



COMMONWEALTH OF PENNSYLVANIA
PENNSYLVANIA PUBLIC UTILITY COMMISSION
P.O. BOX 3265, HARRISBURG, PA 17105-3265

IN REPLY PLEASE
REFER TO OUR FILE

ISSUED: December 15, 2004

A-110500F0333, ET AL.

ANTHONY C DECUSATIS ESQUIRE
MORGAN LEWIS & BOCKIUS LLP
1701 MARKET STREET
PHILADELPHIA PA 19103-2921

**DOCUMENT
FOLDER**

RE: Letter of Notification of PPL Electric Utilities Corporation, etc.

TO WHOM IT MAY CONCERN:

Enclosed is a copy of the Initial Decision of Administrative Law Judge Susan D. Colwell. This decision is being issued and mailed to all parties on the above specified date.

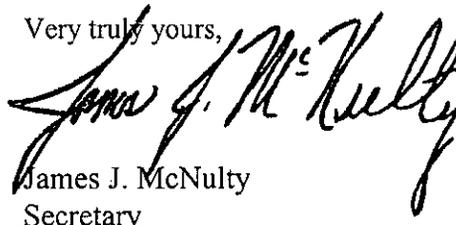
If you do not agree with any part of this decision, you may send written comments (called Exceptions) to the Commission. Specifically, an original and nine (9) copies of your signed exceptions MUST BE FILED WITH THE SECRETARY OF THE COMMISSION 2ND FLOOR, KEYSTONE BUILDING, 400 NORTH STREET, HARRISBURG, PA OR MAILED TO P.O. BOX 3265, HARRISBURG, PA 17105-3265, within twenty (20) days of the issuance date of this letter. The signed exceptions will be deemed filed on the date actually received by the Secretary of the Commission or on the date deposited in the mail as shown on U.S. Postal Service Form 3817 certificate of mailing attached to the cover of the original document (52 Pa. Code §1.11(a)) or on the date deposited with an overnight express package delivery service (52 Pa. Code 1.11(a)(2), (b)). If your exceptions are sent by mail, please use the address shown at the top of this letter. A copy of your exceptions must also be served on each party of record. 52 Pa. Code §1.56(b) cannot be used to extend the prescribed period for the filing of exceptions/reply exceptions. A certificate of service shall be attached to the filed exceptions.

If you receive exceptions from other parties, you may submit written replies to those exceptions in the manner described above within ten (10) days of the date that the exceptions are due.

Exceptions and reply exceptions shall obey 52 Pa. Code 5.533 and 5.535 particularly the 40-page limit for exceptions and the 25-page limit for replies to exceptions. Exceptions should clearly be labeled as "EXCEPTIONS OF (name of party) - (protestant, complainant, staff, etc.)".

If no exceptions are received within twenty (20) days, the decision of the Administrative Law Judge may become final without further Commission action. You will receive written notification if this occurs.

Very truly yours,


James J. McNulty
Secretary

Encls.
Certified Mail
Receipt Requested
MK

See Attached List for Additional Parties of Record

**BEFORE THE
PENNSYLVANIA PUBLIC UTILITY COMMISSION**

RE: Letter of Notification of PPL Electric Utilities Corporation Filed Pursuant to 52 Pa. C.S. Chapter 57, Subchapter G, With Respect to the proposed West Hempfield-McGovernville #1 and #2 138/69 kV Tie line to be constructed in East Hempfield Township, Lancaster County

A-110500F0333

Application of PPL Electric Utilities Corporation under 15 PA. C.S. §1511(C) for a finding and determination that the service to be furnished by the Applicant through its proposed exercise of the power of eminent domain to acquire right-of-way for the construction, operation and maintenance of the proposed West Hempfield-McGovernville #1 and #2 138/69 KV Tie line over and across the lands of Mahlon N. Zimmerman and Rozanne L. Zimmerman in East Hempfield Township, Lancaster County, is necessary or proper for the service, accommodation, convenience or safety of the public

A-110500F0342
(Withdrawn)

Application of PPL Electric Utilities Corporation under 15 PA. C.S. §1511(C) for a finding and determination that the service to be furnished by the applicant through its proposed exercise of the power of eminent domain to acquire right-of-way for the construction, operation and maintenance of the proposed West Hempfield McGovernville #1 AND #2 138/69 KV tie line over and across the lands of East Hempfield Township in East Hempfield Township, Lancaster County, is necessary or proper for the service, accommodation, convenience or safety of the public

A-110500F0343
(Withdrawn)

DOCKETED
DEC 16 2004

**DOCUMENT
FOLDER**

Application of PPL Electric Utilities Corporation :
under 15 PA. C.S. §1511(C) for a finding and :
determination that the service to be furnished by :
the Applicant through its proposed exercise of the :
power of eminent domain to acquire right-of-way :
for the construction, operation and maintenance :
of the proposed West Hempfield McGovernville :
#1 AND #2 138/69 KV tie line over and across :
the lands of John E. Landis in East Hempfield :
Township, Lancaster County, is necessary or :
proper for the service, accommodation, :
convenience or safety of the public :

A-110500F0344
(Withdrawn)

INITIAL DECISION

Before
Susan D. Colwell
Administrative Law Judge

HISTORY OF THE PROCEEDINGS

On July 10, 2003, PPL Electric Utilities Corporation (“PPL” or “Company”) filed with the Commission a Letter of Notification pursuant to 52 Pa. Code §57.71 et seq. for authorization to locate and construct the West Hempfield-McGovernville Tie Line on the route delineated therein, at PUC Docket No. A-110500F0333. With the Letter of Notification PPL also filed a separate ring binder containing Exhibits A-D and Appendices A-H. The Letter of Notification and accompanying exhibits and appendices contain all of the information specified in 52 Pa. Code §57.72(d)(4) as well as a full siting analysis, including an environmental inventory and aerial photographs of the proposed route, which are not required for Letters of Notification. *Compare* 52 Pa. Code §§57.72(c)(1)-(15) and 57.72(d)(4).

Copies of PPL's Letter of Notification and accompanying exhibits and appendices were served upon the applicable state, county and local governmental entities, including all of those specified in 52 Pa. Code §57.74(b), as follows:¹

- Pennsylvania Historical and Museum Commission
- Pennsylvania Department of Transportation
- Pennsylvania Department of Environmental Protection
- Lancaster County Commissioners
- Lancaster County Planning Commission
- Lancaster County Agricultural Preserve Board
- East Hempfield Township Supervisors
- East Hempfield Township Planning Commission

In addition, PPL served copies of its entire Letter of Notification and accompanying exhibits and appendices upon all of the owners of property within the proposed right-of-way of the West Hempfield-McGovernville Tie Line. Under 52 Pa. Code §57.74(c)(1), PPL was only required to serve a notice of its filing upon such landowners.

In its Letter of Notification, PPL explained that, as of July 10, 2003, it had not yet acquired all of the right-of-way needed for the proposed line. Although PPL continued to negotiate in good faith to acquire the remainder of the required right-of-way by mutual agreement with the landowners, the inability to reach agreement with three property owners made it likely that PPL would have to exercise the power of eminent domain vested in it by 15 Pa. Code §1511. Accordingly, on March 30, 2004, PPL filed with the Commission three Applications asking the Commission to make the findings and determinations required by 15 Pa. Code §1511(c) as a prerequisite to its exercise of the power of eminent domain to acquire right-of-way for aerial electric facilities over and across the lands of Mahlon N. Zimmerman and Rozanne L. Zimmerman, East Hempfield Township and John E. Landis (collectively the "Landowners"). A complete copy of each Application and accompanying exhibits was served on the property owner(s) to whom it pertained.

¹ Pursuant to 52 Pa. Code §57.74(c)(1), PPL was required to serve only a notice of filing upon the Historical and Museum Commission and the Department of Transportation.

On May 13, 2004, the Commission issued a notice to PPL and Landowners that the Letter of Notification and three Applications were consolidated and assigned to the undersigned administrative law judge, and a Prehearing Conference was scheduled for June 10, 2004. The Notice provided parties the option of participating telephonically.

On May 28, 2004, PPL filed with the Commission a Petition to Withdraw its Application regarding the Zimmermans' property at PUC Docket No. A-110500F0342, pursuant to 52 Pa. Code §1.82. The Petition to Withdraw was served upon the Zimmermans, their attorney and the ALJ.

The Prehearing Conference was held as scheduled on June 10, 2004. PPL and John E. Landis were represented by counsel and participated by telephone. Counsel for East Hempfield Township participated in person.

At the Prehearing Conference, counsel for East Hempfield Township stated that the Township did not oppose the siting of the West Hempfield-McGovernville Tie Line or PPL's exercise of the power of eminent domain to acquire the necessary right-of-way and, therefore, the Township sought to renew earlier discussions concerning the compensation it would be paid for selling the right-of-way to PPL (Tr. 11). Following the Prehearing Conference, I issued a scheduling order on June 11, 2004, which directed PPL to file its prepared testimony on July 19, 2004, other parties to file prepared testimony on August 16, 2004 and evidentiary hearings to be held on September 1 and 2, 2004.

On July 16, 2004, PPL served upon the parties and the ALJ its direct testimony, which consisted of four statements and accompanying exhibits. Thereafter, on July 30, 2004, counsel for Mr. Landis sent a letter to counsel for PPL, with a copy to the ALJ, stating that Mr. Landis had agreed to accept PPL's then-outstanding offer to purchase the right-of-way across his property needed for the West Hempfield-McGovernville Tie Line. The letter also stated that Mr. Landis would not submit any testimony or exhibits on August 16.

An evidentiary hearing was held on September 1, 2004 in accordance with the previously-established schedule and the ALJ's Prehearing Order, and PPL was the only party that appeared at the hearing. PPL presented each of its four witnesses, identified and authenticated each witness' testimony and exhibits and entered all of its testimony and exhibits upon the record (Tr. 30-55).

On October 22, 2004, PPL filed a Petition to Withdraw its Application to exercise the power of eminent domain over the Township's property pursuant to 52 Pa. Code §1.82, filed at PUC Docket No. A-110500F0343. The withdrawal was based on documentation executed and delivered which convey to PPL the right-of-way across its property needed by PPL for the West Hempfield-McGovernville Tie Line. The Petition to Withdraw was served upon the Township's attorney and to the undersigned.

On November 5, 2004, pursuant to his prior agreement, Mr. Landis executed and delivered documents conveying to PPL the right-of-way across his property needed by PPL for the West Hempfield-McGovernville Tie Line. On November 10, 2004, PPL filed a Petition to Withdraw its application to exercise the power of eminent domain over Mr. Landis' property pursuant to 52 Pa. Code §1.82, filed at PUC Docket No. A-110500F344. The Petition to Withdraw was served upon Mr. Landis, his attorney and the undersigned.

No protests or interventions were filed with respect to PPL's Letter of Notification. Therefore, upon the acquisition of the needed right-of-way from the Zimmermans, East Hempfield Township and Mr. Landis and upon the withdrawal of PPL's Applications to exercise the power of eminent domain, this matter ceased to be contested. The matter is ready for decision.

FINDINGS OF FACT

1. The applicant is PPL Electric Utilities Corporation ("PPL" or the "Company"), duly incorporated in Pennsylvania for the purpose of supplying light, heat and

power by means of electricity, and having its principal place of business at Two North Ninth Street, Allentown, Pennsylvania 18101.

2. On July 10, 2003, PPL filed with the Pennsylvania Public Utility Commission (“PUC” or the “Commission”) a Letter of Notification pursuant to 52 Pa. Code §57.71 et seq. for authorization to locate and construct the West Hempfield-McGovernville 138/69 kilovolt (kV) Tie Line (“West Hempfield-McGovernville Tie Line”) in East Hempfield Township, Lancaster County.

3. With its Letter of Notification, PPL also filed a separate ring binder containing Exhibits A-D and Appendices A-H. The Letter of Notification and accompanying exhibits and appendices contain all of the information specified in 52 Pa. Code §57.72(d)(4) as well as a full siting analysis, including an environmental inventory and aerial photographs of the proposed route.

4. PPL served copies of its Letter of Notification upon the property owners within the proposed right-of-way and to the appropriate government officials and agencies, in fulfillment of the service and notice requirement of the Commission’s regulations at 52 Pa. Code §57.74(b) and (c)(1). In addition, newspaper notice of the filing of the Letter of Notification was published on July 18 and 25, 2003 in newspapers of general circulation in the project area. Proofs of publication thereof were filed with the Commission on August 13, 2003.

5. On March 30, 2004, PPL filed three Applications asking the Commission to make the findings and determinations required by 15 Pa. Code §1511(c) as a prerequisite to its exercise of the power of eminent domain to acquire right-of-way for aerial electric facilities over and across the lands of Mahlon N. Zimmerman and Rozanne L. Zimmerman, East Hempfield Township and John E. Landis (collectively the “Landowners”). A complete copy of each Application and accompanying exhibits was served on the property owner(s) to whom it pertained.

6. On May 28, 2004, PPL filed with the Commission a Petition to Withdraw its Application for approval to exercise the power of eminent domain across the Zimmerman property pursuant to 52 Pa. Code §1.82, based on the Zimmermans' execution and delivery of the documents conveying to PPL the right-of-way across their property needed by PPL for the West Hempfield-McGovernville Tie Line.

7. On July 30, 2004, counsel for Mr. Landis sent a letter to counsel for PPL, with a copy to the ALJ, stating that Mr. Landis had agreed to accept PPL's then-outstanding offer to purchase the right-of-way across his property needed for the West Hempfield-McGovernville Tie Line. The letter also stated that Mr. Landis would not submit any testimony or exhibits on August 16.

8. PPL was the only party that appeared at the hearing, at which it presented each of its four witnesses, identified and authenticated each witness' testimony and exhibits and entered all of its testimony and exhibits upon the record (Tr. 30-55).

9. On October 22, 2004, PPL filed a Petition to Withdraw its Application to exercise the power of eminent domain over the Township's property pursuant to 52 Pa. Code §1.82. The Petition to Withdraw, based on the conveyance of the right-of-way across its property needed by PPL for the West Hempfield-McGovernville Tie Line, was served upon the Township's attorney and the ALJ.

10. On November 10, 2004, PPL filed a Petition to Withdraw its Application to exercise the power of eminent domain over Mr. Landis' property pursuant to 52 Pa. Code §1.82. The Petition to Withdraw, based on documents executed and delivered conveying to PPL the right-of-way across his property needed by PPL for the West Hempfield-McGovernville Tie Line, was served upon Mr. Landis, his attorney and the Administrative Law Judge.

11. The West Hempfield-McGovernville #1 and #2 138/69 kV Tie Line will be 1.8 miles in length and will be located in East Hempfield Township, Lancaster County.

12. The line will be designed and constructed for double circuit 138 kV operation. However, the line will initially be energized at 69 kV until projected load growth requires increasing the voltage of the regional transmission system to 138 kV (PPL St. 3, p. 2)

13. The West Hempfield-McGovernville Tie Line will connect the existing South Manheim-South Akron #1 and #2 138/69 kV Transmission Lines, via the existing Kellogg #1 and #2 Tap Lines, to the existing West Hempfield-Donegal and West Hempfield-South Manheim #3 138/69 kV Lines. This connection will create a high-capacity link between those two lines and, thereby, provide load transfer capability, as explained in PPL Statement No. 1 (pp. 2-6).

14. Additionally, six switches will be added to existing and proposed facilities to enhance operating flexibility (PPL St. 3, pp. 2-3).

15. The West Hempfield-McGovernville Tie Line will be constructed with single shaft steel poles with steel upswept conductor support arms.

16. The line will have approximately 17 structures averaging 95 feet in height, and average span lengths will be 605 feet (PPL St. 3, pp. 2-3).

17. The line will have six power conductors, arrayed with three lines on each side of the poles, and will have one overhead ground wire (OHGW) (PPL St. 3, pp. 2-3).

18. Through analyses conducted as part of its regional transmission planning process, PPL found that if either the #1 or #2 line of its existing South Manheim-South Akron #1 and #2 138/69 kV transmission lines were to experience an outage for any reason, the line remaining in service would be overloaded under summer peak conditions. In addition, PPL identified three other overloading conditions that could affect these facilities (PPL St. 1, p. 4).

19. The Company identified and analyzed five functional alternatives for providing the needed load transfer to eliminate the overload of one circuit of the South Manheim-South Akron #1 and #2 138/69 kV Lines if the other circuit were lost (PPL St. 1, p. 5).

20. PPL determined that the best functional alternative would be to construct the proposed West Hempfield-McGovernville Tie Line (PPL St. 1, p. 5).

21. The construction of the West Hempfield-McGovernville Tie Line resolves the capacity problem identified by PPL by relieving the overloading on the South Manheim – South Akron #1 and #2 lines (PPL St.1, p. 5).

22. The West Hempfield-McGovernville Tie Line will create a high-capacity transmission link between the South Manheim – South Akron #1 and #2 lines and other 138/69 kV transmission lines (PPL's West Hempfield-Donegal 138/69 kV and West Hempfield-South Manheim #3 138/69 kV transmission lines) that provide a separate electrical feed into the project area (PPL St. 1, pp. 2-3).

23. The high capacity transmission link created by the West Hempfield-McGovernville Tie Line will alleviate potential overloading of the South Manheim-South Akron #1 and #2 138/69 kV transmission lines under projected summer peak conditions in the event of a single contingency outage of either of the South Manheim-South Akron circuits (PPL St. 1, pp. 2-3).

24. The inability of a transmission line to survive a single contingency outage would constitute a violation of PPL's applicable reliability criteria (PPL St. 1, p. 3).

25. The construction of the West Hempfield-McGovernville Tie Line will provide the additional transmission capacity to eliminate potential overloading and has the added benefit of creating a high capacity link between the West Hempfield and South Manheim Substations that will provide needed transfer capability in the event the power transformers at either substation were lost for any reason (PPL St. 1, pp. 5-6).

26. A substantial advantage of the West Hempfield-McGovernville Tie Line over other functional alternatives studied is that no extensive transmission line outages will be required to build the line and, therefore, reliable electric service can be maintained to customers during the construction of the project. (PPL St. 1, pp. 5-6)

27. The siting analysis process employed by PPL has four fundamental components: (1) determination of the project's "core" area and "study" area; (2) compilation of an environmental inventory; (3) selection and analysis of potential preferred and alternative line routes; and (4) selection of the best alternative for siting the proposed line (PPL St. 2, p. 4).

28. The Core Area is defined by the supply and destination service points and the natural and man-made boundaries beyond which no reasonable alternative line routes exist. The Core Area is designated for detailed study. The Study Area extends two miles beyond the Core Area's boundary and is used to map significant archeological resources, historic sites and unique environmental features (PPL St. 2, p. 4).

29. PPL conducted a detailed environmental inventory of the Core Area to identify and locate environmental factors that should be considered when evaluating and selecting transmission line routes, which include, in this case, linear features; existing and proposed land use; municipal zoning; geology, soils and floodplains; slopes, grades and natural features; farmland preservation areas; and cultural and other unique features (PPL St. 2, pp. 5-6; PPL Exhibit No. 1 (Ex. "B", pp. 7-22)).

30. Information gathered from the environmental inventory was recorded on a series of maps (Maps 1-7 in Exhibit "B" of PPL Exhibit No. 1).

31. By applying its Environmental Inventory Guidelines (Appendix A of PPL Exhibit No. 1), PPL identified and plotted the constraints (i.e., areas that should be avoided, if possible) and opportunities for transmission line construction. Line route alternatives were

selected to try to minimize impacts on the constrained areas while meeting the functional and economic goals of the project (PPL St. 2, p. 6).

32. PPL also reviewed the project with municipal and state officials and agencies. Information from those meetings was used, in conjunction with the environmental inventory, to identify constraints. (PPL St. 2, p. 6-7).

33. Using its mapping and analysis procedures, PPL identified two line routes to try to take advantage of existing linear features and minimize land use “constraints” to the extent possible. Both alternatives were developed to achieve the functional goal (PPL St. 2, p. 7).

34. Alternative 1, which is the line route PPL ultimately selected begins at the point of interconnection with the West Hempfield-West Donegal/West Hempfield-South Manheim transmission lines south of State Highway 283; crosses to the north side of State Highway 283; heads southeast parallel to State Highway 283 a distance of approximately 1.1 miles; crosses back to the south side of State Highway 283; and ties into the Kellogg #1 and #2 Tap Lines (PPL St. 2, pp. 7-8).

35. Alternative 2 is a route that would attempt to locate the proposed line entirely on the south side of State Highway 283 between the highway and Amtrak railroad track (PPL St. 2, p. 8).

36. PPL rejected Alternative 2 because (1) it is not accessible for either construction or subsequent maintenance because of the obstacles created by a limited access highway on one side and a high-speed train line on the other; (2) there would be significant interference with Amtrak that would impede construction and subsequent maintenance; (3) because of the need to meet OSHA clearance requirements imposed because of the proximity to the Amtrak catenaries, much taller structures would be needed, which would increase cost and visual impact; (4) the route would have a significant visual impact on an historic site and park;

(5) there would be significantly greater environmental impact because of the need for much more tree clearing (PPL St. 2, pp. 8-11).

37. PPL's preferred route is superior in all major aspects (PPL St. 2, p. 11-12).

38. The proposed route provides the necessary access for construction and maintenance of the line because, being located north of State Highway 283, it is fully accessible from the north without the need for construction and maintenance personnel and equipment to cross either a railroad or a limited access highway (PPL St. 2, pp. 11-12).

39. The proposed route is located on land that is compatible with transmission line construction. The only land physically occupied will be the "footprints" of single-shaft steel poles, which is minimal. The agricultural land located under the line, outside the "footprints" of the poles, can continue to be farmed and, therefore, will not be removed from agricultural production (PPL St. 2, pp. 11-12).

40. Most of the farms traversed by the proposed line route are in an Agricultural Security Zone and, therefore, the line would not restrict an area of future development. (PPL St. 2, pp. 11-12).

41. The preferred route closely parallels existing linear features and, in particular, the north side of State Highway 283. (PPL St. 2, pp. 11-12).

42. Fifth, the preferred route will require minimal tree clearing (PPL St. 2, pp. 11-12).

43. PPL's Siting Analysis shows that the construction, operation and maintenance of the West Hempfield-McGovernville Tie Line will not have any significant environmental or land use impacts (PPL St. 2, pp. 12-13; PPL Exhibit No. 1 (Ex. "C", pp. 12-13)).

44. PPL will also employ various measures to mitigate any potential environmental consequences of construction. PPL's standard mitigating measures are set forth in formal Company program documents entitled (1) "Transmission Line Right-Of-Way Program for Vegetation Management" and (2) "Specifications for Soil Erosion and Sedimentation Control on Transmission Line Rights-of-Way." These measures have been successfully applied in many Company transmission line projects, and they will be followed in the construction and operation of the proposed line (PPL St. 2, pp. 13-14).

45. Other mitigating factors to be used by PPL include the "long-span" construction technique, which minimizes the number of structures that must be built, and the use of single-shaft steel poles, which minimizes visual impacts (PPL St. 2, pp. 13-14).

46. PPL has used an extensive, multi-faceted technical analysis to site the West Hempfield-McGovernville Tie Line, which complies with the filing and information requirements of the Commission's regulations for Letters of Notification. PPL has voluntarily provided all of the same information that would be required in a full siting application (PPL Exhibit No. 1).

47. The same type of siting analysis has been used, with PUC approval, in numerous siting applications by PPL (PPL St. 2, p. 14).

48. PPL's preferred route balances environmental and land use considerations, functional requirements, and cost considerations and will have the minimum adverse environmental impact, considering the electric power needs of the public, the state of available technology and the available alternatives (PPL St. 2, p. 14).

49. PPL will comply with all of the permitting and associated environmental regulatory requirements that may be implicated by this project, as fully explained in Section III.C, above, and in Exhibit "C" (p. 2) of PPL Exhibit No. 1. Hence, the construction, operation and maintenance of the proposed line will be in full compliance with applicable statutes and

regulations providing for the protection of the natural resources of the Commonwealth (PPL St. 2, pp. 13-14).

50. The West Hempfield-McGovernville Tie Line will be designed, constructed, operated and maintained in accordance with the *National Electrical Safety Code* (“*NESC*”) and will include such further design, construction and maintenance features as are required by PPL standards and by law (PPL St. 3, p. 3).

51. Appendix F to PPL Exhibit No. 1 contains a detailed discussion of PPL Design Criteria and Safety Practices. The complete Engineering Description for the line is set forth in Exhibit “D” of PPL Exhibit No. 1.

52. Table 1 within the Engineering Description (Ex. “D”) in PPL Exhibit No. 1 sets forth the minimum conductor-to-ground clearances and the thermal ratings for which the line is being designed and will be built. The clearances and thermal ratings meet, or are better than, the requirements of the *NESC* (PPL St. 3, pp. 3-4).

53. The West Hempfield-McGovernville Tie Line will use materials and designs employed in numerous PPL transmission lines of similar type and voltage that have been providing safe and reasonable service for many years (PPL St. 3, pp. 3-4).

54. The evidence presented by PPL demonstrates that the West Hempfield-McGovernville Tie Line will not create any unreasonable risk of danger to the health and safety of the public (PPL St. 3; PPL Exhibit No. 1 (Ex. “D” and Appendix F)).

DISCUSSION

1. Commission Requirements

The Commission’s regulations at 52 Pa. Code §57.71 require prior approval for a public utility to construct a high voltage (i.e., greater than 100 kV) transmission line. The

information a public utility is required to submit with an application for siting approval is delineated in 52 Pa. Code §57.72(c). However, if the proposed project is eligible for approval by means of a Letter of Notification, the supporting information required is much less. *See* 52 Pa. Code §57.72(d)(4). A proposed high voltage transmission line project may be approved by a Letter of Notification filing if it meets any one of the six criteria set forth in 52 Pa. Code §57.72(d)(1). The West Hempfield-McGovernville Tie Line qualifies for approval by the filing of a Letter of Notification because it is less than two miles in length. 52 Pa. Code §57.72(d)(1)(vi). However, because PPL anticipated the possibility of a contested proceeding, it submitted the same information in support of its Letter of Notification that would have been required for a full application under 52 Pa. Code §57.72(c).²

Under 52 Pa. Code §57.76(a), the Commission must make four findings to support its decision to approve a proposed high voltage transmission line, as follows:

- (1) That there is a need for the line;
- (2) That the line will not create an unreasonable risk of danger to the health and safety of the public;
- (3) That the line is in compliance with applicable statutes and regulations providing for the protection of the natural resources of the Commonwealth; and
- (4) That the line will have minimum adverse environmental impact, considering the electric power needs of the public, the state of available technology and the available alternatives.

PPL presented evidence showing that the proposed West Hempfield-McGovernville Tie Line satisfies all of the criteria for approval set forth in the Commission's regulations.

² Under 52 Pa. Code §57.72(d)(4)(5), the Commission can approve or disapprove a Letter of Notification. If the Commission does not approve the Letter of Notification, then its final order must direct the applicant to file all of the information required for a full application, and the request for approval is re-examined in light of that additional information.

The West Hempfield-McGovernville #1 and #2 138/69 kV Tie Line will be 1.8 miles in length and will be located in East Hempfield Township, Lancaster County. The line will be designed and constructed for double circuit 138 kilovolt (kV) operation. However, the line will initially be energized at 69 kV until projected load growth requires increasing the voltage of the regional transmission system to 138 kV.³ The proposed route of the line is depicted on the aerial photograph provided in the map pocket of Exhibit "C" in PPL Exhibit No. 1.

The West Hempfield-McGovernville Tie Line will connect the existing South Manheim-South Akron #1 and #2 138/69 kV Transmission Lines, via the existing Kellogg #1 and #2 Tap Lines, to the existing West Hempfield-Donegal and West Hempfield-South Manheim #3 138/69 kV Lines, thereby creating a high-capacity link between those two lines and, thereby, providing much needed load transfer capability, as explained in PPL Statement No. 1 (pp. 2-6). Additionally, six switches will be added to existing and proposed facilities to enhance operating flexibility (PPL St. 3, pp. 2-3).

The West Hempfield-McGovernville Tie Line will be constructed with single shaft steel poles with steel upswept conductor support arms. The line will have approximately 17 structures averaging 95 feet in height, and average span lengths will be 605 feet. The line will have six power conductors, arrayed with three lines on each side of the poles, and will have one overhead ground wire (OHGW) (PPL St. 3, pp. 2-3).

2. Evidence

In support of its Letter of Notification and Applications, PPL submitted four prepared statements and four accompanying exhibits, as summarized below by responsible witness:

Gopi R. Kedia. Mr. Kedia holds the position of Senior Engineer with PPL. Mr. Kedia submitted PPL Statement No. 1 and sponsored the portion of PPL Exhibit No. 1

³ The voltage designation "138/69 kV" connotes the fact that a line is designed to operate at 138 kV but is energized at 69 kV.

designated therein as Exhibit "A" (Necessity Statement). In his testimony, Mr. Kedia described PPL's regional transmission planning process and the existing transmission supply system in the area of the proposed project. He also explained how the regional transmission planning process was used to anticipate and identify problems with the existing system and why the West Hempfield-McGovernville Tie Line is needed to resolve those problems.

Kenneth B. Kuhns. Mr. Kuhns holds the position of Siting Supervisor in PPL's Transmission and Distribution Engineering Section. Mr. Kuhns submitted PPL Statement No. 2 and sponsored the portions of PPL Exhibit No. 1 designated therein as the Summary, Exhibit "B" (Core Area Environmental Inventory), Exhibit "C" (Siting Analysis) and Appendices A-E, G and H.⁴ In addition, Mr. Kuhns sponsored PPL Exhibit No. 2, which consists of eight color photographs that depict geographic and manmade features described in Mr. Kuhns' testimony that are relevant to the Company's decision to select the proposed route for the West Hempfield-McGovernville Tie Line. In his testimony, Mr. Kuhns described the process PPL used to site the West Hempfield-McGovernville Tie Line including the area delineated for detailed study, the inventory PPL conducted of significant features and environmental factors, the alternative route identified for comparative analysis and the reasons why the preferred route for the line balances functional requirements, environmental factors and cost considerations.

Jay Alan Keeler. Mr. Keeler holds the position of Supervising Engineer in Transmission and Distribution Design with PPL. Mr. Keeler submitted PPL Statement No. 3 and sponsored the portions of PPL Exhibit No. 1 designated therein as the Exhibit "D" (Engineering Description) and Appendix F (PPL Design Criteria and Safety Practices). In his testimony, Mr. Keeler described the major design and safety features of the West Hempfield-McGovernville Tie Line.

⁴ Appendix A consists of the guidelines used in compiling the Core Area Environmental Inventory. Appendix B is the bibliography of sources consulted to prepare the Core Area Environmental Inventory. Appendix C is the list of governmental agencies, municipalities and other public entities contacted as part of the Siting Analysis. Appendix D is a list of Lancaster County historic sites. Appendix E is a list of those owning property within the proposed right-of-way of the line. Appendix G is a copy of PPL's Magnetic Field Management Program. Appendix H is a list of the municipalities and other public entities that PPL was required to notify of the filing of its Letter of Notification.

Barry L. Gebhard. Mr. Gebhard holds the position of System Property/Land Manager in Real Estate Services with PPL. Mr. Gebhard submitted PPL Statement No. 4 and sponsored PPL Exhibit Nos. 3 and 4, which are copies of the exhibits (contained in a bound presentation folder) that were filed in support of PPL's Applications for the findings and determinations needed to exercise the power of eminent domain over the property of John E. Landis and East Hempfield Township, respectively. PPL Exhibit Nos. 3 and 4 each contain: (1) an electrical system map of PPL's service territory showing facilities operated at or above 69 kV; (2) a metes and bounds description of the property owned by the landowners in the project area; (3) a metes and bounds description of the right-of-way easement sought by PPL from the landowner(s); (4) a drawing of the right-of-way easement sought by PPL from the landowners; and (5) a copy of the certified resolutions of the Board of Directors of PPL authorizing the proposed condemnations. In his testimony, Mr. Gebhard described the status of PPL's right-of-way acquisition for the West Hempfield-McGovernville Tie Line up to the time he appeared at the evidentiary hearing and explained why PPL's exercise of the power of eminent domain would be necessary if agreements were not reached with the landowners to acquire the necessary right-of-way across their properties.

3. Findings

A. The West Hempfield-McGovernville Tie Line Is Needed For PPL To Maintain Reliable Service

PPL's regional transmission planning process identified a problem with its existing South Manheim-South Akron #1 and #2 138/69 kV transmission lines. Specifically, if either the #1 or the #2 line were to experience an outage for any reason, the line remaining in service would experience an unacceptable overloading under summer peak conditions. In addition, PPL identified three other overloading conditions that could affect these facilities (PPL St. 1, p. 4).

In order to address this problem, the Company identified and analyzed five functional alternatives for providing the needed load transfer capability to its system in the

project area. Each alternative was developed based on its ability to eliminate the overload of one circuit of the South Manheim-South Akron #1 and #2 138/69 kV Lines if the other circuit were lost (PPL St. 1, p. 5).

PPL determined that the best functional alternative would be to construct the proposed West Hempfield-McGovernville Tie Line (PPL St. 1, p. 5). The construction of the West Hempfield-McGovernville Tie Line resolves the capacity problem identified above by relieving the overloading on the South Manheim – South Akron #1 and #2 lines. *Id.* The West Hempfield-McGovernville Tie Line will create a high-capacity transmission link between the South Manheim – South Akron #1 and #2 lines and other 138/69 kV transmission lines (PPL’s West Hempfield-Donegal 138/69 kV and West Hempfield-South Manheim #3 138/69 kV transmission lines) that provide a separate electrical feed into the project area (PPL St. 1, pp. 2-3). Creating this transmission link will alleviate potential overloading of the South Manheim-South Akron #1 and #2 138/69 kV transmission lines under projected summer peak conditions in the event of a single contingency outage of either of the South Manheim-South Akron circuits. (Both the existing transmission lines and the proposed West Hempfield-McGovernville Tie Line are shown in Figures 1 and 2 in Exhibit “A” of PPL Exhibit No. 1.) *Id.*

The inability of a transmission line to survive a single contingency outage would constitute a violation of PPL’s applicable reliability criteria. The construction of the West Hempfield-McGovernville Tie Line will provide the additional transmission capacity to eliminate this potential overloading. *Id.* It has the added benefit of creating a high capacity link between the West Hempfield and South Manheim Substations that will provide needed transfer capability in the event the power transformers at either substation were lost for any reason (PPL St. 1, pp. 5-6). A substantial advantage of the West Hempfield-McGovernville Tie Line over other functional alternatives studied is that no extensive transmission line outages will be required to build the line and, therefore, reliable electric service can be maintained to customers during the construction of the project. *Id.*

In summary, the West Hempfield-McGovernville Tie Line is needed to alleviate summer overload conditions on one of the South Manheim – South Akron #1 and #2 138/69 kV Lines in the event of a single contingency outage of either circuit. The load transfer capability that the project will provide is necessary to comply with PPL’s applicable reliability criteria. The Company conducted a detailed study of functional alternatives to address capacity expansion needs before selecting the West Hempfield-McGovernville Tie Line as the best alternative (PPL St. 1, p. 6).

B. PPL Selected An Appropriate Route That Minimizes Adverse Environmental And Other Impacts

The siting analysis process employed by PPL has four fundamental components: (1) determination of the project’s “core” area and “study” area; (2) compilation of an environmental inventory; (3) selection and analysis of potential preferred and alternative line routes; and (4) selection of the best alternative for siting the proposed line (PPL St. 2, p. 4).

1. The Core Area And Study Area. The Core Area is defined by the supply and destination service points and the natural and man-made boundaries beyond which no reasonable alternative line routes exist. The Core Area is designated for detailed study. The Study Area extends two miles beyond the Core Area’s boundary and is used to map significant archeological resources, historic sites and unique environmental features (PPL St. 2, p. 4).

The eastern and western boundaries of the Core Area for this project were dictated by the functional requirement of locating and constructing the West Hempfield-McGovernville Tie Line between the West Hempfield-Donegal/West Hempfield-South Manheim #3 Lines and the South Mainheim-South Akron #1 and #2 Transmission Lines (via the Kellogg #1 and #2 Tap Lines), as described in PPL Statement No. 1 and as depicted on Figures 1 and 2 in Exhibit “A” of PPL Exhibit No. 1. The northern and southern boundaries are parallel to, and

equidistant from, State Highway 283 and two railroad tracks owned by Amtrak.⁵ Specifically, the northern and southern boundaries of the Core Area are approximately three-quarters of a mile on either side of this transportation corridor, as depicted in Map 1 of Exhibit “B” in PPL Exhibit No. 1. The Core Area is approximately 2.5 miles long, 1.6 miles wide and encompasses approximately 4.25 square miles in total land area (PPL St. 2, p. 5).

2. The Environmental Inventory. PPL conducted a detailed environmental inventory of the Core Area to identify and locate environmental factors that should be considered when evaluating and selecting transmission line routes, which include, in this case (all citations below are to portions of PPL Exhibit No. 1):

- Linear features, such as existing electric transmission lines, roads and highways, railroads and pipelines (Exhibit “B,” pp. 4-6 and Map 1).
- Existing and proposed land use (Exhibit “B,” pp. 7-11 and Map 2).
- Municipal zoning (Exhibit “B,” pp. 11-13 and Map 3).
- Geology, soils and floodplains (Exhibit “B,” pp. 13-15 and Map 4).
- Slopes, grades and natural features (vegetation, wetlands, streams, wildlife and wildlife habitat and endangered and threatened species of flora and fauna) (Exhibit “B,” pp. 15-21 and Map 5).
- Farmland preservation areas (farmland within agricultural preservation areas) (Exhibit “B,” pp. 21-22 and Map 6).
- Cultural and other unique features, such as schools, churches, parks, natural and recreational areas, historic sites and archeological sites (Exhibit “B,” pp. 22-24 and Map 7).

3. The Analysis Of Potential Routes. Information gathered from the environmental inventory was recorded on a series of maps (Maps 1-7 in Exhibit “B” of PPL Exhibit No. 1). By applying the Environmental Inventory Guidelines (Appendix A of PPL Exhibit No. 1), PPL identified and plotted the constraints (i.e., areas that should be avoided, if possible) and opportunities for transmission line construction. Line route alternatives were

⁵ State Highway 283 is a four-lane, limited access freeway that provides a high-speed link between the cities of Lancaster and Harrisburg. The Amtrak railroad tracks run along the south side of State Highway 283. A complete description of the Amtrak tracks and associated railroad spurs within the Core Area is provided in Exhibit “B” (pp. 6-7) of PPL Exhibit No. 1. State Highway 283 and the railroad tracks can be seen on the aerial photograph provided in the map pocket of Exhibit “C” of PPL Exhibit No. 1.

selected to try to minimize impacts on the constrained areas while meeting the functional and economic goals of the project (PPL St. 2, p. 6).

PPL also reviewed the project with municipal and state officials and agencies. Information gleaned from those meetings was used, in conjunction with the environmental inventory, to identify constraints. For example, East Hempfield Township expressed considerable concern that the proposed line should not be located where it could have significant visual or other impacts on the historic Amos Herr House (PPL St. 2, p, 6-7)

Using its mapping and analysis procedures, PPL identified two line routes to try to take advantage of existing linear features and minimize land use “constraints” to the extent possible. Both alternatives were developed to achieve the functional goal of creating a high capacity transmission link between PPL’s South Manheim-South Akron #1 and #2 138/69 kV Transmission Lines (via the Kellogg Tap Lines) and PPL’s West Hempfield-Donnegal 138/69 kV and West Hempfield-South Manheim #3 138/69 kV Transmission Lines (PPL St. 2, p. 7).

a. **Alternative 1**, which is the line route ultimately selected by PPL as its preferred route, is depicted on the large aerial photograph provided in the map pocket of Exhibit “C” of PPL Exhibit No. 1. This route begins at the West Hempfield-Donnegal/West Hempfield-South Manheim #3 138/69 kV Transmission Lines approximately 1,650 feet west of Landisville Road. The point of connection lies between State Highway 283 and the Amtrak railroad corridor. The proposed route heads northeast and crosses to the north side of State Highway 283 approximately 315 feet from that connection point (PPL St. 2, pp. 7-8).

After crossing to the north side of State Highway 283, the line heads southeast, parallel to State Highway 283, a distance of approximately 1.1 miles. The majority of this line route section occupies farmland. A portion of the line crosses property of the former Armstrong World Industries. *Id.*

The last section of the line, approximately 2,890 feet in length, also heads southeast and crosses both State Highway 283 and the Amtrak railroad tracks, such that it is to

the south of, and parallel to, both of those linear features. A small segment of this line section occupies undeveloped property owned by East Hempfield Township. The balance of the line route occupies property zoned for industrial use. The proposed line route ties into the Kellogg #1 and #2 Tap Lines on the property of Kellogg USA. *Id.*

b. Alternative 2 is a route that would attempt to locate the proposed line entirely on the south side of State Highway 283 between the highway and the Amtrak railroad tracks. PPL rejected Alternative 2 for several reasons (PPL St. 2, pp. 8-11):

i. Lack Of Accessibility. State Highway 283 and the Amtrak railroad tracks would present obstacles making access extremely difficult, if not impossible, and potentially unsafe either for initial construction or subsequent operation, maintenance or reconstruction of the line, over most of its length. The elevation of the Amtrak railroad tracks creates a major physical barrier to access (*see* PPL Exhibit No. 2, Photograph 5), in addition to the obstacles created simply by hemming in the line between a high-speed limited access highway and a major, heavily-trafficked, high-speed rail line. An overpass for Landisville Road, at the western end of the route, and the bridge carrying State Route 722, at the eastern end of the route, which both carry traffic across the railroad and the highway, impede access from either end. Access is critically important because large, heavy equipment must get to the site, and operate there, for construction and future maintenance and repair (PPL St. 2, p. 9).

ii. Interference With Amtrak. If Alternative 2 were used, it would be necessary to locate the line on Amtrak property. This is a heavily trafficked main line between the Northeast Corridor and Harrisburg, Pittsburgh and Chicago. Amtrak regulations would require the presence of an Amtrak flagman on site at all time and, more significantly, would require PPL to stop work and clear the site each time a train passed. This would severely limit the periods when construction crews could work on line and would increase the time and cost of construction. The same problems would arise whenever maintenance had to be done on the line. Those delays would materially increase the time needed to restore or repair the line in the event of a failure or accident, which, in turn, would increase the duration and severity of any interruption of customer service (PPL St. 2, p. 9).

iii. Need For Much Larger Structures. If the transmission line were to occupy Amtrak property, PPL would have to use taller structures to support the line in order to meet Occupational Safety and Health Administration (OSHA) and National Electrical Safety Code clearance requirements relative to the overhead railroad catenaries. (Photographs 7 and 8 of PPL Exhibit No. 2 show the railroad catenaries.) This would also add to the cost and visual impact of the project (PPL St. 2, p. 11).

iv. Impact On The Historic Herr House. East Hempfield Township opposed Alternative 2 because the tree line separating the railroad from the highway would need to be removed. The tree line provides a natural backdrop to the Township park and the historic Amos Herr House, which screens these areas from the visual and other impacts of State Highway 283. Photograph 6 in PPL Exhibit No. 2 shows the historic Amos Herr House and barn. *Id.*

v. Greater Environmental Impact. Forested habitat within the Core Area is almost non-existent. The most significant area of woodland is concentrated in the strip of land between the highway and the railroad. *See* Photographs 1, 2, 3, 4, 7 and 8 of PPL Exhibit No. 2. The forested habitat that does exist in the Core Area becomes more important because of its scarcity. Consequently, because of the need to remove trees to construct Alternative 2, it has greater environmental impact than PPL's preferred route. *Id.*

4. Selection of the Best Alternative. By comparison, PPL's preferred route is superior in all major aspects. First, it provides the necessary access for construction and maintenance of the line. Because the route is located north of State Highway 283, it is fully accessible from the north without the need for construction and maintenance personnel and equipment to cross either a railroad or a limited access highway. In addition, the land is level and there are no abrupt changes in grade to create physical barriers to access (PPL St. 2, p. 11-12).

Second, the preferred route is located on agricultural land, which is compatible with transmission line construction. The only land physically occupied will be the “footprints” of the single-shaft steel poles, which is minimal. There will be a total of 17 structures over the entire length of the line. The agricultural land located under the line, outside the “footprints” of the poles, can continue to be farmed and, therefore, will not be removed from agricultural production. *Id.*

Third, most of the farms traversed by the proposed line route are in an Agricultural Security Zone. This means that the line would not restrict an area of future development. *Id.*

Fourth, the preferred route closely parallels existing linear features and, in particular, the north side of State Highway 283. *Id.*

Fifth, unlike the route south of State Highway 283, the preferred route will require minimal tree clearing. *Id.*

PPL’s Siting Analysis shows that the construction, operation and maintenance of the West Hempfield-McGovernville Tie Line will not have any significant environmental or land use impacts (all citations below are to portions of PPL Exhibit No. 1):

- The proposed line will have no adverse impact on the operation of communications or cellular telephone towers, and no other utilities will be affected by the proposed line (Exhibit “C,” p. 3).
- The proposed line will not affect any airports (Exhibit “C,” p. 3).
- No endangered or threatened plant or animal species will be affected because federal and state reviews show it is unlikely any such species exist in the Core Area. Habitat that might be conducive to “species of concern” will not be affected by the proposed line. The impact on common plant and animal species and habitat is minimal. Only minor tree clearing will be necessary (Exhibit “C,” p. 3-4).
- No lakes, ponds or major bodies of water will be affected. The proposed line will cross three small

unnamed tributaries of Swarr Run. The three stream crossings required will be easily spanned. Structures will be located well away from the streams, and no impacts will occur (Exhibit "C," p. 3).

- Wetlands along the line will be delineated and all necessary permits will be obtained from the Pennsylvania Department of Environmental Protection and U.S. Army Corps of Engineers if there is any potential for wetlands to be affected (Exhibit "C," p. 3).
- No encroachment on flood-prone areas will occur because no flood-prone areas were identified along the proposed route (Exhibit "C," p. 4).
- Several National Register Historic Sites are located within the Core and Study Areas (PPL Exhibit No. 1, Appendix D). The only site close enough to the two alternative line routes studied by PPL to be potentially affected is the Amos Herr House. PPL's preferred route keeps the transmission line approximately 500 feet from the Amos Herr House. The impact on the Amos Herr House site will be minimal and far less than Alternative 2 (Exhibit "C," p. 4-5).
- PPL also reviewed the proposed line route with the Pennsylvania Historical and Museum Commission ("PHMC") to determine if any significant archeological sites are present. PHMC informed PPL that there are no known sites along the proposed line route and it is unlikely that any unknown site would exist in the immediate area (Exhibit "C," p. 5).
- No schools, churches, cemeteries, parks or recreational areas will be affected (Exhibit "C," p. 5).

PPL will also employ various measures to mitigate any potential environmental consequences of construction. PPL's standard mitigating measures are set forth in formal Company program documents entitled (1) "Transmission Line Right-Of-Way Program for Vegetation Management" and (2) "Specifications for Soil Erosion and Sedimentation Control on Transmission Line Rights-of-Way." These measures have been effectively and successfully applied in many Company transmission line projects, and they will be followed in the construction and operation of the proposed line. Other mitigating factors include PPL's use of the "long-span" construction technique, which minimizes the number of structures that must be built, and the use of single-shaft steel poles, which minimizes visual impacts (PPL St. 2, pp. 13-14).

In summary, PPL has used an extensive, multi-faceted technical analysis to site the West Hempfield-McGovernville Tie Line, which fully complies with the filing and information requirements of the Commission's regulations for Letters of Notification and, in fact, provides all of the same information that would be required in a full siting application. Moreover, the same type of siting analysis has been used, with PUC approval, in numerous siting applications by PPL. The proposed location for the West Hempfield-McGovernville Tie Line uses existing linear features to the extent feasible and, thereby, reduces any associated impacts to a minimum. The preferred route is superior to the alternative route studied by PPL, which would pose significant obstacles to the construction and subsequent operation and maintenance of the line as well as having greater environmental and other impacts and being opposed by the municipality were the line would be located (PPL St. 2, p. 14). For all of the foregoing reasons, PPL's preferred route constitutes the appropriate balance of environmental and land use considerations, functional requirements and cost considerations and will have the minimum adverse environmental impact, considering the electric power needs of the public, the state of available technology and the available alternatives.

C. The Proposed Line Will Comply With Applicable Statutes And Regulations Providing For The Protection Of The Natural Resources Of The Commonwealth

PPL states that it will comply with all of the permitting and associated environmental regulatory requirements that may be implicated by this project, as fully explained in Section III.C, above, and in Exhibit "C" (p. 2) of PPL Exhibit No. 1. Hence, the construction, operation and maintenance of the proposed line will be in full compliance with applicable statutes and regulations providing for the protection of the natural resources of the Commonwealth (PPL St. 2, pp. 13-14).

D. The Proposed Line Will Not Create Any Unreasonable Risk Of Danger To The Health And Safety Of The Public

The major design and safety features of the West Hempfield-McGovernville Tie Line are described in detail in Exhibit "D" and Appendix F of PPL Exhibit No. 1. The line will be 1.8 miles in length and will be designed and constructed for double circuit 138 kV operation, although it will initially be operated at 69 kV until load growth requires increasing the voltage of the regional transmission system to 138 kV. As part of this project, six switches will be added to existing and proposed facilities to enhance operating flexibility (PPL St. 3, pp. 2-3).

The West Hempfield-McGovernville Tie Line will consist of single shaft steel poles with steel upswept conductor support arms. Tangent poles (i.e., poles that support the line where it runs in a straight line) will be direct embedded. Angle poles (i.e., those that support the line at a point where it makes an angle) will be installed on concrete foundations. The line will have approximately 17 structures averaging 95 feet in height. Average span lengths will be 605 feet. The proposed structures are depicted in Figures 1 and 2 of Exhibit "D" in PPL Exhibit No. 1 (PPL St. 3, p. 3).

The West Hempfield-McGovernville Tie Line will consist of six power conductors, three on each side of the poles, and one overhead ground wire (OHGW). The technical specifications for the power conductors are set forth in detail in PPL Exhibit No. 1 (Exhibit "D," p. 1). The OHGW will be 3/8-inch extra high strength steel (PPL St. 3, p. 3).

The West Hempfield-McGovernville Tie Line will be designed, constructed, operated and maintained in accordance with the *National Electrical Safety Code* ("NESC") and will include such further design, construction and maintenance features as are required by PPL standards and by law. Appendix F to PPL Exhibit No. 1 contains a detailed discussion of PPL Design Criteria and Safety Practices. The complete Engineering Description for the line is set forth in Exhibit "D" of PPL Exhibit No. 1. Table 1 within that Engineering Description sets forth the minimum conductor-to-ground clearances and the thermal ratings for which the line is being designed and will be built. The clearances and thermal ratings meet, or are better than, the requirements of the *NESC* (PPL St. 3, pp. 3-4). The West Hempfield-McGovernville Tie Line will use materials and designs employed in numerous PPL transmission lines of similar type and voltage that have been providing safe and reasonable service for many years.

The evidence presented by PPL demonstrates that the West Hempfield-McGovernville Tie Line will not create any unreasonable risk of danger to the health and safety of the public.

For the reasons set forth above, PPL has satisfied the Commission's applicable criteria for approval to construct and operate the West Hempfield-McGovernville #1 and #2 138/69 kV Tie Line in the manner and in the location described in its Letter of Notification. Accordingly, the approval shall be granted.

CONCLUSIONS OF LAW

1. The Commission has jurisdiction over the subject matter and the parties to *this proceeding*.
2. PPL has shown sufficient need and justification for the construction of the proposed West Hempfield-McGovernville Tie Line.
3. The construction, operation and maintenance of the proposed line will not create any unreasonable risk of danger to the health or safety of the public.
4. PPL has the legal authority to construct the West Hempfield-McGovernville Tie Line, as proposed in its Letter of Notification.
5. The construction, operation and maintenance of the West Hempfield-McGovernville Tie Line, as proposed in its Letter of Notification, will be in compliance with all applicable statutes and regulations for the protection of the natural resources of the Commonwealth.
6. The construction, operation and maintenance of the West Hempfield-McGovernville Tie Line, as proposed in its Letter of Notification, will have minimal

environmental impacts considering the electric power needs of the public, the state of available technology and available alternatives.

ORDER

THEREFORE,

IT IS ORDERED:

1. That the Letter of Notification as filed by PPL Electric Utilities Corporation ("PPL") at Docket No. A-110500 F0333 for authorization to construct the West Hempfield-McGovernville #1 and #2 139/69 kV Tie Line and associated facilities, as proposed, in East Hempfield Township, Lancaster County, is hereby approved;
2. That the West Hempfield-McGovernville #1 and #2 139/69 kV Tie Line, as proposed, be constructed and maintained in a manner that complies with the standards of the National Electrical Safety Code; and
3. That the West Hempfield-McGovernville #1 and #2 139/69 kV Tie Line, as proposed, be constructed, operated and maintained in compliance with all applicable statutes and regulations for the protection of the public and natural resources of the Commonwealth.

Dated: December 1, 2004


Susan D. Colwell
Administrative Law Judge

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A-110500F0333 Letter of Notification Of PPL Electric Utilities Corporation Filed Pursuant to 52 Pa. Code §57.75 (i)(1) with Respect to the Proposed West Hempfield-McGovernville #1 And #2 138/69 kV Tie Line To Be Constructed in East Hempfield Township, Lancaster County, Commonwealth of Pennsylvania.

A-110500F0343 Application of PPL Electric Utilities Corporation Under 15 Pa. C.S. §1511(c) For A Finding And Determination That The Service To Be Furnished By The Applicant Through Its Proposed Exercise Of The Power of Eminent Domain To Acquire Right-Of-Way For The Construction, Operation And Maintenance Of The Proposed West Hempfield-McGovernville #1 And #2 138/69 kV Tie Line Over And Across The Lands of EAST HEMPFIELD TOWNSHIP In East Hempfield Township, Lancaster County, Is Necessary Or Proper For The Service, Accommodation, Convenience Or Safety Of The Public

A-110500F0344 Application of PPL Electric Utilities Corporation Under 15 Pa. C.S. §1511(c) For A Finding And Determination That The Service To Be Furnished By The Applicant Through Its Proposed Exercise Of The Power of Eminent Domain To Acquire Right-Of-Way For The Construction, Operation And Maintenance Of The Proposed West Hempfield-McGovernville #1 And #2 138/69 kV Tie Line Over And Across The Lands of JOHN E. LANDIS In East Hempfield Township, Lancaster County, Is Necessary Or Proper For The Service, Accommodation, Convenience Or Safety Of The Public

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JOSEPH SIEBER
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PROTECTION
PO BOX 2063
RACHEL CARSON STATE OFFICE BLDG
HARRISBURG PA 17105-2063

LANCASTER COUNTY COMMISSIONERS
50 N DUKE STREET
LANCASTER PA 17603

RONALD BAILEY EX DIRECTOR
LANCASTER COUNTY PLANNING
COMMISSION
50 N DUKE STREET
LANCASTER PA 17603

JUNE L MENGEL DIRECTOR,
LANCASTER COUNTY AGRICULTURAL
PRESERVE BOARD
50 N DUKE STREET
PO BOX 83480
LANCASTER PA 17608

R MICHAEL WAGNER CHAIRPERSON
EAST HEMPFIELD TWP SUPERVISORS
1700 NISSLEY ROAD
PO BOX 128
LANDISVILLE PA 17538

BERNARD KRUTSICK CHAIRPERSON
EAST HEMPFIELD TWP PLANNING COMM
1700 NISSLEY ROAD
PO BOX 128
LANDISVILLE PA 17538

M GREGORY & KAROLYN S GEHMAN
556 OAK TREE ROAD
MANHEIM PA 17545

DEC 10 2004

TR 20/10
Labels attached.

JOHN E LANDIS
2942 KING LANE
LANCASTER PA 17601

WARREN K & MARION E WITMER
503 LONG ROAD
MANHEIM PA 17601

LARRY K LEWIS DIRECTOR I & C
PROJECTS
AMTRAK
NATIONAL RAILROAD PASSENGER CORP
30TH STREET STATION 3RD FL SOUTH
TOWER
PHILADELPHIA PA 19104-2817

GEORGE R MARCINKO TWP MGR
EAST HEMPFIELD TOWNSHIP
1700 NISSLEY ROAD
PO BOX 128
LANDISVILLE PA 17538

GARY P LOISEAU
358 W VINE STREET
LANCASTER PA 17603

CHRISTOPHER O CODER
658 W VINE STREET
LANCASTER PA 17603

BRIAN & REBECCA SHANK
2024 MAIN STREET
LITITZ PA 17543

SIGMA ELECTRONICS INC
1184 ENTERPRISE ROAD
EAST PETERSBURG PA 17520

KELLOGG USA INC
2050 STATE ROAD
PO BOX 3006
LANCASTER PA 17601

SUSAN J SMITH ESQUIRE
REAGER & ADLER PC
2331 MARKET STREET
CAMP HILL PA 17011-4642



7160 3901 9843 0005 3083

COMPLETE THIS SECTION ON DELIVERY

A. Received by (Please Print Clearly) *Kim Leh* B. Date of Delivery *12-16-04*

C. Signature *Kim Leh* Agent Addressee

D. Is delivery address different from item 1? Yes No
If YES, enter delivery address below:



7160 3901 9843 0005 3106

COMPLETE THIS SECTION ON DELIVERY

A. Received by (Please Print Clearly) *Chockley* B. Date of Delivery *12-17*

C. Signature *Chockley* Agent Addressee

D. Is delivery address different from item 1? Yes No
If YES, enter delivery address below:

3. Service Type **CERTIFIED MAIL**

4. Restricted Delivery? (Extra Fee) Yes

1. Article Addressed to:

SUSAN J SMITH ESQUIRE
REAGER & ADLER PC
2331 MARKET STREET
CAMP HILL PA 17011-4642

A-110500F0333, et al. ID

HARRISBURG PA 17101

Domestic Return Receipt

3. Service Type **CERTIFIED MAIL**

4. Restricted Delivery? (Extra Fee) Yes

1. Article Addressed to:

A-110500F0333, et al. ID

PAUL E RUSSELL ESQUIRE
PPL ELECTRIC UTILITIES CORPORATION
TWO NORTH NINTH STREET
ALLENTOWN PA 18101

Domestic Return Receipt

2. Article Number



7160 3901 9843 0005 3090

COMPLETE THIS SECTION ON DELIVERY

A. Received by (Please Print Clearly) *M-L* B. Date of Delivery *12/17/04*

C. Signature *M-L* Agent Addressee

D. Is delivery address different from item 1? Yes No
If YES, enter delivery address below:

3. Service Type **CERTIFIED MAIL**

4. Restricted Delivery? (Extra Fee) Yes

1. Article Addressed to:

A-110500F0333, et al. ID

ANTHONY C DECUSATIS ESQUIRE
MORGAN LEWIS & BOCKIUS LLP
1701 MARKET STREET
PHILADELPHIA PA 19103-2921

Domestic Return Receipt

2. Article Number



7160 3901 9843 0005 3113

COMPLETE THIS SECTION ON DELIVERY

A. Received by (Please Print Clearly) *Rozanne Zimmerman* B. Date of Delivery *12-18-04*

C. Signature *Rozanne Zimmerman* Agent Addressee

D. Is delivery address different from item 1? Yes No
If YES, enter delivery address below:

3. Service Type **CERTIFIED MAIL**

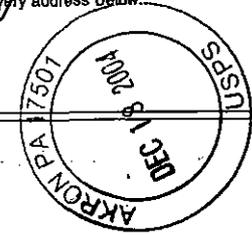
4. Restricted Delivery? (Extra Fee) Yes

1. Article Addressed to:

A-110500F0333, et al. ID

MAHLON & ROZANNE ZIMMERMAN
204 S CONESTOGA VIEW DRIVE
AKRON PA 17501

Domestic Return Receipt



Article Number



160 3901 9843 0005 3144

Service Type **CERTIFIED MAIL**

Restricted Delivery? (Extra Fee) Yes

Article Addressed to:

COMPLETE THIS SECTION ON DELIVERY

A. Received by (Please Print Clearly)
HARRY MELLINGER

B. Date of Delivery

C. Signature
Harry Mellinger

Agent
 Addressee

D. Is delivery address different from Item 1?
If YES, enter delivery address below:

Yes
 No

A-110500F0333, et al. ID

JUNE L MENGEL DIRECTOR
LANCASTER COUNTY AGRICULTURAL
PRESERVE BOARD
50 N DUKE STREET
PO BOX 83480
LANCASTER PA 17608

Domestic Return Receipt

2. Article Number



7160 3901 9843 0005 3120

3. Service Type **CERTIFIED MAIL**

4. Restricted Delivery? (Extra Fee) Yes

1. Article Addressed to:

COMPLETE THIS SECTION ON DELIVERY

A. Received by (Please Print Clearly)
HARRY MELLINGER

B. Date of Delivery

C. Signature
Harry Mellinger

Agent
 Addressee

D. Is delivery address different from Item 1?
If YES, enter delivery address below:

Yes
 No

A-110500F0333, et al. ID

LANCASTER COUNTY COMMISSIONERS
50 N DUKE STREET
LANCASTER PA 17603

Domestic Return Receipt

Article Number



7160 3901 9843 0005 3151

Service Type **CERTIFIED MAIL**

Restricted Delivery? (Extra Fee) Yes

Article Addressed to:

COMPLETE THIS SECTION ON DELIVERY

A. Received by (Please Print Clearly)
P. Kettering

B. Date of Delivery
12-16-04

C. Signature
P. Kettering

Agent
 Addressee

D. Is delivery address different from Item 1?
If YES, enter delivery address below:

Yes
 No

A-110500F0333, et al. ID

R MICHAEL WAGNER CHAIRPERSON
EAST HEMPFIELD TWP SUPERVISORS
1700 NISSLEY ROAD
PO BOX 128
LANDISVILLE PA 17538

Domestic Return Receipt

2. Article Number



7160 3901 9843 0005 3137

3. Service Type **CERTIFIED MAIL**

4. Restricted Delivery? (Extra Fee) Yes

1. Article Addressed to:

COMPLETE THIS SECTION ON DELIVERY

A. Received by (Please Print Clearly)
HARRY MELLINGER

B. Date of Delivery

C. Signature
Harry Mellinger

Agent
 Addressee

D. Is delivery address different from Item 1?
If YES, enter delivery address below:

Yes
 No

A-110500F0333, et al. ID

RONALD BAILEY EX DIRECTOR
LANCASTER COUNTY PLANNING
COMMISSION
50 N DUKE STREET
LANCASTER PA 17603

Domestic Return Receipt



7160 3901 9843 0005 3168

COMPLETE THIS SECTION ON DELIVERY

A. Received by (Please Print Clearly) <i>P Kettering</i>	B. Date of Delivery <i>12-16-04</i>
C. Signature <i>[Signature]</i>	
D. Is delivery address different from item 1? If YES, enter delivery address below:	

 Agent
 Addressee
 Yes
 No


7160 3901 9843 0005 3182

COMPLETE THIS SECTION ON DELIVERY

A. Received by (Please Print Clearly)	B. Date of Delivery <i>12-17-04</i>
C. Signature <i>[Signature]</i>	
D. Is delivery address different from item 1? If YES, enter delivery address below:	

 Agent
 Addressee
 Yes
 No

3. Service Type CERTIFIED MAIL

4. Restricted Delivery? (Extra Fee) Yes

1. Article Addressed to:

A-110500F0333, et al. ID
 BERNARD KRUTSICK CHAIRPERSON
 EAST HEMPFIELD TWP PLANNING COMM
 1700 NISSLEY ROAD
 PO BOX 128
 LANDISVILLE PA 17538

3. Service Type CERTIFIED MAIL

4. Restricted Delivery? (Extra Fee) Yes

1. Article Addressed to:

A-110500F0333, et al. ID
 JOHN E LANDIS
 2942 KING LANE
 LANCASTER PA 17601

PS Form 3811, February 2003

Domestic Return Receipt

PS

Domestic Return Receipt

2. Article Number



7160 3901 9843 0005 3175

COMPLETE THIS SECTION ON DELIVERY

A. Received by (Please Print Clearly) <i>Karolyn Gehman</i>	B. Date of Delivery <i>12-16-04</i>
C. Signature <i>[Signature]</i>	
D. Is delivery address different from item 1? If YES, enter delivery address below:	

 Agent
 Addressee
 Yes
 No

2. Article Number



7160 3901 9843 0005 3199

COMPLETE THIS SECTION ON DELIVERY

A. Received by (Please Print Clearly) <i>Marion E Witmer</i>	B. Date of Delivery <i>12-16-04</i>
C. Signature <i>[Signature]</i>	
D. Is delivery address different from item 1? If YES, enter delivery address below:	

 Agent
 Addressee
 Yes
 No

3. Service Type CERTIFIED MAIL

4. Restricted Delivery? (Extra Fee) Yes

1. Article Addressed to:

A-110500F0333, et al. ID
 M GREGORY & KAROLYN S GEHMAN
 556 OAK TREE ROAD
 MANHEIM PA 17545

3. Service Type CERTIFIED MAIL

4. Restricted Delivery? (Extra Fee) Yes

1. Article Addressed to:

A-110500F0333, et al. ID
 WARREN K & MARION E WITMER
 503 LONG ROAD
 MANHEIM PA 17601

PS Form 3811, February 2003

Domestic Return Receipt

PS

Domestic Return Receipt

Article Number



7160 3901 9843 0005 3229

Service Type **CERTIFIED MAIL**

Restricted Delivery? (Extra Fee) Yes

Article Addressed to:

COMPLETE THIS SECTION ON DELIVERY

A. Received by (Please Print Clearly) B. Date of Delivery
12/17/04

C. Signature
X Agent
 Addressee

D. Is delivery address different from Item 1?
If YES, enter delivery address below:
 Yes
 No

~~GARY BLOISEAU
358 W VINE STREET
LANCASTER PA 17603~~

NSJ #312

A-110500F0333, et al. ID

R.O.E.

Domestic Return Receipt

2. Article Number



7160 3901 9843 0005 3205

3. Service Type **CERTIFIED MAIL**

4. Restricted Delivery? (Extra Fee) Yes

1. Article Addressed to:

COMPLETE THIS SECTION ON DELIVERY

A. Received by (Please Print Clearly) B. Date of Delivery

C. Signature
X *Al Roston* Agent
 Addressee

D. Is delivery address different from Item 1?
If YES, enter delivery address below:
 Yes
 No

DEC 17 2004

A-110500F0333, et al. ID

LARRY K LEWIS DIRECTOR
I & C PROJECTS
AMTRAK/NATIONAL RR PASSENGER CORP
30TH STREET STATION 3RD FL S TOWER
PHILADELPHIA PA 19104-2817

Domestic Return Receipt

Article Number



7160 3901 9843 0005 3236

Service Type **CERTIFIED MAIL**

Restricted Delivery? (Extra Fee) Yes

Article Addressed to:

COMPLETE THIS SECTION ON DELIVERY

A. Received by (Please Print Clearly) B. Date of Delivery
12-21-04

C. Signature
X *Insuff add* Agent
 Addressee

D. Is delivery address different from Item 1?
If YES, enter delivery address below:
 Yes
 No

~~CHRISTOPHER O CODER
658 W VINE STREET
LANCASTER PA 17603~~

A-110500F0333, et al. ID

Domestic Return Receipt

2. Article Number



7160 3901 9843 0005 3212

3. Service Type **CERTIFIED MAIL**

4. Restricted Delivery? (Extra Fee) Yes

1. Article Addressed to:

COMPLETE THIS SECTION ON DELIVERY

A. Received by (Please Print Clearly); B. Date of Delivery
P. Kettering 12-16-04

C. Signature
X *P. Kettering* Agent
 Addressee

D. Is delivery address different from Item 1?
If YES, enter delivery address below:
 Yes
 No

GEORGE R MARCINKO TWP MGR
EAST HEMPFIELD TOWNSHIP
1700 NISSLEY ROAD
PO BOX 128
LANDISVILLE PA 17538

A-110500F0333, et al. ID

Domestic Return Receipt



7160 3901 9843 0005 3243

COMPLETE THIS SECTION ON DELIVERY

A. Received by (Please Print Clearly) _____ B. Date of Delivery 1-5

C. Signature Brian & Rebecca Shank Agent Addressee

D. Is delivery address different from item 1? Yes No
If YES, enter delivery address below:

3. Service Type **CERTIFIED MAIL**

4. Restricted Delivery? (Extra Fee) Yes

1. Article Addressed to:

BRIAN & REBECCA SHANK
2024 MAIN STREET
LITITZ PA 17543

A-110500F0333, et al. ID

Domestic Return Receipt



7160 3901 9843 0005 3267

COMPLETE THIS SECTION ON DELIVERY

A. Received by (Please Print Clearly) CAROLINA HOOPER B. Date of Delivery 12/16/10

C. Signature Carla Hooper Agent Addressee

D. Is delivery address different from item 1? Yes No
If YES, enter delivery address below:

3. Service Type **CERTIFIED MAIL**

4. Restricted Delivery? (Extra Fee) Yes

1. Article Addressed to:

KELLOGG USA INC
2050 STATE ROAD
PO BOX 3006
LANCASTER PA 17601

A-110500F0333, et al. ID

Domestic Return Receipt



7160 3901 9843 0005 3250

COMPLETE THIS SECTION ON DELIVERY

A. Received by (Please Print Clearly) Cindy Siegrist B. Date of Delivery 12-16

C. Signature Cindy Siegrist Agent Addressee

D. Is delivery address different from item 1? Yes No
If YES, enter delivery address below:

3. Service Type **CERTIFIED MAIL**

4. Restricted Delivery? (Extra Fee) Yes

1. Article Addressed to:

SIGMA ELECTRONICS INC
1184 ENTERPRISE ROAD
EAST PETERSBURG PA 17520

A-110500F0333, et al. ID

Domestic Return Receipt

ACKNOWLEDGEMENT OF RECEIPT & ACCEPTANCE OF SERVICE

AND NOW, to wit, this 16th day of December, 2004,

the undersigned, as evidenced by execution hereof, acknowledges receipt, and accepts service of an Initial Decision, an official Commission document entered, issued, or otherwise promulgated under date of December 15, 2004, at Docket No. A-110500F0333, et al., on behalf of:

BRADLEY L MALLORY SECRETARY
PA DEPARTMENT OF TRANSPORTATION
COMMONWEALTH KEYSTONE BUILDING
400 NORTH STREET 8TH FLOOR
HARRISBURG PA 17120


Signature

Kindly sign and date this acceptance of service and acknowledgement of receipt, and, return the same for filing to:

SECRETARY'S BUREAU RECORD RETENTION
PA PUBLIC UTILITY COMMISSION
KEYSTONE BUILDING 2ND FLOOR
400 NORTH STREET
Harrisburg, PA 17105-3265

SECRETARY'S BUREAU

2004 DEC 17 PM 3:50

RECEIVED

DOCUMENT

Case Identification:

A-110500F0333, ET AL RE: Letter of Notification of PPL Electric Utilities Corporation, etc.

Initial Decision By:

ALJ Susan D. Colwell

Deadline for Return to OSA:

December 29, 2004

PROCESSED
DEC 30 2004

This decision has not been reviewed by OSA.

SECRETARY'S BUREAU

2004 DEC 30 AM 10:51

RECEIVED

* * * * *

I want full Commission review of this decision.

Commissioner

Date

X I do not want full Commission review of this decision.

Spandell J. Spiland
Commissioner

12/29/04
Date

Act 294

Case Identification:

A-110500F0333, ET AL RE: Letter
of Notification of PPL Electric
Utilities Corporation, etc.

Initial Decision By:

ALJ Susan D. Colwell

Deadline for Return to OSA:

December 29, 2004

This decision has not been reviewed by OSA.

* * * * *

I want full Commission review of this decision.

Commissioner

Date

I do not want full Commission review of this decision.

Robert K. Bloom
(RNC)
Commissioner

December 29, 2004
Date

Act 294

Case Identification:

A-110500F0333, ET AL RE: Letter
of Notification of PPL Electric
Utilities Corporation, etc.

Initial Decision By:

ALJ Susan D. Colwell

Deadline for Return to OSA:

December 29, 2004

This decision has not been reviewed by OSA.

* * * * *

I want full Commission review of this decision.

Commissioner

Date

I do not want full Commission review of this decision.

Glen Thomas

Commissioner

12/29/04

Date

Act 294

Case Identification:

A-110500F0333, ET AL RE: Letter
of Notification of PPL Electric
Utilities Corporation, etc.

Initial Decision By:

ALJ Susan D. Colwell

Deadline for Return to OSA:

December 29, 2004

This decision has not been reviewed by OSA.

* * * * *

I want full Commission review of this decision.

Commissioner

Date

I do not want full Commission review of this decision.

Kim Fitzgerald

W O

Commissioner

12/22/04

Date