

**PECO ENERGY COMPANY  
STATEMENT NO. 8-R**

BEFORE THE  
PENNSYLVANIA PUBLIC UTILITY COMMISSION  
  
PENNSYLVANIA PUBLIC UTILITY COMMISSION

v.

PECO ENERGY COMPANY – ELECTRIC DIVISION

DOCKET NO. R-2010-2161575

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REBUTTAL TESTIMONY

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WITNESS: HOWARD S. GORMAN

SUBJECTS: THE OFFICE OF CONSUMER  
ADVOCATE'S CRITICISMS OF, AND  
PROPOSED REVISIONS TO, PECO  
ENERGY COMPANY'S COST OF  
SERVICE STUDY

DATED: AUGUST 3, 2010

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1 Johnson, which he proposes that the Commission rely on instead of the  
2 PECO COS Study.

3 **4. Q. Are you presenting any exhibits with your rebuttal testimony?**

4 A. Yes, I am presenting Exhibit HSG-7, which presents the results of a  
5 class cost of service study based on a 70% customer component for  
6 secondary distribution assets recorded in an Accounts 364-367.

7 **5. Q. Have you made any changes to the PECO COS Study presented**  
8 **with your direct testimony?**

9 A. No.

10 **II. OCA'S APPROACH TO CLASS COST OF SERVICE**  
11 **("COS") STUDIES**

12 **6. Q. Do you have any comments regarding Mr. Johnson's approach to**  
13 **class COS studies?**

14 A. Yes. In his direct testimony, Mr. Johnson made several statements that  
15 indicate his approach to COS studies employs subjective, judgmental  
16 factors that typically – and properly – should be reserved for  
17 consideration in allocating a proposed revenue increase among  
18 customer classes **after** a COS study has been prepared based on  
19 objective standards and procedures. Mr. Johnson's approach to COS  
20 studies is result-oriented – not an objective assessment of costs based  
21 on the factors that cause those costs to be incurred – and, therefore, is  
22 inappropriate. Accordingly, his criticisms of the PECO COS Study

1 and his proposed revisions lack sound theoretical support and should  
2 be rejected.

3 **7. Q. Can you please identify the statements in Mr. Johnson’s testimony**  
4 **you are referring to and explain why his approach, exhibited by**  
5 **those statements, is not appropriate?**

6 A. Yes. Mr. Johnson’s statements that I am referring to are set forth  
7 below.

8 1. Mr. Johnson states, “The criterion for cost-based rates is cost  
9 causation, which implies again, that the analyst can identify the  
10 customers who cause particular costs to be incurred. Through this  
11 criterion, costs are assigned to customers in relation to the service  
12 each customer class receives from the incurrence of a particular  
13 pattern of costs” (OCA-3, p. 4 , lines 14-17). It is not correct that cost  
14 causation means, “costs are assigned to customers in relation to the  
15 service each customer class receives.” Cost analysts avoid assigning  
16 costs on the basis of benefits received, which is a value-of-service –  
17 not a cost-of-service – approach to cost allocation. While there may  
18 be circumstances (e.g., if competitive services are involved) where a  
19 value-of-service approach may be warranted, there is no justification  
20 for using that approach for the electric utility services which are  
21 addressed in the PECO COS Study.

1                   2. Mr. Johnson states, "...gradualism, consistency, and societal  
2 objectives are among the equity principles applied to cost of service"  
3 (OCA-3, p 5 , lines 3-4), and, "[e]quity is often cited as a justification  
4 for departing from strict application of an efficiency criterion" (OCA-  
5 3, p. 6 , lines 16-17). Contrary to Mr. Johnson's contentions,  
6 gradualism and societal objectives are **not** applied in "**cost of service**  
7 **studies.**" Cost of service studies must be objective, analytic and  
8 performed without regard to the end results. The concepts of  
9 gradualism and societal objectives are properly considered only **after**  
10 the class COS study has been prepared when the results of the  
11 objectively-performed class COS study allocation study are translated  
12 into a reasonable revenue allocation and rate design.

13 In addition, "equity" is achieved in class COS studies when cost  
14 causation is analyzed in an objective manner. Selecting the allocators  
15 used in a COS study in order to achieve a particular, preconceived  
16 result that the analyst deems "equitable" is contrary to the standards  
17 that must be followed when COS studies are performed.

18                   3. Mr. Johnson states, "These costs often are assigned based upon  
19 indirect, and often weak, measures of causation" (OCA St. 3, p. 5 ,  
20 lines 12-13). This statement appears to be simply an attempt to  
21 undermine class COS studies as a whole and the results they produce,  
22 and implies that the Commission should not rely on class COS  
23 studies, in order to open the door for subjective considerations, such

1 as gradualism and societal objectives, that are inappropriate in  
2 preparing a class COS study.

3 **8. Q. Please summarize the defects in Mr. Johnson’s general approach**  
4 **to class COS studies.**

5 A. Mr. Johnson’s statements, cited above, indicate that he believes class  
6 COS studies should be performed with a view to end results, by  
7 considering subjective factors such as gradualism and societal  
8 objectives as part of the cost allocation process itself. He recommends  
9 using subjective considerations instead of objective cost-causation  
10 criteria. He also implies that the Commission should not rely on class  
11 COS studies as the principal guide for allocating revenue  
12 responsibility, but instead should make such allocations by relying  
13 primarily on subjective measures of gradualism and societal  
14 objectives.

15 The Commission should reject Mr. Johnson’s approach and continue to apply  
16 fact-based, objective cost allocation methods consistent with precedent and  
17 past practice. Accordingly, the Commission should accept the methodology  
18 employed in, and the results produced by, the PECO COS Study submitted in  
19 this case. In considering revenue allocation and rate design, the Commission  
20 should rely on the PECO COS Study as its principal guide, as well as other  
21 appropriate considerations, as discussed in the direct testimony of Mr. Cohn,  
22 who presented PECO’s proposed revenue allocation and rate design.

1       **III.    CLASSIFICATION AND ALLOCATION OF SECONDARY**  
2       **VOLTAGE POLES AND ASSOCIATED CONDUCTORS**

3    **9.    Q.    Please summarize Mr. Johnson’s objection to the classification**  
4       **and allocation of secondary poles and conductors in the PECO**  
5       **COS Study.**

6       A.    Mr. Johnson proposes that secondary voltage conductors and  
7            associated poles (hereafter “secondary conductors and poles”) should  
8            be classified as 100% demand-related, and the costs of those facilities  
9            allocated among the applicable classes’ secondary voltage non-  
10           coincident peaks (“NCPs”). Mr. Johnson contends that his proposed  
11           classification and allocations are appropriate because PECO sizes  
12           secondary conductors based on the estimated peak demands of the  
13           customers those conductors will serve (OCA-3, p. 9, lines 12-13).

14           Mr. Johnson objects to classifying any portion of secondary conductors and  
15           poles as customer-related. He contends that his position is supported by  
16           Professor Bonbright’s statement that the costs of the minimum-sized system  
17           are inherently “unallocable” (OCA-3, p. 13, lines 1-2). Mr. Johnson also  
18           contends that a customer-based allocation is inappropriate because “PECO has  
19           a highly urbanized service area” (OCA-3, p. 13, line 8).

1 10. Q. How were the costs of secondary voltage conductors and poles  
2 classified and allocated in the PECO COS Study?

3 A. The costs of secondary conductors and poles recorded in Accounts 364  
4 through 367 were classified as 100% customer-related and were  
5 allocated based on the number of customer locations served by those  
6 facilities.

7 11. Q. Is Mr. Johnson's proposed classification and allocation of  
8 secondary conductors and poles consistent with cost causation?

9 A. No. While PECO sizes secondary conductors based on the estimated  
10 peak demands of the customers those conductors will serve, conductor  
11 size is not the principal cost driver. The purposes of secondary  
12 conductors are to connect customers to the rest of the distribution  
13 system (i.e., to the primary voltage distribution system) and to meet  
14 peak demands. The principal cost driver for secondary conductors is  
15 the labor cost component of installation costs, which correlates much  
16 more closely with the length of the conductors installed and therefore  
17 to the number of customer locations that those conductors connect to  
18 the primary voltage system.

19 12. Q. Mr. Johnson has cited Professor Bonbright's book *Principles of*  
20 *Public Utility Rates* to support his position that no portion of the  
21 distribution system should be classified as customer-related. What

1           **is your understanding of the portions of Professor Bonbright's**  
2           **treatise that Mr. Johnson relies upon?**

3           A.    Professor Bonbright wrote, “While, for the reason just suggested, the  
4           inclusion of the costs of the minimum-sized distribution system among  
5           the customer-related costs seems to us clearly indefensible, *its*  
6           *exclusion from the demand-related costs stands on much firmer*  
7           *ground*” (italics added) (*Principles of Public Utility Rates*, 1988  
8           Edition, Bonbright et al, pp. 491-492).

9           Professor Bonbright acknowledged that a proper minimum system study can  
10          be performed and that the issues cited by Mr. Johnson<sup>1</sup> can be overcome; the  
11          question is, what to do with the results.

12          Mr. Johnson claims to rely on Professor Bonbright to support excluding the  
13          minimum system component from customer-related costs. However Mr.  
14          Johnson’s classification of secondary distribution costs as 100% demand-  
15          related ignores Professor Bonbright’s advice, that excluding the minimum  
16          system component from “demand-related costs” “stands on much firmer  
17          ground”.

18          Mr. Johnson attempts to rely on the part of Professor Bonbright’s statement  
19          that he believes supports his position; at the same time he ignores the balance  
20          of that statement which directly contradicts Mr. Johnson’s proposed  
21          classification and allocation of these costs. Obviously, Mr. Johnson cannot

1           have it both ways; he cannot simultaneously rely upon and contradict the same  
2           authoritative source.

3 **13. Q. Mr. Johnson contends that his position is justified because “PECO**  
4 **has a highly urbanized service area”and “secondary facilities in a**  
5 **dense urban area are shared by many customers served by the**  
6 **localized facilities” (OCA-3, p. 13, line 11). Are those contentions**  
7 **correct?**

8       A. No. Approximately 37% of PECO’s secondary distribution system is  
9       located within Philadelphia County, and not even all of that is ‘a dense  
10      urban area’. Mr. Johnson has not properly assessed the character of  
11      PECO’s service area and, therefore, his conclusion is not supported by  
12      the facts.

13 **14. Q. On what basis did you classify PECO’s secondary conductors and**  
14 **poles as 100% customer-related?**

15      A. I classified PECO’s secondary conductors and poles as 100%  
16      customer-related, and allocated the cost of those facilities based on the  
17      number of customer locations served, based on two factors:

- 18           • As discussed above, the principal cost driver for secondary  
19           conductors is the labor cost component of installation costs, which is  
20           related to the number of customer locations served.

<sup>1</sup> Mr. Johnson wrote, “The theoretical nature of the studies frequently leads to dispute. Furthermore, the process of identifying zero or minimum load components is subjective and may lead to double-counting demands” (OCA-3, p. 11, lines 10-12).

- A minimum system study would typically be performed to measure the customer-related portion of the cost of secondary conductors and poles. However, PECO usually contracts out work on the secondary distribution system, therefore detailed costs data needed for such an analysis are not available. As an alternative, I examined additional information and, on that basis, determined that it is reasonable to classify 100% of the costs of the secondary distribution system recorded in Accounts 364-367 as customer-related.

**15. Q. What information did you examine to determine that a 100% customer component was a reasonable estimate of the customer component of secondary distribution system costs?**

A. In 1997, PECO performed a minimum system study. The results of that study showed that the customer component (i.e., the minimum system cost) represented 80.6% of secondary distribution assets recorded in Accounts 364-367 are part of the “minimum system” and, therefore, are customer-related. A customer component of 80.6% is consistent with minimum system studies I have performed recently for other Pennsylvania electric utilities, as summarized in the table below:

<b>Secondary System Customer Component – Pennsylvania Electric Utilities</b>		
<b>Utility</b>	<b>Docket</b>	<b>Customer % Secondary</b>
<b>Duquesne Light Company</b>	<b>R-00061346</b>	<b>81%</b>
<b>Citizens’ Electric Company of Lewisburg, PA</b>	<b>R-2010-2172665</b>	<b>73%</b>
<b>Wellsboro Electric Company</b>	<b>R-2010-2172662</b>	<b>68%</b>

1 In addition, I reviewed the labor component of installation costs for  
 2 conductors used in the lower voltage range of PECO's primary distribution  
 3 system, which are close to the voltages of secondary distribution conductors.  
 4 Because the labor component excludes the cost of conductors, the labor  
 5 component of installation costs measures the costs that correspond to the costs  
 6 identified in a zero-intercept type of minimum system study<sup>2</sup>. The labor cost  
 7 component of PECO's installation costs is approximately 86% for overhead  
 8 conductors and 72% for underground conductors, as shown in the table below.

<b>PECO Labor Component of Primary System Installation Costs</b>			
<b>Primary Conductor</b>	<b>OH / UG</b>	<b>Voltage / Phase</b>	<b>Labor % of Installation</b>
4/0 AAC, 1/2 mile	OH	13kV- 1Ph	90%
4/0 AAC, 1/2 mile	OH	13kV- 3Ph	81%
<b>Overhead, average, 13kV</b>			<b>86%</b>
<b>Cable 3-1X2 Conc 15Kv Cpr Jacket, 800', Philadelphia</b>	UG	4kV-13kV- 1Ph	84%
<b>Cable 3-1X750 Epr 15 Kv Cpr Compressed, 800'</b>	UG	4kV-13kV- 1Ph	70%
<b>Cable 3-1X2 Conc 15Kv Cpr Jacket, 800', Philadelphia</b>		4kV-13kV- 3Ph	77%
<b>Cable 3-1X750 Epr 15 Kv Cpr Compressed, 800'</b>	UG	4kV-13kV- 3Ph	58%
<b>Underground, average, 4kV-13kV</b>			<b>72%</b>

9  
 10 I also examined the results that the PECO COS Study would produce if the  
 11 customer component of the secondary distributions system were 70%, which I

<sup>2</sup> The labor component of installation costs reflects the cost of a system with no load-carrying capacity; which is the basis of a zero-intercept study. Using the labor component does not require the subjective judgments that are required in a typical zero-intercept study. The zero-intercept study does not double-count capacity, as Mr. Johnson alleged (OCA-3, p. 11, line 12), because the zero-intercept system has no load carrying capacity.

1 believe is the smallest number that could reasonably be supported. That  
2 examination showed that the difference in the amounts allocated to each rate  
3 class would be small as compared to the 100% customer-related classification  
4 actually used in the PECO COS Study. Based on this information, I  
5 determined that a 100% customer component is a reasonable estimate of the  
6 customer component of secondary conductors and poles.

7 **16. Q. Did you prepare an exhibit to show the effect of classifying 70% of**  
8 **the secondary distribution system as customer-related?**

9 A. Yes, I prepared Exhibit HSG-7, which uses a customer component of  
10 70% for secondary distribution assets recorded in Accounts 364-367.  
11 Line 13 shows the returns at present rates based on this classification;  
12 and line 12 shows the returns from the PECO COS Study (Exhibit  
13 HSG-1) (which classified 100% of these costs as customer-related).  
14 Line 32 shows the increase or decrease in revenue required for each  
15 class to produce the system average rate of return requested by PECO;  
16 and line 31 shows the increases and decreases from the PECO COS  
17 Study.

18 The differences between the two sets of results are perceptible but small. For  
19 example the PECO COS Study shows an increase of \$158 million (equal to  
20 28.5% of distribution revenue) is required for Rate R (to produce a return of  
21 8.95%). Using a 70% customer component for secondary distribution assets  
22 indicates that an increase of \$148 million (equal to 26.7% of distribution

1 revenue) would required. The difference in revenue requirement is \$10  
2 million, or 1.8% of distribution revenue.

3 **17. Q. Please summarize your conclusions regarding the classification**  
4 **and allocation of secondary conductors and poles employed in the**  
5 **PECO COS Study.**

6 A. The primary cost driver for the costs of secondary conductors and  
7 poles recorded in Accounts 364-367 is the labor cost component of  
8 installation costs, which is related to the number of customer locations  
9 served. Based on the information available, which employs several  
10 different types of analyses, it is reasonable to classify these assets as  
11 100% customer-related.

12 Classifying secondary distribution assets as **100% demand-related**, as Mr.  
13 Johnson proposes, is clearly incorrect, and there is no theoretical or factual  
14 basis for doing so. The purpose of a class COS study is not to allocate kW or  
15 capacity, but to allocate **costs**, and the cost of secondary conductors and poles  
16 is much more closely related to the number of customers served by those  
17 facilities than to the demands those customers impose.

18 Professor Bonbright's statement on the subject of classifying secondary  
19 distribution system costs, which Mr. Johnson cited in part, does not support  
20 Mr. Johnson's proposal to classify 100% of such costs as demand-related. In  
21 fact, Professor Bonbright expressly rejected such a demand-based  
22 classification.

1 **18. Q. What do you recommend the Commission should do regarding the**  
2 **classification and allocation of secondary conductors and poles?**

3 A. The Commission should accept the classification and allocation  
4 reflected in the PECO COS Study, and use the results of that study as  
5 the basis for evaluating revenue allocation and rate design. The results  
6 of the PECO COS Study are theoretically sound, factually supported  
7 and accurately present the cost of service of each customer class.

8 However, if the Commission decides to classify less than 100% of the  
9 secondary distribution system costs recorded in Accounts 364 through 367 as  
10 customer-related, it should not classify less than 70% of such costs as  
11 customer-related because 70% is the clear bottom of the range of acceptable  
12 customer-classification percentages, for the reasons I previously discussed.  
13 Accordingly, the customer cost allocations should not be less than that shown  
14 in Exhibit HSG-7, which, as I previously explained, presents the results of the  
15 PECO COS study as revised to reflect a 70% customer component for  
16 secondary distribution assets recorded in Accounts 364-367.

17 **IV. CLASSIFICATION AND ALLOCATION OF THE COST**  
18 **OF TRANSFORMERS**

19 **19. Q. Why does Mr. Johnson object to the way the cost of transformers**  
20 **were classified and allocated in the PECO COS Study?**

21 A. In the PECO COS Study, the cost of transformers (which is recorded  
22 in Account 368) was classified as 100% demand-related and allocated  
23 based on class NCPs. Mr. Johnson recommends classifying a portion

1 of the cost of transformers equal to the system load factor (i.e., for  
2 PECO, 47% of total transformers cost) as energy-related, and  
3 allocating that portion of transformer costs on an energy-basis (i.e., in  
4 proportion to usage rather than demand) (OCA-3, p. 17, lines 25-26).

5 **20. Q. What does Mr. Johnson offer as the alleged support for his**  
6 **position?**

7 A. In summary, Mr. Johnson contends that utilities' efforts to reduce  
8 energy costs were, and continue be, a factor in choosing the  
9 transformers they install and that such considerations have become  
10 even more prominent because of recent legislative changes: "[E]nergy  
11 costs historically have been evaluated in the process of selecting and  
12 planning transformer investment. Furthermore, prospectively, the  
13 enactment of DOE standards has prompted changes in the procurement  
14 of transformers which likely will result in the incurrence of a higher  
15 initial investment cost in order to reduce energy commodity costs"  
16 (OCA-3, p. 17, lines 18-22). Mr. Johnson also asserts that recent  
17 higher energy prices are causing utilities such as PECO to purchase  
18 more expensive transformers in order to reduce line losses.

19 **21. Q. Please comment on the alternative method of classifying and**  
20 **allocating transformers that Mr. Johnson proposes.**

21 A. Mr. Johnson's proposal is not correct because it fails to reflect cost  
22 causation, for several reasons.

1           *First*, energy usage does not *cause* transformer line losses, the transformation  
2           of electricity from higher voltages to lower voltages causes transformer line  
3           losses. As Mr. Johnson acknowledges, “Transformer energy losses are  
4           categorized as either (Core) losses, which occur 8,760 hours per year, as long  
5           as the transformer is connected to the system; or load losses (sometimes called  
6           winding losses), which vary with the amount of power flowing through the  
7           transformer” (OCA-3, p. 14, lines 17-20). And, “No load [i.e., Core] losses...  
8           are constant regardless of the transformer load”<sup>3</sup> and in the Department of  
9           Energy efficiency formula<sup>4</sup>, No Load Losses have *four times* the weight of  
10          Load Losses. No cost causation has been established between energy usage  
11          and transformer cost, and allocating transformer cost based on energy usage is  
12          incorrect.

13          *Second*, no correlation has been established between the system load factor  
14          used by Mr. Johnson for the demand/energy split, and the higher cost of  
15          higher efficiency transformers. Nor is it reasonable to think that there is any  
16          correlation<sup>5</sup>. In Mr. Johnson’s analysis, the demand/energy split should  
17          consider the *incremental cost*; the load factor does not do so. For example, if  
18          future improvements in transformers achieve greater efficiency at higher cost,

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<sup>3</sup>           [http://tdworld.com/overhead\\_distribution/transformer-efficiency-moves-to-forefront-20090701/](http://tdworld.com/overhead_distribution/transformer-efficiency-moves-to-forefront-20090701/)

<sup>4</sup>           Efficiency = (kVA X Load) / [kVA X Load + (No-Load-Loss +Load-Loss-at-100% X Load<sup>2</sup>) X 1000], where Load = 50%

<sup>5</sup>           Mr. Johnson’s claim that the 47% load factor he used is reasonable because it is lower than the U.S. Department of Energy’s 50% example is also misleading (OCA St. 3, p.18, lines 1-2 ). As explained above, load factor is irrelevant and has no correlation to the alleged higher cost of more efficient transformers. And if load factor were relevant, it would be appropriate to use PECO’s actual load factor; not a hypothetical DOE number.

1 Mr. Johnson's use of the load factor would compute the same demand /  
2 energy split, which does not make sense.

3 *Finally*, Mr. Johnson ignores an important facet of his own argument. One  
4 element of a program to reduce line losses would be to place transformers  
5 closer to customers, because line losses are lower at higher voltages, and this  
6 would allow the utility to transmit energy at higher voltages for greater  
7 distances. However, to achieve that goal, a utility would need to install more  
8 transformers, and, the increased number of transformers would be a function  
9 of the number of customer locations served. Using Mr. Johnson's logic, the  
10 incremental cost of a greater number of transformers should properly be  
11 classified as customer-related, and allocated on a customer basis, not an  
12 energy basis.

13 **22. Q. What do you recommend the Commission should do regarding the**  
14 **classification and allocation of transformers?**

15 A. The Commission should accept the classification and allocation  
16 reflected in the PECO COS Study, and use the results of that study as  
17 the basis for evaluating revenue allocation and rate design.

18 Mr. Johnson's proposal to allocate a portion of transformer costs based on  
19 energy usage does not reflect cost causation, and even in his analysis, use of  
20 the system load factor to determine the demand / energy-split does not make  
21 sense. Therefore the Commission should reject Mr. Johnson's proposed  
22 classification and allocation of transformer costs.

1           **V.       ALLOCATION OF TRANSMISSION EXPENSE**

2 **23.   Q.    Why does Mr. Johnson object to the way transmission expense is**  
3 **allocated in the PECO COS Study?**

4       A.    Mr. Johnson disagrees with allocating transmission expense among  
5           the rate classes based on each class' contribution to PECO's annual  
6           peak. He recommends, instead, that transmission costs should be  
7           allocated based on the twelve coincident peak or "12CP" method,  
8           which employs the average of each class' contributions to each of  
9           PECO's 12 monthly peaks (OCA-3, p. 18, lines 10-11).

10 **24.   Q.    What reasons did Mr. Johnson offer for his recommendation?**

11       A.    Mr. Johnson offered three alleged bases for his recommendation. I  
12           will identify each and explain why they do not support Mr. Johnson's  
13           position:

- 14           •    Mr. Johnson states, "[PECO's transmission] costs are prorated into  
15                daily and monthly demand rates. Therefore, the transmission  
16                customers' monthly demand determines the transmission payments  
17                that are incurred each month" (OCA-3, p. 19, lines 12-14). Mr.  
18                Johnson is incorrect in contending that 'monthly demand determines  
19                the transmission payments that are incurred each month', because that  
20                is not how PECO incurs transmission costs.  
21                PJM Interconnection LLC (the regional transmission organization that  
22                provides transmission service to PECO) allocates transmission costs

1 to PECO based on PECO's share of the PJM *annual peak* for the prior  
2 year. That total transmission cost is then assigned to PECO's  
3 customers based on their shares of that *annual peak* for the prior year.  
4 The annual rates are converted to daily and monthly rates to facilitate  
5 billing in cases where customers change energy suppliers (because  
6 transmission charges are billed by energy suppliers); however the  
7 rates are multiplied by *annual peaks* for the prior year. Monthly  
8 peaks do not enter into the computation.

- 9 • Mr. Johnson also states, "The transmission system must be available  
10 to meet demand in an integrated manner on a year-round basis;  
11 Transmission loading relief curtailments can occur at any time of the  
12 year" (OCA-3, p. 19, line 21- p. 20, line 1). These arguments relate to  
13 benefits received, not to the cost incurred. The transmission cost that  
14 PECO incurs is based upon the maximum demand the system must  
15 handle, not the need to be available year-round.
- 16 • Mr. Johnson also states, "12-CP historically has been recognized by  
17 FERC as a reasonable basis for jurisdictional allocation of  
18 transmission and for determining transmission load ratio shares"  
19 (OCA-3, p. 20, lines 2-4). There is no indication that the FERC  
20 would approve the 12 CP allocation where, as here, the costs incurred  
21 by the utility are the direct result of an allocation by a Regional  
22 Transmission Organization; approval of 12 CP by FERC was based  
23 on factually dissimilar circumstances.

1 In summary, Mr. Johnson has provided no valid reason for allocating  
2 transmission expense based on the 12 CP method, or on any basis other than  
3 the single coincident peak (i.e., 1CP) basis used in the PECO COS Study.

4 **25. Q. What do you recommend the Commission should do regarding the**  
5 **allocation of Transmission expense?**

6 A. The Commission should accept the allocation of Transmission costs in  
7 the PECO COS Study on the 1 CP basis, which is in accordance with  
8 precedence and theory. This method properly reflects cost causation,  
9 as Mr. Johnson acknowledges, “The previous year’s peak hour  
10 demand is used to determine annual transmission costs” (OCA-3, p.  
11 19, lines 11-12).

## 12 VI. ALLOCATION OF OTHER ELECTRIC REVENUE

13 **26. Q. Please summarize Mr. Johnson’s discussion of the allocation of**  
14 **Other Electric Revenue in the PECO COS Study.**

15 A. Mr. Johnson notes that in PECO’s response to OCA Interrogatory I-21,  
16 I stated that it would be more appropriate to allocate Other Electric  
17 Revenue in proportion to the O&M dollars included in the revenue  
18 requirement (OCA-3, p. 20, lines 17-18).

1 27. Q. What do you recommend the Commission should do regarding the  
2 allocation of Other Electric Revenue?

3 A. I agree with the change Mr. Johnson has proposed. However the effect  
4 would be insignificant. For example, the effect on Residential  
5 customers would be to decrease the revenue requirement by  
6 approximately \$300,000 (approximately 0.05%). I believe the  
7 Commission can reasonably evaluate the PECO COS Study and  
8 revenue allocation proposals without making this change.

9 VII. CLASS COST OF SERVICE STUDY PROPOSED BY  
10 MR. JOHNSON

11 28. Q. Did Mr. Johnson propose an alternative to the PECO COS Study?

12 A. Yes, Mr. Johnson proposed that the Commission rely on the class COS  
13 study presented in OCA Schedule CJ-4 as the basis for evaluating the  
14 revenue allocation and rate design in this case (OCA-3, p. 21, lines 6-  
15 12, footnote 21). Mr. Johnson's proposed alternative COS study  
16 incorporates his proposed changes in the classification and/or  
17 allocation of secondary conductors and poles, transformers, and  
18 transmission costs.

19 29. Q. Do you agree with Mr. Johnson's alternative COS study?

20 A. No. The changes incorporated in Mr. Johnson's alternative COS study  
21 to the classification and / or allocation of secondary conductors and  
22 poles, transformers and transmission costs are not correct for the

1 reasons I discussed previously, and, in the case of the Other Electric  
2 Revenue, have no material impact. Consequently, Mr. Johnson's  
3 alternative COS study should be disregarded.

4 **30. Q. Does this conclude your rebuttal testimony?**

5 A. Yes.

6



PECO Energy Company (Electric)  
Future Test Year 2010  
Class Cost of Service Study (\$000s) MinSys 70% Customer  
SUMMARY OF RESULTS

	Total	Residential Rate R	Residential Heating Rate RH	Off Peak Rate OP	General Service Rate GS	Primary Distribution Rate PD	High Tension Rate HT	Electric Promulson Rate EP	Lighting Rates L	
<b>Revenue at Present Rates</b>										
1	Distribution charge revenue	915,062	485,048	90,659	15,198	158,969	12,100	121,796	9,705	21,587
2	Transmission revenue	177,000	55,243	10,770	145	49,087	3,072	55,073	3,162	448
3	Purchased Power revenue	3,447,162	991,692	258,720	28,547	802,514	54,397	1,231,583	63,371	16,338
4	Other revenue	16,431	15,357	4,541	331	271	(68)	(4,914)	(111)	1,026
5	<b>Total Revenue</b>	4,555,655	1,547,339	364,691	44,221	1,010,841	69,500	1,403,537	76,127	39,398
6	<b>Operating Expenses</b>	4,420,752	1,483,191	354,573	42,504	1,011,151	63,091	1,362,957	71,088	32,196
7	Income Before Tax	134,903	64,149	10,117	1,717	(310)	6,409	40,581	5,038	7,202
8	Income Tax Expense	17,049	8,107	1,279	217	(39)	810	5,129	637	910
9	<b>Net Operating Income</b>	117,854	56,042	8,839	1,500	(271)	5,599	35,452	4,402	6,292
10										
11	Rate Base	3,236,437	1,491,173	354,699	35,783	775,394	32,528	437,149	30,968	78,743
12	Rate of Return at Current Rates- PECO COS Study	3.6415%	3.42%	2.89%	4.84%	0.71%	17.21%	8.11%	14.21%	3.57%
13	Rate of Return at Current Rates	3.76%	3.76%	2.49%	4.19%	(0.03%)	17.21%	8.11%	14.21%	7.99%
14	Relative Rate of Return	1.00	1.03	0.68	1.15	(0.01)	4.73	2.23	3.90	2.19
15	Effective tax rate	12.64%	12.64%	12.64%	12.64%	12.64%	12.64%	12.64%	12.64%	12.64%
16	<b>Distribution Revenue Requirement</b>									
17	Distribution charge revenue	1,203,427	614,315	129,206	18,515	263,744	10,041	132,997	9,202	25,406
18	Transmission revenue	203,681	74,277	10,360	1,011	51,428	2,823	61,179	2,603	0
19	Purchased Power revenue	3,447,162	991,692	258,720	28,547	802,514	54,397	1,231,583	63,371	16,338
20	Forfeited discounts	20,237	14,761	3,346	364	1,760	0	6	0	0
21	Other revenue	(2,493)	1,554	1,412	(10)	(1,375)	(69)	(4,920)	(111)	1,026
22		4,872,014	1,696,599	403,044	48,427	1,118,071	67,193	1,420,846	75,064	42,769
23										
24	Operating Expenses	4,088,539	1,346,072	322,771	38,753	946,005	58,952	1,279,519	66,563	29,903
25	Uncollectibles expense	71,321	54,973	9,950	2,138	4,258	0	1	0	0
26	Gross receipts tax	283,596	98,098	23,355	2,797	65,134	3,933	83,439	4,401	2,439
27	Income Before Tax	428,558	197,456	46,968	4,738	102,675	4,307	57,886	4,101	10,427
28	Income Tax Expense	138,897	63,996	15,222	1,536	33,277	1,396	18,761	1,329	3,379
29	<b>Net Operating Income</b>	289,661	133,460	31,746	3,203	69,398	2,911	39,125	2,772	7,048
30	Rate of Return	8.9500%	8.9500%	8.9500%	8.9500%	8.9500%	8.9500%	8.9500%	8.9500%	8.9500%
31	Increase (Decrease) Required \$- PECO COS Study	316,359	158,110	35,770	3,825	95,235	(2,308)	17,309	(1,062)	9,480
32	Increase (Decrease) Required %	316,359	149,260	38,354	4,206	107,230	(2,308)	17,308	(1,062)	3,371
33	Distribution charges \$	288,365	129,267	38,546	3,317	104,775	(2,058)	11,202	(504)	3,819
34	Distribution charges %	31.5%	26.7%	42.5%	21.8%	65.9%	(17.0%)	9.2%	(5.2%)	17.7%
35	Transmission charges \$	26,681	19,035	(410)	866	2,341	(250)	6,106	(559)	(448)
36	Transmission charges %	15.1%	34.5%	(3.8%)	595.6%	4.8%	(8.1%)	11.1%	(17.7%)	(100.0%)
37	Total Revenue	4,555,655	1,547,340	364,691	44,227	1,010,841	69,500	1,403,537	76,127	39,397
38	Total Bill Increase (Decrease) %	6.9%	9.6%	10.5%	9.5%	10.6%	(3.3%)	1.2%	(1.4%)	8.6%