

May 11, 2022

VIA E-File

Secretary Rosemary Chiavetta Pennsylvania Public Utility Commission Commonwealth Keystone Building 400 North Street Harrisburg, PA 17120

Re: Pennsylvania Public Utility Commission v. Pennsylvania-American Water

Company

Docket Nos. R-2022-3031672 (water); R-2022-3031673 (wastewater)

Petition to Intervene and Answer of CAUSE-PA

Dear Secretary Chiavetta:

Please find the attached Petition to Intervene and Answer of the Coalition for Affordable Utility Services and Energy Efficiency in Pennsylvania (CAUSE-PA) in the above referenced proceeding.

As indicated on the attached Certificate of Service, service on the parties was accomplished by email only.

Respectfully Submitted,

Ria M. Pereira, Esq. Counsel for CAUSE-PA

CC: Certificate of Service

BEFORE THE PENNSYLVANIA PUBLIC UTILITY COMMISSION

Pennsylvania Public Utility Commission

:

v. : Docket Nos. R-2022-3031672

R-2022-3031673

Pennsylvania-American Water Company

PETITION TO INTERVENE AND ANSWER OF THE COALITION FOR AFFORDABLE UTILITY SERVICES AND ENERGY EFFICIENCY IN PENNSYLVANIA

PENNSYLVANIA UTILITY LAW PROJECT

Counsel for CAUSE-PA

Ria M. Pereira, Esq., PA ID: 316771 Lauren N. Berman, Esq., PA ID: 310116 John W. Sweet, Esq., PA ID: 320182 Elizabeth R. Marx, Esq., PA ID: 309014

118 Locust Street Harrisburg, PA 17101 Tel.: 717-236-9486

Fax: 717-233-4088

pulp@pautilitylawproject.org

May 11, 2022

Pursuant to the provisions of the Rules of Practice and Procedure of the Pennsylvania Public Utility Commission ("PUC" or "Commission"), 52 Pa. Code §§ 5.61-5.76, the Coalition for Affordable Utility Services and Energy Efficiency in Pennsylvania ("CAUSE-PA"), through its counsel at the Pennsylvania Utility Law Project, hereby petitions the Pennsylvania Public Utility Commission ("Commission") to intervene and files its Answer in the above-captioned proceeding. In support thereof, CAUSE-PA states as follows:

1. On April 29, 2022, Pennsylvania-American Water Company (PAWC or the Company) submitted a rate filing, Supplement No. 35 to Tariff Water-PA P.U.C. No. 5 and Supplement No. 34 to Tariff Wastewater-PA P.U.C. No. 16, which proposes to increase rates by approximately \$173.2 million, or approximately 20.8%, based on a fully projected future test year ending in December 31, 2023. (Volume I, Statement of Specific Reasons). According to the Company, if the entire rate request is approved as filed, the total bill for a residential water customer who uses approximately 3,212 gallons per month would increase from \$60.49 to \$75.49 per month, or by 24.8%, while the total bill for a residential wastewater customer using approximately 3,212 gallons per month would increase from \$76.64 to \$95.69 per month, or by 24.9%. (Volume I, Notice of Proposed Water and Wastewater Rate Changes).

Petition to Intervene

- 2. Eligibility to intervene in Commission proceedings is governed by 52 Pa. Code § 5.72, which provides in relevant part that "[a] petition to intervene may be filed by a person claiming a right to intervene or an interest of such nature that intervention is necessary or appropriate to the administration of the statute under which the proceeding is brought." 52 Pa. Code § 5.72(a).
- 3. Section 5.72 further provides that the right or interest may be one "which may be directly affected, and which is not adequately represented by existing participants, and as to which

the petitioner may be bound by the action of the Commission in the proceeding." 52 Pa. Code. § 5.72(a)(2).

- 4. Even though Section 5.72 speaks of the rights of a "person" to intervene, the Commonwealth Court has consistently stated that "an association may have standing as a representative of its members ... as long as an organization has at least one member who has or will suffer a direct, immediate, and substantial injury to an interest as a result of the challenged action, [i.e., is aggrieved, the organization] has standing." Energy Cons. Council of Pa. v. Pa. PUC, 995 A.2d 465, 476 (Pa. Commw. 2010) (alteration in original) (citing Tripps Park v. Pa. PUC, 415 A.2d 967 (Pa. Commw. 1980); Parents United for Better Schools v. School District of Philadelphia, 646 A.2d 689 (Pa. Commw. 1994)).
- 5. CAUSE-PA is an unincorporated association of low and moderate income individuals that advocates on behalf of its members to enable consumers of limited economic means to connect to and maintain affordable water, electric, heating, and telecommunication services.
- 6. CAUSE-PA membership is open to moderate and low income individuals residing in the Commonwealth of Pennsylvania who are committed to the goal of helping low income families maintain affordable access to utility services and achieve economic independence.
- 7. CAUSE-PA is located, c/o the Pennsylvania Legal Aid Network, at 118 Locust Street, Harrisburg, PA 17101.
- 8. CAUSE-PA has a significant interest in the impact that PAWC's proposed rate increase will have on moderate and low income residential customers. These interests are not adequately represented by other participants.
- 9. Members of CAUSE-PA are located within PAWC's service territory and will be directly affected by the outcome of this proceeding. Particularly, this proceeding will affect the

price that CAUSE-PA members pay for water and wastewater as well as the reliability and quality of those services.

10. CAUSE-PA has standing to intervene because its members have or will suffer a direct,

immediate, and substantial injury to an interest as a result of this proceeding. See Energy Cons.

Council of Pa., 995 A.2d at 476.

11. CAUSE-PA is represented in this proceeding by:

Ria M. Pereira, Esquire

Lauren N. Berman, Esquire

John W. Sweet, Esquire

Elizabeth R. Marx, Esquire

Pennsylvania Utility Law Project

118 Locust Street

Harrisburg, PA 17101

Telephone: 717-236-9486

Facsimile: 717-233-4088

E-mail: pulp@pautilitylawproject.org

12. Counsel for CAUSE-PA consents to the service of documents by electronic mail to

pulp@pautilitylawproject.org, as provided in 52 Pa. Code § 1.54(b)(3).

Answer

13. CAUSE-PA has preliminarily reviewed PAWC's rate filing and objects to PAWC's

request on the grounds that the proposed rate increase could result in unjust and unreasonable rates

that would impose economic hardship on low and moderate income residential customers. This is

especially true in light of the ongoing pandemic, which has created widespread and deep economic

hardship across the Commonwealth.

14. Terms, conditions, and rates for water and wastewater service are not just and

reasonable if they are not appropriately designed and implemented to ensure that all consumers

are able to access safe and affordable water and wastewater services, consistent with the laws and

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policies of the Commonwealth.

15. PAWC's rate proposal would substantially increase residential rates for residential customers. PAWC's proposals would increase a residential water bill for a typical customer using approximately 3,212 gallons per month from \$60.49 to \$75.49 per month, or by 24.8%, while the total bill for a residential wastewater customer using approximately 3,212 gallons per month would increase from \$76.64 to \$95.69 per month, or by 24.9%. (Volume I, Notice of Proposed Water and Wastewater Rate Changes). A steep increase in rates such as the increase proposed by PAWC will have a disproportionate harmful impact on low, fixed, and moderate income households, who already struggle to afford life's most essential needs.

16. Continued delivery of safe, affordable water and wastewater service is of critical importance to the safety, welfare, and economic stability of all Pennsylvanians – particularly those with limited financial means. PAWC's general rate increase could have a disparate impact on households with limited economic means.

17. Not only does rate unaffordability threaten individual households, it can also have a lasting impact on the health and vibrancy of our communities. Preliminary review of PAWC's filing suggests that PAWC's proposed changes to its low income assistance programs are insufficient to remediate widespread and long-term rate unaffordability. (PAWC St. 10 at 35-39). Before any rate increase is approved, further inquiry is needed to ensure that PAWC's low income programming is adequately designed to meet the needs of the communities it serves.

18. CAUSE-PA asserts that these matters, and any future modifications presented by intervening parties, must be thoroughly reviewed and investigated to ensure that all customers are able to access safe, affordable water and wastewater services within the PAWC's service territory.

WHEREFORE, CAUSE-PA respectfully requests that the Commission enter an order granting CAUSE-PA full status as an intervener in this proceeding with active party status.

Respectfully submitted,

Rightelle

PENNSYLVANIA UTILITY LAW PROJECT Counsel for CAUSE-PA

Ria M. Pereira, Esq., PA ID: 316771

Lauren N. Berman, Esq., PA ID: 310116 John W. Sweet, Esq., PA ID: 320182 Elizabeth R. Marx, Esq., PA ID: 309014

118 Locust Street Harrisburg, PA 17101 Tel.: 717-236-9486

Fax: 717-233-4088

Date: May 11, 2022

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Verification

I, Elizabeth R. Marx, legal counsel for the Coalition for Affordable Utility Services and Energy Efficiency in Pennsylvania ("CAUSE-PA"), on behalf of CAUSE-PA, hereby states that the facts contained in the foregoing pleadings are true and correct to the best of my knowledge, information, and belief, that I am duly authorized to make this Verification, and that I expect to be able to prove the same at a hearing held in this matter. I understand that the statements herein are made subject to the penalties of 18 Pa. C.S. § 4904 (relating to unsworn falsification to authorities).

Elizabeth R. Marx, Esq.

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On behalf of the Coalition for Affordable Utility Services and Energy Efficiency in Pennsylvania

Dated: May 11, 2022

BEFORE THE PENNSYLVANIA PUBLIC UTILITY COMMISSION

Pennsylvania Public Utility Commission

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v. : Docket Nos. R-2022-3031672

R-2022-3031673

Pennsylvania-American Water Company

Certificate of Service

I hereby certify that I have this day served copies of the **Petition to Intervene and Answer of the Coalition for Affordable Utility Services and Energy Efficiency in Pennsylvania** upon the parties of record in the above captioned proceeding in accordance with the requirements of 52 Pa. Code § 1.54.

VIA EMAIL

Kenneth M. Kulak, Esq.	Susan Simms Marsh, Esq.
Brooke E. McGlinn, Esq.	Elizabeth Rose Triscari, Esq.
Catherine Vasudevan, Esq.	Teresa Harrold, Esq.
Mark A. Lazaroff, Esq.	Pennsylvania-American Water Company
Morgan Lewis & Bockius LLP	852 Wesley Drive
1701 Market Street	Mechanicsburg, PA 17055
Philadelphia, PA 19103-2921	susan.marsh@amwater.com
ken.kulak@morganlewis.com	elizabeth.triscari@amwater.com
brooke.mcglinn@morganlewis.com	teresa.harrold@amwater.com
catherine.vasudevan@morganlewis.com	
mark.lazaroff@morganlewis.com	
Gina L. Miller, Esquire	Christine Maloni Hoover, Esq.
Pennsylvania Public Utility Commission	Erin Gannon, Esq.
Bureau of Investigation and Enforcement	Laura J. Antinucci, Esq.
Commonwealth Keystone Building	Barrett Sheridan, Esq.
400 North Street	Mackenzie Battle, Esq.
Harrisburg, PA 17120	Darryl A. Lawrence, Esq.
ginmiller@pa.gov	Office of Consumer Advocate
	555 Walnut Street
	5th Floor, Forum Place
	Harrisburg, PA 17101
	choover@paoca.org
	egannon@paoca.org
	lantinucci@paoca.org
	bsheridan@paoca.org
	MBattle@paoca.org

	dlawrence@paoca.org
Erin K. Fure, Esq. Steven C. Gray, Esq. Office of Small Business Advocate 555 Walnut Street 1st Floor, Forum Place Harrisburg, PA 17101 efure@pa.gov sgray@pa.gov	Carl E Meyer 100 Grayhawk Way S Mechanicsburg, PA 17050 afterhourslegal.ohio@gmail.com
Keith Sauer 4824 Farming Ridge Blvd Reading, PA 19606 keith.j.sauer@gmail.com	Ivan Figueroa 432 Drycove Street Pittsburgh, PA 15210 ivanfigueroa60@gmail.com
Lisa Tunzi 204 Susquehanna Avenue West Pittston, PA 18643-1710 lltunzi@yahoo.com	Jeff Henry 4621 Hillside Road Reading, PA 19606 jeffhenry1@me.com
Mark Henderson 5425 E, Lorane Rd Reading, PA 19606 markwh24@ptd.net	

Respectfully Submitted,
PENNSYLVANIA UTILITY LAW PROJECT
Counsel for CAUSE-PA

Ria M. Pereira, PA ID: 316771

118 Locust Street Harrisburg, PA 17101

Rightelle

717-710-3839

pulp@pautilitylawproject.org

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