	Discounted Cash Flow
E	Common equity ratio
EPACT	National Energy Policy Act
FOMC	Federal Open Market Committee
g	Growth rate
IGF	Internally Generated Funds
Lev	Leverage modification
LT	Long Term
NUGS	Non-utility generators
OCI	Other Comprehensive Income
P	Preferred and preference stock
PJM	PJM Interconnection, LLC
POLR	Provider of last resort
PPL	PPL Corporation
PPL Electric	PPL Electric Utilities Corporation
PPUC	Pennsylvania Public Utility Commission
PUHCA	Public Utility Holding Company Act
r	represents the expected rate of return on common equity
Rf	Risk-free rate of return
Rm	Return on the market
RP	Risk Premium

GLOSSARY OF ACRONYMS AND DEFINED TERMS

ACRONYM	DEFINED TERM
RTO	Regional Transmission Organizations
s	Represents the new common shares expected to be issued by a firm
s x v	Represents external growth
S&P	Standard & Poor's
v	Represents the value that accrues to existing shareholders from selling stock at a price different from book value
ym	Yield to maturity

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INTRODUCTION AND SUMMARY OF RECOMMENDATION

1 **Q. Please state your name, occupation, and business address.**

2 A. My name is Paul Ronald Moul. My business address is 251 Hopkins Road,
3 Haddonfield, New Jersey 08033-3062. I am Managing Consultant of the firm P.
4 Moul & Associates, an independent financial and regulatory consulting firm. My
5 educational background, business experience, and qualifications are provided in
6 Appendix A, which follows my direct testimony.

7 **Q. What is the purpose of your testimony?**

8 A. My testimony presents evidence, analysis and a recommendation concerning the
9 appropriate rate of return that the Pennsylvania Public Utility Commission
10 (“PPUC” or the “Commission”) should recognize in the determination of the
11 revenues that PPL Electric Utilities Corporation (“PPL Electric” or the “Company”) should realize as a result of this proceeding. My analysis and recommendation are supported by the detailed financial data contained in Exhibit PRM 1, which is a multi-page document divided into fourteen (14) schedules. Additional evidence, in the form of appendices, follows my direct testimony. The items covered in these appendices provide additional detailed information concerning the explanation and application of the various financial models upon which I rely.

18 **Q. Based upon your analysis, what is your conclusion concerning the appropriate cost of common equity and rate of return for the Company?**

20 A. Based upon my independent analysis, my conclusion is that the Company should be afforded an opportunity to earn a rate of return on common equity in the range of
21 11.50% to 11.75%. I reached this determination based upon the range of the results of
22

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1 the models/methods I used to measure the cost of equity. As my testimony will
2 demonstrate, an 11.75% cost of equity is warranted in this case for the Company and
3 provides recognition of the exemplary performance of the Company's management.

4 My overall rate of return of 9.11% is shown on Schedule 1 and is determined
5 by using the weighted average cost of capital approach. This approach provides a
6 means to apportion the return to each class of investor. The calculation of the
7 weighted average cost of capital requires the selection of appropriate capital structure
8 ratios and a determination of the cost rate for each capital component. The resulting
9 overall fair rate of return, when applied to the Company's rate base, will provide a
10 compensatory level of return for the use of capital and provide the Company with the
11 ability to attract capital.

12 **Q. What background information have you considered in reaching a conclusion**
13 **concerning the Company's cost of capital?**

14 A. PPL Electric is a wholly-owned subsidiary of PPL Corporation ("PPL" or the
15 "Parent Company"). The Company provides electric delivery service and provider
16 of last resort ("POLR") service to approximately 1,398,000 customers in twenty-
17 nine central and eastern Pennsylvania counties. Although the Company has
18 traditionally been a winter peaking electric utility, its summer load has closely
19 matched its winter load. In 2009, the Company's delivery of electric energy was
20 comprised of approximately 39% to residential, 38% to commercial, 23% to
21 industrial customers, and less than one percent to street lighting, public authorities,
22 sales for resale, and other sales. The Company has experienced a steady decline in
23 deliveries of electric energy to industrial customers over the past four years.

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1 The Company is presently providing POLR service pursuant to
2 Commission-approved POLR plans. The Company obtains the energy to meet its
3 POLR obligations through a series of competitive procurements plans approved by
4 the Commission for 2010 and for the period January 2011 through May 31, 2013.

5 **Q. How have you determined the cost of common equity in this case?**

6 A. The cost of common equity is established using capital market and financial data
7 relied upon by investors to assess the relative risk, and hence the cost of equity, for
8 an electric utility, such as PPL Electric. In this regard, I relied on four (4) well-
9 recognized measures of the cost of equity: The Discounted Cash Flow (“DCF”)
10 model, the Risk Premium (“RP”) analysis, the Capital Asset Pricing Model
11 (“CAPM”), and the Comparable Earnings (“CE”) approach.

12 **Q. In your opinion, what factors should the Commission consider when**
13 **determining the Company’s cost of capital in this proceeding?**

14 A. The Commission’s rate of return allowance must provide a utility with the
15 opportunity to cover its interest and preferred and preference dividend payments,
16 provide a reasonable level of earnings retention, produce an adequate level of
17 internally generated funds to meet capital requirements, be adequate to attract
18 capital in all market conditions, be commensurate with the risk to which the utility’s
19 capital is exposed, and support reasonable credit quality. I have explained the basis
20 of these ratesetting principles in Appendix B.

21 **Q. What factors have you considered in measuring the cost of equity in this case?**

22 A. The models that I used to measure the cost of common equity for the Company
23 were applied with market and financial data developed from my proxy group of

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1 seven (7) electric companies. The criteria that I used to assemble this proxy group
2 will be described later in my testimony. The companies in the proxy group are
3 identified on page 2 of Schedule 3. I will refer to these companies as the “Electric
4 Group” throughout my testimony.

5 **Q. How have you performed your cost of equity analysis with the market data for**
6 **the Electric Group?**

7 A. I have applied the models/methods for estimating the cost of equity using the
8 average data for the Electric Group. By employing group average data, rather than
9 individual Company’s analysis, I have helped to minimize the effect of extraneous
10 influences on the market data for an individual company.

11 **Q. Please summarize your cost of equity analysis.**

12 A. My cost of equity determination was derived from the results of the
13 methods/models identified above. In general, the use of more than one method
14 provides a superior foundation to arrive at the cost of equity. At any point in time,
15 reliance on a single method can provide an incomplete measure of the cost of
16 equity. The specific application of these methods/models will be described later in
17 my testimony. The following table provides a summary of the indicated costs of
18 equity using each of these approaches.

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	<u>Electric Group</u>
DCF	11.44%
RP	11.50%
CAPM	11.47%
CE	13.25%
Average	11.92%
Median	11.49%
Mid-point	12.35%

1 Based on these results, I recommended that the Commission set the Company's rate of
2 return on common equity at 11.75% in this case. My recommendation provides
3 recognition of the Company's higher risk profile and the exemplary performance of the
4 Company's management, as described in the pre-filed direct testimony of Mr. David
5 G. DeCampli. I also believe that my recommended cost of equity of 11.75% is
6 appropriate in this case because it makes no provision for the prospect that the rate of
7 return may not be achieved due to unforeseen events that could occur during the
8 effective period of the proposed rates.

9 **ELECTRIC UTILITY RISK FACTORS**

10 **Q. Please identify some of the factors that make the electric utility industry**
11 **generally different today than it was in the past.**

12 A. Today, electric utilities generally are faced with meaningful changes in the
13 fundamentals that affect their operations, while cost of service pricing continues to
14 dominate much of their business profile. On the national level, the passage of the
15 National Energy Policy Act ("EPACT") and the issuance of FERC Order Nos. 888

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1 and 889 and Order No. 2000 initiated sweeping changes that fundamentally altered
2 the structure of the electric utility business. EPACT removed certain impediments
3 to the construction of non-utility generators (“NUGs”) by utility affiliates and by
4 independent developers. Order Nos. 888 and 889 have provided these generators,
5 as well as other utilities, with the ability to sell their energy directly to wholesale
6 customers, as well as to end-use customers in states with retail competition. Order
7 No. 2000 encouraged the formation of Regional Transmission Organizations
8 (“RTO”) that offer non-discriminatory transmission service. PPL Electric is part of
9 the PJM Interconnection, LLC. Although generation in some parts of the U.S. has
10 become a non-regulated competitive business, the transmission and distribution of
11 electricity will likely continue under some form of rate regulation. However, the
12 development of distributed generating and local alternative energy has the potential
13 to displace delivery revenue that can impact the incumbent utility’s financial
14 profile.

15 **Q. What changes have occurred in Pennsylvania as a result of a move to more**
16 **competitive markets for electricity?**

17 A. On January 2, 2000, customer choice was fully available in Pennsylvania for
18 electricity. From that point forward, PPL Electric’s responsibility became primarily
19 the provision of delivery service at regulated prices, while it also retained the
20 responsibility for POLR service to customers that do not elect competitive energy
21 suppliers. The restructuring of the electric business in Pennsylvania has been
22 underway for several years. As of January 1, 2011, PPL Electric rates for POLR
23 service are no longer subject to the generation rate cap.

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1 **Q. Have these changes brought about increases in the risks facing electric utilities**
2 **generally?**

3 A. Yes. Aside from its traditional responsibility to maintain reliability and comply
4 with the mandates of PJM, a different set of risks are now evolving in a new era for
5 the electric delivery business in Pennsylvania. The risk of distributed generation
6 will continue to be a concern, and could have an increasing influence on the
7 business of electric delivery utilities. With technological advances in micro-
8 turbines, potential commercialization of fuel cells, development of wind and solar
9 power, and the creation of micro-grids, utilities face the potential for bypass and the
10 resulting declines in transmission and distribution revenues. At the same time, an
11 electric utility retains the obligation to provide reliable delivery service, it must
12 continue to invest in its rate base, and it must comply with mandates to promote
13 conservation, without the recovery of lost margins on reduced consumption, except
14 on a prospective basis in future rate cases.

15 The obligation to serve also represents a key risk factor for the local
16 delivery of electricity. The risks facing the electric utilities are clearly different
17 from those that existed in the past. Investors generally are risk-averse, and with
18 increased uncertainty will require compensation for higher risk.

19 In addition, rising prices for power following the expiration of the
20 generation rate cap and significant efforts to encourage conservation pursuant to
21 requirements of Act 129, create a significant risk that PPL Electric's distribution
22 revenues will decline between base rate cases.

23 **Q. What are the primary risk factors facing the electric utility industry?**

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1 A. In the new environment, competitive issues have or will develop due to the
2 convergence of energy sources and bypass arising from self-generation or
3 distributed-generation. Regulatory risks include the overall framework of
4 ratesetting, cost allocation, and rate design issues, and the level of return that will be
5 allowed.

6 The financial structure of the electric business is uncertain due to the
7 structure and term of relationship with end-users, the adequacy of capital recovery,
8 counter-party risk, potential for financial penalties associated with operational
9 problems, and growth in the utilization of the transmission and distribution network
10 by non-affiliated generators and marketers.

11 **Q. Please discuss further the evolving risks for electric utilities.**

12 A. With increased emphasis on market-determined prices and open access of the
13 transmission network, a new dimension has been opened in the electric utility
14 business. A pricing structure restricted by regulation diminishes management's
15 ability to adjust its business strategy quickly to changing market conditions to
16 respond to broadening competition.

17 **Q. Are there other specific risk issues facing the Company?**

18 A. Yes. Energy deliveries to commercial and industrial customers, which represent
19 61% of the Company's energy deliveries, are usually thought to be of higher risk
20 than to residential customers. Success in this segment of the Company's market is
21 subject to the business cycle and pressures from alternative providers. Moreover,
22 external factors also can influence deliveries to these customers, which face
23 competitive pressure on their own operations from other facilities outside the

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1 utility's service territory.

2 **Q. Please indicate how the Company's risk profile is affected by its construction**
3 **program.**

4 A. The Company is faced with the requirement to undertake investment to maintain
5 and upgrade existing facilities in its service territory and to meet growth. Over the
6 next three years, the Company's total capital expenditures, as shown in the table
7 below, are expected to be over \$1.6 billion:

<u>Years</u>	<u>Construction</u>
2010	\$ 422,941,000
2011	559,273,000
2012	<u>673,338,000</u>
Total	<u>\$ 1,655,552,000</u>

8

9 These expenditures will represent approximately 50% (\$1.656 billion ÷ \$3.309
10 billion) of the net utility plant at December 31, 2009. A reasonable opportunity to
11 experience a fair rate of return represents the key to a financial profile that will
12 provide the Company with the ability to raise capital in all market conditions to
13 meet its needs, and to satisfy investor requirements in an evolving industry.

14 **Q. How should the Commission respond to the evolving business environment**
15 **facing the Company?**

16 A. In the situation where additional capital is required, as shown by the projected
17 construction expenditures indicated above, the regulatory process must establish a
18 return on equity that provides a reasonable opportunity for the Company to actually

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1 achieve its cost of capital. Where ongoing capital investment is required to meet
2 the high quality of service that customers demand, supportive regulation is
3 essential.

FUNDAMENTAL RISK ANALYSIS

4
5 **Q. Is it necessary to conduct a fundamental risk analysis to provide a framework**
6 **for a determination of a utility’s cost of equity?**

7 A. Yes. It is necessary to establish a company’s relative risk position within its
8 industry through a fundamental analysis of various quantitative and qualitative
9 factors that bear upon investors’ assessment of overall risk. The qualitative factors
10 that bear upon the Company’s risk already have been discussed. The quantitative
11 risk analysis follows. The items that influence investors’ evaluation of risk and
12 their required returns are described in Appendix C. For this purpose, I compared
13 PPL Electric to the S&P Public Utilities, an industry-wide proxy consisting of
14 various regulated businesses, and to the Electric Group.

15 **Q. What are the components of the S&P Public Utilities?**

16 A. The S&P Public Utilities is a widely recognized index that is comprised of electric
17 power and natural gas companies. These companies are identified on page 3 of
18 Schedule 4.

19 **Q. What criteria did you employ to assemble the Electric Group?**

20 A. The Electric Group companies have the following common characteristics: (i) their
21 stock is traded on the New York Stock Exchange, (ii) they are listed in the “Electric
22 Utility (East)” section of The Value Line Investment Survey, (iii) they operate in
23 the Northeast region of the U.S., (iv) they are not currently the target of a publicly-

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1 announced merger or acquisition, and (v) they do not have a significant amount of
2 electric generation. The companies that comprise the Electric Group are listed on
3 page 2 of Schedule 3.

4 **Q. Is knowledge of a utility's bond rating an important factor in assessing its risk
5 and cost of capital?**

6 A. Yes. Knowledge of a company's credit quality rating is important because the cost
7 of each type of capital is directly related to the associated risk of the firm. So while
8 a company's credit quality risk is shown directly by the rating and yield on its
9 bonds, these relative risk assessments also bear upon the cost of equity. This is
10 because a firm's cost of equity is represented by its borrowing cost plus
11 compensation to recognize the higher risk of an equity investment compared to
12 debt.

13 **Q. How do the bond ratings compare for PPL Electric, the Electric Group, and
14 the S&P Public Utilities?**

15 A. Presently, the corporate credit rating ("CCR") for PPL Electric is A- from Standard
16 & Poor's Corporation ("S&P") and long-term ("LT") issuer rating is Baa1 from
17 Moody's Investor Service ("Moody's"). The CCR designation by S&P and the LT
18 issuer rating by Moody's focus upon the credit quality of the issuer of the debt,
19 rather than upon the debt obligation itself. The outlook for the Company's rating
20 from both S&P and Moody's is negative. Weaker financial measures in 2010 are a
21 concern of the rating agencies. The Electric Group's average credit quality rating is
22 BBB+ from S&P and Baa1 from Moody's. For the S&P Public Utilities, the
23 average composite rating is BBB+ by S&P and Baa1 by Moody's. The Company's

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1 credit quality rating by S&P is one notch stronger as compared to the Electric
2 Group and the S&P Public Utilities, while the Moody's credit quality rating is
3 equivalent for PPL Electric and these groups. The stronger credit quality rating by
4 S&P is attributable, in part, to the "ring fencing" undertaken by the Company in
5 2001. Many of the financial indicators that I will subsequently discuss are
6 considered during the rating process.

7 **Q. How do the financial data compare for PPL Electric, the Electric Group, and**
8 **the S&P Public Utilities?**

9 A. The broad categories of financial data that I will discuss are shown on Schedules 2,
10 3, and 4. The data cover the five-year period 2004-2008. The important categories
11 of relative risk may be summarized as follows:

12 Size. In terms of capitalization, PPL Electric is smaller than the average
13 size of the Electric Group. The average size of the S&P Public Utilities is larger
14 than the Electric Group and PPL Electric. All other things being equal, a smaller
15 company is riskier than a larger company because a given change in revenue and
16 expense has a proportionately greater impact on a small firm. As I will demonstrate
17 later, the size of a firm can impact its cost of equity.

18 Market Ratios. Market-based financial ratios provide a partial indication
19 of the investor-required cost of equity. If all other factors are equal, investors will
20 require a higher rate of return on equity for companies that exhibit greater risk, in
21 order to compensate for that risk. That is to say, a firm that investors perceive to
22 have higher risks will experience a lower price per share in relation to expected

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1 earnings.¹

2 There are no market ratios available for PPL Electric because its stock is
3 not traded. The five-year average price-earnings multiple for the Electric Group
4 was similar to that of the S&P Public Utilities. The five-year average dividend
5 yield was somewhat higher for the Electric Group, as compared to the S&P Public
6 Utilities. The average market-to-book ratio was somewhat higher for the S&P
7 Public Utilities than the Electric Group.

8 Common Equity Ratio. The level of financial risk is measured by the
9 proportion of long-term debt and other senior capital that is contained in a
10 company's capitalization. Financial risk is also analyzed by comparing common
11 equity ratios (the complement of the ratio of debt and other senior capital). That is
12 to say, a firm with a high common equity ratio has lower financial risk, while a firm
13 with a low common equity ratio has higher financial risk. The five-year average
14 common equity ratios, based on permanent capital, were 43.7% for PPL Electric,
15 47.1% for the Electric Group, and 45.0% for the S&P Public Utilities. The
16 financial risk of PPL Electric was somewhat above that of the Electric Group.

17 Return on Book Equity. Greater variability (i.e., uncertainty) of a firm's
18 earned returns signifies relatively greater levels of risk, as shown by the coefficient
19 of variation (standard deviation ÷ mean) of the rate of return on book common
20 equity. The higher the coefficients of variation, the greater degree of variability.
21 For the five-year period, the coefficients of variation were 0.275 (3.0% ÷ 10.9%)

¹ For example, two otherwise similarly situated firms each reporting \$1.00 in earnings per share would have different market prices at varying levels of risk (i.e., the firm with a higher level of risk will have a lower share value, while the firm with a lower risk profile will have a higher share value).

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1 for PPL Electric, 0.193 (1.6% ÷ 8.3%) for the Electric Group, and 0.068 (0.8% ÷
2 11.8%) for the S&P Public Utilities. The historical earnings variability for PPL
3 Electric was higher than that of the Electric Group and the S&P Public Utilities,
4 thus indicating greater risk for PPL Electric.

5 Operating Ratios. I have also compared operating ratios (the percentage
6 of revenues consumed by operating expense, depreciation, and taxes other than
7 income taxes).² The complement of the operating ratio is the operating margin
8 which provides a measure of profitability. The higher the operating ratio, the lower
9 the operating margin. The five-year average operating ratios were 88.9% for PPL
10 Electric, 90.6% for the Electric Group, and 84.3% for the S&P Public Utilities. The
11 operating risk for PPL Electric is fairly similar to the Electric Group, and somewhat
12 above that of the S&P Public Utilities.

13 Coverage. The level of fixed charge coverage (i.e., the multiple by which
14 available earnings cover fixed charges, such as interest expense) provides an
15 indication of the earnings protection for creditors. Higher levels of coverage, and
16 hence earnings protection for fixed charges, are usually associated with superior
17 grades of creditworthiness. The five-year average interest coverage (excluding
18 Allowance for Funds Used During Construction (“AFUDC”)) was 2.51 times for
19 PPL Electric, 2.97 times for the Electric Group, and 3.34 times for the S&P Public
20 Utilities. Coverage for PPL Electric was weaker than that of the Electric Group and
21 the S&P Public Utilities.

² The complement of the operating ratio is the operating margin which provides a measure of profitability. The higher the operating ratio, the lower the operating margin.

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1 Quality of Earnings. Measures of earnings quality usually are revealed by
2 the percentage of AFUDC related to income available for common equity, the
3 effective income tax rate, and other cost deferrals. These measures of earnings
4 quality usually influence a firm's internally generated funds because poor quality of
5 earnings would not generate high levels of cash flow. Quality of earnings has not
6 been a significant concern for PPL Electric, the Electric Group, and the S&P Public
7 Utilities.

8 Internally Generated Funds. Internally generated funds ("IGF") provide
9 an important source of new investment capital for a utility and represent a key
10 measure of credit strength. Historically, the five-year average percentage of IGF to
11 capital expenditures was 101.2% for PPL Electric, 85.4% for the Electric Group,
12 and 95.0% for the S&P Public Utilities. The cash flow for PPL Electric was
13 stronger than that of the Electric Group and the S&P Public Utilities.

14 Betas. The financial data that I have been discussing relate primarily to
15 company-specific risks. Market risk for firms with publicly-traded stock is
16 measured by beta coefficients. Beta coefficients attempt to identify systematic risk,
17 i.e., the risk associated with changes in the overall market for common equities.³
18 Value Line publishes such a statistical measure of a stock's relative historical
19 volatility to the rest of the market. A comparison of market risk is shown by the
20 Value Line beta of .70 as the average for the Electric Group (see page 2 of Schedule

³ The procedure used to calculate the beta coefficient published by Value Line is described in Appendix H. A common stock that has a beta less than 1.0 is considered to have less systematic risk than the market as a whole and would be expected to rise and fall more slowly than the rest of the market. A stock with a beta above 1.0 would have more systematic risk.

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1 3), and .77 as the average for the S&P Public Utilities (see page 3 of Schedule 4).

2 **Q. Based on your risk analysis, does the Electric Group provide a reasonable**
3 **basis to measure the Company's cost of equity in this case?**

4 A. Yes. The risk of PPL Electric exceeds that of the Electric Group in certain respects.
5 The size of the Company is smaller than the average size of the Electric Group,
6 although PPL Electric cannot be considered to be a small company. Other factors
7 that distinguish PPL Electric relate to its greater earnings variability and its weaker
8 interest coverage. On balance, the Company's profile indicates that it has
9 somewhat higher risk than the Electric Group. As such, the Electric Group provides
10 a conservative basis for measuring the rate of return on common equity for PPL
11 Electric.

CAPITAL STRUCTURE RATIOS

13 **Q. Please explain the selection of capital structure ratios for PPL Electric in this**
14 **case.**

15 A. In the situation where the operating public utility raises its own long-term debt and
16 preferred and preference stock directly in the capital markets, as is the case for PPL
17 Electric, it is proper to employ the capital structure ratios and senior capital cost
18 rates of the regulated public utility for rate of return purposes. Furthermore,
19 consistency requires that the embedded cost rate of the Company's senior securities
20 also be employed. This procedure is consistent with the ratesetting procedures used
21 by the Commission in numerous prior rate cases for PPL Electric.

22 **Q. Does Schedule 5 provide the capitalization and capital structure ratios you**
23 **have considered?**

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1 A. Yes. Schedule 5 presents PPL Electric's capitalization and related capital structure
2 at December 31, 2009, the end of the historic test year. Also shown on Schedule 5
3 is the PPL Electric's capital structure estimated at December 31, 2010, the end of
4 the future test year. During the future test year, the Company will call five series of
5 its preferred stock using \$53.519 million of capital contributions that it will receive
6 from its parent company. On Schedule 5, I have adjusted the Company's capital
7 structure to recognize the treatment of the call premiums on the early redemption of
8 high cost long-term debt, which has been redeemed. I have also removed a minor
9 amount of the accumulated other comprehensive income ("OCI"). OCI arises from
10 a variety of sources, including: minimum pension liability, foreign currency hedges,
11 unrealized gains and losses on securities available for sale, interest rate swaps, and
12 other cash flow hedges. The majority of the accumulated OCI for the Company
13 consists of unrealized gains and losses on Available-for-Sale Securities and other
14 adjustments. These accounting entries to accumulated OCI are unrelated to the
15 Company's rate base determination and must be excluded from the common equity.

16 **Q. Please describe the adjustment for the early redemption of long-term debt.**

17 A. I have adjusted the principal amounts of long-term debt to exclude the amounts
18 used to finance premiums on the early redemption of long-term debt. To do
19 otherwise would deny PPL Electric the full return on the premiums paid to redeem
20 this high cost capital since additional amounts of capital were issued to pay the call
21 premiums. The amounts issued to finance the call premiums do not increase the
22 Company's rate base. That is to say, no additional rate base was created through
23 additional debt necessary to finance this transaction, and therefore an adjustment is

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1 required to provide the return necessary to service this additional capital. Hence,
2 PPL Electric's long-term debt amounts must be adjusted for this disparity in order
3 that the return necessary to service the capitalization is produced from rate base
4 investment times the overall rate of return.

5 This adjustment is equitable because customers receive the cost savings
6 resulting from these refinancings in the form of a lower overall rate of return, and
7 PPL Electric recovers all costs incurred in providing these benefits to the customers.
8 To accomplish these savings, the Company paid the debt holders a premium for
9 surrendering their securities prior to maturity. These premiums represented an
10 investment made by PPL Electric to reduce its overall cost of capital. Because the
11 reduced interest costs are reflected in the lower cost of capital to ratepayers, it is
12 appropriate that the Company recover the costs incurred to produce these savings.
13 This includes both a return of and return on the unamortized premiums. Adjusting
14 the principal amounts in the capital structure provides a return on the premium as a
15 part of the embedded cost rates of capital.

16 **Q. What capital structure ratios do you recommend be adopted for rate of return**
17 **purposes in this proceeding?**

18 A. Because ratesetting is prospective, the rate of return should reflect known changes
19 that will occur during the course of the future test year, at a minimum, and should
20 consider conditions that will exist during the period of time that the proposed rates
21 will be effective. As a result, I will adopt the Company's future test year-end capital
22 structure ratios of 44.02% long-term debt, 7.61% preference stock, and 48.37%
23 common equity. These capital structure ratios are the best approximation of the

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1 mix of capital the Company will employ to finance its rate base during the period
2 that new rates are in effect.

COST OF SENIOR CAPITAL

4 **Q. What cost rate have you assigned to the debt portion of PPL Electric's capital
5 structure?**

6 A. The determination of the long-term debt cost rate is essentially an arithmetic
7 exercise. This is due to the fact that the Company has contracted for the use of this
8 capital for a specific period of time at a specified cost rate. As shown on page 1 of
9 Schedule 6, I have computed the actual embedded cost rate of long-term debt at
10 December 31, 2009. On page 2 of Schedule 6, I have shown the estimated
11 embedded cost rate of long-term debt at December 31, 2010. The development of
12 the individual effective cost rates for each series of long-term debt, using the cost
13 rate to maturity technique, is shown on page 3 of Schedule 6. The cost rate, or yield
14 to maturity ("ytm"), is the rate of discount that equates the present value of all
15 future interest and principal payments with the net proceeds of the bond.

16 I will adopt the 6.67% embedded cost of long-term debt at December 31,
17 2010, as shown on page 2 of Schedule 6. This rate is related to the amount of long-
18 term debt shown on Schedule 5 which provides the basis for the 44.05% long-term
19 debt ratio. In my calculation of the embedded cost of long-term debt, I have
20 recognized the costs associated with the Company's early redemption of high cost
21 debt. As previously explained, it is necessary to compensate PPL Electric for the
22 costs incurred to lower the embedded debt cost rate, which reduces the cost of
23 capital charged to ratepayers.

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1 **Q. What preference stock cost rate have you calculated for the Company?**

2 A. For the future test year, I have calculated a 6.39% embedded cost of preference
3 stock as shown on page 2 of Schedule 7. I will adopt the 6.39% embedded cost of
4 preference stock, which is related to the 7.61% preference stock ratio shown on
5 Schedule 5. The details regarding the individual cost rates for each series of
6 preference stock are provided on page 3 of Schedule 7.

COST OF EQUITY – GENERAL APPROACH

7
8 **Q. Please describe the process you employed to determine the cost of equity for**
9 **PPL Electric.**

10 A. Although my fundamental financial analysis provides the required framework to
11 establish the risk relationships among PPL Electric, the Electric Group, and the
12 S&P Public Utilities, the cost of equity must be measured by standard financial
13 models that I describe in Appendix D. Differences in risk traits, such as size,
14 business diversification, geographical diversity, regulatory policy, financial
15 leverage, and bond ratings must be considered when analyzing the cost of equity
16 indicated by the models.

17 It also is important to reiterate that no one method or model of the cost of
18 equity can be applied in an isolated manner. Rather, informed judgment must be
19 used to take into consideration the relative risk traits of the firm. It is for this reason
20 that I have used more than one method to measure the Company's cost of equity.
21 As noted in Appendix D, and elsewhere in my direct testimony, each of the
22 methods used to measure the cost of equity contains certain incomplete and/or
23 overly restrictive assumptions and constraints that are not optimal. Therefore, I

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1 favor considering the results from a variety of methods. In this regard, I applied
2 each of the methods with data taken from the Electric Group and determined that
3 the cost of equity is 11.75%, which provides recognition of the exemplary
4 performance by the Company's management.

DISCOUNTED CASH FLOW ANALYSIS

5
6 **Q. Please describe your use of the Discounted Cash Flow approach to determine**
7 **the cost of equity.**

8 A. The details of my use of the DCF approach and the calculations and evidence in
9 support of my conclusions are set forth in Appendix E. I will summarize them here.
10 The DCF model seeks to explain the value of an asset as the present value of future
11 expected cash flows discounted at the appropriate risk-adjusted rate of return. In its
12 simplest form, the DCF return on common stock consists of a current cash
13 (dividend) yield and future price appreciation (growth) of the investment.

14 Among other limitations of the model, there is a certain element of
15 circularity in the DCF method when applied in rate cases. This is because
16 investors' expectations for the future depend upon regulatory decisions. In turn,
17 when regulators depend upon the DCF model to set the cost of equity, they rely
18 upon investor expectations that include an assessment of how regulators will decide
19 rate cases. Due to this circularity, the DCF model may not fully reflect the true risk
20 of a utility.

21 As I describe in Appendix E, the DCF approach has other limitations that
22 diminish its usefulness in the ratesetting process where, as in this case, the firm's
23 market capitalization diverges significantly from the book value capitalization.

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1 When this situation exists, the DCF method will lead to a misspecified cost of
2 equity when it is applied to a book value capital structure.

3 **Q. Please explain the dividend yield component of a DCF analysis.**

4 A. The DCF methodology requires the use of an expected dividend yield to establish
5 the investor-required cost of equity. For the twelve months ended February 2010,
6 the monthly dividend yields of the Electric Group are shown graphically on
7 Schedule 8. The monthly dividend yields shown on Schedule 8 reflect an
8 adjustment to the month-end prices to reflect the buildup of the dividend in the
9 price that has occurred since the last ex-dividend date (i.e., the date by which a
10 shareholder must own the shares to be entitled to the dividend payment – usually
11 about two to three weeks prior to the actual payment). An explanation of this
12 adjustment is provided in Appendix E.

13 For the twelve months ending February 2010, the average dividend yield
14 was 5.62% for the Electric Group based upon a calculation using annualized
15 dividend payments and adjusted month-end stock prices. The dividend yields for
16 the more recent six- and three- month periods were 5.35% and 5.25%, respectively.
17 I have used, for the purpose of my direct testimony, a dividend yield of 5.35% for
18 the Electric Group, which represents the six-month average yield. The use of this
19 dividend yield will reflect current capital costs, while avoiding spot yields.

20 For the purpose of a DCF calculation, the average dividend yield must be
21 adjusted to reflect the prospective nature of the dividend payments i.e., the higher
22 expected dividends for the future. Recall that the DCF is an expectational model
23 that must reflect investor anticipated cash flows for the Electric Group. I have

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1 adjusted the six-month average dividend yield in three different, but generally
2 accepted manners, and used the average of the three adjusted values as calculated in
3 Appendix E. That adjusted dividend yield is 5.52% for the Electric Group.

4 **Q. Please explain the underlying factors that influence investor's growth**
5 **expectations.**

6 A. As noted previously, investors are interested principally in the future growth of their
7 investment (i.e., the price per share of the stock). As I explain in Appendix E,
8 future earnings per share growth represent the DCF model's primary focus because
9 under the constant price-earnings multiple assumption of the model, the price per
10 share of stock will grow at the same rate as earnings per share. In conducting a
11 growth rate analysis, a wide variety of variables can be considered when reaching a
12 consensus of prospective growth, including: earnings, dividends, book value, and
13 cash flow stated on a per share basis. Historical values for these variables can be
14 considered, as well as analysts' forecasts that are widely available to investors. A
15 fundamental growth rate analysis also can be formulated, which consists of internal
16 growth ("b x r"), where "r" represents the expected rate of return on common equity
17 and "b" is the retention rate that consists of the fraction of earnings that are not paid
18 out as dividends. The internal growth rate can be modified to account for sales of
19 new common stock -- this is called external growth ("s x v"), where "s" represents
20 the new common shares expected to be issued by a firm and "v" represents the
21 value that accrues to existing shareholders from selling stock at a price different
22 from book value. Fundamental growth, which combines internal and external
23 growth, provides an explanation of the factors that cause book value per share to

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1 grow over time.

2 Growth also can be expressed in multiple stages. This expression of
3 growth consists of an initial “growth” stage where a firm enjoys rapidly expanding
4 markets, high profit margins, and abnormally high growth in earnings per share.
5 Thereafter, a firm enters a “transition” stage where fewer technological advances
6 and increased product saturation begin to reduce the growth rate and profit margins
7 come under pressure. During the “transition” phase, investment opportunities begin
8 to mature, capital requirements decline, and a firm begins to pay out a larger
9 percentage of earnings to shareholders. Finally, the mature or “steady-state” stage
10 is reached when a firm’s earnings growth, payout ratio, and return on equity
11 stabilizes at levels where they remain for the life of a firm. The three stages of
12 growth assume a step-down of high initial growth to lower sustainable growth.
13 Even if these three stages of growth can be envisioned for a firm, the third “steady-
14 state” growth stage, which is assumed to remain fixed in perpetuity, represents an
15 unrealistic expectation because the three stages of growth can be repeated. That is
16 to say, the stages can be repeated where growth for a firm ramps-up and ramps-
17 down in cycles over time.

18 **Q. What investor-expected growth rate is appropriate in a DCF calculation?**

19 A. Investors consider both company-specific variables and overall market sentiment
20 (i.e., level of inflation rates, interest rates, economic conditions, etc.) when
21 balancing their capital gains expectations with their dividend yield requirements. I
22 follow an approach that is not rigidly formatted because investors are not influenced
23 by a single set of company-specific variables weighted in a formulaic manner.

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1 Therefore, in my opinion, all relevant growth rate indicators using a variety of
2 techniques must be evaluated when formulating a judgment of investor expected
3 growth.

4 **Q. What data for the proxy group have you considered in your growth rate
5 analysis?**

6 A. I have considered the growth in the financial variables shown on Schedules 9 and
7 10. The bar graph provided on Schedule 9 shows the historical growth rates in
8 earnings per share, dividends per share, book value per share, and cash flow per
9 share for the Electric Group. The historical growth rates were taken from the Value
10 Line publication that provides these data. In the situation where no values are
11 shown on Schedule 9, the group averages had negative growth rates. Negative
12 growth rates, which significantly influence the historical data, provide no reliable
13 guide to gauge investor expected growth for the future. Investor expectations
14 encompass long-term positive growth rates and, as such, could not be represented
15 by sustainable negative rates of change. Therefore, statistics that include negative
16 growth rates should not be given any weight when formulating a composite growth
17 rate expectation. The prospect of rate increases granted by regulators, the
18 continuing obligation to provide safe, adequate and proper service to customers, and
19 the ongoing growth of customers mandate investor expectations of positive future
20 growth rates. Stated simply, there is no reason for investors to expect that a utility
21 will wind up its business and distribute net assets to shareholders, which would be
22 symptomatic of a long-term permanent earnings decline. Although investors have
23 knowledge that negative growth and losses can occur, their expectations include

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1 positive growth. Indeed, rational investors expect positive returns; otherwise they
2 would hold cash rather than invest with the expectation of a loss. Hence, negative
3 historic values will not provide a reasonable representation of future growth
4 expectations because, in the long run, investors will always expect positive growth.
5 As shown on Schedule 9, the historical growth of earnings per share was in the
6 range of 2.20% to 2.38% for the Electric Group.

7 Schedule 10 provides projected earnings per share growth rates taken from
8 analysts' forecasts compiled by IBES/First Call and Zacks and from the Value Line
9 publication. IBES/First Call and Zacks represent reliable authorities of projected
10 growth upon which investors rely. The IBES/First Call and Zacks forecasts are
11 limited to earnings per share growth, while Value Line makes projections of other
12 financial variables. The Value Line forecasts of dividends per share, book value per
13 share, and cash flow per share have also been included on Schedule 10 for the
14 Electric Group.

15 **Q. Is a five-year investment horizon associated with the analysts' forecasts**
16 **consistent with the DCF model?**

17 A. Yes. Rather than viewing the DCF in the context of an endless stream of growing
18 dividends (e.g., a century of cash flows), the growth in the share value (i.e., capital
19 appreciation, or capital gains yield) is most relevant to investors' total return
20 expectations. Hence, the sale price of a stock can be viewed as a liquidating
21 dividend that can be discounted along with the annual dividend receipts during the
22 investment-holding period to arrive at the investor expected return. The growth in
23 the price per share will equal the growth in earnings per share absent any change in

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1 price-earnings (“P-E”) multiple -- a necessary assumption of the DCF. As such, my
2 company-specific growth analysis, which focuses principally upon five-year
3 forecasts of earnings per share growth, is consistent with the type of analysis that
4 influences the total return expectation of investors. Moreover, academic research
5 focuses on five-year growth rates as they influence stock prices. Indeed, if
6 investors really required forecasts which extended beyond five years in order to
7 properly value common stocks, then I am sure that some investment advisory
8 service would begin publishing that information for individual stocks in order to
9 meet the demands of investors. The absence of such a publication signals that
10 investors do not require infinite forecasts in order to purchase and sell stocks in the
11 marketplace.

12 **Q. What specific evidence have you considered in the DCF growth analysis?**

13 A. As to the five-year forecast growth rates, Schedule 10 indicates that the projected
14 earnings per share growth rates for the Electric Group are 5.98% by IBES/First
15 Call, 5.30% by Zacks, and 3.57% by Value Line. The Value Line projections
16 indicate that earnings per share for the Electric Group will grow prospectively at a
17 more rapid rate (i.e., 3.57%) than the dividends per share (i.e., 3.20%), which
18 translates into a declining dividend payout ratio for the future. As noted earlier, and
19 in Appendix E, with the constant price-earnings multiple assumption of the DCF
20 model, growth for these companies will occur at the higher earnings per share
21 growth rate, thus producing the capital gains yield expected by investors.

22 **Q. What conclusion have you drawn from these data regarding the applicable**
23 **growth rate to be used in the DCF model?**

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1 A. A variety of factors should be examined to reach a conclusion on the DCF growth
2 rate. However, certain growth rate variables should be emphasized when reaching a
3 conclusion on an appropriate growth rate. First, historical and projected earnings
4 per share, dividends per share, book value per share, cash flow per share, and
5 retention growth represent indicators that could be used to provide an assessment of
6 investor growth expectations for a firm. However, while history cannot be ignored,
7 it cannot receive primary emphasis. This is because an analyst, when developing a
8 forecast of future earnings growth, would first apprise himself/herself of the
9 historical performance of a company. Hence, there is no need to count historical
10 growth rates separately, because historical performance is already reflected in
11 analysts' forecasts. Second, from the various alternative measures of growth
12 identified above, earnings per share should receive greatest emphasis. Earnings per
13 share growth are the primary determinant of investor expectations concerning their
14 total returns in the stock market. This is because the capital gains yield (i.e., price
15 appreciation) will track earnings growth with a constant price earnings multiple (a
16 key assumption of the DCF model). Moreover, earnings per share (derived from
17 net income) are the source of dividend payments, and are the primary driver of
18 retention growth and its surrogate, i.e. book value per share growth. As such, under
19 these circumstances, greater emphasis must be placed upon projected earnings per
20 share growth. In this regard, it is worthwhile to note that Professor Myron Gordon,
21 the foremost proponent of the DCF model in rate cases, concluded that the best
22 measure of growth in the DCF model is a forecast of earnings per share growth.⁴

⁴“Choice Among Methods of Estimating Share Yield,” The Journal of Portfolio Management,

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1 Hence, to follow Professor Gordon's findings, projections of earnings per share
2 growth, such as those published by IBES/First Call, Zacks, and Value Line,
3 represent a reasonable assessment of investor expectations.

4 It is appropriate to consider all forecasts of earnings growth rates that are
5 available to investors. In this regard, I have considered the forecasts from
6 IBES/First Call, Zacks, and Value Line. The IBES/First Call and Zacks growth
7 rates are consensus forecasts taken from a survey of analysts that make projections
8 of growth for these companies. The IBES/First Call and Zacks estimates are
9 obtained from the Internet and are widely available to investors free-of-charge.
10 First Call is probably quoted most frequently in the financial press when reporting
11 on earnings forecasts. The Value Line forecasts are also widely available to
12 investors and can be obtained by subscription or free-of-charge at most public and
13 collegiate libraries.

14 The forecasts of earnings per share growth, as shown on Schedule 10
15 provide a range of growth rates of 3.57% to 5.98%. Although the DCF growth rates
16 cannot be established solely with a mathematical formulation, it is my opinion that
17 an investor-expected growth rate of 5.50% is within the array of earnings per share
18 growth rates shown by the analysts' forecasts. The Value Line forecast of dividend
19 per share growth is inadequate in this regard due to the forecast decline in the
20 dividend payout. Moreover, the restructuring and consolidation now taking place in
21 the utility industry will provide additional risks and opportunities as the utility
22 industry successfully adapts to the new business environment. These changes in

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1 growth fundamentals will undoubtedly develop beyond the next five years typically
2 considered in the analysts' forecasts and will enhance the growth prospects for the
3 future. In my opinion, a 5.50% growth rate will accommodate all these factors.

4 **Q. Are the dividend yield and growth components of the DCF adequate to explain**
5 **the rate of return on common equity when it is used in the calculation of the**
6 **weighted average cost of capital?**

7 A. Only if the capital structure ratios are measured with the market value of debt and
8 equity. If book values are used to compute the capital structure ratios, then an
9 adjustment is required.

10 **Q. Please explain why.**

11 A. If regulators use the results of the DCF (which are based on the market price of the
12 stock of the companies analyzed) to compute the weighted average cost of capital
13 with a book value capital structure used for ratesetting purposes, those results will
14 not reflect the higher level of financial risk associated with the book value capital
15 structure. Where, as here, a stock's market price diverges from a utility's book
16 value, the potential exists for a financial risk difference, because the capitalization
17 of a utility measured at its market value contains more equity, less debt and
18 therefore less risk than the capitalization measured at its book value.

19 It must be recognized that in order to make the DCF results relevant to the
20 capitalization measured at book value (as is done for rate setting purposes) the
21 market-derived cost rate cannot be used without modification. As I will explain
22 later in my testimony, the results of the DCF model can be adjusted to account for
23 differences in risk when the book value capital structure contains more financial

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1 leverage than the market value capital structure.

2 **Q. Is your leverage adjustment dependent upon the market valuation or book**
3 **valuation from an investor's perspective?**

4 A. The only perspective that is important to investors is the return that they can realize
5 on the market value of their investment. As I have measured the DCF, the simple
6 yield (D/P) plus growth (g) provides a return applicable strictly to the price (P) that
7 an investor is willing to pay for a share of stock. The DCF formula is derived from
8 the standard valuation model: $P = D/(k-g)$, where P = price, D = dividend, k = the
9 cost of equity, and g = growth in cash flows. By rearranging the terms, we obtain
10 the familiar DCF equation: $k = D/P + g$. All of the terms in the DCF equation
11 represent investors' assessment of expected future cash flows that they will receive
12 in relation to the value that they set for a share of stock (P). The need for the
13 leverage adjustment arises when the results of the DCF model (k) are to be applied
14 to a capital structure that is different than indicated by the market price (P). From
15 the market perspective, the financial risk of the Electric Group is accurately
16 measured by the capital structure ratios calculated from the market capitalization of
17 a firm. If the ratesetting process utilized the market capitalization ratios, then no
18 additional analysis or adjustment would be required, and the simple yield (D/P) plus
19 growth (g) components of the DCF would satisfy the financial risk associated with
20 the market value of the equity capitalization. Since the ratesetting process uses a
21 different set of ratios calculated from the book value capitalization, then further
22 analysis is required to synchronize the financial risk of the book capitalization with
23 the required return on the book value of the equity. This adjustment is developed

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1 through precise mathematical calculations, using well recognized analytical
2 procedures that are widely accepted in the financial literature. To arrive at that
3 return, the rate of return on common equity is the unleveraged cost of capital (or
4 equity return at 100% equity) plus one or more terms reflecting the increase in
5 financial risk resulting from the use of leverage in the capital structure. Multiple
6 terms are used in the case of debt and preferred stock.

7 **Q. Is your leverage adjustment based on a factor designed to transform the return**
8 **into one that is designed to produce a particular market-to-book ratio?**

9 A. No. The adjustment that I label as a “leverage adjustment” is merely a convenient
10 way to incorporate into the result of the simple DCF model (i.e., $D/P + g$), when
11 applied to the capital structure used in ratemaking, which is computed with book
12 value weights rather than market value weights. I specify a separate factor, which I
13 call the leverage adjustment, but there is no need to do so other than providing
14 identification for this factor. If I expressed my return solely in the context of the
15 book value weights that we use to calculate the weighted average cost of capital,
16 and ignore the familiar $D/P + g$ expression entirely, then there would be no separate
17 element to reflect the financial leverage change from market value to book value
18 capitalization. This is because the equity return applicable to the book value
19 common equity ratio is equal to 9.00%, which is the return for the Electric Group
20 applicable to its equity with no debt in its capital structure (i.e., the cost of capital is
21 equal to the cost of equity with a 100% equity ratio) plus 2.37% compensation for
22 having a 51.89% debt ratio, plus 0.07% for having a 1.08% preferred stock ratio
23 (see pages E-12 and E-13 of Appendix E). The sum of the parts is 11.44% (9.00%

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1 + 2.37% + 0.07%) and there is no need to even address the cost of equity in terms
2 of D/P + g. To express this same return in the context of the familiar DCF model, I
3 summed the 5.52% dividend yield, the 5.50% growth rate, and the 0.42% for the
4 leverage adjustment in order to arrive at the same 11.44% (5.52% + 5.50% +
5 0.42%) return. I know of no means to mathematically solve for the 0.42% leverage
6 adjustment by expressing it in the terms of any particular relationship of market
7 price to book value. The 0.42% adjustment is merely a convenient way to compare
8 the 11.44% return computed directly with the Modigliani & Miller formulas to the
9 11.02% return generated by the DCF model based on a market value capital
10 structure. My point is that when we use a market-determined cost of equity
11 developed from the DCF model, it reflects a level of financial risk that is different
12 (in this case, lower) from the capital structure stated at book value. This process
13 has nothing to do with targeting any particular market-to-book ratio.

14 **Q. Are there specific factors that influence market-to-book ratios that determine**
15 **whether the leverage adjustment should be made?**

16 A. No. The leverage adjustment is not intended, nor was it designed, to address the
17 reasons that stock prices vary from book value. Hence, any observations
18 concerning market prices relative to book are not on point. The leverage
19 adjustment deals with the issue of financial risk and is not intended to transform the
20 DCF result to a book value return through a market-to-book adjustment. Again, the
21 leverage adjustment that I propose is based on the fundamental financial precept
22 that the cost of equity is equal to the rate of return for an unleveraged firm (i.e.,
23 where the overall rate of return equates to the cost of equity with a capital structure

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1 that contains 100% equity) plus the additional return required for introducing debt
2 and/or preferred stock leverage into the capital structure.

3 Further, as noted previously, the high market prices of utility stocks
4 cannot be attributed solely to the notion that these companies are expected to earn a
5 return on equity that differs from its cost of equity. Stock prices above book value
6 are common for utility stocks, and indeed the stock prices of non-regulated
7 companies exceed book values by even greater margins. In this regard, according
8 to the Barron's issue of March 1, 2010, the major market indices' market-to-book
9 ratios are well above unity. The Dow Jones Utility index traded at a multiple of
10 1.53 times book value, which is below the market multiple of other indices. For
11 example, the S&P Industrial index was at 3.06 times book value, and the Dow Jones
12 Industrial index was at 4.58 times book value. It is difficult to accept that the vast
13 majority of all firms operating in our economy are generating returns far in excess
14 of its cost of capital. Certainly, in our free-market economy, competition should
15 contain such "excesses" if they indeed exist.

16 Finally, the leverage adjustment adds stability to the final DCF cost rate.
17 That is to say, as the market capitalization increases relative to its book value, the
18 leverage adjustment increases while the simple yield (D/P) plus growth (g) result
19 declines. The reverse is also true that when the market capitalization declines, the
20 leverage adjustment also declines as the simple yield (D/P) plus growth (g) result
21 increases.

22 **Q. What are the implications of a DCF derived return that is related to market**
23 **value when the results are applied to the book value of a utility's**

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1 **capitalization?**

2 A. The capital structure ratios measured at the utility's book value show more financial
3 leverage, and higher risk, than the capitalization measured at its market value.
4 Please refer to page E-12 of Appendix E for the comparison. This means that a
5 market-derived cost of equity, using models such as DCF and CAPM, reflects a
6 level of financial risk that is different -- in this instance, much lower -- from that
7 shown by the book value capitalization. Hence, it is necessary to develop a cost of
8 equity that reflects the higher financial risk related to the book value capitalization
9 used for ratesetting purposes. Failure to make this modification would result in a
10 mismatch of the lower financial risk related to market value used to measure the
11 cost of equity and the higher financial risk of the book value capital structure used
12 in the ratesetting process. That is to say, the cost of equity for the Electric Group
13 that is related to the 47.03% common equity ratio using book value has higher
14 financial risk than the 51.88% common equity ratio using market values. Because
15 the ratesetting process utilizes the book value capitalization, it is necessary to adjust
16 the market-determined cost of equity for the higher financial risk related to the book
17 value of the capitalization.

18 **Q. How is the DCF-determined cost of equity adjusted for the financial risk**
19 **associated with the book value of the capitalization?**

20 A. In pioneering work, Nobel laureates Modigliani and Miller developed several
21 theories about the role of leverage in a firm's capital structure. As part of that work,
22 Modigliani and Miller established that, as the borrowing of a firm increases, the

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1 expected return on stockholders' equity also increases.⁵ This principle is
2 incorporated into my leverage adjustment which recognizes that the expected return
3 on equity increases to reflect the increased risk associated with the higher financial
4 leverage shown by the book value capital structure, as compared to the market
5 value capital structure that contains lower financial risk. Modigliani and Miller
6 proposed several approaches to quantify the equity return associated with various
7 degrees of debt leverage in a firm's capital structure. These formulas point toward
8 an increase in the equity return associated with the higher financial risk of the book
9 value capital structure. Simply stated, the leverage adjustment contains no factor
10 for a particular market-to-book ratio. It merely expresses the cost of equity as the
11 unleveraged return plus compensation for the additional risk of introducing debt
12 and/or preferred stock into the capital structure. There can be no dispute that a
13 firm's financial risk varies with the relative amount of leverage contained in its
14 capital structure. As detailed in Appendix E, the Modigliani and Miller theory
15 when applied to the Electric Group shows that the cost of equity increases by 0.42%
16 (11.44% - 11.02%) when the book value of equity, rather than the market value of
17 equity, is used for ratesetting purposes.

18 **Q. Please provide the DCF return based upon your preceding discussion of**
19 **dividend yield, growth, and leverage.**

20 A. As explained previously, I have utilized a six-month average dividend yield ("D₁

⁵ Modigliani, F. and Miller, M.H. "The Cost of Capital, Corporation Finance, and the Theory of Investments." American Economic Review, June 1958, 261-297.

Modigliani, F. and Miller, M. H. "Taxes and the Cost of Capital: A Correction." American Economic Review, June 1963, 433-443.

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1 /P₀") adjusted in a forward-looking manner for my DCF calculation. This dividend
2 yield is used in conjunction with the growth rate ("g ") previously developed. The
3 DCF also includes the leverage modification ("lev.") required when the book value
4 equity ratio is used in determining the weighted average cost of capital in the
5 ratesetting process rather than the market value equity ratio related to the price of
6 stock.

$$D_1/P_0 + g + lev. = k$$

Electric Group 5.52% + 5.50% + 0.42% = 11.44%

7 The DCF result shown above represents the simplified (i.e., Gordon) form of the
8 model that contains a constant growth assumption. I should reiterate, however, that
9 the DCF indicated cost rate provides an explanation of the rate of return on
10 common stock market prices without regard to the prospect of a change in the price-
11 earnings multiple. An assumption that there will be no change in the price-earnings
12 multiple is not supported by the realities of the equity market, because price-
13 earnings multiples do not remain constant. This is one of the constraints of this
14 model that makes it important to consider other model results when determining a
15 company's cost of equity. For this reason, the DCF cost rate I have developed
16 likely understates the cost of equity.

RISK PREMIUM ANALYSIS

17
18 **Q. Please describe your use of the risk premium approach to determine the cost of**
19 **equity.**

20 A. The details of my use of the Risk Premium approach and the evidence in support of

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1 my conclusions are set forth in Appendix G. I will summarize them here. With this
2 method, the cost of equity capital is determined by corporate bond yields plus a
3 premium to account for the fact that common equity is exposed to greater
4 investment risk than debt capital. As with other models of the cost of equity, the
5 Risk Premium approach has its limitations, including potential imprecision in the
6 assessment of the future cost of corporate debt and the measurement of the risk-
7 adjusted common equity premium.

8 **Q. What long-term public utility debt cost rate did you use in your risk premium**
9 **analysis?**

10 A. In my opinion, a 6.00% yield represents a reasonable estimate of the prospective
11 yield on long-term A-rated public utility bonds. The Moody's index and the Blue
12 Chip forecasts support this figure. The historical yields for long-term public utility
13 debt are shown graphically on page 1 of Schedule 11. For the twelve months ended
14 February 2010, the average monthly yield on Moody's A-rated index of public
15 utility bonds was 5.95%. For the six and three-month periods ended February 2010,
16 the yields were 5.69% and 5.81%, respectively. During the twelve-months ended
17 February 2010, the range of the yields on A-rated public utility bonds was 5.53% to
18 6.49%.

19 **Q. What forecasts of interest rates have you considered in your analysis?**

20 A. I have determined the prospective yield on A-rated public utility debt by using the
21 Blue Chip Financial Forecasts ("Blue Chip") along with the spread in the yields that
22 I describe above and in Appendix F. The Blue Chip is a reliable authority and
23 contains consensus forecasts of a variety of interest rates compiled from a panel of

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1 banking, brokerage, and investment advisory services. In early 1999, Blue Chip
2 stopped publishing forecasts of yields on A-rated public utility bonds because the
3 Federal Reserve deleted these yields from its Statistical Release H.15. To
4 independently project a forecast of the yields on A-rated public utility bonds, I have
5 combined the forecast yields on long-term Treasury bonds published on March 1
6 2010, and a yield spread of 1.25%. As shown on page 5 of Schedule 11, A-rated
7 public utility bonds have yielded more than Treasury bonds by 1.70% as the twelve-
8 month average, 1.37% as the six-month average, and 1.35% as the three-month
9 average. From these averages, 1.25% represents a reasonable spread for the yield
10 on A-rated public utility bonds over Treasury bonds. For comparative purposes, I
11 also have shown the Blue Chip forecasts of Aaa-rated and Baa-rated corporate
12 bonds. These forecasts are:

Blue Chip Financial Forecasts						
Year	Quarter	Corporate		30-Year	A-rated Public Utility	
		Aaa-rated	Baa-rated	Treasury	Spread	Yield
2010	1st	5.3%	6.4%	4.6%	1.25%	5.85%
2010	2nd	5.4%	6.5%	4.7%	1.25%	5.95%
2010	3rd	5.5%	6.6%	4.8%	1.25%	6.05%
2010	4th	5.7%	6.8%	5.0%	1.25%	6.25%
2011	1st	5.8%	6.8%	5.1%	1.25%	6.35%
2011	2nd	5.9%	7.0%	5.2%	1.25%	6.45%

13
14

15 **Q. Are there additional forecasts of interest rates that extend beyond those shown**
16 **above?**

17 A. Yes. Twice yearly, Blue Chip provides long-term forecasts of interest rates. In its

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1 December 1, 2009 publication, Blue Chip published forecasts of interest rates as
2 follows:

Blue Chip Financial Forecasts			
Corporate			30-Year
Averages	Aaa-rated	Baa-rated	Treasury
2011-15	6.4%	7.5%	5.6%
2016-20	6.8%	7.8%	5.9%

3 Given these forecasted interest rates, a 6.00% yield on A-rated public utility bonds
4 represents a reasonable expectation.

5 **Q. What equity risk premium have you determined for public utilities?**

6 A. Appendix G provides a discussion of the financial returns that I relied upon to
7 develop the appropriate equity risk premium for the S&P Public Utilities. I have
8 calculated the equity risk premium by comparing the market returns on utility
9 stocks and the market returns on utility bonds. I chose the S&P Public Utility index
10 for the purpose of measuring the market returns for utility stocks. The S&P Public
11 Utility index is reflective of the risk associated with regulated utilities, rather than
12 some broader market indexes, such as the S&P 500 Composite index. The S&P
13 Public Utility index is a subset of the overall S&P 500 Composite index. Use of the
14 S&P Public Utility index reduces the role of judgment in establishing the risk
15 premium for public utilities. With the equity risk premiums developed for the S&P
16 Public Utilities as a base, I derived the equity risk premium for the Electric Group.

17 **Q. What equity risk premium for the S&P Public Utilities have you determined**
18 **for this case?**

19 A. To develop an appropriate risk premium, I analyzed the results for the S&P Public

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1 Utilities by averaging (i) the midpoint of the range shown by the geometric mean
2 and median and (ii) the arithmetic mean. This procedure has been employed to
3 provide a comprehensive way of measuring the central tendency of the historical
4 returns. As shown by the values set forth on page 2 of Schedule 12, the indicated
5 risk premiums for the various time periods analyzed are 5.51% (1928-2007), 6.58%
6 (1952-2007), 6.08% (1974-2007), and 6.37% (1979-2007). The selection of the
7 shorter periods taken from the entire historical series is designed to provide a risk
8 premium that conforms more nearly to present investment fundamentals, and
9 removes some of the more distant data from the analysis.

10 **Q. Do you have further support for the selection of the time periods used in your**
11 **equity risk premium determination?**

12 A. Yes. First, the terminal year of my analysis presented in Schedule 12 represents the
13 returns realized through 2007. An update to 2008 has not been prepared because of
14 the difficulty obtaining the return on public utility bonds from Lehman Brothers,
15 which is in bankruptcy. Second, the selection of the initial year of each period was
16 based upon the financial market defining events that I note here and describe in
17 Appendix G. These events were fixed in history and cannot be manipulated as later
18 financial data becomes available. That is to say, using the Treasury-Federal
19 Reserve Accord as a defining event, the year 1952 is fixed as the beginning point
20 for the measurement period regardless of the financial results that subsequently
21 occurred. Likewise, 1974 represented a benchmark year because it followed the
22 1973 Arab Oil embargo. Also, the year 1979 was chosen because it began the
23 deregulation of the financial markets. I consistently use these periods in my work,

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1 and additional data are merely added to the earlier results when they become
2 available. The periods chosen are therefore not driven by the desired results of the
3 study.

4 **Q. What conclusions have you drawn from these data?**

5 A. Using the summary values provided on page 2 of Schedule 12, the 1928-2007
6 period provides the lowest indicated risk premium, while the 1952-2007 period
7 provides the highest risk premium for the S&P Public Utilities. Within these
8 bounds, a common equity risk premium of 6.23% ($6.08\% + 6.37\% = 12.45\% \div 2$) is
9 derived by averaging data covering the periods 1974-2007 and 1979-2007.
10 Therefore, 6.23% represents a reasonable risk premium for the S&P Public Utilities
11 in this case.

12 As noted earlier in my fundamental risk analysis, differences in risk
13 characteristics must be taken into account when applying the results for the S&P
14 Public Utilities to the Electric Group. I recognized these differences in the
15 development of the equity risk premium in this case. I previously enumerated
16 various differences in fundamentals between the Electric Group and the S&P Public
17 Utilities, including size, market ratios, common equity ratio, return on book equity,
18 operating ratios, coverage, quality of earnings, internally generated funds, and
19 betas. In my opinion, these differences indicate that 5.50% represents a reasonable
20 common equity risk premium in this case. This represents approximately 88%
21 ($5.50\% \div 6.23\% = 0.88$) of the risk premium of the S&P Public Utilities and is
22 reflective of the risk of the Electric Group compared to the S&P Public Utilities.

23 **Q. What common equity cost rate did you determine based on your risk premium**

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1 CAPM specifically accounts for differences in systematic risk (i.e., market risk as
2 measured by the beta) between an individual firm or group of firms and the entire
3 market of equities. As such, to calculate the CAPM it is necessary to employ firms
4 with traded stocks. In this regard, I performed a CAPM calculation for the Electric
5 Group. In contrast, my Risk Premium approach also considers industry- and
6 company-specific factors because it is not limited to measuring just systematic risk.
7 As a consequence, the Risk Premium approach is more comprehensive than the
8 CAPM. In addition, the Risk Premium approach provides a better measure of the
9 cost of equity because it is founded upon the yields on corporate bonds rather than
10 Treasury bonds.

11 **Q. What betas have you considered in the CAPM?**

12 A. For my CAPM analysis, I initially considered the Value Line betas. As shown on
13 page 1 of Schedule 13, the average beta is 0.70 for the Electric Group.

14 **Q. What betas have you used in the CAPM determined cost of equity?**

15 A. The betas must be reflective of the financial risk associated with the ratesetting
16 capital structure that is measured at book value. Therefore, Value Line betas cannot
17 be used directly in the CAPM, unless those betas are applied to a capital structure
18 measured with market values. To develop a CAPM cost rate applicable to a book
19 value capital structure, the Value Line (market value) betas have been unleveraged
20 and releveraged for the book value common equity ratios using the Hamada
21 formula,⁶ as follows:

⁶ Robert S. Hamada, "The Effects of the Firm's Capital Structure on the Systematic Risk of Common Stocks" *The Journal of Finance* Vol. 27, No. 2, Papers and Proceedings of the Thirtieth Annual

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$$\beta l = \beta u [1 + (1 - t) D/E + P/E]$$

where βl = the leveraged beta, βu = the unleveraged beta, t = income tax rate, D = debt ratio, P = preferred stock ratio, and E = common equity ratio. The betas published by Value Line have been calculated with the market price of stock and therefore are related to the market value capitalization. By using the formula shown above and the capital structure ratios measured at market value, the beta would become 0.44 for the Electric Group if it employed no leverage and was 100% equity financed. With the unleveraged beta as a base, I calculated the leveraged beta of 0.77 for the book value capital structure of the Electric Group. The betas and corresponding common equity ratios are:

Market Values		Book Values	
Beta	Common Equity Ratio	Beta	Common Equity Ratio
0.70	51.88%	0.77	47.03%

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The book value leveraged beta that I will employ in the CAPM cost of equity is 0.77 for the Electric Group.

Q. What risk-free rate have you used in the CAPM?

A. For reasons explained in Appendix F, I have employed the yields on 20-year Treasury bonds using historical data. For forecasts, I have used the yields on 30-year Treasury bonds that are published by Blue Chip. The reason that I used the 20-year Treasury yield in my historical analysis relates to the interruption in the 30-year series, which had no data reported for the months of March 2002 to January 2006. That is to say, 48-months of data were missing from the 60-months that I

Meeting of the American Finance Association, New Orleans, Louisiana, December 27-29, 1971. (May 1972), pp.435-452

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1 used for my five-year historical analysis shown on page 2 of Schedule 13. As
2 shown on pages 2 and 3 of Schedule 13, I provided the historical yields on Treasury
3 notes and bonds. For the twelve months ended February 2010, the average yield
4 was 4.25%, as shown on page 3 of that schedule. For the six- and three-months
5 ended February 2010, the yields on 20-year Treasury bonds were 4.32% and 4.46%,
6 respectively. During the twelve-months ended February 2010, the range of the
7 yields on 20-year Treasury bonds was 3.78% to 4.51%. As shown on page 4 of
8 Schedule 13, forecasts published by Blue Chip on March 1, 2010 indicate that the
9 yields on long-term Treasury bonds are expected to be in the range of 4.6% to 5.2%
10 during the next six quarters. The longer term forecasts described previously (see
11 Blue Chip Financial Forecast presented earlier) show that the yields on 30-year
12 Treasury bonds will average 5.6% from 2011 through 2015 and 5.9% for 2016 to
13 2020. For reasons explained previously, forecasts of interest rates should be
14 emphasized at this time in selecting the risk-free rate of return in CAPM. Hence, I
15 have used a 4.75% risk-free rate of return for CAPM purposes, which considers not
16 only the Blue Chip forecasts, but also the recent trend in the yields on long-term
17 Treasury bonds.

18 **Q. What market premium have you used in the CAPM?**

19 A. As shown in Appendix H, the market premium is derived from the SBBI Classic
20 Yearbook (i.e., 6.05%) and the Value Line and S&P 500 returns (i.e., 8.94%). For
21 the historically based market premium, I have used the arithmetic mean. The
22 market premium as averaged from these sources equals 7.50% ($6.05\% + 8.94\% =$
23 $14.99\% \div 2$).

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1 **Q. Are there adjustments to the CAPM results that are necessary to fully reflect**
2 **the rate of return on common equity?**

3 A. Yes. The technical literature supports an adjustment relating to the size of the
4 company or portfolio for which the calculation is performed. As the size of a firm
5 decreases, its risk and, hence, its required return increases. Moreover, in his
6 discussion of the cost of capital, Professor Brigham has indicated that smaller firms
7 have higher capital costs than otherwise similar larger firms (see Fundamentals of
8 Financial Management, fifth edition, page 623). Also, the Fama/French study (see
9 "The Cross-Section of Expected Stock Returns"; The Journal of Finance, June
10 1992) established that the size of a firm helps explain stock returns. In an October
11 15, 1995 article in Public Utility Fortnightly, entitled "Equity and the Small-Stock
12 Effect," it was demonstrated that the CAPM could understate the cost of equity
13 significantly according to a company's size. Indeed, it was demonstrated in the
14 SBBI Yearbook that the returns for stocks in lower deciles (i.e., smaller stocks) had
15 returns in excess of those shown by the simple CAPM. In this regard, the Electric
16 Group has a market-based average equity capitalization of \$3,668 million. For my
17 CAPM analysis, I have adopted a mid-cap adjustment of 0.94%.

18 **Q. What CAPM result have you determined?**

19 A. Using the 4.75% risk-free rate of return, the leverage adjusted beta of 0.77 for the
20 Electric Group, the 7.50% market premium, and the 0.94% size adjustment, I
21 derived the following CAPM-indicated cost of equity:

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$$R_f + \beta \times (R_m - R_f) + size = k$$

$$\text{Electric Group } 4.75\% + 0.77 \times (7.50\%) + 0.94\% = 11.47\%$$

COMPARABLE EARNINGS APPROACH

Q. How have you applied the Comparable Earnings approach in this case?

A. The technical aspects of the Comparable Earnings approach are set forth in Appendix I. Because regulation is a substitute for competitively-determined prices, the returns realized by non-regulated firms with comparable risks to a public utility provide useful insight into a fair rate of return. In order to identify the appropriate return, it is necessary to analyze returns earned (or realized) by other firms within the context of the Comparable Earnings standard. The firms selected for the Comparable Earnings approach should be companies whose prices are not subject to cost-based price ceilings (i.e., non-regulated firms) so that circularity is avoided. There are two avenues available to implement the Comparable Earnings approach. One method would involve the selection of another industry (or industries) with comparable risks to the public utility in question, and the results for all companies within that industry would serve as a benchmark. The second approach requires the selection of parameters that represent similar risk traits for the public utility and the comparable risk companies. Using this approach, the business lines of the comparable companies become unimportant. The latter approach is preferable with the further qualification that the comparable risk companies exclude regulated firms in order to avoid the circular reasoning implicit in the use of the achieved earnings/book ratios of other regulated firms. The United States Supreme Court has

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1 held that:

2 A public utility is entitled to such rates as will
3 permit it to earn a return on the value of the
4 property which it employs for the convenience of
5 the public equal to that generally being made at the
6 same time and in the same general part of the
7 country on investments in other business
8 undertakings which are attended by corresponding
9 risks and uncertainties.... The return should be
10 reasonably sufficient to assure confidence in the
11 financial soundness of the utility and should be
12 adequate, under efficient and economical
13 management, to maintain and support its credit and
14 enable it to raise the money necessary for the proper
15 discharge of its public duties. Bluefield Water
16 Works vs. Public Service Commission, 262 U.S.
17 668 (1923).

18
19 Therefore, it is important to identify the returns earned by firms that compete for
20 capital with a public utility. This can be accomplished by analyzing the returns of
21 non-regulated firms that are subject to the competitive forces of the marketplace.

22 **Q. How have you implemented the Comparable Earnings approach?**

23 A. In order to implement the Comparable Earnings approach, non-regulated companies
24 were selected from the Value Line Investment Survey for Windows that have six
25 categories (see Appendix I for definitions) of comparability designed to reflect the
26 risk of the Electric Group. These screening criteria were based upon the range as
27 defined by the rankings of the companies in the Electric Group. The items
28 considered were: Timeliness Rank, Safety Rank, Financial Strength, Price
29 Stability, Value Line betas, and Technical Rank. The identities of the companies
30 comprising the Comparable Earnings group and their associated rankings within the
31 ranges are identified on page 1 of Schedule 14.

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1 Value Line data was relied upon because it provides a comprehensive
2 basis for evaluating the risks of the comparable firms. As to the returns calculated
3 by Value Line for these companies, there is some downward bias in the figures
4 shown on page 2 of Schedule 14, because Value Line computes the returns on year-
5 end rather than average book value. If average book values had been employed, the
6 rates of return would have been slightly higher. Nevertheless, these are the returns
7 considered by investors when taking positions in these stocks. Because many of the
8 comparability factors, as well as the published returns, are used by investors in
9 selecting stocks, and to the extent that investors rely on the Value Line service to
10 gauge returns, it is, therefore, an appropriate database for measuring comparable
11 return opportunities.

12 **Q. What data have you used in your Comparable Earnings analysis?**

13 A. I have used both historical realized returns and forecasted returns for non-utility
14 companies. As noted previously, I have not used returns for utility companies in
15 order to avoid the circularity that arises from using regulatory-influenced returns to
16 determine a regulated return. It is appropriate to consider a relatively long
17 measurement period in the Comparable Earnings approach in order to cover
18 conditions over an entire business cycle. A ten-year period (5 historical years and 5
19 projected years) is sufficient to cover an average business cycle. Unlike the DCF
20 and CAPM, the results of the Comparable Earnings method can be applied directly
21 to the book value capitalization. In other words, the Comparable Earnings approach
22 does not contain the potential misspecification contained in market models when
23 the market capitalization and book value capitalization diverge significantly. The

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1 historical rate of return on book common equity was 13.0% as shown on page 2 of
2 Schedule 14. The forecast rate of return, as published by Value Line, approximates
3 13.5%, as indicated on page 2 of Schedule 14.

4 **Q. What rate of return on common equity have you determined in this case using**
5 **the Comparable Earnings approach?**

6 A. The average of the historical and forecast median rates of return is:

	<u>Historical</u>	<u>Forecast</u>	<u>Average</u>
Comparable Earnings Group	13.0%	13.5%	13.25%

7 As noted previously, I have used the results from the Comparable Earnings method
8 to confirm the results of the market-based models.

9 style="text-align: center;">**CONCLUSION ON COST OF EQUITY**

10 **Q. What is your conclusion concerning the Company's cost of common equity?**

11 A. Based upon the application of the variety of methods and models described
12 previously, I recommend that the Commission set the Company's rate of return on
13 common equity at 11.75%, i.e. the top end of my 11.5%-11.75% range. By
14 proposing a cost of equity at the upper end of my findings, I have sought to
15 recognize the Company's higher risk profile and the exemplary performance of the
16 Company's management. My cost of equity recommendation makes no provision
17 for the prospect that the rate of return may not be achieved due to attrition and/or
18 other unforeseen events.

19 **Q. Does this conclude your direct testimony at this time?**

20 A. Yes, it does.