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WITNESS

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FORM 1

EXHIBIT INDEX

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FORM 1

P R O C E E D I N G S

1  
2 ADMINISTRATIVE LAW JUDGE CYNTHIA W. FORDHAM: This is  
3 the prehearing conference in the matter of Pennsylvania  
4 Public Utility Commission versus Philadelphia Gas Works at  
5 Docket No. R-00017034F0002.

6 I am Administrative Law Judge Cynthia Williams  
7 Fordham. I have been assigned to this matter. There are a  
8 number of people available in the Harrisburg office. I'm in  
9 the Philadelphia State Office Building, and since I'm  
10 talking here I guess we might as well start with Mr.  
11 Bertocci.

12 MR. BERTOCCI: My name is Philip A. Bertocci. I  
13 represent CEPA, ACORN, TAG and Action Alliance of Senior  
14 Citizens.

15 JUDGE FORDHAM: Thank you. Mr. Stunder?

16 MR. STUNDER: My name is Gregory J. Stunder. I  
17 represent PGW.

18 JUDGE FORDHAM: Thank you. Mr. Clearfield?

19 MR. CLEARFIELD: Yes, Your Honor.

20 JUDGE FORDHAM: Would you start off in Harrisburg?

21 MR. CLEARFIELD: Certainly, Your Honor. Good  
22 morning.

23 JUDGE FORDHAM: Good morning.

24 MR. CLEARFIELD: This is Dan, and along with Mark  
25 Stewart of my office, Wolf, Block, Schorr and Solis-Cohen,

1 we will be representing PGW.

2 JUDGE FORDHAM: Thank you. Who is next? Do you want  
3 to just go down the line?

4 MS. BURAK: Sure, Your Honor. This is Charis Burak  
5 and I am here on behalf of Philadelphia Industrial and  
6 Commercial Gas Users Group.

7 JUDGE FORDHAM: Thank you.

8 MR. SIMMS: Good morning, Your Honor.

9 JUDGE FORDHAM: Good morning.

10 MR. SIMMS: Johnnie Simms, representing the Office of  
11 Trial Staff.

12 JUDGE FORDHAM: Okay.

13 MS. McCLOSKEY: Good morning, Your Honor, Tanya  
14 McCloskey and with me is Stephen Keene, representing the  
15 Office of Consumer Advocate.

16 JUDGE FORDHAM: Thank you.

17 MR. GRAY: Good morning, Your Honor.

18 JUDGE FORDHAM: Good morning.

19 MR. GRAY: Steve Gray from the Office of Small  
20 Business Advocate.

21 JUDGE FORDHAM: Thank you. Is there anyone else in  
22 the room?

23 MR. CLEARFIELD: Your Honor, there are several  
24 observers, but I don't believe there's anybody else who has  
25 entered an appearance.

1 JUDGE FORDHAM: Okay. Could you tell me who the  
2 observers are? Is it anyone else from the Commission there?

3 MR. HOUSE: Yes, Your Honor. This is Kirk House from  
4 the Office of Special Assistants. With me is Paul Foster  
5 and Ken Schiavo.

6 JUDGE FORDHAM: Thank you. We are here today because  
7 the Philadelphia Gas Works filed a general base rate case on  
8 February 25, 2002 seeking to increase its base rates by \$60  
9 million annually.

10 In addition, they filed a petition for extraordinary  
11 rate relief pursuant to Section 1308(E) and 2212 of the  
12 Public Utility Code.

13 In its petition for extraordinary rate relief, PGW  
14 requested the Commission award \$44 million of the \$60  
15 million request on an immediate and permanent basis by April  
16 12, 2002.

17 We have a number of documents that have been filed  
18 after the petition was filed. We have the complaint that  
19 was filed by the group that is represented by Mr. Bertocci,  
20 which is designated as CEPA et al.

21 OSBA filed an answer to the petition. Mr. Simms  
22 filed a notice of appearance for OTS, and I have prehearing  
23 memos which have been filed by OCA and OSBA, and I have a  
24 petition to intervene by the group that is represented by  
25 Ms. Burak, the commercial group.

1 I'd like to deal with the petition to intervene  
2 first. I know that most people probably received it  
3 yesterday, but does anyone have any objections to the  
4 intervention of the commercial group? Mr. Bertocci?

5 MR. BERTOCCI: No, we do not.

6 JUDGE FORDHAM: Mr. Clearfield?

7 MR. CLEARFIELD: No, we have no objection.

8 JUDGE FORDHAM: Mr. Simms?

9 MR. SIMMS: No, Your Honor.

10 JUDGE FORDHAM: Ms. McCloskey?

11 MS. McCLOSKEY: No, Your Honor.

12 JUDGE FORDHAM: Mr. Gray?

13 MR. GRAY: No, Your Honor.

14 JUDGE FORDHAM: Okay. So the petition to intervene  
15 is granted.

16 MS. BURAK: Thank you, Your Honor.

17 JUDGE FORDHAM: You're welcome. Normally I send out  
18 a prehearing memo which details what we would discuss today,  
19 but because of the quick turnaround time I did not send that  
20 out, but we will discuss the normal things during this  
21 prehearing conference.

22 There has been a proposed plan, schedule of discovery  
23 and schedule for submission of testimony, hearings and  
24 memoranda submitted by PGW, and Mr. Stewart has indicated  
25 that he has contacted the other parties and the other

1 parties are in agreement with that.

2 Is there any disagreement with the proposed plan from  
3 PGW?

4 (No response.)

5 JUDGE FORDHAM: Okay. Hearing nothing, I assume  
6 everyone is in agreement. You will be receiving a hearing  
7 notice indicating that the hearings will be held on Tuesday,  
8 March 25th starting at ten a.m. and on Wednesday, March  
9 26th, starting at -- excuse me, 27th -- starting at nine  
10 a.m. And that's to accommodate anyone who might have a  
11 problem with the holiday.

12 MR. CLEARFIELD: Thank you, Your Honor. You did  
13 say --

14 JUDGE FORDHAM: I'm sorry, the first day is the 26th,  
15 not the 25th as I indicated.

16 MR. CLEARFIELD: Very fine.

17 JUDGE FORDHAM: With respect to the discovery, in the  
18 prehearing memoranda that I received, it seems that  
19 interrogatories have been propounded and that PGW will  
20 answer the interrogatories that have been served on them, I  
21 think the date would probably be today or tomorrow that they  
22 would be due.

23 Are there any problems with responding in that  
24 manner, Mr. Clearfield?

25 MR. CLEARFIELD: Your Honor, we have promised to get

1 answers back with best efforts within seven days, so that  
2 there are several sets. There are some that are due today  
3 and we anticipate being able to respond to those. There are  
4 some due Friday, and I believe we received a set Tuesday.  
5 We'll try to get those answers in as soon as possible, but  
6 they would be due seven days from --

7 JUDGE FORDHAM: We're having a little trouble hearing  
8 you, Mr. Clearfield.

9 MR. CLEARFIELD: I'm sorry. Your Honor, we're going  
10 to try to get all the answers in within seven days of  
11 receipt of the questions. That means that a bunch of them  
12 were due today and we were going to get the answers in  
13 today. There are some tomorrow, and I just wanted to point  
14 out that there were some that we received just this week and  
15 we're still going to try to get the answers in as soon as  
16 possible, but they would not be due until Tuesday by our  
17 count.

18 We received about a million questions from our count,  
19 so far, so we are working very hard.

20 JUDGE FORDHAM: And have you propounded any  
21 interrogatories on the other parties?

22 MR. CLEARFIELD: No, and we would not anticipate  
23 doing that other than asking each party to identify their  
24 witness or potential witness for the proceeding until we  
25 receive the testimony.

1 JUDGE FORDHAM: Okay. Well, why don't we deal with  
2 that now. Ms. McCloskey for OCA in her prehearing memo  
3 indicated that Richard LeLash would her witness. And that's  
4 your only witness, is that correct, Ms. McCloskey?

5 MS. McCLOSKEY: Yes, Your Honor.

6 JUDGE FORDHAM: And OSBA, Mr. Gray, indicated that  
7 you would have two witnesses, Mr. Knecht and Mr. Kalcic.

8 MR. GRAY: Yes, that's correct, Your Honor. But we  
9 are considering adding a third witness to this case. I  
10 guess the question would be at what point, if we do decide  
11 to add a third witness, at what point everybody would like  
12 to be informed. Obviously, it's in time for delivering our  
13 testimony on the 21st, but if PGW needs more notice than  
14 that, I can certainly do something about that.

15 MR. CLEARFIELD: Well, yes. We would like to know as  
16 soon as you make the decision that you're going to put that  
17 witness on, because we would probably do follow-up discovery  
18 if it's a witness that we're not familiar with from previous  
19 testimonies and things like that.

20 MR. GRAY: Okay. How about I give you a definitive  
21 answer after next week's informal discovery? Is that enough  
22 time?

23 MR. CLEARFIELD: I'm sure you'll give it to me as  
24 soon as you can, so at the latest, that would be fine.

25 MR. GRAY: Okay.

1 JUDGE FORDHAM: Okay. Mr. Simms?

2 MR. SIMMS: Your Honor, at the moment, we anticipate  
3 calling as witnesses Paul Metro, Kevan Deardorff and Charles  
4 Weakley. We'll reserve the right to call additional  
5 witnesses if we need it after looking at the answers to  
6 interrogatories but I don't anticipate that any of the  
7 witnesses that we would call will be witnesses that would be  
8 unfamiliar to PGW and Mr. Clearfield.

9 JUDGE FORDHAM: Thank you. Ms. Burak?

10 MS. BURAK: Your Honor, at this point, we're still  
11 evaluating whether or not we'll be supplying a witness in  
12 this proceeding, but I am more than happy to inform PGW  
13 similar to the same lines as Mr. Gray.

14 JUDGE FORDHAM: Thank you. And Mr. Clearfield, you  
15 have filed testimony. I assume that at this point you don't  
16 anticipate filing with any additional witnesses; is that  
17 correct?

18 MR. CLEARFIELD: That's correct, Your Honor. We  
19 would have to reserve the right, although I think the  
20 chances are probably slim, that we would offer an additional  
21 witness in rebuttal after we saw the testimony that was  
22 presented by the opposing parties, but the turnaround is  
23 going to be so tight that that's probably not going to be  
24 realistic.

25 The only other thing I should note is that we haven't

1 made a final decision, but we're thinking about and probably  
2 will submit a small piece of supplemental testimony that  
3 will be sponsored by Craig White that will simply clarify  
4 that if the Commission were to award the \$44 million in  
5 extraordinary rate relief, we would propose to collect it  
6 through an allocation that's identical to what we proposed  
7 in the base rate case.

8 And those were the subject of a couple of  
9 interrogatory requests, and we want to make sure that gets  
10 on the record. It will be like one page of testimony.

11 JUDGE FORDHAM: Okay. Is there anything further on  
12 either discovery or witnesses before we talk about the  
13 hearing?

14 MR. BERTOCCI: Judge, just to complete the round of  
15 questioning --

16 JUDGE FORDHAM: Oh, I'm sorry.

17 MR. BERTOCCI: -- CEPA does not intend to file a  
18 witness, although we may introduce evidence through  
19 cross-examination. That's what we expect.

20 JUDGE FORDHAM: Okay. Thank you.

21 With respect to the hearings, since this is a very  
22 quick turnaround case, I have been asked by the Commission  
23 and also by some of the Bureaus of the Commission, the OSA  
24 and the Law Bureau to make sure that things are not just  
25 sent through the Secretary's office but also sent to them

1 specifically.

2 In terms of the memoranda that will be done after the  
3 hearings, copies of those will be sent to each of the  
4 Commissioners individually, OSA and the Law Bureau,  
5 electronically and by hard copy.

6 I will write a prehearing order which will identify  
7 in detail the rules to be followed with respect to that  
8 memorandum in terms of the page limitation. The issues  
9 should be identified, specifically the four prongs of  
10 Section 1308(E), addressing each one as a separate issue,  
11 and the other issues that have been identified.

12 In the prehearing memo from OCA and OSBA, there were  
13 a number of issues that were identified, and with respect to  
14 the issues identified by OSBA, there were a number of  
15 issues. I'm not sure that we will get to each one of them,  
16 but we definitely will need to have discussion of Section  
17 1308(E) and whether you believe that PGW has satisfied  
18 Section 1308(E), each prong individually and if so how much  
19 rate relief they are entitled to, and also whether there  
20 should be any conditions attached to that award if there is  
21 an award.

22 With respect to the exhibits and testimony, I've been  
23 asked by OSA to make sure that you send that information  
24 directly to OSA. They will be working on the ruling and so  
25 they need the exhibits and the testimony as soon as you file

1 them with the Secretary or file them with me.

2 MR. CLEARFIELD: Your Honor, this is Dan Clearfield.  
3 Should that testimony go to the Law Bureau as well?

4 JUDGE FORDHAM: Yes, it should.

5 MR. CLEARFIELD: Your Honor, is there a specific  
6 person that we should direct it to?

7 JUDGE FORDHAM: In the Law Bureau, it would be Karen  
8 Moury, and I will give you her information. I will try to  
9 finish the prehearing memo today and send it to you  
10 electronically so you will have that information, but Karen  
11 Moury in the Law Bureau.

12 And OSA, Mr. House, should it be directed to Cheryl  
13 Walker Davis or to you?

14 MR. HOUSE: If you can direct it to me, I will make  
15 sure that all the people in the Bureau that need it get it.

16 JUDGE FORDHAM: I didn't hear what he said.

17 MR. CLEARFIELD: He said yes, direct it to him.

18 JUDGE FORDHAM: Okay. So for the OSA, it should be  
19 directed to Kirk House, and for the Law Bureau, to Karen  
20 Moury.

21 Do the parties want to discuss the issues in more  
22 detail, Mr. Clearfield?

23 MR. CLEARFIELD: The issues that are going to be in  
24 the memorandum, Your Honor?

25 JUDGE FORDHAM: Yes, in the case at all.

1 MR. CLEARFIELD: In our view, the issues are the  
2 issues that are set forth in 1308(E). Of course, we've  
3 raised the issue that one provision of 1308(E) isn't  
4 applicable to PGW and has to be modified in some way.  
5 That's an issue, how would you modify it and how do we meet  
6 that standard. That's really set forth in our petition.

7 Let me say this. There have been some references to  
8 some issues which we think have already been decided by the  
9 PUC, for example whether the cash flow method of ratemaking  
10 should be utilized in determining the company's revenue  
11 requirement.

12 That's an issue that's been decided by the  
13 Commission, and under the circumstances there's no way that  
14 we can re-litigate that issue, nor do I believe that it can  
15 be re-litigated. It's been determined and I think the  
16 doctrine of issue preclusion would preclude a revision of  
17 that issue because it's not factually based.

18 But if there is a concern or there's an interest in  
19 going beyond those issues and the issues that would fairly  
20 come under those set of general issues, then I think we  
21 should try to have a discussion.

22 Perhaps the parties should have an obligation to  
23 place on the record additional issues that they want  
24 discussed in the memos, and then we can have a discussion  
25 beforehand rather than have to argue about it once the memos

1 are filed.

2 JUDGE FORDHAM: Okay. I agree that we should try to  
3 limit the issues because of the short time frame that we're  
4 dealing with, and we do have the base rate case, and then  
5 there will be a restructuring case so there will be other  
6 opportunities to address some of these other issues.

7 MR. CLEARFIELD: Your Honor, this is probably  
8 self-evident, but I think you have accurately identified the  
9 main issues: do we meet each of the prongs of 1308(E) and  
10 then, if so, how much is necessary to meet that test.

11 The only sub-issue that needs to be discussed is, if  
12 we are going to be awarded a certain level of rate increase,  
13 how would that be distributed among the various classes.

14 As I said, we're going to present some testimony,  
15 just a short piece, to make clear that the method that we  
16 proposed for the \$60 million base rate increase would apply  
17 on a scaled-down basis, our proposal is that it would apply  
18 on a scaled-down basis in the extraordinary rate case. But  
19 that's the only other issue that I can think of, sitting  
20 here.

21 JUDGE FORDHAM: I think that would be helpful in  
22 determining whether there would be additional witnesses.  
23 For instance, Ms. Burak has indicated at this time they  
24 don't have a witness, but if you wanted to distribute this  
25 among the commercial groups, I'm sure that she would produce

1 a witness.

2 MS. McCLOSKEY: Your Honor, this is Ms. McCloskey.  
3 As Mr. Clearfield indicated, the testimony that was filed  
4 did not address the allocation issue and it doesn't show up  
5 as an issue on my list, but I agree with Mr. Clearfield that  
6 once we review the supplemental testimony, we probably will  
7 have to address that issue as well.

8 JUDGE FORDHAM: Thank you. Mr. Simms?

9 MR. SIMMS: Your Honor, I'm in agreement with Mr.  
10 Clearfield. I think that the 1308(E) issues are pretty well  
11 settled. In terms of sub-issues, I don't think that we can  
12 discuss sub-issues until such time as we receive the  
13 responses from the interrogatories because otherwise we  
14 would just be talking in a vacuum.

15 JUDGE FORDHAM: Mr. Bertocci?

16 MR. BERTOCCHI: I agree with Mr. Simms.

17 JUDGE FORDHAM: Ms. Burak?

18 MS. BURAK: Your Honor, I'm in agreement as well, and  
19 I would just echo the fact that obviously one of our issues  
20 is allocation and we would appreciate seeing testimony on  
21 that issue so we can better evaluate the results.

22 JUDGE FORDHAM: Okay. Is there anything else we need  
23 to discuss before we end today's prehearing? Mr.  
24 Clearfield?

25 MR. CLEARFIELD: No, Your Honor, other than the fact

1 that we do intend to ask the parties to discuss potential  
2 for settling the matter as opposed to full litigation, and  
3 we're sure, based on our experience in prior cases, that  
4 they will entertain those discussions, but I wanted to make  
5 sure you were aware that we are going to make that effort.

6 JUDGE FORDHAM: Yes. I'm sorry I didn't mention  
7 that. I had indicated to Mr. Stewart yesterday that if  
8 there were matters that people were in agreement with, we  
9 could present those today, and he didn't seem to think that  
10 there were issues that you were in agreement with. That's  
11 why I didn't bring up the matter of settlement. But we  
12 always entertain settlement negotiations.

13 Ms. McCloskey, do you have anything further?

14 MS. McCLOSKEY: Your Honor, I'd just like to note for  
15 the record that the OCA will be filing an answer to the  
16 company for extraordinary rate relief as well as a complaint  
17 in the general base rate case, but given the expeditious  
18 nature of this prehearing, we have not accomplished that as  
19 of yet, but it should be accomplished within the next week.

20 JUDGE FORDHAM: Thank you.

21 MS. McCLOSKEY: Other than that, we have nothing.

22 JUDGE FORDHAM: Thank you. Mr. Simms?

23 MR. SIMMS: Your Honor, I don't know which office  
24 deals with this, but as you know, the hearings are going to  
25 be held on March 26th and 27th with memos to be filed with

1 the Commission on April 3rd. I guess we need expedited  
2 consideration for the transcripts.

3 JUDGE FORDHAM: Yes. There will be one day  
4 turnaround for the transcripts. I'm not sure whether it  
5 would be helpful to have a disk with the transcript or not.  
6 Would anyone prefer to have that also?

7 MR. CLEARFIELD: If it's possible to have it, it may  
8 be useful, but I can't say that it's crucial at this point,  
9 Your Honor.

10 JUDGE FORDHAM: Okay. I'll talk to the scheduler  
11 again because she was contacting the court reporting firm,  
12 but we did indicate that it would be a one day turnaround  
13 for the transcript.

14 MR. SIMMS: Okay, thank you.

15 JUDGE FORDHAM: You're welcome. Ms. Burak, do you  
16 have anything further?

17 MS. BURAK: Your Honor, just one issue, and I  
18 apologize for not raising this during the petition to  
19 intervene discussion, but out of an abundance of caution, we  
20 did file a petition to intervene in both the base rate  
21 proceeding and the extraordinary rate relief proceeding  
22 which is in Folder 2.

23 And I just wanted to make sure that both petitions to  
24 intervene were granted, or if not, if there would be another  
25 point in time to address the base rate proceeding.

1 JUDGE FORDHAM: There will be another point in time  
2 to address the base rate proceeding. We're dealing  
3 specifically with the petition at this point.

4 MS. BURAK: That's what I had thought. We will  
5 assume then, though, for purposes of the base rate, that our  
6 petition to intervene will still remain outstanding.

7 JUDGE FORDHAM: Yes. I don't know that anybody will  
8 have any objections. I can ask if anyone has any  
9 objections. No one had any objections this time. If no one  
10 has any objections to doing that, I can put that on the  
11 record in this case and make sure that everyone knows that  
12 it has been granted also for the base rate case.

13 Does anyone have any objection to the admission in  
14 the base rate case? Mr. Clearfield?

15 MR. CLEARFIELD: No, Your Honor.

16 JUDGE FORDHAM: Mr. Simms?

17 MR. SIMMS: No, Your Honor.

18 JUDGE FORDHAM: Ms. McCloskey?

19 MS. McCLOSKEY: No, Your Honor.

20 JUDGE FORDHAM: Mr. Gray?

21 MR. GRAY: No, Your Honor.

22 JUDGE FORDHAM: Mr. Bertocci?

23 MR. BERTOCCI: No, Your Honor.

24 JUDGE FORDHAM: Okay. So both have been granted, and  
25 I will indicate that in my prehearing order. Thank you.

1 MS. BURAK: Thank you, Your Honor.

2 JUDGE FORDHAM: Mr. Gray, do you have anything  
3 further?

4 MR. GRAY: Nothing at this time, Your Honor. Thank  
5 you.

6 JUDGE FORDHAM: I'd like to thank the parties, and I  
7 know that this is going to be a very hectic schedule. We  
8 will try to make sure that we expedite everything that we  
9 can from our office and keep you apprised of what the  
10 Commissioners need and the other Bureaus of the Commission  
11 to make sure that this matter can be dealt with at the April  
12 11th Commission meeting.

13 Hearing nothing further, thank you very much.

14 (Whereupon, at 10:23 a.m., the proceedings were  
15 concluded.)

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C E R T I F I C A T E

I hereby certify, as the stenographic reporter, that the foregoing proceedings were taken stenographically by me and thereafter reduced to typewriting by me or under my direction, and that this transcript is a true and accurate record to the best of my ability.

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