### **COMMONWEALTH OF PENNSYLVANIA**



#### OFFICE OF CONSUMER ADVOCATE

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// pennoca

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August 9, 2021

Rosemary Chiavetta, Secretary Pennsylvania Public Utility Commission Commonwealth Keystone Building 400 North Street Harrisburg, PA 17120

Re:

Application of Columbia Water Co. for Approval to Acquire the Water System of East Donegal Township Municipal Authority and Serve the Public in Portions of East Donegal Township, Lancaster County and Registration of a Securities Certificate under 66 Pa.

C.S. § 507

Docket Nos. A-2021-3027134, S-2021-3027145

Dear Secretary Chiavetta:

Attached for electronic filing please find the Office of Consumer Advocate's Protest in the above-referenced proceedings.

Copies have been served per the attached Certificate of Service.

Respectfully submitted,

/s/ Erin L. Gannon Erin L. Gannon Senior Assistant Consumer Advocate PA Attorney I.D. #83487 E-Mail: EGannon@paoca.org

**Enclosure:** 

cc:

Office of Administrative Law Judge (email only)

Bureau of Technical Utility Services (email only: sdonnelly@pa.gov, dhuff@pa.gov)

Office of Special Assistants (email only: ra-OSA@pa.gov)

Certificate of Service

\*315218

#### CERTIFICATE OF SERVICE

Re: Application of Columbia Water Co. for Approval

to Acquire the Water System of East Donegal

Township Municipal Authority and Serve the : Docket Nos. A-2021-3027134

Public in Portions of East Donegal Township, :

Lancaster County and Registration of a Securities : Certificate under 66 Pa. C.S. § 507 :

I hereby certify that I have this day served a true copy of the following document, the Office

of Consumer Advocate's Protest, upon parties of record in this proceeding in accordance with the

requirements of 52 Pa. Code § 1.54 (relating to service by a participant), in the manner and upon the

persons listed below:

Dated this 9<sup>th</sup> day of August 2021.

## SERVICE BY E-MAIL ONLY

Richard A. Kanaskie, Esquire Bureau of Investigation & Enforcement Pennsylvania Public Utility Commission Commonwealth Keystone Building 400 North Street, 2<sup>nd</sup> Floor Harrisburg, PA 17120 rkanaskie@pa.gov

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S-2021-3027145

/s/ Erin L. Gannon

Erin L. Gannon Senior Assistant Consumer Advocate PA Attorney I.D. # 83487

E-Mail: EGannon@paoca.org

Counsel for: Office of Consumer Advocate 555 Walnut Street 5<sup>th</sup> Floor, Forum Place Harrisburg, PA 17101-1923

Phone: (717) 783-5048 Fax: (717) 783-7152 Dated: August 9, 2021

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# BEFORE THE PENNSYLVANIA PUBLIC UTILITY COMMISSION

Application of Columbia Water Company for Approval to Acquire the Water System

of East Donagal Township Municipal

of East Donegal Township Municipal : Docket Nos. A-2021-3027134, Authority and Serve the Public in Portions : S-2021-3027145

of East Donegal Township, Lancaster

County and Registration of a Securities Certificate under 66 Pa. C.S. § 507

# PROTEST OF THE OFFICE OF CONSUMER ADVOCATE

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Pursuant to 52 Pa. Code §§ 5.51, *et seq.*, the Office of Consumer Advocate (OCA) files with the Pennsylvania Public Utility Commission (Commission) this Protest to the Application of Columbia Water Company (Columbia Water or the Applicant). In support of this Protest, the OCA provides the following information:

## 1. The protestant is:

Christine Maloni Hoover, Interim Acting Consumer Advocate
Office of Consumer Advocate
555 Walnut Street, 5<sup>th</sup> Floor, Forum Place
Harrisburg, PA 17101-1923

Telephone: (717) 783-5048

Throughout this Protest, the protestant will be referred to as the Office of Consumer Advocate or OCA.

### 2. The OCA's attorney is:

Erin L. Gannon Senior Assistant Consumer Advocate 555 Walnut Street, 5<sup>th</sup> Floor, Forum Place Harrisburg, PA 17101-1923 Telephone: (717) 783-5048

Telephone: (717) 783-5048

- 3. The OCA is authorized by law to represent the interests of Pennsylvania's utility consumers in all matters before the Commission. 71 Pa. Stat. Ann. §§ 309-1 *et seq*. (Purdon's 1990).
- 4. Preliminarily, the OCA has identified the following areas that require further consideration by the Commission and must be resolved prior to Commission approval of this Application.
  - a. <u>Proposed Rates:</u> The Application does not specify what are the current rates charged by the East Donegal Township Municipal Authority to customers, which Columbia Water proposes to initially apply to the acquired customers and maintain for a period of three years from the date of Closing. Application, Appendix 1, ¶14(a). In addition, the Application does not contain information regarding the estimated annual revenues and expenses for the acquired system in order to determine how the acquisition may impact Columbia Water's existing customers and whether the proposed rates are just and reasonable.
  - b. <u>Cost and Funding:</u> The Application does not provide the anticipated impact of the proposed financing on Columbia Water's capital structure, cost of debt and overall rate of return. Also, the Application does not include information regarding the estimated capital investment Columbia Water plans to make in the system. Of related concern, more information is needed about the condition of the East Donegal Township Municipal Authority system. The Asset Purchase Agreement references a Condition Assessment but the assessment was not provided with the Application and no information was provided about the Authority's compliance with Department of Environmental

Protection requirements. This information is necessary to review the reasonableness of

the proposed transaction.

5. The OCA and Columbia Water have engaged in informal discovery regarding the

Application. The Applicant's responses to the OCA's questions will likely address many of the

OCA's concerns. It is possible that the OCA's issues will be resolved informally. Thus, the

OCA files this Protest, in part, to allow the parties time to explore this possibility and collect the

facts necessary to complete the record before the Commission.

WHEREFORE, the OCA respectfully requests that the application not be granted at this

time. If, after receiving information from Columbia Water, the OCA determines not to oppose

the application, the OCA will promptly notify the Commission that its Protest has been satisfied

and/or withdrawn.

Respectfully submitted,

/s/ Erin L. Gannon

Erin L. Gannon

Senior Assistant Consumer Advocate

PA Attorney ID No. 83487

E-mail: EGannon@paoca.org

Counsel for:

Christine Maloni Hoover

Interim Acting Consumer Advocate

Office of Consumer Advocate 555 Walnut Street

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Harrisburg, PA 17101-1923

(717) 783-5048

Dated: August 9, 2021

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