

Tori L. Giesler, Esq. (610) 921-6658 (330) 315-9263 (Fax)

May 17, 2021

## **VIA ELECTRONIC FILING**

Rosemary Chiavetta, Secretary Pennsylvania Public Utility Commission Commonwealth Keystone Building 400 North Street, 2<sup>nd</sup> Floor Harrisburg, PA 17120

Re: Petition of Metropolitan Edison Company To Request Approval To Distribute The Tax Savings Associated With The Tax Cuts and Jobs Act of 2017 For The Period Between January 1, 2018 And June 30, 2018; Docket No. P-2021-

Dear Secretary Chiavetta:

Transmitted herewith for filing is the Petition of Metropolitan Edison Company (individually referred to as "Met-Ed" or the "Company") To Request Approval To Distribute The Tax Savings Associated With The Tax Cuts and Jobs Act of 2017 For The Period Between January 1, 2018 And June 30, 2018.

Copies have been served on the parties in the manner indicated, as shown on the attached Certificate of Service.

Please feel free to contact me if you have any questions.

Sincerely,

Tori L. Giesler

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c: As Per Certificate of Service

# BEFORE THE PENNSYLVANIA PUBLIC UTILITY COMMISSION

Petition of Metropolitan Edison Company :

To Request Approval To Distribute The

Tax Savings Associated With The Tax Cuts : Docket No. P-2021-

and Jobs Act of 2017 For The Period :

Between January 1, 2018 And June 30, :

2018

#### PETITION OF METROPOLITAN EDISON COMPANY

#### I. INTRODUCTION

Metropolitan Edison Company ("Met-Ed" or the "Company") hereby files this Petition with the Pennsylvania Public Utility Commission ("Commission") pursuant to 52 Pa. Code § 5.541, and the Commission's directive in the Order entered on May 17, 2020, at Docket No. R-2018-3000597 (the "Met-Ed Compliance Order"), as modified by its Reconsideration Order entered on June 14, 2018 at the same docket ("Met-Ed Reconsideration Order"), <sup>1</sup> to approve the distribution of the tax savings associated with the Tax Cuts and Jobs Act of 2017 ("TCJA") for the period of January 1, 2018 through June 30, 2018.

Consistent with the Commission's prior order, Met-Ed is required to file a petition to propose a mechanism to distribute the tax savings to customers associated with the TCJA for the March 16, 2018 through June 30, 2018 time period on or before May 17, 2021. Within this same filing, the amount that Met-Ed has separately tracked for the period of January 1, 2018 through March 15, 2018 is to be addressed. As explained further in this filing, Met-Ed is proposing to

<sup>&</sup>lt;sup>1</sup> As outlined in the Met-Ed Reconsideration Order, the Company was also to separately record the tax savings associated with TCJA for the January 1, 2018 through March 15, 2018 period (inclusive of interest).

distribute the total tax savings for both periods – collectively spanning January 1, 2018 through June 30, 2018, to customers as part of this filing.

In order to facilitate this distribution, Met-Ed proposes to revise the existing TCJA surcharge mechanism, the Tax Cuts and Jobs Act Voluntary Surcharge Rider ("TCJA Rider"), to provide for an additional component for the distribution of these savings with the next TCJA Rider update. Including the distribution of the January 1, 2018 through June 30, 2018 tax savings in the TCJA Rider would result in those tax savings flowing to customers from January 1, 2022 through December 31, 2022.

In support of this Joint Petition, the Company states as follows:

## II. <u>BACKGROUND</u>

- 1. Met-Ed is a wholly owned subsidiary of FirstEnergy Corp. that provides service to approximately 580,000 electric utility customers in eastern Pennsylvania. Met-Ed has its principal place of business at 2800 Pottsville Pike, Reading, Pennsylvania. Met-Ed is a "public utility" as defined in Section 102 of the Pennsylvania Public Utility Code ("Code"). Met-Ed is an "electric distribution company" and a "default service provider" as defined in Section 2803 of the Code.
  - 2. Met-Ed's attorney authorized to receive service in this matter is:

Tori L. Giesler FirstEnergy Service Company 2800 Pottsville Pike P.O. Box 16001 Reading, PA 19612-6001

3. By Secretarial Letter dated February 12, 2018, at Docket Number M-2018-2641242, the Commission directed Met-Ed and other major jurisdictional utilities to file certain data concerning the effects of the TCJA.

- 4. On March 9, 2018, Met-Ed filed the required information and completed Attachment C of the Secretarial Letter, reflecting a calculation of a negative surcharge to be applied to customer bills in accordance with the formula set forth therein. The Company refiled the required information on March 12, 2018 correcting the previously submitted filing. This filing by Met-Ed indicated a negative surcharge of 8.55%.
- 5. On March 15, 2018, the Commission issued a Temporary Rates Order at Docket No. M-2018-2641242, directing Met-Ed and other public utilities to file their current base rates and riders as temporary rates, pursuant to Section 1310(d) of the Code.
- 6. Based on the data submitted by the Company, the Commission issued the Met-Ed Compliance Order on May 17, 2018 at Docket R-2018-3000597.
- 7. With regard to the information supporting the -8.55% surcharge, Met-Ed notes that the data used to calculate the surcharge was for the period ending December 31, 2017. The Met-Ed Compliance Order further noted that "the tax savings from TCJA commenced on January 1, 2018" and directed Met-Ed "to record on its books the tax savings associated with the TCJA for the January 1, 2018 through June 30, 2018 time period." The Commission further explained that this account shall also accrue interest at the residential mortgage lending rate specified by the Secretary of Banking in accordance with the Loan Interest and Protection Law.
  - 8. In addition, the Met-Ed Compliance Order stated that:

The rate treatment of this amount plus accrued interest shall be addressed in the Respondent's next base rate case. In that future proceeding, the Respondent and parties can address the appropriate negative surcharge, amortization or other disposition of this deferred regulatory liability, including any legal issues. If Respondent is required to establish deferred regulatory liability and has not filed, within three (3) years of the date this order is entered, a Section 1308(d) general base rate case, Respondent must file a petition to

<sup>&</sup>lt;sup>2</sup> Met-Ed Compliance Order, p. 4.

<sup>&</sup>lt;sup>3</sup> *Id*.

propose how to distribute the funds in the regulatory liability account.

- 9. On June 1, 2018, Met-Ed, Pennsylvania Electric Company, Pennsylvania Power Company, and West Penn Power Company (collectively, the Companies) filed jointly a Petition for Reconsideration at Docket Number R-2018-3000597, et al. The Commission issued its Reconsideration Order on June 14, 2018 allowing the Companies to "record the tax saving associated with the TCJA for the period of January 1, 2018 to March 15, 2018, as well as the interest accrued, in a separate memorandum account." Separation of the pre-March 15 balance is based on the Companies' argument that requiring a refund of the tax savings accrued prior to the Commission's March 15, 2018 Temporary Rates Order violates the prohibition against retroactive ratemaking. This memorandum account as well as the deferred regulatory liability account for the period between March 16 and June 30 will be addressed "in each Company's next base rate proceeding or in an independent filing."
- 10. Consistent with the Reconsideration Order, Met-Ed recorded in a separate "memorandum account" rather than a "deferred regulatory liability account" the tax savings associated with the TCJA for the January 1, 2018 to March 15, 2018 time period in the amount of \$9,047,394 and in a "deferred regulatory liability account" the tax savings associated with the March 16, 2018 to June 30, 2018 period in the amount of \$6,016,399. The total amount of the tax savings associated with the TCJA for the combined January 1, 2018 through June 30, 2018 time period (hereinafter, the "2018 Period") is \$15,063,793.
- 11. Met-Ed stands by the position it has taken to date with respect to the treatment of rates for the January 1, 2018 through March 15, 2018 period. However, it also is cognizant of the

<sup>&</sup>lt;sup>4</sup> Reconsideration Order, p. 7.

<sup>&</sup>lt;sup>5</sup> *Id*.

strain that has been placed on customers over the course of the past year or more related to the economic impacts of the global COVID-19 pandemic, from which customers of all classes continue to recover. As such, and notwithstanding its belief that its prior position remains legally viable, Met-Ed has determined that it is appropriate to voluntarily propose a distribution of the recorded savings associated with this January 1 through March 15, 2018 period to customers in addition to the savings associated with the undisputed March 16 through June 30, 2018 period.

#### III. PROPOSAL TO DISTRIBUTE 2018 PERIOD FUNDS

- 12. As noted above, Met-Ed established in a separate "memorandum account" rather than a "deferred regulatory liability account" the tax savings associated with the TCJA January 1, 2018 to March 15, 2018 time period and in a "deferred regulatory liability account" the tax savings associated with the TCJA March 16, 2018 to June 30, 2018 period. Attached hereto as Appendix A is a true and accurate copy of Met-Ed's books associated with both accounts.
- 13. Met-Ed recorded actual tax savings of \$15,063,793 and calculated regulatory interest at the residential mortgage lending rate in the amount of \$3,419,032 collectively associated with both accounts, as reflected in Appendix A.
- 14. Accordingly, and for the reasons articulated further above, Met-Ed proposes to refund tax savings for the entire 2018 Period, including accrued interest, with its next rate change beginning on January 1, 2022 through its existing TCJA Rider. Currently, the TCJA Temporary Surcharge for 2021 provides for a negative surcharge of 9.51%, which applies as a credit for intrastate service on all customer bills. The amount refunded through this mechanism would be \$18,482,825, which reflects the actual tax savings associated with the 2018 Period plus applicable interest accrued as shown in Appendix A.
  - 15. In order to implement the distribution of these savings, Met-Ed further proposes to

update the existing TCJA tariff supplement as reflected in Appendix B such updates to be effective

January 1, 2022 through its annual rate filing due to be made on December 1, 2021. For this

reason, the Company requests Commission approval of this Petition no later than November 1,

2021.

IV. <u>CONCLUSION</u>

WHEREFORE, Met-Ed respectfully requests that, on or before November 1, 2021, the

Commission approve the mechanism to distribute the savings associated with the Tax Cuts and

Jobs Act for the time period of January 1, 2018 to June 30, 2018, and approve the tariff supplement

to establish this mechanism attached as Appendix B to this Petition.

Respectfully submitted,

Tori L. Giesler

Attorney No.

FirstEnergy Service Company

2800 Pottsville Pike

P.O. Box 16001

Reading, PA 19612-6001

(610) 921-6658 - Telephone

Dated: May 17, 2021

Counsel for:

Metropolitan Edison Company

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# Metropolitan Edison Company TCJA Temporary Surcharge ("TCJA") Calculation For the period January 1, 2018 through June 30, 2018

Line No.	Description	2018 Actuals	
		(Tl	nousands)
1	Operating Revenues	\$	240,069
2	Less: O&M Expenses		93,282
3	Book Depreciation		33,592
4	Interest Expense		17,986
5	Operating Income before Taxes Total	\$	95,209
6	Add: Premature Property Losses/ Amortizations	\$	7,002
7	Depr- Straight Line- Remaining Life (Incl COR)		33,592
8	Total	\$	40,594
	Deduct		
9	Tax Depreciation	\$	34,464
10	State Taxable Income	\$	101,339
11	Add: Federal Bonus Depreciation	\$	-
12	Less: Additional State Depreciation		11,632
13	Net adjustment to state taxable income	\$	11,632
14	Income subject to State Income Tax	\$	112,971
	State Income At:		
15	Historic, Future and Fully Projected At 9.99%	\$	11,286
16	Income Subject To Federal Income Tax	\$	90,054
17	Federal Income Tax at 35%	\$	31,519
18	Federal Income Tax at 21%	\$	18,911

# Metropolitan Edison Company TCJA Temporary Surcharge ("TCJA") Calculation For the period January 1, 2018 through June 30, 2018

Line No.	Description	Net	Net Tax Effect	
		(Tl	(Thousands)	
	Pre TCJA Taxes			
1	Federal- Current (Page 1, Line 17)	\$	31,519	
2	Federal- Deferred	\$	6,149	
	Less: Post TCJA Taxes			
3	Federal- Current (Page 1, Line 18)	\$	18,911	
4	Federal- Deferred		1,316	
5	Less: NOLs (10 yr. amort)		(185)	
6	Less: Other Excess (10 year amort)		191	
7	Federal Deferred Adjusted	\$	1,310	
8	Effect of TCJA On Income (A)	\$	12,607	
9	Change in ADIT	\$	4,839	
10	Add: Unamortized NOL		3,515	
11	Less: Unamortized Other Excess		(3,631)	
12	Change in ADIT	\$	4,723	
13	Rate of Return for 6 months		3.75%	
14	Effect of ADIT Change on Income (B)	\$	177	
15	Earnings Excess (Line A - Line B)	\$	12,430	
16	Complement of Tax Rate		0.711079	
17	Revenue Excess	\$	17,481	
19	Total Revenue to be Refunded	\$	17,481	

# Metropolitan Edison Company TCJA Temporary Surcharge ("TCJA") Calculation For the period January 1, 2018 through June 30, 2018 Interest Calculation

	Unbilled					Months to	
	Refund		Over/(Under)	Annual	Monthly	the	
Month	Accrual A	Tax Savings	Refund	<b>Interest Rate</b>	<b>Interest Rate</b>	Midpoint	Interest
-	(1)	(2)	(3) = (2) - (1)	(4)	(5) = (4) / 12	(6)	(7)=(3)*(5)*(6)
January	\$0	(\$5,246,797)	(\$5,246,797)	5.00%	0.42%	54	(\$1,180,529)
February	0	(2,144,172)	(2,144,172)	5.00%	0.42%	53	(473,505)
March 1- 15	0	(1,656,425)	(1,656,425)	5.25%	0.44%	52	(376,837)
March 16 - 31	0	(1,766,853)	(1,766,853)	5.25%	0.44%	52	(401,959)
April	0	(2,512,071)	(2,512,071)	5.50%	0.46%	51	(587,197)
May	0	(1,919,325)	(1,919,325)	5.50%	0.46%	50	(439,845)
June	(2,417,259)	(2,235,409)	181,850	5.50%	0.46%	49	40,840
Total	(\$2,417,259)	(\$17,481,052)	(\$15,063,793)				(\$3,419,032)

#### **Notes:**

(A) Per Ordering Paragraph 2 of the Commission's Reconsideration Order at Docket No. R-2018-3000597 entered June 14, 2018, the amount of tax savings deferred in June 2018 shall be reduced by the amount of tax savings in June 2018 that is being refunded to customers when the Tax Cuts and Jobs Act Surcharge is applied on a bills rendered basis beginning with bills rendered on July 1, 2018.

#### **Refund Summary by Period:**

	Over/(Under)		
	Refund	Interest	Total
January 1 - March 15, 2018	(\$9,047,394)	(\$2,030,871)	(\$11,078,265)
March 16 - June 30, 2018	(\$6,016,399)	(\$1,388,161)	(\$7,404,560)
Total	(\$15,063,793)	(\$3,419,032)	(\$18,482,825)

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#### **RIDERS**

## RIDER B TAX CUTS AND JOBS ACT VOLUNTARY SURCHARGE

To implement the effects of the Tax Cuts and Jobs Act ("TCJA"), on March 15, 2018 the Pennsylvania Public Utility Commission ("Commission") issued a Temporary Rates Order at Docket No. M-2018-2641242 directing the Company to file its current base rates and riders as temporary rates, pursuant to Section 1310(d) of the Public Utility Code 66 Pa. C.S. § 1310(d). Subsequently, on May 17, 2018, the Commission entered an Order superseding the March 15, 2018 Temporary Rates Order directing the utility to establish rates as follows:

A negative surcharge of XXX% will apply as a credit for intrastate service to all customer bills rendered on and after January 1, 2022. In addition, for the application period of January 1, 2022 to December 31, 2022, this surcharge will include the effects of the TCJA tax rate changes for the period of January 1, 2018 through June 30, 2018, including applicable interest. This negative surcharge will apply equally to all customers in the Residential Customer Class, the Commercial Customer Class and the Industrial Customer Class, exclusive of STAS and all automatic adjustment clause rider revenues.

This negative surcharge will be reconciled at the end of each calendar year and will remain in place until the Company files and the Commission approves new base rates for the Company pursuant to Section 1308(d) that include the effects of the TCJA tax rate changes.

The Tax Cuts and Jobs Act Voluntary Surcharge ("TCJAVSC") shall be calculated in accordance with the formula set forth below:

#### $\underline{TCJAVSC} = (\underline{TS} - \underline{E})$ Distribution Revenues

Where:

- TS = The estimated current tax savings for the Company, resulting from all changes in corporate taxes resulting from the TCJA compared to taxes that would have been accrued absent TCJA, based on the Company's most current budget for the Computational Period. Calculated consistent with Appendix A, attached to the Commission's Order at Docket No. R-2018-3000597.
- E = The over or under-refunding of the TCJAVSC that result from the billing of the TCJVSC during the Reconciliation Period, with interest. The reconciliation report showing the actual amounts of over refund / (under

(C) Change

Issued: XXX XX, XXXX Effective: XXX XX, XXXX

(C)

# BEFORE THE PENNSYLVANIA PUBLIC UTILITY COMMISSION

PETITION OF METROPOLITAN : EDISON COMPANY TO REQUEST : APPROVAL TO DISTRIBUTE THE :

TAX SAVINGS ASSOCIATED WITH : Docket No. P-2021-

THE TAX CUTS AND JOBS ACT OF : 2017 FOR THE PERIOD BETWEEN : JANUARY 1, 2018 AND JUNE 30, : 2018;

## **VERIFICATION**

I, Kimberly Bortz, Rates Advisor, hereby state that the facts above set forth are true and correct to the best of my knowledge, information, and belief and that I expect to be able to prove the same at a hearing held in this matter. I understand that the statements herein are made subject to the penalties of 18 Pa. C.S. § 4904 (relating to unsworn falsification to authorities).

Date: May 17, 2021

Kimberlie L. Bothy Kimberly Bortz

# BEFORE THE PENNSYLVANIA PUBLIC UTILITY COMMISSION

Petition of Metropolitan Edison Company
To Distribute The Tax Savings Associated
:

With The Tax Cuts and Jobs Act of 2017 : Docket No. P-2021

For The Period Of January 1, 2018 :

Through June 30, 2018 :

## **CERTIFICATE OF SERVICE**

I hereby certify that I have this day served a true and correct copy of the foregoing document upon the individuals listed below, in accordance with the requirements of 52 Pa. Code § 1.54 (relating to service by a participant).

Service by electronic mail, as follows:

Richard Kanaskie Bureau of Investigation & Enforcement Pennsylvania Public Utility Commission Commonwealth Keystone Building 400 North Street Harrisburg, PA 17120 rkanaskie@pa.gov

Steven Gray
Office of Small Business Advocate
555 Walnut Street
1st Floor, Forum Place
Harrisburg, PA 17101
sgray@pa.gov

Tanya McCloskey Office of Consumer Advocate 555 Walnut Street 5th Floor, Forum Place Harrisburg, PA 17101-1923 tmccloskey@paoca.org

Dated: May 17, 2021

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Tori L. Giesler Attorney No.

FirstEnergy Service Company

2800 Pottsville Pike

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Counsel for Metropolitan Edison Company