

COMMONWEALTH OF PENNSYLVANIA PENNSYLVANIA PUBLIC UTILITY COMMISSION COMMONWEALTH KEYSTONE BUILDING 400 NORTH STREET, HARRISBURG, PA 17120

BUREAU OF INVESTIGATION & ENFORCEMENT

October 26, 2022

Via Electronic Filing

Secretary Rosemary Chiavetta Pennsylvania Public Utility Commission Commonwealth Keystone Building 400 North Street Harrisburg, PA 17120

> Re: Pennsylvania Public Utility Commission v. Leatherstocking Gas Company, LLC
> Docket No. R-2022-3032764
> I&E Pre-Served Testimony, Exhibits, and Verification Statements

Dear Secretary Chiavetta,

Enclosed for electronic filing please find the **Pre-Served Testimony, Exhibits, and Verification Statements** of the Bureau of Investigation & Enforcement's (I&E) witnesses in the above-captioned proceeding. The following documents were admitted into the record by Administrative Law Judge Jeffrey A. Watson's Interim Order Approving Joint Stipulation and Admitting Testimony and Exhibits into the Record and Cancelling the Hearings dated October 25, 2022:

Christine Wilson:	I&E Statement No. 1	I&E Exhibit No. 1
Anthony Spadaccio:	I&E Statement No. 2	I&E Exhibit No. 2
Esyan A. Sakaya:	I&E Statement No. 3	I&E Exhibit No. 3
Esyan A. Sakaya:	I&E Statement No. 3-R	I&E Exhibit No. 3-R

Verification Statements of Wilson, Spadaccio, and Sakaya

Copies of this letter are being served on parties of record per the attached Certificate of Service. Should you have any questions, please do not hesitate to contact me.

Respectfully,

WIG B WHIZEK

Carrie B. Wright Prosecutor Bureau of Investigation and Enforcement PA Attorney ID No. 208185 (717) 783-6156 carwright@pa.gov

CBW/ac Enclosures

cc: Honorable Jeffrey A. Watson (*Cover Letter and Certificate of Service only – via email*) Nick Miskanic, Legal Assistant (*Cover Letter and Certificate of Service only – via email*) Per Certificate of Service (*Cover Letter and Certificate of Service only – via email*)

BEFORE THE PENNSYLVANIA PUBLIC UTILITY COMMISSION

Pennsylvania Public Utility Commission	:	
	:	
V.	:	Docket No.: R-2022-3032764
	:	
Leatherstocking Gas Company, LLC	:	

CERTIFICATE OF SERVICE

I hereby certify that I am serving the foregoing Letter Regarding Pre-Served

Testimony, Exhibits, and Verification Statements on October 26, 2022 in the manner and

upon the persons listed below:

Served via Electronic Mail Only

Honorable Jeffrey A. Watson Nick Miskanic, Legal Assistant Office of Administrative Law Judge Pennsylvania Public Utility Commission 301 Fifth Avenue, Suite 220 Pittsburgh, PA 15222 jeffwatson@pa.gov nmiskanic@pa.gov

Thomas J. Sniscak, Esq. Whitney E. Snyder, Esq. Phillip D. Demanchick, Esq. Hawke, Mckeon & Sniscak LLP 100 North Tenth Street Harrisburg, PA 17101 tjsniscak@hmslegal.com wesnyder@hmslegal.com pddemanchick@hmslegal.com Counsel for Leatherstocking Gas Company LLC Aron J. Beatty, Esq. Christopher M. Andreoli, Esq. Office of Consumer Advocate 555 Walnut Street 5th Floor, Forum Place Harrisburg, PA 17101-1923 abeatty@paoca.org candreoli@paoca.org

Sharon E. Webb, Esq. Office of Small Business Advocate 555 Walnut Street 1st Floor, Forum Place Harrisburg, PA 17101-1923 swebb@pa.gov

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Carrie B. W.M. Jack

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PENNSYLVANIA PUBLIC UTILITY COMMISSION

v.

LEATHERSTOCKING GAS COMPANY, LLC

Docket No. R-2022-3032764

Direct Testimony

of

Christine Wilson, CPA

Bureau of Investigation & Enforcement

Concerning:

Operating & Maintenance Expenses

Income Tax Expenses

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1 INTRODUCTION

2	Q.	PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.
3	A.	My name is Christine Wilson, and my business address is Pennsylvania Public Utility
4		Commission, Commonwealth Keystone Building, 400 North Street, Harrisburg, PA
5		17120.
6		
7	Q.	BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?
8	A.	I am employed by the Pennsylvania Public Utility Commission (Commission or PUC)
9		in the Bureau of Investigation & Enforcement (I&E) as a Fixed Utility Financial
10		Analyst Supervisor.
11		
12	Q.	PLEASE DESCRIBE YOUR EDUCATION AND PROFESSIONAL
13		BACKGROUND.
14	A.	My education and professional background are set forth in the attached Appendix A.
15		
16	Q.	PLEASE DESCRIBE THE ROLE OF I&E IN RATE PROCEEDINGS.
17	A.	I&E is responsible for protecting the public interest in proceedings before the
18		Commission. I&E's analysis in the proceeding is based on its responsibility to
19		represent the public interest. This responsibility requires the balancing of the interests
20		of ratepayers, the regulated utility, and the regulated community as a whole.
21		
22	Q.	WHAT IS THE PURPOSE OF YOUR TESTIMONY?
23	A.	The purpose of my testimony is to address the base rate filing of Leatherstocking Gas

1		Company, LLC (Leatherstocking or Company) and to present the I&E overall
2		recommended revenue requirement.
3		
4	Q.	DOES YOUR TESTIMONY INCLUDE AN EXHIBIT?
5	А.	Yes. I&E Exhibit No. 1 contains schedules that support my direct testimony.
6		
7	<u>OVE</u>	RALL I&E POSITION
8	Q.	PLEASE SUMMARIZE LEATHERSTOCKING'S REQUESTED REVENUES
9		IN THIS PROCEEDING.
10	А.	Leatherstocking is requesting an annual total revenue increase of \$701,200 to present
11		rate revenues of \$2,090,000, resulting in a total revenue requirement of \$2,791,200. ¹
12		
13	Q.	ARE THERE ANY RECENT CHANGES TO THE ORGANIZATIONAL
14		STRUCTURE OF LEATHERSTOCKING THAT ARE RELEVANT TO THIS
15		DISCUSSION?
16	А.	Yes. Leatherstocking was formed in 2010 as a 50/50 partnership between Corning
17		Natural Gas Holdings (CNGH) and Mirabitu Regulated Industries (MRI). In July
18		2020, CNGH purchased the entire 50% ownership from MRI to become the sole
19		owner of Leatherstocking in a transaction approved by the Commission at Docket No.
20		A-2020-3019229. ² This transaction has resulted in significant increases to specific
21		operating and maintenance (O&M) expenses as discussed in more detail below.

¹ Leatherstocking Exhibit G-4 Summary, p 1. Leatherstocking Statement No. 1, p. 6.

²

1 Q. PLEASE SUMMARIZE THE I&E RECOMMENDED REVENUE

2 **REQUIREMENT.**

A. I&E's recommended revenue requirement is \$2,783,154. This recommended revenue
requirement represents an increase of \$615,851 to the I&E adjusted present rate
revenues of \$2,167,303. This total recommended allowance incorporates those
recommended adjustments made in the testimony of I&E witnesses Anthony
Spadaccio³ and Esyan Sakaya.⁴

8

The I&E recommended revenue requirement for Leatherstocking is shown

9 below:

Leatherstocking Gas Company, LLC		TAB	LEI		
R-2022-3032764		INCOME	SUMMARY		
	3/31/23		INVESTIGATIO	ON & ENFORCEME	NT
	Proforma	[]			
	Present Rates	Adjustments	Present Rates	Allowances	Proposed
	\$	\$	\$	\$	\$
Operating Revenue	2,090,000	77,303	2,167,303	615,851	2,783,154
_ · ·					
Deductions:					
O&M Expenses	1,506,700	77,303	1,584,003	0	1,584,003
Depreciation	276,500	0	276,500		276,500
Taxes, Other	21,100	0	21,100	0	21,100
Income Taxes:					
Current State	-800	1,777	977	59,984	60,961
Current Federal	-1,500	3,458	1,958	116,732	118,690
Deferred Taxes	0	0	0		C
ITC	0	0	0		0
Total Deductions	1,802,000	82,538	1,884,538	176,716	2,061,254
		- 00-		100.105	
Income Available	288,000	-5,235	282,765	439,135	721,900
Rate Base	10,864,800	-711,500	10,153,300	0	10,153,30
Rate of Return	2.65%		2.78%		7.11%

³ I&E Statement No. 2.

⁴ I&E Statement No. 3.

1 <u>I&E RECOMMENDED ADJUSTMENTS TO O&M, TAXES, AND CASH</u>

2 WORKING CAPITAL

Q. PLEASE SUMMARIZE YOUR RECOMMENDED O&M, TAX, AND CASH WORKING CAPITAL ADJUSTMENTS TO LEATHERSTOCKING'S REVENUE REQUIREMENT.

A. I currently have no recommended adjustments to O&M expenses or the Company's
cash working capital claim. The following table shows my recommended adjustment

8 to state income tax expense:

	Company <u>Claim</u>	I&E Recommended <u>Allowance</u>	I&E <u>Adjustment</u>
O&M and Tax Adjustments:			
State Income Tax Expense	\$69,200	\$60,961	(\$8,239)
Total O&M & Tax Adjustments			<u>(\$8,239)</u>

9

10

11 <u>CUSTOMER ACCOUNTS EXPENSE – RECORDS/COLLECTION</u>

12 Q. WHAT IS THE COMPANY'S CLAIM FOR CUSTOMER ACCOUNTS

13 EXPENSE – RECORDS/COLLECTION?

- 14 A. Leatherstocking's claim for customer accounts expense records/collection is
- 15 \$89,800,⁵ according to the MS Excel file provided as an attachment to I&E-RE-1,
- 16 entitled "LGC Gas Operation & Maintenance Expenses" (Operating Expenses by
- 17 Account tab) as shown in I&E Exhibit No. 1.

⁵ I&E Exhibit No. 1, Schedule 1, p. 2. (Note, the exhibit schedule contains a pasted excerpt from an MS Excel file provided by Leatherstocking.)

1	Q.	WHAT IS THE BASIS FOR THE COMPANY'S CLAIM?
2	A.	The Company based its claim on the actual expense amount for the historic test year
3		(HTY) ending March 31, 2022. It should be noted that this expense has increased
4		significantly since CNGH bought out MRI's shares of the Company in July 2020.
5		
6	Q.	HAS THE COMPANY EXPLAINED THE SIGNIFICANT INCREASE TO
7		RECORDS/COLLECTION EXPENSE?
8	A.	Yes. The Company states that prior to CNGH's purchase of MRI's 50% stake in the
9		Company, MRI handled Leatherstocking's billing processes and did not allocate any
10		expenses to Leatherstocking. After the transaction, CNGH began handling the
11		Company's billing processes and allocating a portion of those expenses to
12		Leatherstocking. ⁶ This is explained in the MS Excel filed provided as an attachment
13		to I&E-RE-1, entitled "LGC Gas Operation & Maintenance Expenses" (O&M
14		Summary tab) as shown in I&E Exhibit No. 1.
15		
16	Q.	DO YOU ACCEPT THE COMPANY'S CLAIM?
17	A.	Yes. I accept the dollar amount of the claim in this proceeding with conditions.
18		
19	Q.	WHAT DO YOU RECOMMEND?
20	A.	I recommend the Company be required in its next rate case to provide documentation

21 showing how it made efforts to find operating efficiencies to reduce these expense

⁶ I&E Exhibit No. 1, Schedule 1, p. 3. (Note, the exhibit schedule contains a pasted excerpt from an MS Excel file provided by Leatherstocking.)

increases for customer accounts expense – records/collection between now and its
 next rate case filing.

3

4 Q. WHAT IS THE BASIS FOR YOUR RECOMMENDATION?

A. While it is reasonable in this instance to base the claim on actual costs from the HTY
ended March 31, 2022, due to new direct payroll charges of \$52,920,⁷ the significant
increase in this cost as shown below seems unreasonable without any future efforts
being made to mitigate cost increases.

2020	\$0
2021	\$16,489
2022	\$89,796
FTY 2023	\$89,800

9

10 Furthermore, the Company has indicated by way of its \$100,000 black box

11 adjustment that it should explore the possibility of such operating efficiencies.⁸

12

13 ADMIN. AND GENERAL EXPENSE – INJURY AND DAMAGES

14 Q. WHAT IS THE COMPANY'S CLAIM FOR ADMIN. AND GENERAL

15 **EXPENSE – INJURY AND DAMAGES?**

16 A. Leatherstocking's claim for admin. and general expense – injury and damages is

17 \$80,700,⁹ according to the MS Excel file provided as an attachment to I&E-RE-1,

⁷ I&E Exhibit No. 1, Schedule 2, p. 1.

⁸ I&E Exhibit No. 1, Schedule 3.

⁹ I&E Exhibit No. 1, Schedule 1.

1		entitled "LGC Gas Operation & Maintenance Expenses" (Operating Expenses by
2		Account tab) as shown in I&E Exhibit No. 1.
3		
4	Q.	WHAT IS THE BASIS FOR THE COMPANY'S CLAIM?
5	A.	The Company based its claim on the actual expense amount for the HTY ending
6		March 31, 2022. It should be noted that this expense has increased significantly since
7		CNGH bought out MRI's shares of the Company in July 2020.
8		
9	Q.	HAS THE COMPANY EXPLAINED THE SIGNIFICANT INCREASE TO
10		INJURY AND DAMAGES EXPENSE?
11	A.	Yes. The Company states that the increase in this expense is due primarily to
12		$\frac{1}{1}$
		insurance costs. With CNGH's purchase of MRI's shares, CNGH assumed the
13		responsibility of purchasing insurance and began to allocate Leatherstocking's portion
13 14		
		responsibility of purchasing insurance and began to allocate Leatherstocking's portion
14		responsibility of purchasing insurance and began to allocate Leatherstocking's portion of actual costs. ¹⁰ This is explained in MS Excel file provided as an attachment to
14 15		responsibility of purchasing insurance and began to allocate Leatherstocking's portion of actual costs. ¹⁰ This is explained in MS Excel file provided as an attachment to I&E-RE-1, entitled "LGC Gas Operation & Maintenance Expenses" (O&M Summary

19 A. Yes. I accept the dollar amount of the claim in this proceeding with conditions.

¹⁰ I&E Exhibit No. 1, Schedule 1, p. 2. (Note, the exhibit schedule contains a pasted excerpt from an MS Excel file provided by Leatherstocking.)

1

Q. WHAT DO YOU RECOMMEND?

2 I recommend the Company be required in its next rate filing to provide A. 3 documentation showing how it made efforts to find operating efficiencies or cost 4 control measures to reduce this expense increase for injuries and damages expense in 5 the form of multiple comparable insurance quotes from other insurance companies 6 between now and its next rate filing. 7 8 **Q**. WHAT IS THE BASIS FOR YOUR RECOMMENDATION? 9 A. While it is reasonable in this instance to base the claim on actual costs from the HTY 10 ended March 31, 2022, the significant increase in this cost as shown below seems 11 unreasonable without efforts being made to mitigate cost increases. Even though the 12 Company states that it goes out for bids every year prior to the expiration of each policy,¹¹ this increase in rates is so exorbitant that I recommend such annual 13 14 documentation be provided in the next rate filing to show what efforts have been 15 made to control costs.

2020	\$3,348
2021	\$44,342
2022	\$80,713
FTY 2023	\$80,700

- 17
- Furthermore, the Company has indicated by way of its \$100,000 black box 18 adjustment that it should explore the possibility of such operating efficiencies.¹²

¹¹ I&E Exhibit No. 1, Schedule 4, p. 2.

¹² I&E Exhibit No. 1, Schedule 3.

1	Q.	DID THE COMPANY IDENTIFY ANY POTENTIAL ADJUSTMENTS FOR
2		INJURY AND DAMAGES EXPENSE SINCE THE FILING OF ITS DIRECT
3		TESTIMONY?
4	A.	Yes. The Company identified a true-up adjustment of \$6,707 that would reduce
5		claimed injuries and damages expense by that amount. ¹³
6		
7	Q.	ARE YOU RECOMMENDING A CORRESPONDING REDUCTION TO
8		I&E'S OVERALL REVENUE REQUIREMENT AS A RESULT?
9	A.	No. Since the Company has reflected a \$100,000 reduction for the global black box
10		adjustment, I am not adjusting for this expense correction. However, if the Company
11		makes a change to the global black box adjustment in rebuttal testimony, I reserve the
12		right to adjust this particular expense in surrebuttal testimony.
13		
14	<u>STA'</u>	TE INCOME TAX EXPENSE
15	Q.	WHAT IS THE COMPANY'S CLAIM FOR STATE INCOME TAX EXPENSE?
16	A.	The Company's claim for state income tax expense is \$69,200. ¹⁴
17		
18	Q.	WHAT IS THE BASIS FOR THE COMPANY'S CLAIM?
19	A.	The Company's state income tax expense claim is based on the existing Pennsylvania
20		corporate net income tax rate of 9.99%. ¹⁵

I&E Exhibit No. 1, Schedule 4, p. 1. Leatherstocking Exhibit G-4 Summary, p. 1 and Exhibit G-4, Schedule 8, p. 1. Leatherstocking Exhibit G-4, Schedule 8, p. 1.

1	Q.	DO YOU AGREE WITH THE COMPANY'S CLAIM?
2	A.	No.
3		
4	Q.	WHAT DO YOU RECOMMEND FOR STATE INCOME TAX EXPENSE?
5	A.	I recommend an allowance of \$60,961 or a reduction of \$8,239 (\$69,200 - \$60,961) to
6		the Company's claim.
7		
8	Q.	WHAT IS THE BASIS FOR YOUR RECOMMENDATION?
9	A.	On July 8, 2022, Pennsylvania House Bill 1342 was signed into law as Act 53 of
10		2022. Act 53 will lower the current 9.99% corporate net income tax rate to 8.99% in
11		2023 and will decrease the tax rate by 0.5% each year until 2031, when the tax rate
12		will be 4.99%. ¹⁶ Therefore, I recommend a weighted Pennsylvania income tax rate of
13		9.74% to reflect the Pennsylvania corporate income tax rate that will be in effect for
14		the FPFTY. This change is reflected in my recommended revenue requirement in
15		Table I above and incorporates the state income tax effect of my other recommended
16		adjustments and those of I&E witnesses Anthony Spadaccio ¹⁷ and Esyan Sakaya. ¹⁸

¹⁶ I&E Exhibit No. 1, Schedule 3, p. 1.
¹⁷ I&E Statement No. 2.

¹⁸ I&E Statement No. 3.

1 Q. HOW DID YOU CALCULATE THE RECOMMENDED STATE INCOME TAX

2 **PERCENT**?

3 A. The weighted state income tax percent for the FTY was calculated as follows:

	State Income		Weighted State
	Tax Rate	<u>Weight</u>	Rate
April to December 2022	9.99%	0.75	7.49%
January to March 2023	8.99%	0.25	<u>2.25%</u>
Weighted Average State Income Tax Rate			<u>9.74%</u>

- 4
- 5

6 Q. ARE THERE ANY OTHER RESULTING CHANGES?

- 7 A. Yes. The change to Leatherstocking's state income tax expense rate causes resulting
 8 changes to the federal income tax claim that are presented above in Table I, the I&E
 9 overall recommended revenue requirement. However, it is not typically I&E's
 10 practice to address such "fall-out" changes in testimony.
- 11

12 Q. IS YOUR DOLLAR AMOUNT RECOMMENDATION FOR STATE INCOME 13 TAXES A FINAL RECOMMENDATION?

14 A. No. All adjustments to the Company's claims for revenues, expenses, taxes, and rate

- 15 base must be consistently brought together in the Administrative Law Judge's
- 16 Recommended Decision and again in the Commission's Final Order. This process,
- 17 which is known as iteration, effectively prevents the determination of a precise
- 18 calculation for income taxes until such time as all adjustments have been made to the
- 19 Company's claim.

1 Q. DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?

2 A. Yes.

CHRISTINE S. WILSON, CPA

PROFESSIONAL AND EDUCATIONAL BACKGROUND

EXPERIENCE:

Pennsylvania Public Utility Commission, Harrisburg, Pennsylvania

August 2013 to Present:

Fixed Utility Financial Analyst Supervisor, Bureau of Investigation and Enforcement Responsible for supervising six fixed utility financial analysts in the analysis and preparation of written and oral testimony in base rate case proceedings, purchased gas cost proceedings, and other proceedings as required.

February 2008 to August 2013:

Fixed Utility Financial Analyst, Bureau of Investigation & Enforcement Review of operating and maintenance expenses for regulated utilities as a part of the evaluation and recommendation process for utility base rate and purchased gas cost filings, preparing written testimony for cases, and testifying as an expert witness.

<u>Prior Accounting Employment</u>: Approximately fifteen years performing public, corporate, and nonprofit accounting, in addition to eight years of full-time administrative work.

EDUCATION/CERTIFICATION:

Green Mountain College, Poultney, Vermont Sustainable MBA Program, four credits earned, 2009-2010

Certified Public Accountant in Pennsylvania, since 2000

Pennsylvania State University, Middletown, Pennsylvania Bachelor of Science, Professional Accountancy, 1995 (Graduated with distinction)

UTILITY-RELATED TRAININGS & OTHER COURSES/WEBINARS:

PA Public Utility Commission Rate School, Presenter, January 2022 NARUC Staff Subcommittee on Accounting & Finance, Fall 2021 webinar, October 5-7, 2021 Institute of Public Utilities Accounting and Ratemaking Course (Online) Michigan State University, East Lansing, Michigan, September 14-16, 2021 (not for credit) NARUC Staff Subcommittee on Accounting & Finance, Spring 2021 webinar, April 6-8, 2021 NARUC Staff Subcommittee on Accounting & Finance, Fall 2020 webinar, October 21-22, 2020 UTILITY-RELATED TRAININGS & OTHER COURSES/WEBINARS (continued):

S&P Global Essentials of Regulatory Finance, Georgetown University, Washington, DC, October 15-16, 2019

Taxation of Business Entities I: Corporations by University of Illinois, coursera.com, completed October 2019 (not for credit)

Federal Taxation II: Property Transactions of Business Owners and Shareholders by University of Illinois, coursera.com, completed August 2019 (not for credit)

Federal Taxation I: Individuals, Employees, and Sole Proprietorships by University of Illinois, coursera.com, completed July 2019 (not for credit)

Institute of Public Utilities Advanced Regulatory Studies Program

Michigan State University, East Lansing, Michigan, October 1-5, 2018 (not for credit)

Financial Markets (with Honors) by Yale University, coursera.com, completed November 2017 (not for credit)

PA Public Utility Commission Rate Case Training, March 5-6, 2010; October 4-5, 2012

Institute of Public Utilities Advanced Regulatory Studies Program

Michigan State University, East Lansing, Michigan, October 7-10, 2008

NARUC Utility Rate School (conducted by NARUC's Committee on Water and the Institute of Public Utilities, Michigan State University), San Diego, May 11-16, 2008

TESTIMONY SUBMITTED:

R-2022-3031704	Borough of Ambler – Water Department
R-2021-3027385	Aqua Pennsylvania, Inc. (Water)
R-2021-3027386	Aqua Pennsylvania Wastewater, Inc.
R-2021-3024750	Duquesne Light Company
P-2020-3022426	PAWC Response to COVID-19 Emergency and Financial Impacts
R-2020-3019369	PAWC base rate case (Water)
R-2020-3019371	PAWC base rate case (Wastewater)
R-2018-3000164	PECO Energy Company – Electric Division
R-2017-2640058	UGI Utilities, Inc. – Electric Division
R-2014-2428745	Metropolitan Edison Company (Met-Ed)
R-2014-2428744	Pennsylvania Power Company (Penn Power)
R-2014-2428743	Pennsylvania Electric Company (Penelec)
R-2014-2428742	West Penn Power Company
R-2014-2402324	Emporium Water Company

R-2014-2406274	Columbia Gas of Pennsylvania, Inc.
R-2013-2397353	Pike County Power & Light (Gas)
R-2013-2372129	Duquesne Light Company
R-2013-2360798	Columbia Water Company
R-2012-2336379	York Water Company
R-2012-2321748	Columbia Gas of Pennsylvania, Inc.
R-2012-2292082	Peoples Natural Gas Company, LLC (1307(f))
R-2012-2285985	Peoples Natural Gas Company, LLC
R-2011-2267958	Aqua Pennsylvania, Inc.
R-2010-2214415	UGI Central Penn Gas, Inc.
R-2010-2201702	Peoples Natural Gas Company, LLC
R-2010-2166214	PAWC Northeast Wastewater Operations
R-2010-2166212	PAWC Coatesville Wastewater Operations
R-2010-2166210	PAWC Claysville Wastewater Operations
R-2010-2166208	PAWC Clarion Wastewater Operations
R-2010-2161694	PPL Electric Utilities Corporation
R-2009-2132019	Aqua Pennsylvania, Inc.
R-2009-2117740	Penn Estates Utilities Inc. (Sewer)
R-2009-2117532	Penn Estates Utilities Inc. (Water)
M-2009-2123945	PPL Electric Utility Company (Smart Meter Plan)
M-2009-2123944	PECO Energy Company (Smart Meter Plan)
M-2009-2093216	PPL Electric Utility Corporation (EE&C Plan)
M-2009-2093215	PECO Energy Company (EE&C Plan)
R-2008-2079675	UGI Central Penn Gas, Inc.
R-2008-2046518	Pike County Light & Power Company (Electric)
R-2008-2042293	Newtown Artesian Water Company
R-2008-2032689	PAWC Coatesville Wastewater Operations

I&E Exhibit No. 1 Witness: Christine Wilson, CPA

PENNSYLVANIA PUBLIC UTILITY COMMISSION

v.

LEATHERSTOCKING GAS COMPANY, LLC

Docket No. R-2022-3032764

Exhibit to

Accompany

the

Direct Testimony

of

Christine Wilson, CPA

Bureau of Investigation & Enforcement

Concerning:

Operating & Maintenance Expenses

Income Tax Expenses

Page 1 of 3

LEATHERSTOCKING GAS COMPANY LLC. (GAS) RESPONSES TO BUREAU OF INVESTIGATION AND ENFORCEMENT'S DATA REQUESTS, SET RE-1 TO RE-4

- I&E-RE-1Reference Leatherstocking Gas Company, LLC (Leatherstocking) Exhibit
G-1, Schedule 3, concerning Operation-excl. Purchased Gas, provide a
detailed breakdown by account for the Future Test Year (FTY) ended
March 31, 2022, and the prior three historic fiscal years, including
explanations for line-item changes of 10% or more, and at least \$10,000.
- **RESPONSE:** Please refer to the attached Excel file entitled "LGC Gas Operation & Maintenance Expenses." The Company would note that the Twelve Months Ended March 31, 2022 is the Historic Test Year in this case. The Twelve Months Ended March 31, 2023 is the Future Test Year. The attached file includes data for the Twelve Months Ended March 31, 2020, 2021, 2022, and 2023.
- **PROVIDED BY:** Charles A. Lenns, Richard A. Kane (Accounting & Rate Panel)
- **DATE**: August 19, 2022

Leatherstocking Gas Company LLC. Gas Operating Expenses excl. Purchased Gas Costs Twelve Months Ended March 31, 2020, 2021, 2022, & 2023

Company /		For the Twelve Months Ended March 31,				Explanation of Variances over \$10,000
Regulatory		2020	2021	2022	2023	
Account	Operating Expense	Actual	Actual	Actual	Forecast	
870200	Dist Exp-Op/Spv/Eng	Ś-	\$ 120.40	Ś 2.089.14	Ś 2.100	
874200	Dist Exp-Mains/Services	4,830.44	800.67	5,561.87	5,500	
875200	Dist Exp-M&R Sta Equipment	99.91	-	5,501.07	5,500	
880000	Dist Exp-Other Expense	2,550.84				
000000	Distribution Expense	7.481.19	921.07	7,651.01	7,600	
	Distribution Expense	7,401.15	521.07	7,051.01	7,000	
902000	Cust Accts Exp-Meter Read	9,190.99	11,386.20	13,275.93	13,300	
						Prior to Corning purchasing Mirabito's 50% interest in Leatherstocking,
						Mirabito handled billing and did not allocate costs to Leatherstocking for
903000	Cust Accts Exp-Records / Collection	-	16,488.62	89,795.53	89,800	this element of expense.
904000	Cust Accts Exp-Uncollectible	25,975.60	-	-	-	Bankruptcy of a large customer
905000	Cust Accts Exp-Misc	1,592.18	12,144.98	61,730.55	300	2021-2022 Payments to Wyalusing School District (normalized)
	Customer Accounts Expense	36,758.77	40,019.80	164,802.01	103,400	
910000	Cust Service Exp-Cust Assist	-	-	2,921.26	-	
911000	Cust Service Exp-Info Adv	305.73	1,776.79	1,523.39	200	
						Prior to Corning purchasing Mirabito's 50% interest in Leatherstocking,
						Mirabito handled customer service and allocated more costs for this
912000	Cust Service Exp-Misc	29,036.94	17,854.19	7,029.70	7,000	element of expense than Corning.
917000	Sales Expense-Advertising	35,004.78	19,420.66	34,084.11	30,800	Variations in spending levels to attract new customers
	Customer Service Expenses	64,347.45	39,051.64	45,558.46	38,000	
						Lish an unsee the elimination of Minshite Comparation and annual
						Higher wages, the elimination of Mirabito Corporation, and annual updates to Inter-Company Cost Allocations in accordance with Affiliate
920000	Admin & Gen Exp-Salaries & Wages	56,678.75	140,130.05	163,051.99	163,100	Interest Agreements have resulted increased costs.
921000	Admin & Gen Exp-Office Expense	46,239.30	47,079.64	53,981.78	54,000	interest Agreements have resulted increased costs.
921000	Admin & Gen Exp-Office Expense	40,239.30	47,079.04	55,561.78	54,000	This administrative fee was previously paid to Mirabito Corporation and
922000	Admin & Gen Exp-Admin Transf.	11,998.50	4,840.50	-	-	has been eliminated.
923000	Admin & Gen Exp-Outside Services.	42,050.21	72,273.35	85,190.95	85,200	Increased requirements for outside legal services.
924000	Admin & Gen Exp-Prop Insurance	42,050.21	-	-	-	ind cased requirements for outside regariservices.
524000	Admin & Gen Exp Frop insurance					Annual updates to Inter-Company Cost Allocations in accordance with
						Affiliate Interest Agreements have resulted increased costs, previously
925000	Admin & Gen Exp-Injury & Damages	3,347.87	44,341.70	80,712.98	80,700	absorbed by Mirabito Corp.
925000	Aumin & Gen Exp-injury & Damages	5,547.67	44,541.70	80,712.98	80,700	Non-recurring tuition and other benefit payments in 2020-2021 paid to
926000	Admin & Gen Exp-Emp Benefits	80,650.79	64,259.80	53,899.81	53,900	Mirabito Corp.
928000	Admin & Gen Exp-Reg Commission	3,817.03	3,672.89	5,034.72	35,000	FTY increase attributable to normalized rate case costs
930020	Admin & Gen Exp-Misc Gen	12,357.10	11,676.68	11,602.18	11,600	
930030	Admin & Gen Exp-Safety	861.93	2,384.61	243.99	200	
930060	Admin & Gen Exp-Vehicle	5,382.89	4,201.14	4,953.94	5,000	
	Administrative & General	263,384.37	394,860.36	458,672.34	488,700	
		200,00 1.07				
	Total	\$ 371,971.78	\$ 474,852.87	\$ 676,683.82	\$ 637,700	

Leatherstocking Gas Company LLC. Gas Operation & Maintenance Expenses excl. Purchased Gas Costs Twelve Months Ended March 31, 2020, 2021, 2022, & 2023

	For th	e Twelve Month	ns Ended Marc	h 31,	Average	FY 2023 -	
	 2020	2021	2022	2023	Expense	Average	Percent
	 Actual	Actual	Actual	Forecast	2020 - 2022	Expense	Variation
Operation & Maintenance Expenses:							
Distribution Expenses	\$ 75,319	\$ 97,317	\$ 89,035	\$ 89,000	\$ 87,224	\$ 1,776	2.0%
Customer Accounting Expenses	36,759	40,020	164,802	103,400	80,527	22,873	28.4%
Customer Service Expenses	64,347	39,052	45,558	38,000	49,653	(11,653)	-23.5%
Administrative And General Expenses	264,158	395,095	458,890	488,900	372,714	116,186	31.2%
Subtotal	\$ 440,583	\$ 571,483	\$ 758,285	\$ 719,300	\$ 590,117	\$ 129,183	21.9%
Global (Black Box) Adjustment	-	-	-	(100,000)		(100,000)	
Total	\$ 440,583	\$ 571,483	\$ 758,285	\$ 619,300	\$ 590,117	\$ 29,183 (a	a) 4.9%

(a) Please note that If the Company's adjustment to normalize rate case costs of \$30,000 were excluded from the Future Test Year, the overall level of O&M expenses would slightly less than the three-year historic average.

Variation in Gas Distribution Expenses	The three-year average of the historic gas distribution expenses (2020 - 2022) was \$87,224. The level of O&M expense for the Future Test Year (2023) is \$1,776 or 2.0% higher than the historic average and represents a normal level of costs for this category of expense.
Variation in Customer Accounts Expenses	The Future Test Year Customer Accounting Expense was normalized to eliminate non-recurring payments to the Wyalusing School District for the difference in price between oil and gas of \$61,471 due to delays in providing gas service to this customer. The overall increase in the level of customer expenses between 2020 and 2022 was the result of Corning Natural Gas Corporation taking over the billing and customer service responsibilities from Miratbito Corporation after it acquired their 50% ownership in Leatherstocking. Mirabito Corporation absorbed the expenses associated with billing and servicing Leatherstocking customers during most of 2021 and for all prior years.
Variation in Customer Service Expenses	The three-year average of the historic gas customer expenses (2020 - 2022) was \$49,653. The level of O&M expense for the Future Test Year (2023) is \$11,653 or 23.5% lower than the historic average due primarily to normalization adjustments made to remove Industry Association Dues of \$4,239 and donations of \$3,300 from the Future Test Year.
<u>Variation in A&G Expenses</u>	The three-year average of the historic gas Administrative and General expenses (2020 - 2022) was \$372,714. The level of O&M expense for the Future Test Year (2023) is \$115,186 or 31.2% higher than the historic average. The adjustment to normalize estimated rate case costs of \$30,000 represents a large portion of the overall increase along with increases in the level of insurance costs for general liability and property coverage. Mirabito arranged for insurance that was in place through the middle of 2021 and did not allocate its cost to Leatherstocking. With Corning's purchase of Mirabito's 50% ownership in Leatherstocking, it took over the responsibilithy for purchasing insurance and charges the Company their share of actual costs. Injury and damages expense increased from \$3,348 in 2020 to \$80,713 in 2022, which is a normal level of insurance expense. Higher payroll and outside legal expenses make up the remainder of the increase in costs and are expected to continue at this level.

I&E Exhibit No. 1 Schedule 2 Page 1 of 2

LEATHERSTOCKING GAS COMPANY LLC. (GAS) RESPONSES TO BUREAU OF INVESTIGATION AND ENFORCEMENT'S DATA REQUESTS, SET RE-5 TO RE-7

- I&E-RE-5Reference the attachment accompanying the responses to I&E-RE-1 and I&E-RE-
2 entitled "LGC Gas Operation & Maintenance Expenses," concerning Customer
Accounts Expense Records/Collection:
 - A. Identify any one-time costs included in the future test year (FTY) ending March 31, 2023 and indicate the period over which such costs are normalized in the rate filing.
 - B. Identify any items claimed *in full* in the FTY that benefit more than one fiscal year with a description and dollar amount and identify the number of related years for such benefit.
 - C. Explain in detail any attempts to control the increase in costs associated with records/collection caused by the purchase of Mirabito Regulated Industries' shares by Corning Natural Gas Holdings.
 - D. Explain in detail whether any increase in this cost is related to the hiring on additional personnel.

RESPONSE:

- A. The Company's Records and Collection expenses includes direct payroll cost for a Leatherstocking Customer Service Representative and charges for Corning Customer Accounting and Service personnel who charge Leatherstocking for time actually spent working on customer related tasks. For the twelve months ending March 31, 2022, direct payroll charges for the Leatherstocking employee was \$52,920. Payroll charges for Corning personnel totaled \$36,875.
- B. The Company's Records and Collection expense does not have any out of period costs or expenses in the Historic or Future Test Years.
- C. Corning Natural Gas Company ("CNG") took over the responsibility for customer billing and service from Mirabito Regulated Industries starting in 2020. It was necessary to hire a full time Customer Accounting and Service Representative to handle the workload picked up from Mirabito. Prior to that time Mirabito handled this function and did not charge Leatherstocking for costs incurred by them.

The Leatherstocking Customer Accounting and Service Representative should be able to handle future growth in workload for this function for the next several years, thereby controlling the overall level of costs for this function.

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LEATHERSTOCKING GAS COMPANY LLC. (GAS) RESPONSES TO BUREAU OF INVESTIGATION AND ENFORCEMENT'S DATA REQUESTS, SET RE-5 TO RE-7

- D. The increase in cost is primarily due the hiring of a full-time Customer Service Representative at Leatherstocking in 2021 to handle customer records, billing, and service responsibilities.
- **PROVIDED BY**: Charles A. Lenns, Richard A. Kane (Accounting & Rate Panel)
- **DATE**: September 6, 2022

Page 1 of 1

LEATHERSTOCKING GAS COMPANY LLC. (GAS) RESPONSES TO BUREAU OF INVESTIGATION AND ENFORCEMENT'S DATA REQUESTS, SET RE-1 TO RE-4

- **I&E-RE-4** Reference Leatherstocking Exhibit G-4, Schedule 3, concerning Global (Black Box) Adjustment, provide the basis for this adjustment and a detailed explanation, including all calculations.
- **RESPONSE:** Please refer to the testimony of the Accounting and Rate Panel (Statement No. 1); Page 34 lines 15 through Page 35, line 5. The Company reflected a Global (Black Box) Adjustment in the amount of \$100,000 in recognition that the overall increase requested in this rate filing is significant and would have been more than \$800,000 absent this adjustment. The Global (Black Box) Adjustment was made solely for the purpose of mitigating the calculated base rate revenue increase.

There are no underlying calculations supporting the Global (Black Box) Adjustment. By making this adjustment the Company is assuming the risk of finding operating efficiencies that will offset the imputed reduction in operating costs. To the extent that those efficiencies are not achieved in whole or in part, all other items being equal, this adjustment will negatively impact Leatherstocking's actual earned return on Equity in the first year that new rates are in effect (i.e., April 2023 – March 2024).

- **PROVIDED BY:** Charles A. Lenns, Richard A. Kane (Accounting & Rate Panel)
- **DATE**: August 19, 2022

I&E Exhibit No. Schedule 4 Page 1 of 2

LEATHERSTOCKING GAS COMPANY LLC. (GAS) RESPONSES TO BUREAU OF INVESTIGATION AND ENFORCEMENT'S DATA REQUESTS, SET RE-5 TO RE-7

- **I&E-RE-6** Reference the attachment accompanying the responses to I&E-RE-1 and I&E-RE-2 entitled "LGC Gas Operation & Maintenance Expenses," concerning Admin. and General Expenses Injury and Damages:
 - A. Provide all available supporting documentation in the form of invoices, statements, etc., for the increased cost of insurance caused by the purchase of Mirabito Regulated Industries' shares by Corning Natural Gas Holdings.
 - B. Explain why an increase in injury and damages expense from \$3,348 in 2020 to \$80,713 in 2022 is just and reasonable.
 - C. Explain in detail what attempts have been made to mitigate the increased cost of this insurance. That is, has the Company shopped for comparative quotes with other insurance companies, when, and what were the results.
 - D. Explain the specific details of the policy that were changed causing such an increase to the premium.
 - E. State which other commonly owned companies are covered by this policy, the total amount of the policy for all entities covered, and the amount allocated to each affiliate for the FTY period.

RESPONSE:

- A. The Company does not have copies of the insurance policies from the Underwriter; the attachment entitled "Analysis of Account 925 Charges 4.1.2021-3.31.2022.xlsx"lists all of the insurance policies the Company has in place and the allocation of the costs to each affiliate. In reviewing the costs charged to Account 925 for Leatherstocking for the twelve months ended March 31, 2022, it was discovered that the account had prior period true-up adjustments amounting to \$6,707. Excluding these adjustments, the actual cost for insurance for the Twelve Months Ended March 31, 2022 was 74,006 (i.e., \$80,713 \$6,707).
- B. Leatherstocking was not charged its proportionate share of insurance premiums for all of the policies in place during the twelve months ending March 31, 2020. Only costs associated with a workers' compensation policy was allocated to Leatherstocking during that time period. Please refer to the attachment included with Part A of this response for the listing of the insurance policies and the current cost of each policy.

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LEATHERSTOCKING GAS COMPANY LLC. (GAS) RESPONSES TO BUREAU OF INVESTIGATION AND ENFORCEMENT'S DATA REQUESTS, SET RE-5 TO RE-7

- C. In June of 2021, the Corning joined a group of captive insurance companies named Presidio, to underwrite its various insurance policies (e.g., workers' compensation, general and excess liability, property, vehicle, etc.). The total cost of these insurance policies is approximately \$1,000,000 annually. The Company's insurance policies normally run from June through May. The Company goes out for bid each year prior to the expiration of each policy. At this point in time Presidio's insurance premiums have been stable since June 2020. The largest increases in premium costs that Company has experience over the last several years are related to the umbrella policies which provide excess liability insurance coverage.
- D. Please refer to the response to Parts A and B of this question. The different types of insurance policies purchased by the Company have not changed. For the twelve months ended March 31, 2020, the proper level of insurance costs was not allocated to Leatherstocking.
- E. Please refer to the attachment included in response to Part A of this question. Insurance cost is allocated between Corning Natural Gas Company, Pike County Light & Power Company, and Leatherstocking Gas Company.
- **PROVIDED BY**: Charles A. Lenns, Richard A. Kane (Accounting & Rate Panel)
- **DATE**: September 6, 2022

I&E Statement No. 2 Witness: Anthony Spadaccio

PENNSYLVANIA PUBLIC UTILITY COMMISSION

v.

LEATHERSTOCKING GAS COMPANY LLC

Docket No. R-2022-3032764

Direct Testimony

of

Anthony Spadaccio, CRRA

Bureau of Investigation & Enforcement

Concerning:

Rate of Return

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1 INTRODUCTION

2	Q.	PLEASE STATE YOUR NAME AND BUSINESS ADDRESS.
3	A.	My name is Anthony Spadaccio. My business address is Pennsylvania Public Utility
4		Commission, Commonwealth Keystone Building, 400 North Street, Harrisburg, PA
5		17120.
6		
7	Q.	BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?
8	A.	I am employed by the Pennsylvania Public Utility Commission (Commission) in the
9		Bureau of Investigation & Enforcement (I&E) as a Fixed Utility Financial Analyst.
10		
11	Q.	WHAT IS YOUR EDUCATION AND PROFESSIONAL EXPERIENCE?
12	A.	My educational and professional experience is set forth in the attached Appendix A.
13		
14	Q.	PLEASE DESCRIBE THE ROLE OF I&E IN RATE PROCEEDINGS.
15	A.	I&E is responsible for representing the public interest in rate and other proceedings
16		before the Commission. I&E's analysis in this proceeding is based on its
17		responsibility to represent the public interest. This responsibility requires balancing
18		the interests of ratepayers, the utility company, and the regulated community as a
19		whole.
20		
21	Q.	WHAT IS THE PURPOSE OF YOUR DIRECT TESTIMONY?
22	A.	The purpose of my direct testimony is to address the rate of return, including capital
23		structure, cost of long-term debt, the cost of equity, and the overall fair rate of return

1		for Leatherstocking Gas Company LLC (Leatherstocking or Company) for the future
2		test year (FTY) ending March 31, 2023.
3		
4	Q.	DOES YOUR TESTIMONY INCLUDE AN EXHIBIT?
5	A.	Yes. I&E Exhibit No. 2 contains schedules that support my direct testimony.
6		
7	<u>BAC</u>	KGROUND
8	Q.	WHAT IS THE GENERAL DEFINITION OF RATE OF RETURN IN THE
9		CONTEXT OF A RATE CASE?
10	A.	Rate of return is one of the components of the revenue requirement formula. Rate of
11		return is the amount of revenue an investment generates in the form of net income and
12		is usually expressed as a percentage of the amount of capital invested over a given
13		period of time.
14		
15	Q.	WHAT IS THE REVENUE REQUIREMENT FORMULA?
16	A.	The revenue requirement formula used in base rate cases is as follows:
17		$RR = E + D + T + (RB \times ROR)$
18		Where:
19		RR = Revenue Requirement
20		E = Operating Expenses
21		D = Depreciation Expense
22		T = Taxes

1		RB = Rate Base
2		ROR = Overall Rate of Return
3		In the above formula, the rate of return is expressed as a percentage. The calculation
4		of that percentage is independent of the determination of the appropriate rate base
5		value for ratemaking purposes. As such, the appropriate total dollar return is
6		dependent upon the proper computation of the rate of return and the proper valuation
7		of the Company's rate base.
8		
9	Q.	WHAT CONSTITUTES A FAIR AND REASONABLE OVERALL RATE OF
10		RETURN?
11	A.	A fair and reasonable overall rate of return is one that will allow the utility an
12		opportunity to recover those costs prudently incurred by all classes of capital used to
13		finance the rate base during the prospective period in which its rates will be in effect.
14		The Bluefield Water Works & Improvements Co. v. Public Service Comm. of
15		West Virginia, 262 U.S. 679, 692-93 (1923), and the Federal Power Commission et al
16		v. Hope Natural Gas Co., 320 U.S. 591, 603 (1944) cases set forth the principles that
17		are generally accepted by regulators throughout the country as the appropriate criteria
18		for measuring a fair rate of return:
19		1. A utility is entitled to a return similar to that being earned by other enterprises
20		with corresponding risks and uncertainties, but not as high as those earned by
21		highly profitable or speculative ventures.
22		2. A utility is entitled to a return level reasonably sufficient to assure financial
23		soundness.

- 1 3. A utility is entitled to a return sufficient to maintain and support its credit and 2 raise necessary capital.
- 3 4. A fair return can change (increase or decrease) along with economic 4 conditions and capital markets.
- 5

6

Q. **EXPLAIN HOW THE OVERALL RATE OF RETURN IS TRADITIONALLY** 7 CALCULATED IN BASE RATE PROCEEDINGS.

8 A. In base rate proceedings, the overall rate of return is traditionally calculated using the 9 weighted average cost of capital method. To calculate the weighted average cost of 10 capital, a company's capital structure must first be determined by comparing the 11 percentage of each capitalization component, which has financed rate base, to total 12 capital. Next, the effective cost rate of each capital structure component must be 13 determined. The historical component of the cost rate of debt can be computed 14 accurately, and any future debt issuances are based on estimates. The cost rate of 15 common equity is not fixed and is more difficult to measure. Because of this 16 difficulty, a proxy group is used as discussed later in this testimony. Then, each 17 capital structure component percentage is multiplied by its corresponding effective 18 cost rate to determine the weighted capital component cost rate. The table in the 19 "I&E Position" section below demonstrates the interaction of each capital structure 20 component and its corresponding effective cost rate. Finally, the sum of the weighted 21 cost rates produces the overall rate of return. This overall rate of return is multiplied 22 by the rate base to determine the return portion of a company's revenue requirement.

1 COMPANY'S RATE OF RETURN CLAIM

2 Q. WHO ARE THE COMPANY'S RATE OF RETURN WITNESSES?

- 3 A. Charles Lenns, Vice President and Chief Financial Officer of Corning Natural Gas
- 4 Holding Corporation (CNGH) and Richard A. Kane, a Rate Case Consultant retained
- 5 by CNGH, provide combined testimony under the title "Accounting and Rate Panel."
- 6 Throughout its direct testimony (Leatherstocking Statement No. 1) the Accounting
- 7 and Rate Panel provides its recommendations for the claimed capital structure, cost of
- 8 debt, and cost of common equity for Leatherstocking.
- 9

10 Q. PLEASE SUMMARIZE THE ACCOUNTING AND RATE PANEL'S

11 RECOMMENDATIONS FOR THE COMPANY'S RATE OF RETURN

12 CLAIM.

13 A. The Accounting and Rate Panel recommends the following rate of return for the

14 Company based on its FTY ending March 31, 2023:¹

Leatherstocking Gas Company LLC Summary of Cost of Capital								
Type of Capital	pital Ratio Cost Rate We							
Leatherstocking Gas Company LLC								
Long-Term Debt	43.92%	5.18%	2.27%					
Short-Term Debt	10.66%	4.00%	0.43%					
Common Equity	45.43%	10.00%	4.54%					
Total	100.01%		7.24%					

¹ Leatherstocking Exhibit G-2, Schedule 3.

1 Q. WHAT IS THE BASIS FOR THE COMPANY'S RATE OF RETURN CLAIM?

- 2 The Accounting and Rate Panel did not attempt to perform a detailed cost of equity A. 3 analysis specific to the Company or to reflect current market conditions. Instead, 4 Leatherstocking used the Commission's approved Distribution System Improvement Charge (DSIC) return for gas distribution companies in the Q4 2021 Quarterly 5 Earnings Summary Report² of 10.15% as its starting point. In an effort to mitigate the 6 7 size of the rate increase, the Company has reduced its return on equity request to an even 10.00%. The Accounting and Rate Panel argues this is appropriate considering 8 9 the costs of performing a cost of equity study and retaining an expert to support the 10 analysis.3
- 11

12 I&E POSITION

13 Q. PLEASE SUMMARIZE YOUR RATE OF RETURN RECOMMENDATION

14 FOR THE COMPANY.

	1&1	_	
	Summary of C	ost of Capital	
Type of Capital	Ratio	Cost Rate	Weighted Cost
L	eatherstocking Ga	as Company LLC	
Long-Term Debt	43.92%	5.18%	2.28%
Short-Term Debt	10.65%	4.00%	0.43%
Common Equity	45.43%	9.69%	4.40%
Total	100.00%		7.11%

15 A. I recommend the following rate of return for the Company:⁴

² PA Public Utility Commission, Bureau of Technical Utility Services Report on the Quarterly Earnings of Jurisdictional Utilities for the Year Ended December 31, 2021, approved at Public Meeting on June 16, 2022 at Docket No. M-2022-3032450.

³ Leatherstocking Statement No. 1, p. 18, ln. 20 through p. 20, ln. 2.

⁴ I&E Exhibit No. 2, Schedule 1.

1		Although immaterial, it should be noted that my recommendation adjusts for the
2		Company's weighted cost of long-term debt rounding error. Additionally, I adjusted
3		the short-term debt commponent of the capital structure down by 0.01% so the total
4		of the capital structure components equal 100.00%.
5		
6	<u>PRO</u>	XY GROUP
7	Q.	WHAT IS A PROXY GROUP AS USED IN BASE RATE CASES?
8	А.	A proxy group is a set of companies that have similar traits as compared to the subject
9		utility. This group of companies acts as a benchmark for determining the subject
10		utility's rate of return in a base rate case.
11		
12	Q.	WHAT ARE THE REASONS FOR USING A PROXY GROUP?
13	A.	A proxy group's cost of equity is used as a benchmark to satisfy the long-established
14		guideline of utility regulation that seeks to provide the subject utility with the
15		opportunity to earn a return similar to that of enterprises with corresponding risks and
16		uncertainties.
17		A proxy group is typically utilized since the use of data exclusively from one
18		company may be less reliable. The lower reliability occurs because the data for one
19		company may be subject to events that can cause short-term anomalies in the
20		marketplace. The rate of return on common equity for a single company could
21		become distorted in these circumstances and would therefore not be representative of
22		similarly situated companies. Thus, a proxy group has the effect of smoothing out
23		potential anomalies associated with a single company.

Q. WHAT CRITERIA DID YOU USE IN SELECTING YOUR GAS UTILITY PROXY GROUP?

- 3 The criteria for my proxy group was designed to select companies that are А. 4 representative of Leatherstocking. I applied the following criteria to Value Line's "Natural Gas Utility" company group: 5 6 1. Fifty percent or more of the company's revenues must be generated from the 7 regulated gas utility industry. 8 2. The company's stock must be publicly traded. 9 3. Investment information for the company must be available from more than one 10 source, which includes Value Line. 11 4. The company must not be currently involved in an announced merger or the 12 target of an acquisition. 13 5. The company must have four consecutive years of historic earnings data. 14 6. The company must be operating in a state that has a deregulated gas utility 15 market. 16 17 WHAT PROXY GROUP DID YOU USE IN YOUR ANALYSIS? Q.
- 18 A. I included the following six companies in my proxy group:

Atmos Energy Corp.	ATO
Chesapeake Utilities	СРК
NiSource Inc.	NI
Northwest Natural Gas Co.	NWN
One Gas Inc.	OGS
Spire Inc.	SR

Q. DID THE ACCOUNTING AND RATE PANEL USE A PROXY GROUP IN ITS ANALYSIS?

- A. No. The Accounting and Rate Panel did not utilize a proxy group, nor has it provided
 an analysis specific to the Company or current market conditions to determine its cost
 of equity recommendation. As mentioned above, the Accounting and Rate Panel
 relied on the cost of equity return approved for DSIC purposes found in the
 Commission's Q4 2021 Quarterly Earnings Summary Report.
- 8

9 CAPITAL STRUCTURE

10 Q. WHAT IS A CAPITAL STRUCTURE?

- A. A capital structure represents how a firm has financed its rate base with different
 sources of funds. The primary sources of funding are long-term debt and common
 equity. A capital structure may also include preferred stock and/or short-term debt,
 such is the case for Leatherstocking.
- 15

16 Q. WHAT IS THE COMPANY'S CLAIMED CAPITAL STRUCTURE?

17 A. The Company's claimed capital structure is summarized in the table below:⁵

Leatherstocki	ng Gas Company LLC
Capital Struc	eture - March 31, 2023
Long-Term Debt	43.92%
Short-Term Debt	10.66%
Common Equity	45.43%
Total	100.01%

⁵ Leatherstocking Statement No. 1, p. 16, lines 6-14 and Leatherstocking Exhibit G-2, Schedule 1.

1	Q.	WHAT IS THE BASIS FOR THE COMPANY'S CLAIMED CAPITAL
2		STRUCTURE?
3	A.	The Accounting and Rate Panel explains that the claimed "capital structure reflects
4		the proportions of the actual capital being used in the utility's business." ⁶
5		
6	Q.	WHAT IS YOUR RECOMMENDATION REGARDING THE COMPANY'S
7		CAPITAL STRUCTURE?
8	A.	As explained above, I adjusted the short-term debt commponent of the capital
9		structure down by 0.01% so the total of the capital structure components equaled
10		100.00%. As a result of that minor adjustment, I recommend using the following
11		capital structure:

Leatherstocking Gas Company LLC	
Capital Struc	eture - March 31, 2023
Long-Term Debt	43.92%
Short-Term Debt	10.65%
Common Equity	45.43%
Total	100.00%

12

13

14 Q. WHAT IS THE BASIS FOR YOUR CAPITAL STRUCTURE

15 **RECOMMENDATION?**

16 A. My recommended capital structure is reasonable as it falls almost exactly in line with

⁶ Leatherstocking Statement No. 1, p. 17, lines 2-4.

1		my proxy group's 2021 (most recently available) five-year average capital structure
2		of 42.46% long-term debt, 10.80% short-term debt, and 46.74% common equity. ⁷
3		
4	<u>COS</u>	T OF LONG-TERM DEBT
5	Q.	WHAT IS YOUR RECOMMENDATION REGARDING THE COMPANY'S
6		COST RATE OF LONG-TERM DEBT?
7	A.	I recommend using the Company's claimed long-term debt cost rate of 5.18% for the
8		FTY. ⁸
9		
10	Q.	WHAT IS THE BASIS FOR YOUR RECOMMENDATION TO USE THE
11		COMPANY'S CLAIMED COST RATE OF LONG-TERM DEBT?
12	A.	Although the Company's claimed cost rate of long-term debt is outside my proxy
13		group's 2021 (most recently available) implied long-term debt cost range of 1.74%
14		to 3.96%, with an average implied long-term debt cost of 3.09%, ⁹ it is reasonable
15		considering the current trend of increasing interest rates.
16		
17	<u>COS</u>	T OF SHORT-TERM DEBT
18	Q.	WHAT IS THE COMPANY'S CLAIM FOR THE COST RATE OF SHORT-
19		TERM DEBT?
20	A.	The Company's proposed cost rate of short-term debt is 4.00%. ¹⁰

⁷ I&E Exhibit No. 2, Schedule 2.

⁸ Leatherstocking Exhibit G-2, Schedule 2, p. 2.

⁹ I&E Exhibit No. 2, Schedule 3.

¹⁰ Leatherstocking Statement No. 1, p. 17, lines 8-9 and Leatherstocking Exhibit G-2, Schedule 3.

1	Q.	WHAT IS THE BASIS FOR THE COMPANY'S PROPOSED COST RATE OF
2		SHORT-TERM DEBT?
3	A.	The Accounting and Rate Panel claims this cost rate is based on the rate currently in
4		effect. ¹¹
5		
6	Q.	WHAT IS YOUR RECOMMENDATION REGARDING THE COMPANY'S
7		COST RATE OF SHORT-TERM DEBT?
8	A.	I recommend using the Company's claimed short-term debt cost rate of 4.00% for
9		this proceeding as it appears reasonable and is based on the current rate.
10		
11	<u>COS'</u>	<u>T OF COMMON EQUITY</u>
12		COMMON METHODS
13	Q.	WHAT METHODS ARE COMMONLY PRESENTED BY UTILITIES IN
14		DETERMINING THE COST OF COMMON EQUITY?
15	A.	Four methods commonly presented to estimate the cost of common equity are the
16		Discounted Cash Flow (DCF), the Capital Asset Pricing Model (CAPM), the Risk
17		Premium (RP) Method, and the Comparable Earnings (CE) Method.
18		
19	Q.	WHAT IS THE THEORETICAL BASIS FOR THE DCF METHOD?
20	A.	The DCF method is the "dividend discount model" of financial theory, which
21		maintains that the value (price) of any security or commodity is the discounted

¹¹ Leatherstocking Exhibit G-2, Schedule 3, Footnote (a).

present value of all future cash flows. The DCF method assumes that investors
 evaluate stocks in the traditional economic framework, which maintains that the value
 of a financial asset is determined by its earning power, or its ability to generate future
 cash flows.

- 5
- 6

Q. WHAT IS THE THEORETICAL BASIS FOR THE CAPM?

7 A. The CAPM describes the relationship of a stock's investment risk and its market rate 8 of return. It identifies the rate of return investors expect so that it is comparable with 9 returns of other stocks of similar risk. This method hypothesizes that the investor-10 required return on a company's stock is equal to the return on a "risk free" asset plus 11 an equity premium reflecting the company's investment risk. In the CAPM, two 12 types of risk are associated with a stock: (1) firm-specific risk (unsystematic risk); 13 and (2) market risk (systematic risk), which is measured by a firm's beta. The CAPM 14 allows for investors to receive a return only for bearing systematic risk. Unsystematic 15 risk is assumed to be diversified away, and therefore, does not earn a return.

16

17 Q. WHAT IS THE THEORETICAL BASIS FOR THE RP METHOD?

A. The theoretical basis for the RP method is a simplified version of the CAPM. The RP
method's theory is that common stock is riskier than debt, thus, investors require a
higher expected return on stocks than bonds. In the RP approach, the cost of equity is
made up of the cost of debt and a risk premium. While the CAPM uses the market
risk premium, it also directly measures the systematic risk of a company or proxy
group through the use of beta. The RP method does not measure the specific risk of a
company.

1	Q.	WHAT IS THE THEORETICAL BASIS FOR THE CE METHOD?
2	А.	The CE method utilizes the concept of opportunity cost. This means that investors
3		will likely dedicate their capital to the investment offering the highest return with
4		similar risk to alternative investments. Unlike the DCF, CAPM, and the RP methods,
5		the CE method is not market-based and relies upon historic accounting data. The
6		most problematic issue with the CE method is determining what constitutes
7		comparable companies.
8		
9		I&E RECOMMENDED METHOD TO EMPLOY
10	Q.	WHAT METHOD DO YOU RECOMMEND USING TO DETERMINE AN
11		APPROPRIATE COST OF COMMON EQUITY FOR LEATHERSTOCKING?
12	А.	I recommend using the DCF method as the primary method to determine the cost of

13 common equity. Additionally, I provide a CAPM analysis to be used as a

- 14 comparison, not as a check, to the DCF results. This Commission has historically
- 15 relied mostly upon the DCF results in base rate proceedings, including as recently as
- 16 2017, 2018, 2020, and 2021.¹²

Pa. PUC v. City of DuBois – Bureau of Water; Docket No. R-2016-2554150 (Order Entered March 28, 2017). See generally Disposition of Cost Rate Models, pp. 96-97; Pa. PUC v. UGI Utilities, Inc. – Electric Division; Docket No. R-2017-2640058 (Order Entered October 25, 2018). See generally Disposition of Cost of Common Equity, p. 119; Pa. PUC v. Wellsboro Electric Company; Docket No. R-2019-3008208 (Order Entered April 29, 2020). See generally Disposition of Primary Methodology to Determine ROE, pp. 80-81; Pa. PUC v. Citizens Electric Company of Lewisburg, PA; Docket No. R-2019-3008212 (Order Entered April 29, 2020). See generally Disposition of Cost of Common Equity, pp. 91-92. Pa. PUC v. Columbia Gas of Pennsylvania, Inc.; Docket No. R-2020-3018835 (Order Entered February 19, 2021). See generally Disposition of Cost of Common Equity, p. 131.

1

2

Q. PLEASE EXPLAIN WHY YOU CHOSE TO EMPLOY THE DCF TO DETERMINE YOUR RECOMMENDED RETURN ON EQUITY.

3 A. I recommend using the DCF for a variety of reasons. The DCF is appealing to 4 investors since it is based upon the concept that the receipt of dividends in addition to 5 expected appreciation is the total return requirement determined by the market.¹³ The 6 use of a growth rate and expected dividend yield are also strengths of the DCF, as this 7 recognizes the time value of money and is forward-looking. The use of the utilities' 8 own, or in this case the proxy group's, stock prices and growth rates directly in the 9 calculation also causes the DCF to be industry and company specific. Finally, current 10 inflationary and economic trends are most certainly reflected in a stock's price, which 11 is used determining the dividend yield, and by analysts who generate forecasted 12 earnings growth rates. Therefore, the DCF contains the most up-to-date projected 13 information of any model and is the superior method for determining the rate of return 14 for the current economic market because it measures the cost of equity directly. 15

16 Q. PLEASE EXPLAIN WHY YOU CHOSE TO USE THE CAPM AS A

17 COMPARISON TO THE DCF IN YOUR ANALYSIS.

18 A. I have included a CAPM analysis only as a comparison and not as a basis for my

- 19 recommendation because both the CAPM and the DCF include inputs that allow the
- 20 results to be specific to the utility industry. However, the CAPM is based on the
- 21 performance of U.S. Treasury bonds and the performance of the market as measured

¹³ David C. Parcell, "The Cost of Capital – A Practitioner's Guide," 2010 Edition, p. 151.

1 through the S&P 500 and is company-specific only through the use of beta. Beta 2 reflects a stock's volatility relative to the overall market, thereby incorporating an 3 industry-specific aspect to the CAPM, but only as a measure of how reactive the industry is compared to the market as a whole. While I firmly believe changes in the 4 5 utility industry are more likely to be accurately reflected in the DCF, which uses the 6 companies' actual prices, dividends, and growth rates, I have also included the results 7 of my CAPM analysis because changes in the market, whether as a whole or specific 8 to the utility industry, affect the outcome of each method in different ways. Even 9 though I have provided the results of my CAPM analysis as a comparison, and not as 10 a check, it must be noted that CAPM does have several disadvantages and should not 11 be given comparable weight to the DCF.

12

13 Q. EXPLAIN THE DISADVANTAGES OF THE CAPM.

14 A. The CAPM, and the RP method by virtue of its similarities to the CAPM, give results 15 that indicate to an investor what the equity cost rate should be if current economic and 16 regulatory conditions are the same as those present during the historical period in 17 which the risk premiums were determined. This is because beta, which is the only 18 company-specific variable in the CAPM model, measures the *historical* volatility of a 19 stock compared to the *historical* overall market return. Reliance on historical values 20 is especially problematic now given the recent impact of the COVID-19 pandemic on 21 economic conditions. Although the CAPM and RP results can be useful to investors 22 in making rational buy and sell decisions within their portfolios, the DCF method is 23 the superior method for determining the rate of return for the current economic

market and measuring the cost of equity directly. The CAPM and the RP methods are
 less reliable indicators because they measure the cost of equity indirectly and risk
 premiums vary depending on the debt and equity being compared.

4

5 Q. IS THERE ANY ACADEMIC EVIDENCE THAT QUESTIONS THE 6 CREDIBILITY OF THE CAPM MODEL?

7 Yes. An article, "Market Place; A Study Shakes Confidence in the Volatile-Stock A. 8 Theory," which appeared in the New York Times on February 18, 1992, summarized a 9 CAPM study conducted by professors Eugene F. Fama and Kenneth R. French.¹⁴ 10 Their study examined the importance of beta, CAPM's risk factor, in explaining 11 returns on common stock. In CAPM theory a stock with a higher beta should have a 12 higher expected return. However, they found that the model did not do well in 13 predicting actual returns and suggested the use of more elaborate multi-factor models. 14 A more recent article, "The Capital Asset Pricing Model: Theory and 15 Evidence," which appeared in the Journal of Economic Perspectives, states that while 16 "the attraction of the CAPM is that it offers powerful and intuitively pleasing 17 predictions about how to measure risk and the relation between expected return and 18 risk. Unfortunately, the empirical record of the model is poor - poor enough to invalidate the way it is used in applications."¹⁵ As a result, I conclude that the 19 20 CAPM's relevance to the investment decision making process does not carry over 21 into the regulatory rate setting process.

¹⁴ Berg, Eric N. "Market Place; A Study Shakes Confidence in the Volatile-Stock Theory" *The New York Times*, 18 Feb 1992: *nytimes.com* Web. 23 Mar 2016.

¹⁵ Fama, Eugene F. and French, Kenneth R., "The Capital Asset Pricing Model: Theory and Evidence." *Journal of Economic Perspectives* (2004): Volume 18, Number 3, pp. 25-46.

1	Q.	PLEASE EXPLAIN WHY YOU HAVE CHOSEN TO EXCLUDE THE RP
2		METHOD FROM YOUR ANALYSIS.

- A. The RP method is excluded because it is a simplified version of the CAPM and is
 subject to the same faults explained above. Most importantly, unlike the CAPM, the
 RP method does not recognize company-specific risk through beta.
- 6

7 Q. EXPLAIN WHY YOU HAVE CHOSEN TO EXCLUDE THE CE METHOD IN 8 YOUR ANALYSIS.

- 9 A. The CE method is excluded because the choice of which companies are comparable is
 10 highly subjective, and it is debatable whether historic accounting values are
 11 representative of the future. Moreover, its historical usage in this regulatory forum
 12 has been minimal.
- 13

14 Q. ARE THERE ANY RECENT COMMISSION ORDERS THAT DEVIATE

15 FROM THE HISTORICAL USE OF THE DCF AS THE PRIMARY METHOD

- 16 IN DETERMINING A COMPANY'S RETURN ON EQUITY?
- 17 A. Yes. The Commission indicated in the most recent Aqua Pennsylvania, Inc. (Aqua)
- 18 base rate case order that its method "for determining Aqua's ROE shall utilize both
- 19 I&E's DCF and CAPM methodologies"¹⁶ and that "I&E's DCF and CAPM produce a

¹⁶ Pa. PUC v. Aqua Pennsylvania, Inc., Docket Nos. R-2021-3027385 & R-2021-3027386, pp. 154 (Order entered May 16, 2022).

1 2 range of reasonableness for the ROE...",¹⁷ which deviates from the historical Commission practice of primarily relying on the DCF.

3

4 Q. SHOULD THE COMMISSION'S USE OF THE CAPM AS A CEILING FOR A 5 "RANGE OF REASONABLENESS" APPLY IN THIS PROCEEDING?

6 A. No. In a report issued by <u>Regulatory Research Associates</u>, a group within S&P

Global Market Intelligence,¹⁸ Aqua's return on equity of 10.00% is stated as being 7 8 above the national average for water utility base rate cases and above the DSIC rate authorized by the Commission of 9.80%¹⁹ for water and wastewater utilities based on 9 10 a period ended December 31, 2021. The above referenced report also states that the 11 average return on equity for water utility base rate cases that have been completed 12 during the first four months of 2022 was 9.63% and for the last twelve months ended 13 April 30, 2022 was 9.53% which are well below the 10.00% return on equity 14 authorized by the Commission for Aqua. Although this is related to the water utility 15 industry only, it demonstrates the problem associated with using the CAPM as a 16 ceiling for determining a utility's return on equity. 17 Additionally, as I explained above, the CAPM should not be used as a primary

18

method, and it should only be used as a comparison and not as a check of the DCF or

¹⁷ Pa. PUC v. Aqua Pennsylvania, Inc., Docket Nos. R-2021-3027385 & R-2021-3027386, pp. 178 (Order entered May 16, 2022).

¹⁸ Regulatory Research Associates, "Commission authorizes management performance bonus for Aqua Pennsylvania," S&P Global Market Intelligence, May 16, 2022. <u>CIQ Pro: RRA Regulatory Focus: Commission</u> <u>authorizes management performance bonus for Aqua Pennsylvania (spglobal.com)</u> (Accessed August 31, 2022).

¹⁹ PA Public Utility Commission, Bureau of Technical Utility Services Report on the Quarterly Earnings of Jurisdictional Utilities for the Year Ended December 31, 2021, approved at Public Meeting on June 16, 2022, at Docket No. M-2022-3032405.

1		to establish a "reasonable range" due to the concerns I stated above. Also, as
2		demonstrated below, the use of the CAPM in this proceeding would result in a
3		significant burden to ratepayers during a time of increasing levels of inflation and
4		economic decline. Therefore, I disagree with providing the CAPM comparable
5		weight to the DCF method.
6		
7	<u>SUM</u>	IMARY OF THE COMPANY'S RESULTS
8	Q.	WHAT ARE THE RESULTS OF THE COMPANY'S COST OF EQUITY
9		ANALYSES?
10	A.	To reiterate, the Accounting and Rate Panel did not attempt to perform a detailed cost
11		of equity analysis specific to the Company or to reflect current market conditions.
12		Instead, the Company utilized the Commission's approved DSIC return for gas
13		distribution companies in the Q4 2021 Quarterly Earnings Summary Report of
14		10.15% as its starting point. In an effort to mitigate the size of the rate increase, the
15		Company has reduced its return on equity request to an even 10.00%.
16		
17	<u>I&E</u>	RECOMMENDATION
18	Q.	WHAT IS YOUR RECOMMENDED COST OF COMMON EQUITY FOR
19		LEATHERSTOCKING?
20	A.	Based upon my analysis, I recommend a cost of common equity of 9.69%. ²⁰

²⁰ I&E Exhibit No. 2, Schedule 1.

Q.	WHAT IS THE BASIS FOR YOUR RECOMMENDATION?
A.	My recommendation is based on the use of the DCF method. As explained below, I
	used my CAPM result only to present to the Commission a comparison to my DCF
	results. My DCF analysis uses a spot dividend yield, a 52-week dividend yield, and
	earnings growth forecasts.
	DISCOUNTED CASH FLOW
Q.	PLEASE EXPLAIN YOUR DCF ANALYSIS.
A.	My analysis employs the constant growth DCF model as portrayed in the following
	formula:
	$K = D_1 / P_0 + g$
	Where:
	K = Cost of equity
	D_1 = Dividend expected during the year
	$P_0 = Current price of the stock$
	g = Expected growth rate
	When a forecast of D_1 is not available, D_0 (the current dividend) must be adjusted by
	one half of the expected growth rate to account for changes in the dividend paid in
	period one. As forecasts for each company in my proxy group were available from
	Value Line, no dividends were adjusted for the purpose of my analysis.
	А. Q.

1Q.PLEASE EXPLAIN HOW YOU DEVELOPED THE DIVIDEND YIELDS2USED IN YOUR DCF ANALYSIS.

A. A representative dividend yield must be calculated over a time frame that avoids the
 problems of both short-term anomalies and stale data series. For my DCF analysis,
 the dividend yield calculation places equal emphasis on the most recent spot and the
 52-week average dividend yields. The following table summarizes my dividend yield
 computations for the proxy group:²¹

Proxy Group - Average Di	vidend Yields
Spot	3.04%
52-week Average	3.23%
Average	<u> </u>

8

9

10 Q. WHAT INFORMATION DID YOU RELY UPON TO DETERMINE YOUR

11 EXPECTED GROWTH RATE?

- 12 A. I have used five-year projected growth rate estimates from Value Line, Yahoo!
- 13 Finance, and Zacks.
- 14

15 Q. WHAT WERE THE RESULTS OF YOUR FORECASTED EARNINGS

- 16 **GROWTH RATES**?
- 17 A. The expected average growth rates for my gas proxy group ranged from 5.03% to
- 18 7.95% with an overall average of 6.56%.²²

²¹ I&E Exhibit No. 2, Schedule 4.

²² I&E Exhibit No. 2, Schedule 5.

1

Q. WHAT IS THE RESULT OF YOUR DCF ANALYSIS BASED ON YOUR

2 **RECOMMENDED DIVIDEND YIELD AND GROWTH RATE?**

3 A. The results of my DCF analysis are calculated as follows:²³

$$K = D_1/P_0 + g$$

9.69% = 3.13% + 6.56%

4 5

6 CAPITAL ASSET PRICING MODEL

7 Q. PLEASE EXPLAIN YOUR CAPM ANALYSIS.

8 A. My analysis employs the traditional CAPM as portrayed in the following formula:

- 9 $K = R_f + \beta(R_m R_f)$
- 10 Where:

11			K	=	Cost of equity
12			$R_{\mathbf{f}}$	=	Risk-free rate of return
13			R _m	=	Expected rate of return on the overall stock market
14			β	=	Beta measures the systematic risk of an asset
15					
16	Q.	WHAT IS B	ETA A	S EMI	PLOYED IN YOUR CAPM ANALYSIS?

A. Beta is a measure of the systematic risk of a stock in relation to the rest of the stock market. A stock's beta is estimated by calculating the linear regression of a stock's

19 return against the return on the overall stock market. The beta of a stock with a price

²³ I&E Exhibit No. 2, Schedule 6.

1		pattern identical to that of the overall stock market will equal one. A stock with a
2		price movement that is greater than the overall stock market will have a beta that is
3		greater than one and would be described as having more investment risk than the
4		market. Conversely, a stock with a price movement that is less than the overall stock
5		market will have a beta of less than one and would be described as having less
6		investment risk than the overall stock market.
7		
8	Q.	HOW DID YOU DETERMINE YOUR BETA FOR YOUR CAPM ANALYSIS?
9	A.	In estimating an equity cost rate for my proxy group, I used the average of the betas
10		for the companies as provided in the Value Line Investment Survey. The average
11		beta for my proxy group is 0.80. ²⁴
12		
13	Q.	WHAT RISK-FREE RATE OF RETURN HAVE YOU USED FOR YOUR
14		FORECASTED CAPM ANALYSIS?
15	A.	I have chosen to use the risk-free rate of return (R_f) from the projected yield on 10-
16		year Treasury Notes. While the yield on the short-term T-Bill is a more theoretically
17		correct parameter to represent a risk-free rate of return, it can be extremely volatile.
18		The volatility of short-term T-Bills is directly influenced by Federal Reserve policy.
19		At the other extreme, the 30-year Treasury Bond exhibits more stability but is not
20		risk-free. Long-term Treasury Bonds have substantial maturity risk associated with
21		market risk and the risk of unexpected inflation. Long-term treasuries normally offer

²⁴ I&E Exhibit No. 2, Schedule 7.

1		higher yields to compensate investors for these risks. As a result, I chose to use the
2		yield on the 10-year Treasury Note because it mitigates the shortcomings of the other
3		two alternatives. Additionally, the Commission has recently agreed with I&E and
4		recognized the 10-year Treasury Note as the superior measure of the risk-free rate of
5		return. ²⁵
6		The forecasted yield on the 10-year Treasury Note, as seen in Blue Chip
7		Financial Forecasts, is expected to range between 3.10% and 3.40% from the third
8		quarter of 2022 through the third quarter of 2023, and it is forecasted to be 3.50%
9		from 2024-2028. For my forecasted CAPM analysis, I used 3.32%, which is the
10		average of all the yield forecasts I observed. ²⁶
11		
12	Q.	HOW DID YOU DETERMINE THE RETURN ON THE OVERALL STOCK
13		MARKET EMPLOYED IN YOUR FORECASTED CAPM ANALYSIS?
14	A.	To arrive at a representative expected return on the overall stock market, I observed
15		Value Line's 1700 stocks and the S&P 500. Value Line expects its universe of 1700
16		stocks to have an average yearly return of 15.55% over the next three to five years
17		based on a forecasted dividend yield of 2.21% and a yearly index appreciation of
18		65%. ²⁷

 ²⁵ Pa. PUC v. UGI Utilities, Inc. – Electric Division; Docket No. R-2017-2640058 (Order Entered October 25, 2018). See generally Disposition of Capital Asset Pricing Model (CAPM), p. 99.
 ²⁶ I&E Exhibit No. 2, Schedule 8.
 ²⁷ I&E Exhibit No. 2, Schedule 9.

1 Q. WHAT IS THE COST OF EQUITY RESULT FROM YOUR CAPM

2 ANALYSIS?

3 A. The result of my analysis is as follows:²⁸

$$K = R_{f} + \beta(R_{m} - R_{f})$$

$$13.10\% = 3.32\% + 0.80 (15.55\% - 3.32\%)$$

5

7

4

6 Q. DO YOU HAVE ANY ADDITIONAL COMMENTS REGARDING YOUR

CAPM ANALYSIS?

A. Yes. As discussed earlier in my testimony, my recommended cost of equity is based
upon my DCF analysis. I only present a CAPM analysis to the Commission as a
comparison and not for recommendation purposes as the inputs are highly subjective,
and other than beta, not company or industry specific. Again, it has been the
historical preference of the Commission to view both the DCF and CAPM analysis in
base rate proceedings.

15 Q. IS IT NECESSARY OR APPROPRIATE TO APPLY THE CAPM WITH

16 SIMILAR WEIGHT TO THE DCF WHEN DETERMINING A SPECIFIC

- 17 **RETURN ON EQUITY DUE TO RECENT INFLATIONARY TRENDS?**
- 18 A. No. My use of the DCF as a primary method in determining an appropriate return on

²⁸ I&E Exhibit No. 2, Schedule 10.

1		equity sufficiently takes this into consideration. As mentioned above, the DCF
2		includes a spot stock price in the dividend yield calculation and analysts who generate
3		forecasted earnings growth almost certainly take inflation into consideration as well,
4		so it contains the most up-to-date projected information of any model. In other
5		words, the inputs of the DCF capture all known economic factors, including inflation.
6		
7	<u>CRI</u>	FIQUE OF THE ACCOUNTING AND RATE PANEL'S PROPOSED COST OF
8	<u>EQU</u>	ITY
9	Q.	DO YOU AGREE WITH THE ACCOUNTING AND RATE PANEL'S
10		PROPOSED COST OF EQUITY?
11	A.	No. Although my recommended cost of equity is only 31 basis points lower than the
12		Company's claim, it is important to recognize that the Accounting and Rate Panel did
13		not attempt to perform a detailed cost of equity analysis specific to the Company or to
14		reflect current market conditions. Again, the Company simply utilized the
15		Commission's approved DSIC return for gas distribution companies in the Q4 2021
16		Quarterly Earnings Summary Report ²⁹ of 10.15% as its starting point. In its stated
17		effort to mitigate the size of the rate increase, the Company has reduced its return on
18		equity request to an even 10.00%.

²⁹ PA Public Utility Commission, Bureau of Technical Utility Services Report on the Quarterly Earnings of Jurisdictional Utilities for the Year Ended December 31, 2021, approved at Public Meeting on June 16, 2022 at Docket No. M-2022-3032450.

Q. SHOULD THE COMMISSION CONSIDER THE AUTHORIZED DSIC RATE ON THE QUARTERLY EARNINGS SUMMARY REPORT AS THE APPROPRIATE COST OF EOUITY IN THIS PROCEEDING?

- 4 A. No. It is my understanding that the Commission's authorized return on equity for
- 5 DSIC purposes is set higher than the Commission staff-calculated return on equity as
- 6 an incentive for companies to invest in improving or replace deteriorating
- 7 infrastructure while reducing regulatory lag. Further, DSIC spending requires
- 8 preapproval of eligible plant via a Long-Term Infrastructure Improvement Plan.
- 9 Additionally, the DSIC rate establishes a benchmark above which a utility company is
- 10 considered "overearning." As such, the DSIC rate does not serve as a proper
- 11 measurement of a subject utility's cost of equity in a rate case proceeding. To suggest
- 12 the cost of equity must be at or above the DSIC rate in this base rate proceeding is
- 13 inappropriate and not in the public interest.
- 14

15 OVERALL RATE OF RETURN RECOMMENDATION

16 Q. WHAT IS THE COMPANY'S PROPOSED COST OF EQUITY AND

- 17 **OVERALL RATE OF RETURN?**
- 18 A. The Company recommends a cost of equity of 10.00% and an overall rate of return of
 7.24%.
- 20

21 Q. WHAT IS I&E'S RECOMMENDED COST OF EQUITY AND OVERALL 22 DATE OF DETUDN?

- 22 RATE OF RETURN?
- A. I&E Exhibit No. 2, Schedule 1, shows the calculation of an appropriate cost of equity
- to be 9.69% with an overall rate of return for Leatherstocking to be 7.11%.

1 Q. DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?

2 A. Yes.

ANTHONY D. SPADACCIO, CRRA

PROFESSIONAL EXPERIENCE AND EDUCATION

EMPLOYMENT

Fixed Utility Financial Analyst 2014 – Present

Auditor 2012 - 2014

Tax Technician 2010 – 2012

Staff Accountant 2006 – 2009

PA Public Utility Commission Bureau of Investigation & Enforcement

Public School Employee's Retirement System Bureau of Benefits Administration

PA Department of Labor and Industry Unemployment Compensation Tax Services

Boyer & Ritter Certified Public Accountants

EDUCATION & TRAINING

EDUCATION/CERTIFICATIONS:

Society of Utility and Regulatory Financial Analysts (SURFA) – 2018 Certified Rate of Return Analyst (CRRA)

Indiana University of Pennsylvania, A.A. Accounting - 2006

The Pennsylvania State University, B.S. Labor and Industrial Relations - 2003

The Pennsylvania State University - The Smeal College of Business - 2003 Certificates of Completion: Business Management - 20 credits of instruction General Business - 20 credits of instruction

UTILITY SPECIFIC TRAINING/CONFERENCES:

NARUC Staff Subcommittee on Accounting & Finance, Fall 2021 webinar, October 5-7, 2021 NARUC Staff Subcommittee on Accounting & Finance, Spring 2021 webinar, April 6-8, 2021 SURFA Annual Financial Forum – New Orleans, LA – 2018 SURFA Annual Financial Forum – Indianapolis, IN - 2016 Western NARUC Utility Rate School – San Diego, CA - 2015 Pennsylvania Public Utility Commission Rate School – Harrisburg, PA – 2014

EXPERIENCE

I have submitted testimony or assisted in the following proceedings:

- Docket No. R-2022-3032369 Citizens' Electric Company of Lewisburg, PA*
- Docket Nos. R-2022-3031672 & R-2022-3031673 Pennsylvania-American Water Company*
- Docket No. R-2022-3031113 PECO Energy Company Gas Division*
- Docket No. R-2022-3030661 Peoples Natural Gas Company, LLC 1307(f)*
- Docket No. R-2021-3030218 UGI Utilities, Inc. Gas Division*
- Docket Nos. R-2021-3027385 & R-2021-3027386 Aqua Pennsylvania, Inc. & Aqua Pennsylvania Wastewater, Inc.*
- Docket No. A-2021-3027268 Aqua PA Wastewater, Inc. Acquisition of the Wastewater System Assets of Willistown Township (§1329)*
- Docket No. R-2021-3026682 City of Lancaster Water Fund*
- Docket Nos. R-2021-3024773, R-2021-3024774 & R-2021-3024779 Pittsburgh Water & Sewer Authority*
- Docket No. R-2021-3024601 PECO Energy Company Electric Division*
- Docket No. R-2021-3023618 UGI Utilities, Inc. Electric Division*
- Docket No. R-2020-3022135 Pike County Light & Power Company (Electric)*
- Docket No. R-2020-3022134 Pike County Light & Power Company (Gas)*
- Docket No. R-2020-3020919 Audubon Water Company*
- Docket No. R-2020-3020256 City of Bethlehem Bureau of Water*
- Docket Nos. R-2020-3019369 & R-2020-3019371 Pennsylvania-American Water Company*
- Docket Nos. R-2020-3017951, R-2020-3017970 & P-2020-3019019 Pittsburgh Water & Sewer Authority*
- Docket No. R-2020-3017850 Peoples Natural Gas Company, LLC 1307(f)*
- Docket No. R-2020-3017846 Peoples Gas Company, LLC 1307(f)*
- Docket No. R-2020-3017206 Philadelphia Gas Works*
- Docket No. R-2019-3010955 City of Lancaster Sewer Fund*
- Docket No. R-2019-3008948 Community Utilities of PA, Inc. Wastewater Division*
- Docket No. R-2019-3008947 Community Utilities of PA, Inc. Water Division*
- Docket No. R-2019-3008212 Citizens' Electric Company of Lewisburg, PA*

- Docket No. R-2019-3008208 Wellsboro Electric Company*
- Docket No. A-2019-3006880 Pennsylvania-American Water Company Acquisition of the Water Treatment and Distribution System Assets of Steelton Borough Authority (§1329)*
- Docket No. R-2018-3006814 UGI Utilities, Inc. Gas Division*
- Docket Nos. A-2018-3003517 & 3003519 SUEZ Water Pennsylvania, Inc. Acquisition of the Water and Wastewater Assets of Mahoning Township (§1329)*
- Docket Nos. R-2018-3002645 & 3002647 Pittsburgh Water & Sewer Authority*
- Docket No. R-2018-3000164 PECO Energy Company Electric Division*
- Docket No. R-2018-3000124 Duquesne Light Company*
- Docket No. R-2018-3000236 Peoples Natural Gas Equitable Division 1307(f)*
- Docket No. R-2018-2645296 Peoples Gas Company LLC 1307(f)*
- Docket No. R-2018-2645278 Peoples Natural Gas Company, LLC 1307(f)*
- Docket Nos. M-2018-2640802 & 2640803 Pittsburgh Water & Sewer Authority (Compliance Plan)*
- Docket No. R-2017-2640058 UGI Utilities, Inc. Electric Division*
- Docket No. A-2017-2606103 Pennsylvania-American Water Company Acquisition of Assets of the Municipal Authority of the City of McKeesport (§1329)*
- Docket No. R-2017-2595853 Pennsylvania-American Water Company*
- Docket No. A-2016-2580061 Aqua PA Wastewater, Inc. Acquisition of the Wastewater System Assets of New Garden Township and the New Garden Township Sewer Authority (§1329)
- Docket No. R-2016-2542923 PNG, LLC Equitable Division (Rate MLX)*
- Docket No. R-2016-2542918 Peoples Natural Gas Company, LLC (Rate MLX)*
- Docket No. R-2016-2538660 Community Utilities of PA, Inc.
- Docket No. R-2016-2531551 Wellsboro Electric Company*
- Docket No. R-2016-2531550 Citizens' Electric Company of Lewisburg, PA*
- Docket No. P-2016-2543140 Duquesne Light Company (DSP VIII)*
- Docket No. R-2016-2529660 Columbia Gas of PA, Inc.*
- Docket No. P-2016-2521993 Columbia Gas of PA, Inc. (DSIC)*
- Docket No. R-2015-2506337 Twin Lakes Utilities, Inc.
- Docket No. R-2015-2479962 Corner Water Supply & Service Corp.
- Docket No. R-2015-2479955 Allied Utility Services, Inc.
- Docket No. R-2015-2470184 Borough of Schuylkill Haven Water Dept.

- Docket No. R-2014-2452705 Delaware Sewer Company*
- Docket No. R-2014-2430945 Plumer Water Company
- Docket No. R-2014-2427189 B.E. Rhodes Sewer Company
- Docket No. R-2014-2427035 Venango Water Company
- Docket No. R-2014-2428745 Metropolitan Edison Company
- Docket No. R-2014-2428744 Pennsylvania Power Company
- Docket No. R-2014-2428743 Pennsylvania Electric Company
- Docket No. R-2014-2428742 West Penn Power Company

*Testimony Submitted

I&E Exhibit No. 2 Witness: Anthony Spadaccio

PENNSYLVANIA PUBLIC UTILITY COMMISSION

v.

LEATHERSTOCKING GAS COMPANY LLC

Docket No. R-2022-3032764

Exhibit to Accompany

the

Direct Testimony

of

Anthony Spadaccio, CRRA

Bureau of Investigation & Enforcement

Concerning:

Rate of Return

Type of Capital	Summary of Co Ratio	Cost Rate	Weighted Cos					
Leatherstocking Gas Company LLC								
Long-Term Debt	43.92%	5.18%	2.28%					
Short-Term Debt	10.65%	4.00%	0.43%					
Common Equity	45.43%	9.69%	4.40%					
Total	100.00%		7.11%					

Forecasted CAPM = 13.10

I&E Exhibit No.	2
Schedule 2	

Proxy Group Capital Structure

		Pro	xy Group (apital Structure	9					
Marco - Francisco - Anna	2021	2020		2019)	2018		2017		Average
Atmos Energy Corp.	¢ = 404.050 00.000/	A 1 700 050	44.070/		00.000/	A 0 100 005	04 040	* • • • • • • • • •	44.070/	07.000/
Long-term Debt	\$ 5,124.950 39.33%	\$ 4,732.850	41.07%	\$ 3,529.452	36.22%	\$ 2,493.665	31.81%	\$ 3,067.045	41.37%	37.96%
Short-term Debt	- 0.00%	-	0.00%	464.915	4.77%	575.780	7.34%	447.745	6.04%	3.63%
Common Equity	7,906.889 60.67%		58.93%	5,750.223	59.01%	4,769.950	60.85%	3,898.666	52.59%	58.41%
	13,031.839 100.00%	11,524.053 1	100.00%	9,744.590	100.00%	7,839.395	100.00%	7,413.456	100.00%	100.00%
Chesapeake Utilities										
Long-term Debt	558.474 35.93%	518.371	37.26%	450.064	35.75%	316.020	27.99%	197.395	21.12%	31.61%
Short-term Debt	221.634 14.26%	175.644	12.63%	247.371	19.65%	294.458	26.08%	250.969	26.85%	19.89%
Common Equity	774.130 49.81%	697.085	50.11%	561.577	44.60%	518.439	45.92%	486.294	52.03%	48.50%
	1,554.238 100.00%	1,391.100 1	100.00%	1,259.012	100.00%	1,128.917	100.00%	934.658	100.00%	100.00%
NiSource Inc.										
Long-term Debt	9,211.300 60.71%	9,249.700	63.25%	7,907.800	53.48%	7,105.400	50.92%	7,512.200	57.62%	57.19%
Short-term Debt	560.000 3.69%	503.000	3.44%	1,773.200	11.99%	1,977.200	14.17%	1,205.700	9.25%	8.51%
Common Equity	5,400.800 35.60%	4,872.200	33.31%	5,106.700	34.53%	4,870.900	34.91%	4,320.100	33.13%	34.30%
	15,172.100 100.00%	14,624.900 1	100.00%	14,787.700	100.00%	13,953.500	100.00%	13,038.000	100.00%	100.00%
Northwest Natural Gas Co.										
Long-term Debt	1,124.055 45.90%	940,702	44.08%	806.796	44.28%	706.247	41.88%	683,184	46.16%	44.46%
Short-term Debt	389.500 15.91%	304.525	14.27%	149,100	8.18%	217,620	12.90%	54.200	3.66%	10.99%
Common Equity	935.146 38.19%		41.65%	865.999	47.53%	762.634	45.22%	742.776	50.18%	44.55%
	2,448.701 100.00%	2,133.957 1	100.00%	1,821.895	100.00%	1,686.501	100.00%	1,480.160	100.00%	100.00%
One Gas Inc.										
Long-term Debt	3.707.778 56.60%	1,613.228	37.83%	1,314.064	33.18%	1.285.483	35.44%	1.193.257	33.99%	39.41%
Short-term Debt	494.000 7.54%	418.225	9.81%	516.500	13.04%	299.500	8.26%	357.215	10.18%	9.76%
Common Equity	2,349.532 35.86%		52.37%	2,129.390	53.77%	2,042.656	56.31%	1,960.209	55.84%	50.83%
	6,551.310 100.00%		100.00%	3,959.954			100.00%		100.00%	100.00%
	-,	,		-,		-,		-,		
<u>Spire Inc.</u> Long-term Debt	2,992.800 49.22%	2,482.100	45.88%	2,082.600	40.62%	1,900.100	40.35%	1,995.000	44.69%	44.15%
Short-term Debt	672.000 11.05%		43.88%	743.200	40.02 %	553.600	11.76%	477.300	10.69%	11.99%
Common Equity	2.416.200 39.73%		42.15%	2.301.000	44.88%	2.255.400	47.89%	1,991.300	44.61%	43.85%
Common Equity	6,081.000 100.00%		42.15%	5,126.800	44.88%		47.89%		100.00%	43.85%
	6,061.000 100.00%	5,410.400	100.00%	5,120.000	100.00%	4,709.100	100.00%	4,403.000	100.00%	100.00%
Five-Year Average Capital Structure										
Long-term Debt	42.46%	Maximum	57.19%	Minimum	31.61%					
Short-term Debt	10.80%		0070		51.5178					
Common Equity	46.74%	Minimum	34.30%	Maximum	58.41%					
Common Equity	100.00%		04.0070	maximum	00.4170					
	100.0076									

Source: Compustat (S&P Global Market Intelligence - Data Management Solutions) Yearly data updates typically provided late April of each year (data in millions)

	2021					
Company	Interest Charges	Long-Term Debt	Debt Cost			
Atmos Energy Corp. Chesapeake Utilities NiSource Inc. Northwest Natural Gas Co. One Gas Inc. Spire Inc.	\$ 94.97 19.57 345.70 44.49 64.50 111.00	\$ 5,124.95 558.47 9,211.30 1,124.06 3,707.78 2,992.80	1.85% 3.50% 3.75% 3.96% 1.74% 3.71%			
	Range:	Low High Average	1.74% 3.96% 3.09%			

Source:

Compustat (S&P Global Market Intelligence - Data Management Solutions) Yearly data updates typically provided late April of each year (data in millions)

Dividend Yields of the Proxy Group

Company	Atmos Energy Corp.	Chesapeake Utilities	NiSource Inc.	Northwest Natural Gas Co.	One Gas Inc.	Spire Inc.
Symbol	ATO	CPK	NI	NWN	OGS	SR
Div	2.92	2.22	0.98	1.94	2.64	2.86
52-wk low	85.80	117.43	23.65	43.07	62.52	59.60
52-wk high	122.96	146.30	32.59	57.63	92.26	79.24
Spot Price	114.47	131.52	30.43	51.72	82.11	74.66
Spot Div Yield	2.55%	1.69%	3.22%	3.75%	3.22%	3.83%
52-wk Div Yield	2.80%	1.68%	3.49%	3.85%	3.41%	4.12%
Average	2.67%	1.69%	3.35%	3.80%	3.31%	3.98%

	Average
Spot Div Yield	3.04%
52-wk Div Yield	3.23%
Average	3.13%

Barrons

Source:

Value Line

5/27/2022 & 8/11/2022 05/27/22

		Yahoo!	Zacks	Value Line	Average
Company	Symbol		Sou	rce	
Atmos Energy Corp. Chesapeake Utilities NiSource Inc. Northwest Natural Gas Co. One Gas Inc. Spire Inc.	ATO CPK NI NWN OGS SR	7.70% 7.00% 7.15% 4.30% 5.00% 4.30%	7.40% NA 7.20% 4.30% 5.00% 5.00%	7.50% 7.50% 9.50% 6.50% 6.50% 9.00%	7.53% 7.25% 7.95% 5.03% 5.50% 6.10%

Five-Year Growth Estimate Forecast for Proxy Group (Actual)

Average

6.56%

Sources date:

5/27/2022 & 8/11/2022

I&E Exhibit No. 2 Schedule 6

Expected Market Cost Rate of Equity for the Proxy Group 5-Year Forecasted Growth Rates

	Time Period	Adjusted Dividend Yield (1)	Growth Rate (2)	Expected Return on Equity (3=1+2)
(1)	52-Week Average Ending: 5/27/2022 & 8/11/2022	3.23%	6.56%	9.79%
(2)	Spot Price Ending: 5/27/2022 & 8/11/2022	3.04%	6.56%	9.60%
(3)	Average:	3.13%	6.56%	9.69%

Sources: Value Line 05/27/22 Barrons 5/27/2022 & 8/11/2022

Company	<u>Beta</u>
Atmos Energy Corp.	0.80
Chesapeake Utilities	0.75
NiSource Inc.	0.85
Northwest Natural Gas Co.	0.80
One Gas Inc.	0.80
Spire Inc.	0.80
Average beta for CAPM	0.80

Source:

Value Line 05/27/22

Risk-Free Rate

10-Year Treasury Note	Yield
3Q 2022	3.10
4Q 2022	3.30
1Q 2023	3.40
2Q 2023	3.30
3Q 2023	3.30
2024-2028	3.50
Average	3.32

Source:

Blue Chip 6/1/2022 & 8/2/2022

Required Rate of Return on Market as a Whole Forecasted

	Dividend <u>Yield</u> +	Growth <u>Rate</u>	=	Expected Market <u>Return</u>
Value Line Estimate	2.21%	13.34%	(a)	15.55%

(a) Value Line forecast for the 3 to 5 year index appreciation is 65% $((1+65\%)^{\rm A}.25){\rm -1})$

Sources:

Value Line Dividend Yield	8/12/2022	2.21%
Value Line Appreciation Potential	8/12/2022	65.00%

CAPM with Forecasted Return

Re	Required return on individual equity security
Rf	Risk-free rate
Rm	Required return on the market as a whole
Be	Beta on individual equity security
Re =	Rf+Be(Rm-Rf)
Rf =	3.32
Rm =	15.55
Be =	0.80
Re =	13.10

Sources: Value Line 05/27/22 Blue Chip 6/1/2022 & 8/2/2022

PENNSYLVANIA PUBLIC UTILITY COMMISSION

v.

LEATHERSTOCKING GAS COMPANY, LLC.

Docket No. R-2022-3032764

Direct Testimony

of

Esyan A. Sakaya

Bureau of Investigation and Enforcement

Concerning: Test Year Rate Base and Plant In Service Construction Work In Progress Intercompany Plant in Service Present Revenue GCR Expense Proposed Rate Revenue Scale Back of Rates

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1 INTRODUCTION

2	Q.	WOULD YOU PLEASE STATE YOUR NAME AND BUSINESS ADDRESS?
3	A.	My name is Esyan A. Sakaya. My business address is Pennsylvania Public Utility
4		Commission, Commonwealth Keystone Building, 400 North Street, Harrisburg,
5		Pennsylvania 17120.
6		
7	Q.	BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?
8	A.	I am employed as a Fixed Utility Valuation Engineer in the Pennsylvania Public Utility
9		Commission's ("Commission") Bureau of Investigation and Enforcement ("I&E").
10		
11	Q.	WHAT IS YOUR EDUCATIONAL AND PROFESSIONAL BACKGROUND?
12	A.	My educational and professional background are set forth in Appendix A, which is
13		attached.
14		
15	Q.	PLEASE DESCRIBE THE ROLE OF I&E IN RATE PROCEEDINGS.
16	A.	I&E is responsible for protecting the public interest in proceedings before the
17		Commission. The I&E analysis in this proceeding is based on its responsibility to
18		represent the public interest. This responsibility requires the balancing of the interests
19		of ratepayers, the regulated utility, and the regulated community as a whole.
20		
21	Q.	WHAT IS THE PURPOSE OF YOUR DIRECT TESTIMONY?
22	A.	My direct testimony relates to Leatherstocking Gas Company, LLC's
23		("Leatherstocking" or "Company) proposed rate increase of \$701,200 per year, or a

1		32.35%, in total gas revenue based upon a future test year ending March 31, 2023.
2		My testimony specifically addresses the following issues:
3		• Test Year;
4		• Rate Base;
5		• Utility Plant In Service;
6		Construction Work In Progress;
7		Intercompany Plant Allocated to Leatherstocking
8		• Present Revenue;
9		• GCR Expense;
10		• Proposed Rate Revenue; and
11		• Scale Back of Rates.
12		
13	Q.	DOES YOUR TESTIMONY INCLUDE AN EXHIBIT?
14	A.	Yes.
15		
16	TES'	T YEAR
17	Q.	WHAT IS A FUTURE TEST YEAR AND HOW IS IT USED BY A COMPANY
18		IN A RATE PROCEEDING?
19	A.	A future test year is a twelve-month period selected by a utility for ratemaking
20		purposes to utilize both historic and projected annualized and normalized financial
21		information. A future test year is used in order to allow for the time it takes to
22		adjudicate a rate proceeding by permitting a utility to select a future time period upon

1		which to base its financial information. This is necessary so that the rates set by the
2		Commission reflect up-to-date and synchronized financial information. By using a
3		future test year, a utility makes a projected, annualized, and normalized estimate of
4		future revenues and expenses and a corresponding measure of value at the end of the
5		future test year.
6		
7	Q.	WHAT TEST YEAR HAS LEATHERSTOCKING SELECTED FOR USE IN
8		THIS PROCEEDING?
9	A.	Leatherstocking has selected a future test year ending March 31, 2023.
10		
11	Q.	IS THE USE OF A FUTURE TEST YEAR ENDING MARCH 31, 2023
12		ACCEPTABLE?
13	A.	Yes.
14		
15	RAT	E BASE
16	Q.	WHAT IS RATE BASE?
17	A.	The rate base or measure of value is the depreciated original cost of a utility's
18		financial investment in utility plant determined to be lawfully used and useful in the
19		public service at the end of the test year. It also includes other additions and
20		deductions that the Commission determines to be necessary plant in order to keep the
21		utility properly operating and providing safe and reliable service to its customers.

Q. HOW IS THE DEPRECIATED ORIGINAL COST PLANT IN SERVICE AT THE END OF THE FUTURE TEST YEAR DETERMINED?

3 A. The depreciated original cost is determined by subtracting the book reserve 4 depreciation, which is the accumulation of all prior annual depreciation expense and 5 other items such as salvage value, from the original cost of the plant in service that is 6 used and useful at the end of the future test year. The depreciated original cost of the 7 plant in service is determined by taking a "snapshot" look at the depreciated original 8 cost value of used and useful utility plant in service at a specific point in time. That 9 point in time for a base rate case is the end of the future test year. 10 11 Q. WHAT OTHER ADDITIONS AND/OR DEDUCTIONS TO THE 12 DEPRECIATED ORIGINAL COST OF UTILITY PLANT ARE 13 APPROPRIATE WHEN DETERMINING THE ALLOWABLE RATE BASE 14 **OF A UTILITY?** 15 Additions to the depreciated original cost of a utility's investment in utility plant A. 16 include materials and supplies and cash working capital. Deductions include deferred 17 tax credits, customer deposits, contributions in aid of construction, and customer 18 advances. Some additions are applicable only to a specific utility or utility type. 19 20 **Q**. WHAT COMPONENTS COMPRISE THE RATE BASE IN THIS FILING? 21 A. Leatherstocking's total rate base claim is \$10,864,800 for the FTY. The \$10,864,800

- is comprised of the \$12,999,100 of total utility plant in service described below, less
- 23 \$1,503,000 total utility plant reserve, plus the following additions and subtractions

1		shown on Leatherstocking (Gas) Exhibit G-3, Summary page 1 of 2. The additions to
2		the Company's claimed depreciated original cost are as follows:
3		1. Cash Working Capital;
4		2. Materials and Supplies;
5		3. Prepayments and
6		4. Regulatory Assets (Net of Tax).
7		The deductions to its claimed depreciated original cost are:
8		1. Accumulated Deferred Income Taxes.
9		
10	Q.	HOW IS THE RATE BASE USED WITHIN THE RATEMAKING
11		FORMULA?
12	A.	The rate base is one part of the financial equation used by the Commission, along
13		with allowable expenses and rate of return to determine the level of income a utility is
14		granted an opportunity to earn, and the revenue level needed to achieve that return.
15		The equation used to determine the proper revenue requirement level is:
16		Revenue Requirement = (Rate Base x Rate of Return) + Allowable Expenses.
17		Each item in the revenue requirement equation is synchronized to the test year period.
18		If the date of any of the items in this equation is changed, all the other necessary data
19		that a utility must file in a rate proceeding including the test year income statement,
20		actual and projected customer levels and usage, cost of service study to determine
21		expense responsibility among the various customer classes, and other financial
22		information used to determine the utility's rate of return, must also be changed.

Q. ARE YOU RECOMMENDING AN ADJUSTMENT TO THE COMPANY'S TOTAL RATE BASE?

- 3 A. Yes. As described below, I am recommending that rate base be reduced by \$711,500.
- 4 The \$711,500 is comprised of two adjustments. First, I am recommending a
- 5 reduction of \$607,300 to the Company's Construction Work In Progress ("CWIP").
- 6 Second, I am recommending a reduction of \$104,200 to the Company's Intercompany
- 7 Plant Allocated to Leatherstocking (I&E Ex. No. 3, Sch. 1, column C).
- 8

9 UTILITY PLANT-IN-SERVICE

10 Q. WHAT IS UTILITY PLANT-IN-SERVICE?

- A. Utility plant-in-service comprises all the utility's assets, including both intangible and
 tangible assets. For example, intangible assets include organization costs, franchise
 and consents costs, and land and land rights costs. Tangible assets include facilities
 and equipment. Utility plant-in-service reflects the original cost of the utility's assets
 before depreciation.
- 16

17 Q. WHAT TOTAL UTILITY PLANT IS THE COMPANY CLAIMING IN THE

18 **RATE BASE AND WHAT ITEMS COMPRISE THE TOTAL UTILITY**

PLANT IN SERVICE CLAIM?

A. Leatherstocking's total utility plant in service claim is \$12,999,100 for the FTY

- 21 ending March 31, 2023. The \$12,999,100 claim is comprised of Gas Plant in Service
- in the amount of \$12,247,900, the net of General Plant allocated from Corning Gas
- valued at \$143,900, and a CWIP balance of \$607,300 (Leatherstocking Ex. No. G-3

24 Summary, p. 1).

1 CONSTRUCTION WORK IN PROGRESS

2	Q.	WHAT IS CONSTRUCTION WORK IN PROGRESS?
3	A.	CWIP refers to certain claimed expenditures that the Commission permits to be
4		included in rate base for plant that will not be completed at the end of the future test
5		year. However, in those circumstances, the additions must be both "known and
6		measurable" and confirmed to be placed into service within six months of the end of the
7		applicable test year. These allowable additions are for definite amounts and specific
8		projects.
9		
10	Q.	DID THE COMPANY INCLUDE A CWIP CLAIM IN THIS PROCEEDING?
11	A.	Yes. The Company has included \$607,300 of CWIP in its total plant in service claim
12		of \$12,999,100 (Leatherstocking (Gas) Ex. G-3, Summary, p. 1 of 2).
13		
14	Q.	DID THE COMPANY ATTEMPT TO PROVIDE SUPPORT FOR ITS \$607,300
15		CWIP CLAIM FOR THE FTY?
16	A.	Yes. In its response to I&E-RB-2-D, Leatherstocking states that the \$607,300 CWIP
17		claim actually "represents an average CWIP balance for Leatherstocking over a
18		twelve-month period ending March 31,2022." Leatherstocking anticipates that the
19		"actual CWIP balance will be much higher than \$607,300 at March 31,2023 due to a
20		gas expansion of the Wyalusing project." Electronic workpapers related to I&E-RB-
21		2-D showed a 12-month CWIP balance from March of 2021 to March of 2022 listing
22		the projects that total the \$607,300 in CWIP claimed for the month of March 31, 2022
23		(I&E Ex. No. 3, Sch. 1).

1	Q.	BASED ON THE ABOVE REFERENCED RESPONSE, DO YOU BELIEVE
2		\$607,300 CLAIM FOR CWIP SHOULD BE APPROVED IN THIS
3		PROCEEDING?
4	А.	No. The fact that the \$607,300 claim is a twelve-month average demonstrates that it
5		does not reflect specific projects with specific in-service dates. Furthermore, the
6		descriptions of the projects provided by the Company claimed for the FTY are based
7		upon the historic CWIP amounts for the month of March 2021. Therefore, the FTY
8		CWIP claim is improperly based upon historic budgeted amounts of ongoing projects
9		and should be denied (I&E Ex. No. 3, Sch. 2).
10		
11	Q.	WHY DO YOU RECOMMEND HE COMPANY'S \$607,300 CLAIM FOR
12		CWIP BE DENIED?
13	A.	Leatherstocking's \$607,300 CWIP claim is simply a projection of historic average
14		plant additions. Since it's not a claim for a specific project or projects to be started in
15		the FTY and completed shortly after the end of the FTY, the \$607,307 of CWIP
16		should be disallowed because it does not meet the standards required for inclusion in
17		rate base. As such, this recommended adjustment reduces the Company's overall rate
18		base claim by \$607,300 (I&E Ex. No. 3, Sch. 1, col. C, line 4).
19		
20	INT	ERCOMPANY PLANT ALLOCATED FROM CORNING GLASS TO
21	LEA	THERSTOCKING
22	Q.	HOW MUCH COMMON INTERCOMPANY PLANT ALLOCATED FROM
23		CORNING GLASS IS BEING ALLOCATED TO LEATHERSTOCKING?
24	А.	Leatherstocking is claiming \$143,900 of intercompany plant allocated to its net

1		accrued depreciation (net common plant) in rate base. The \$143,900 (\$62,908 +
2		\$81,018 - \$26 rounding) was determined utilizing two separate common plant
3		subtotals. The \$62,908 was determined by taking \$5,462,560 of Shared Corning
4		Facilities, adding \$3,229,188 of accrued depreciation then applying a factor of 0.72%
5		to the total shared Corning facilities to arrive at \$62,908. The \$81,018, was
6		determined by taking the \$3,208,117 of Shared Common Office Furniture and
7		Equipment, adding \$1,762,300 of accrued depreciation then applying a factor of
8		1.63% to arrive at \$81,018 (Leatherstocking, Ex. G-3, Sch. 1, p. 2).
9		
10	Q.	DID THE COMPANY PROPERLY CALCULATE NET COMMON PLANT?
11	A.	No. The Company improperly added accrued depreciation to original cost to
12		determine net common plant, rather than subtracting accrued depreciation.
13		
14	Q.	DID YOU COMPILE A SPREADSHEET THAT PROPERLY CALCULATES
15		NET COMMON PLANT?
16	A.	Yes. I recalculated net common plant by subtracting depreciation reserve from the
17		original cost of the common plant. Then, I recalculated the amount of net common
18		plant allocated to Leatherstocking (I&E Ex. No. 3, Sch.1, col D, lines 5 and 10).
19		
20	Q.	PLEASE EXPLAIN.
21	A.	The correct net common plant that should be allocated to Leatherstocking is \$39,700.
22		The \$39,700 (\$16,164 + \$23,567 - \$31 rounding) was determined by utilizing two
23		updated separate plant totals. The \$16,164 was determined by taking \$5,462,560 of

1		Shared Corning Facilities, subtracting \$3,229,188 of accrued depreciation then
2		applying a factor of 0.72% to the total shared Corning facilities to arrive at \$16,164.
3		The \$23,567 was determined by taking the \$3,208,117 of Shared Common Office
4		Furniture and Equipment, subtracting \$1,762,300 of accrued depreciation then
5		applying a factor of 1.63% to arrive at \$23,567 (I&E Ex. No. 3, Sch 2).
6		
7	Q.	WHAT TOTAL ADJUSTMENT TO NET COMMON PLANT DO YOU
8		RECOMMEND?
9	A.	I recommend that net common plant be reduced by \$104,200, and the claimed rate
10		base be reduced by \$104,200 to reflect this correction.
11		
12	Q.	HOW DID YOU ARRIVE AT A \$104,200 ADJUSTMENT?
13	A.	The \$104,200 adjustment to net common plant was determined by beginning with the
14		original \$143,900 of net common plant allocated to Leatherstocking and subtracting
15		the \$39,700 of corrected net common plant to arrive at a \$104,200 adjustment to net
16		common plant allocated to Leatherstocking (\$143,900 - \$39,700) (I&E Ex. No. 3,
17		Sch. 1, col C, line 3).
18		
19	PRE	<u>SENT RATE REVENUE</u>
20	Q.	WHAT IS LEATHERSTOCKING'S CLAIM FOR PRESENT RATE
21		REVENUES FOR THE FTY?
22	A.	The Company is claiming \$2,167,303 in present rate revenue (Leatherstocking Ex. G-
23		6, Sch. 2).

1	Q.	IS THE \$2,167,303 PRESENT RATE REVENUE BASED ON THE
2		PROJECTED NUMBER OF CUSTOMERS AND PROJECTED SALES
3		VOLUMES FOR THE FTY?
4	A.	Yes. The Company projected the number of customers and normalized usage by class
5		to arrive at the \$2,167,303 in total present rate revenue. The proper number of
6		customers and sales volumes is critical in the determination of present and proposed
7		revenue.
8		
9	Q.	DOES THE PRESENT RATE REVENUE IN THE INCOME STATEMENT
10		MATCH THE \$2,167,303 OF PRESENT RATE REVENUE IN THE BILL
11		ANALYSIS?
12	A.	No. In the Income Statement, the Company is reflecting \$2,090,000 of present rate
13		revenue (Leatherstocking Ex. G-4, Sch. 1, p. 1). The \$77,300 (\$2,167,303 -
14		\$2,090,000 - \$3 rounding) difference is the result of the Company reflecting a higher
15		Gas Cost Rate (GCR) in the bill analysis compared to the income statement and
16		rounding. Specifically, the GCR revenue on the income statement is \$887,400
17		(Leatherstocking Ex. G-4, Sch. 1), and the GCR revenue in the bill analysis is
18		\$964,700 (Leatherstocking Ex. G-6, Sch. 1, column G).
19		
20	Q.	WHAT DO YOU RECOMMEND CONCERNING THE GCR?
21	A.	I recommend that the proposed GCR be used to determine present rates. This
22		recommendation increases present rate revenue on the income statement by \$77,300.

1	Q.	WHY ARE YOU MAKING THIS RECOMMENDATION?
2	A.	I make this recommendation because the total present rate revenue on the income
3		statement should match total present rate revenue in the bill analysis so that all parts
4		of the filing are accurate and comparable.
5		
6	GAS	S COST RATE (GCR) EXPENSE
7	Q.	IS LEATHERSTOCKING PROJECTING DIFFERENT GCR EXPENSE
8		UNDER PRESENT AND PROPOSED RATES FOR THE FTY?
9	А.	Yes. Similar to GCR revenue, the Company is reflecting \$887,400 of GCR expense
10		on the income statement (Leatherstocking Ex. G-4, Sch. 1), and \$964,700 of GCR
11		expense in the bill analysis (Leatherstocking Ex. G-6, Sch. 1, column G). Because of
12		this, a \$77,300 (\$887,400 - \$964,700) difference exists in GCR expense between the
13		income statement and the proof of revenue for the test year ending March 31, 2023.
14		
15	Q.	WHAT DO YOU RECOMMEND CONCERNING LEATHERSTOCKING'S
16		GCR EXPENSE UNDER PROPOSED RATES FOR THE TEST YEAR
17		ENDING MARCH 31, 2023?
18	А.	If the Commission accepts my recommendation to increase GCR revenue by \$77,300
19		under present rates, there should be a corresponding increase in GCR expenses by
20		\$77,300.

1 PROPOSED RATE REVENUE

2	Q.	WHAT IS LEATHERSTOCKING'S PROJECTED REVENUE INCREASE
3		AND PROJECTED REVENUE FOR THE FTY?
4	А.	The Company is requesting an increase of \$701,200 in total projected revenue, which
5		results in \$2,868,503 in total proposed rate revenue for the test year ending March 31,
6		2023 (Leatherstocking Ex. G-6, Sch. 1, col. H).
7		
8	Q.	WHAT IS THE BASIS FOR THE \$2,868,503 TOTAL PROPOSED REVENUE?
9	А.	The \$2,868,503 total proposed revenue is based upon the proof of revenue shown on
10		Leatherstocking Ex. G-6, Sch. 1. The \$2,868,503 proposed revenue is comprised of
11		\$868,571 residential revenue, \$941,911 general service revenue, \$917,875
12		commercial service revenue, and \$140,144 of contract customer revenue less \$2
13		rounding by the Company.
14		
15	Q.	DOES THE PROPOSED REVENUE IN THE INCOME STATEMENT
16		MATCH THE PROPOSED REVENUE IN THE BILL ANALYSIS?
17	А.	No. In the Income Statement, the proposed rate revenue is \$2,791,200
18		(Leatherstocking Ex. G-4, Sch. 1, p. 1). The proposed rate revenue in the bill analysis
19		is \$2,868,503 (Leatherstocking Ex. G-6, Sch. 1, column 6). The \$77,300 difference is
20		the result of the Company reflecting a higher Gas Cost Rate (GCR) in the bill analysis
21		compared to the income statement and rounding. Specifically, the GCR on the
22		income statement is \$887,400 (Leatherstocking Ex. G-4, Sch. 1), and the GCR in the
23		bill analysis is \$964,700 (Leatherstocking Ex. G-6, Sch. 1, column G).

1	Q.	WHAT DO YOU RECOMMEND CONCERNING THE GCR?
2	A.	I recommend that the revenue and expenses under proposed rates in the income
3		statement also be increased by \$77,300. These additions will cause the revenue in the
4		income statement to match the revenue in the bill analysis which is used to determine
5		proposed revenue.
6		
7	Q.	WHY ARE YOU MAKING THIS RECOMMENDATION?
8	А.	I make this recommendation because the amount of proposed revenue on the income
9		statement should match the proposed revenue in other parts of the filing so the
10		accurate rates can be determined.
11		
12	Q.	PLEASE DESCRIBE THE COMPANY'S PROPOSED RATES COMPARED
13		TO PRESENT RATES?
14	A.	The Company is proposing to keep the monthly customer charges the same under
15		present and proposed rates. However, the Company proposed to increase the SC-1,
16		residential, and SC-2 commercial and residential non-heating usage rates from \$0.650
17		per CCF to \$1.6621 per CCF, which is an increase of \$1.0121 or 155.7%. The
18		Company also proposed to increase the usage rate for the SC-3, small commercial
19		customers that use less than 25,000 MCF per month from \$0.550 per CCF to \$1.4871
20		per CCF, which is an increase of \$0.9371 or 170.4%. Finally, the Company is
21		proposing to increase the usage rate of SC-4, large commercial that use more than
22		25,000 MCF per month from \$0.650 per CCF to \$1.6621 per CCF, which is an
23		increase of \$1.0121 or 155.7% (Leatherstocking Ex. G-6, Sch. 5).

1	Q.	BESIDES THE OVERALL INCREASE IN RATES IN THE ABOVE-
2		MENTIONED CLASSES, WHAT OTHER REVENUE CHANGES ARE
3		BEING PROPOSED BY THE COMPANY?
4	А.	The Company is proposing to eliminate the non-refundable Contribution in Aid of
5		Construction payment that it refers to as Construction Build-Out Contract Fee's
6		("CBOCF") and roll it into base rates.
7		
8	Q.	PLEASE EXPLAIN THE COMPANY'S PROPOSAL.
9	А.	The Company is proposing to roll-in the present CBOCF surcharge revenues of \$.30
10		per CCF into base rates on a revenue neutral basis and stop the accrual of accelerated
11		depreciation over a 10-year period. The Company proposes doing this instead of
12		implementing a general extension charge.
13		
14	Q.	WHAT ARE CONTRIBUTIONS IN AID OF CONSTRUCTION?
15	А.	"Contributions in Aid of Construction ("CIAC") are an offset to plant in service that
16		is are the result of money or property that a developer or potential customer
17		contributes for the development of main and service line extensions to expand utility
18		services to new customers or locations.
19		
20	Q.	WHAT IS LEATHERSTOCKING'S CONSTRUCTION BUILD-OUT
21		CONTRACT FEE?
22	A.	The CBOCF works the same as a CIAC.

Q.

HOW IS THE CBOCF DIFFERENT THAN CIAC?

2	A.	If a Company receives the contribution of cash or plant up-front from customers or a
3		developer, those funds or plant are recorded as CIAC. Leatherstocking receives funds
4		for plant from customers through the CBOCF which is a volumetric bill surcharge
5		that is paid by customers over the time they are customers (Leatherstocking St. No. 1,
6		pp. 24 and 43 and Leatherstocking Ex G-1, Sch 2).
7		
8	Q.	IS IT REASONABLE TO ELIMINATE THE CBOCF?
9	А.	Yes. Since the CBOCF acts in the same manner as a CIAC, eliminating it will lower
10		the total bill of customers. It will also shift the cost of building the system to the
11		Company in a more traditional way, by not requiring customers to fund the cost of
12		construction (Leatherstocking St. No. 1, pp. 43-44, and Ex. G-4, Sch. 6, p. 3).
13		
14	Q.	WHERE DID THE COMPANY REFLECT THE HIGHER REVENUE AND
15		RATES AND THE PERCENT INCREASE IN PRESENT RATE REVENUE?
16	А.	Based upon the above charge in rates and eliminations of the CBOCF, present rate
17		SC-1 revenue will increase by \$216,469 or 33.2%, SC-2 revenue will increase by
18		\$257,938 or 36.0% and the SC-3 revenue will increase by \$235,348 or 34.5%
19		(Leatherstocking Ex. G-6, Sch. 2).
20		
21	Q.	WHAT IS A COST OF SERVICE STUDY (COSS)?
22	A.	A COSS is an analysis of costs that attempts to assign to each customer or rate class
23		its proportionate share of the Company's total cost of service (i.e., the Company's

1		total revenue requirement). The results of these studies can be utilized to determine
2		the relative cost of service for each class and help determine the individual class
3		revenue requirements and, to the extent a particular class is above or below the
4		system average rate of return, show the subsidy each class receives or conversely the
5		additional revenues that class or classes contribute to the Company's overall
6		revenues. In addition to the actual subsidy, a relative rate of return is also provided
7		which shows how the rate of return for each class compares to the system average rate
8		of return. In summary, without a COSS, there is no way to determine if any specific
9		class rates should be increased more than any other rate.
10		
11	Q.	DID THE COMPANY PROVIDE A COSS?
12	A.	No.
13		
14	Q.	ARE THE PROPOSED INCREASES IN RATES REASONABLE GIVEN THE
15		FACT THE COMPANY DID NOT PROVIDE A COST OF SERVICE STUDY?
16	A.	Yes. As described above, the percentage increases in the various class is between
17		33.2% and 36.0%. Since these percentage increase in revenues are approximately the
18		same, the proposed increases in the various usage rates are reasonable.
19		
20	<u>SCA</u>	LE BACK OF RATES
21	Q.	WHAT DO YOU RECOMMEND IF THE COMMISSION GRANTS LESS
22		THAN THE FULL INCREASE?
23	A.	If the Commission grants an increase less than the amount Leatherstocking requested, I

1		recommend that the percentage increase for each class be adjusted so each class other
2		than the Contract classes receive the same percentage increase.
3		
4	Q.	WHY DO YOU RECOMMEND THAT EACH CLASS OTHER THAN THE
5		CONTRACT CLASSES RECEIVE THE SAME PERCENTAGE INCREASE?
6	A.	The Company did not provide a COSS to compare the revenue received to the
7		expenses incurred to provide service to each class. Thus, there is no justification for
8		proposing a different percentage increase for the classes receiving an increase.
9		Therefore, scaling back the usage rates so each class receives the same percentage
10		increase is the most reasonable approach to establish rates if the Commission grants
11		less than the full increase.
12	Q.	DOES THIS CONCLUDE YOUR DIRECT TESTIMONY?

13 A. Yes.

ESYAN A. SAKAYA

PROFESSIONAL EXPERIENCE AND EDUCATION

EMPLOYMENT

12/2018-Present

Pennsylvania Public Utility Commission-Harrisburg, PA

<u>Fixed Utility Valuation Engineer-</u>Assist in engineering related studies related to valuation, depreciation, cost of service, quality of service as they apply to regulated utilities. Contribute in evaluating, contrasting and conducting performance analyses in distinctive sections of valuation engineering and rate structure involving valuation concepts, original cost, rate base, fixed capital costs, inventory processing, excess capacity, cost of service, and rate design. Provide expert testimony in rate related utility cases.

4/2018-12/2018

Pennsylvania Department of Transportation-Harrisburg, PA

<u>Photogrammetry Technician I</u>- Created three-dimensional mapping layouts of natural and manmade features from stereoscopic images on a computer workstation. Assisted in the field placement of ground based surveyed control-points prior to aerial photography acquisition. Provided field support in the use of laser scans for comprehensive digital surveying data. Operated global positioning satellite surveying equipment to obtain accurate geodetic coordinates of pre-established benchmarks.

8/2017-4/2018

Pennoni and Associates. Consulting Engineers-King of Prussia, PA

<u>Construction Inspector</u>-Provided quality assurance in the onsite material testing of concrete, soils, and asphalt. Read and interpreted construction drawings and specifications of materials and components. Completed daily reports regarding project progress to engineers, project managers/superintendents, contractors and clients.

EDUCATION:

National Association of Regulatory Utility Commissioners, Clearwater, FL Utility Rate School; Utility Rate Making Basics, October 2019

Society of Depreciation Professionals, Philadelphia, PA Introduction to Depreciation; Depreciation Fundamentals, September 2019

Temple University, Philadelphia, PA Bachelor of Science; Major in Engineering Technology, 2015

Community College of Philadelphia, Philadelphia, PA Associate of Applied Science; Major in Construction Management Technology, 2011 Island School of Building Arts, Gabriola Island, BC-Canada Certificate Graduate: Heavy Timber Construction Aug 2002-Nov 2002

Solar Energy International, Carbondale, CO Certificate Graduate: Basic and Advanced Photovoltaic Design, April 2002-May 2002

TESTIMONY SUBMITTED:

I have assisted and/or submitted testimony in the following proceedings:

No. Case

- 1. UGI Gas Utilities Gas Division, Docket Number: R-2018-3006814
- 2. Newtown Artesian Water Company, Docket Number: R-2018-3006904
- 3. Pittsburgh Wastewater, Docket Number: M-2018-2640803
- 4. PAWC Purchase of Steelton, Docket Number: A-2019-3006814
- 5. Philadelphia Gas Works, Docket Number: R-2019-3009016 3007636
- 6. Community Utilities Water, Docket Number: R-2019-3008947
- 7. Aqua Purchase of Cheltenham, Docket Number: A-2019-3008491
- 8. UGI NORTH, Docket Number: R-2019-3009647
- 9. UGI CENTRAL, Docket Number: R-2019-3009647
- 10. UGI SOUTH, Docket Number: R-2019-3009647
- 11. Twin Lakes Utilities, Docket Number: R-2019-3010958
- 12. Penn Power Company, Docket: P-2019-3012628
- 13. UGI Gas Utilities, Docket Number: R-2019-3015162
- 14. National Fuel and Gas Distribution, Docket Number: R-2020-3015251
- 15. Columbia Gas of Pennsylvania, Docket: R-2020-3018993 -3018835
- 16. Duquesne Light Company, Docket Number: P-2020-3019522
- 17. PA American Water Company, Docket R-2020-3019369 310937
- 18. Bethlehem Water Company, Docket R-2020-3020256
- 19. Audubon Water Company, Docket: R-2020-3020919
- 20. Twin Lakes Utilities, Docket: P-2020-3020914
- 21. Pike County Light and Power-Gas, Docket: R-2020-3022134
- 22. Pike County Light and Power-Electric, Docket: R-2020-3022135
- 23. Duquesne Light Company, Docket Number: R-2021-3024750
- 24. Community Utilities Water, Docket Number: R-2021-3025206
- 25. Community Utilities Wastewater, Docket Number: R-2021-3025206
- 26. Hanover Municipal Water Works, Docket Number: R-2021-3026116
- 27. Aqua Pennsylvania, Inc, Docket R-2021-3027385 3027386
- 28. Aqua Purchase of Willistown, Docket Number: A-2021-3027268
- 29. National Fuel and Gas Distribution, Docket Number: R-2022-3030235
- 30. UGI Gas Utilities, Docket Number: R-2021-3030218
- 31. PECO Energy Company Gas, Docket Number: R-2022-3031113
- 32. Valley Energy, Inc, Gas, Docket: R-2022-3032300
- 33. Citizens Electric Company, Docket: R-2022-3032369

I&E Exhibit No. 3 Witness: Esyan A. Sakaya

PENNSYLVANIA PUBLIC UTILITY COMMISSION

v.

LEATHERSTOCKING GAS COMPANY, LLC.

Docket No. R-2022-3032764

Exhibits to Accompany the Direct Testimony

of

Esyan A. Sakaya

Bureau of Investigation and Enforcement

Concerning: Test Year Rate Base and Plant In Service Construction Work In Progress Intercompany Plant in Service Present Revenue GCR Expense Proposed Rate Revenue Scale Back of Rates

Leatherstocking Gas Company, LLC Gas Rate Base At March 31, 2023 R-2022-3036274

		Company FTY	I&E	I&E Future Year
	Description	at 3/31/2023	Adjustment	at 3/31/2023
1	(A) <u>Utility Plant:</u>	(B)	(C)	(D)
2	Gas Plant in Service	\$12,247,900	\$0	\$12,247,900
3	General Plant allocated from Corning Gas (Net)	\$143,900	-\$104,200	\$39,700
4	CWIP not taking interest	\$607,300	-\$607,300	\$0
5	Total Utility Plant	\$12,999,100	-\$711,500	\$12,287,600
6	Utility Plant Reserves:			
7	Accumulated Provision For Depreciation			
8	Gas Plant in Service	\$752,300	\$0	\$752,300
9	Accelerated Depreciation	\$750,700	\$0	\$750,700
10	Total Utility Plant Reserves	\$1,503,000	\$0	\$1,503,000
11	Net Plant	\$11,496,100	-\$711,500	\$10,784,600
12	Additions to Net Plant			
13	Working Capital Requirements:			
14	Cash Working Capital	\$75,800	\$0	\$75,800
15	Materials and Supplies	\$18,000	\$0	\$18,000
16	Prepayments	\$5,800	\$0	\$5,800
17	Regulatory Assets (Net of Tax)	\$0	\$0	\$0
18	Total Additions	\$99,600	\$0	\$99,600
19	Deductions to Net Plant:			
20	Regulatory Liabilities (Net of Tax)	\$0	\$0	\$0
21	Customer Deposits	\$0	\$0	\$0
22	Accumulated Deferred Income Taxes	\$730,900	\$0	\$730,900
23	Total Deductions	\$730,900	\$0	\$730,900
24	<u>Gas Rate Base</u>	\$10,864,800	-\$711,500	\$10,153,300

Leatherstocking Gas Company, LLC Statement in Support of Change No. (1b) To Gas Plant in Service For the Twelve Months Ended March 31, 2023 R-2022-3036274

Intercompany Plant Allocated from Corning Gas (Net)		Balance at December 31, 2021			% Allocated To	
		Original	Depreciation	Net	Leatherstocking	Leatherstocking
		Cost	Reserve	Plant	Gas	\$ Allocation
	(A)	(B)	(C)	(D)	(E)	(F)
	Shared Corning Facilities					
1	Land Williams Street	\$155,733	\$155,733	\$0		
2	Land Riverside	233,732	\$233,732	\$0		
3	West William Street Office	2,045,075	\$1,113,245	\$931,830		
4	Operations Facility	\$3,028,020	\$1,726,478	\$1,301,541		
5	Total	\$5,462,560	\$3,229,188	\$2,233,372	x 0.72%	\$16,164
6	Shared Corning Office Furniture & Equipment					
7	Office Furniture & Equipment - Furniture	\$342,255	-\$17,482	\$359,736		
8	Office Furniture & Equipment - Machines	\$299,814	\$157,042	\$142,772		
9	Office Furniture & Equipment - Computers	\$2,566,048	\$1,622,739	\$943,309		
10	Total	\$3,208,117	\$1,762,300	\$1,445,818	x 1.63%	\$23,567
11	(Change No. 1b)					\$39,731
12	Rounded					\$39,700

I&E Statement No. 3-R Witness: Esyan A. Sakaya

PENNSYLVANIA PUBLIC UTILITY COMMISSION

v.

LEATHERSTOCKING GAS COMPANY, LLC.

Docket No. R-2022-3032764

Rebuttal Testimony

of

Esyan A. Sakaya

Bureau of Investigation and Enforcement

Concerning: OSBA Proposed Rate Revenue

TABLE OF CONTENTS

INTRODUCTION	1
OSBA PROPOSED RATE REVENUE	2

INTRODUCTION

2	Q.	WOULD YOU PLEASE STATE YOUR NAME AND BUSINESS
3		ADDRESS?
4	А.	My name is Esyan A. Sakaya. My business address is Pennsylvania Public Utility
5		Commission, Commonwealth Keystone Building, 400 North Street, Harrisburg,
6		Pennsylvania 17120.
7		
8	Q.	BY WHOM ARE YOU EMPLOYED AND IN WHAT CAPACITY?
9	A.	I am employed as a Fixed Utility Valuation Engineer in the Pennsylvania Public
10		Utility Commission's ("Commission") Bureau of Investigation and Enforcement
11		("I&E").
12		
13	Q.	ARE YOU THE SAME ESYAN A. SAKAYA THAT SUBMITTED DIRECT
14		TESTIMONY ON SEPTEMBER 13, 2022?
15	A.	Yes. I submitted I&E Statement No. 3 and I&E Exhibit No. 3 on September 13,
16		2022.
17		
18	Q.	WHAT IS THE PURPOSE OF YOUR REBUTTAL TESTIMONY?
19	A.	The purpose of my rebuttal testimony is to address the direct testimony of the
20		Office of Small Business Advocate (OSBA) witness Kevin Higgins. My rebuttal
21		testimony will address OSBA's proposed rate revenue and rate structure for
22		Leatherstocking Gas for the test year ending March 31, 2023.

1	Q.	DOES YOUR REBUTTAL TESTIMONY INCLUDE AN EXHIBIT?			
2	A.	Yes. I&E Exhibit No. 3-R accompanies this rebuttal testimony.			
3					
4	<u>OSB</u>	BA PROPOSED RATE REVENUE			
5	Q.	DESCRIBE THE INCREASE IN RATES THE COMPANY ORIGINALLY			
6		PROPOSED FOR RESIDENTIAL (SC-1) AND SMALL COMMERCIAL			
7		(SC-2) CUSTOMERS.			
8	A.	In the original filing, the Company did not propose an increase to any of the			
9		customer charges. For the usage rates, the Company proposed that the present SC-			
10		1 and SC-2 usage rate be increased from \$0.9500 per Mcf to \$1.6621 per Mcf,			
11		which is an increase of \$0.7121 per Mcf, or 75.0% (Leatherstocking Ex. G-6, Sch.			
12		4).			
13					
14	Q.	DID THE OSBA RECOMMEND DIFFERENT CUSTOMER CHARGES			
15		AND USAGE RATES FOR THE SC-1 AND SC-2 CUSTOMERS?			
16	A.	Yes. OSBA proposed to increase the SC-1 and SC-2 customers charges from			
17		\$20.00 per month to \$33.20 per month, which is an increase of \$13.20 per month			
18		or 66.0%. The OSBA also proposed the total usage rate of \$0.9500 per Mcf be			
19		increased to \$1.5770 per Mcf, which is an increase of an increase of \$0.6270 per			
20		Mcf or 66.0% (OSBA Ex. KCH-4).			

1	Q.	DID THE OSBA PROVIDE A SCHEDULE THAT SHOWS WHAT RATES
2		WOULD APPLY AT THE FULL INCREASE REQUESTED BY THE
3		COMPANY?
4	А.	Yes. OSBA provided OSBA Ex. KCH-4 which shows the OSBA proposed rates
5		at the fully requested increase of \$701,200. This \$701,200 increase to the SC-1,
6		SC-2, SC-3 and transportation classes are shown on I&E Ex, No. 3-R, Sch. 1.
7		
8	Q.	WHAT WAS THE BASIS FOR OSBA'S PROPOSAL TO INCREASE THE
9		CUSTOMER CHARGES AND USAGE RATES THE SAME
10		PERCENTAGE?
11	А.	OSBA stated that Leatherstocking's proposal to place all of its requested increase
12		on the volumetric charge without increasing the customer charge would shift a
13		disproportionate share of the increase to customers such as small business
14		customers that use higher volumes of gas. Therefore, to correct this purported
15		inequality, OSBA proposes to increase both the customer and delivery charge in
16		the same proportion, as opposed to Leatherstocking's proposal to keep the
17		customer charge unchanged and place all of the requested increase on the
18		volumetric delivery charge. In summary, OSBA's proposal results in equal
19		percentage rate increases in all Leatherstocking rate classes (OSBA St. No. 1 pp.
20		12-13).

Q. DO YOU AGREE WITH THE OSBA PROPOSED RATES?

- 2 A. No.
- 3

5		
4	Q.	WHY DO YOU DISAGREE WITH THE OSBA PROPOSED RATES?
5	А.	There are four reasons. First, Leatherstocking never proposed an increase in the
6		customer charge. Second, the \$33.20 per month residential customer charge is
7		high compared to other gas companies. Third, a higher customer charge would
8		normally be supported by a Customer Cost Analysis in a formal Cost of Service
9		Study (COSS), which Leatherstocking did not provide in this case. Without such
10		an analysis, an increase in the customer charge is not supported in this case.
11		Finally, a higher customer charge discourages conservation.
12		
13	Q.	WHY DOES THE FACT THAT THE COMPANY DID NOT PROPOSE TO
14		INCREASE THE CUSTOMER CHARGE MATTER?
15	А.	Customer charge revenue is considered guaranteed revenue because the revenue a
16		utility receives from customer charges does not vary with usage. If a utility
17		believes that the revenue from present customer charges is sufficient, the utility
18		will not request an increase in its customer charges. Therefore, if a utility doesn't
19		propose an increase in its customer charges, it is inappropriate for another party to
20		arbitrarily propose an increase to the customer charge that is not supported by a
21		customer cost analysis.

1		Further, Leatherstocking did not provide a COSS. A COSS is vital to the
2		determination of an appropriate customer charge. Without a COSS and its
3		associated customer cost analysis to establish a basis for the customer charge
4		recommendations, it is not possible to determine whether and to what extent the
5		customer charge should be increased.
6		
7	Q.	DID YOU REVIEW THE RESIDENTIAL CUSTOMER CHARGES OF
8		OTHER GAS UTILITIES?
9	А.	Yes. Based on this review, OSBA's recommendation to increase the residential
10		customer charge from \$20.00 per month to \$33.20 per month is significantly
11		higher than other gas utilities. For example, the residential customer charge for
12		National Fuel Gas Distribution Corporation is only \$12.00 per month; the
13		residential customer charge for UGI Gas is presently \$14.60 per month; and the
14		residential customer charge for Columbia Gas is presently \$16.25 per month.
15		Therefore, comparing the various residential customer charges of other gas
16		utilities indicates that the present \$20.00 per month Leatherstocking residential
17		customer charge is above these other gas utilities and should not be increased.
18		
19	Q.	WHY DOES A HIGHER CUSTOMER CHARGE DISCOURAGE
20		CONSERVATION?
21	А.	With a higher customer charge and lower usage rates, a customer receives less
22		benefit it that customer practices conservation or implements conservation

6	A.	Yes.
5	Q.	DOES THIS CONCLUDE YOUR REBUTTAL TESTIMONY?
4		
3		OSBA's proposal that will deter conservation.
2		I believe the Commission should promote conservation rather than approve the
1		measures because the customer charge is not impacted by conservation measures.

I&E Exhibit No. 3-R Witness: Esyan A. Sakaya

PENNSYLVANIA PUBLIC UTILITY COMMISSION

v.

LEATHERSTOCKING GAS COMPANY, LLC.

Docket No. R-2022-3032764

Exhibits to Accompany

the

Rebuttal Testimony

of

Esyan A. Sakaya

Bureau of Investigation and Enforcement

-

Concerning: OSBA Proposed Rate Revenue

Leatherstocking OSBA SUMMARY OF REVENUE BY CLASS

Line No.	Class (A)	Present Revenue (B)	Increase (C)	Proposed Revenue (D)	Percent Increase (E)
1	SC-1	\$365,600	\$241,296	\$606,896	66.0%
2	SC-2	\$362,469	\$239,230	\$601,699	66.0%
3	SC-3	\$334,390	\$220,697	\$555,087	66.0%
4	SC-4	\$0	\$0	\$0	
5	SC-5	\$0	\$0	\$0	
6	SC-6	\$0	\$0	\$0	
7	Transportation	\$140,144	\$0	\$140,144	0.0%
8	TOTALS	\$1,202,603	\$701,200	\$1,903,826	58.3%

BEFORE THE PENNSYLVANIA PUBLIC UTILITY COMMISSION

Pennsylvania Public Utility	:
Commission	:
	:
v.	:
	:
Leatherstocking Gas Company	
	:

Docket No. R-2022-3032764

VERIFICATION OF CHRISTINE WILSON

I, Christine Wilson, on behalf of the Bureau of Investigation and Enforcement, hereby verify that the I&E Statement No. 1, and I&E Exhibit No. 1 were prepared by me or under my direct supervision and control.

Furthermore, the facts contained therein are true and correct to the best of my knowledge, information and belief and I expect to be able to prove the same if called to the stand at any evidentiary hearing held in this matter.

This Verification is made subject to the penalties of 18 Pa. C.S. § 4904 relating to unsworn falsification to authorities.

Signed in Harrisburg, Pennsylvania, this <u>18th</u> day of October 2022.

/s/ Christine Wilson

Christine Wilson

BEFORE THE PENNSYLVANIA PUBLIC UTILITY COMMISSION

Pennsylvania Public Utility	:
Commission	:
	:
v.	:
	:
Leatherstocking Gas Company	
	:

Docket No. R-2022-3032764

VERIFICATION OF ANTHONY SPADACCIO

I, Anthony Spadaccio, on behalf of the Bureau of Investigation and Enforcement, hereby verify that the I&E Statement No. 2, and I&E Exhibit No. 2 were prepared by me or under my direct supervision and control.

Furthermore, the facts contained therein are true and correct to the best of my knowledge, information and belief and I expect to be able to prove the same if called to the stand at any evidentiary hearing held in this matter.

This Verification is made subject to the penalties of 18 Pa. C.S. § 4904 relating to unsworn falsification to authorities.

Signed in Harrisburg, Pennsylvania, this 18th day of October 2022.

/s/ Anthony Spadaccio_____

Anthony Spadaccio

BEFORE THE PENNSYLVANIA PUBLIC UTILITY COMMISSION

Pennsylvania Public Utility	:
Commission	:
	:
v.	:
	:
Leatherstocking Gas Company	:
	:

Docket No. R-2022-3032764

VERIFICATION OF ESYAN SAKAYA

I, Esyan Sakaya, on behalf of the Bureau of Investigation and Enforcement, hereby verify that the I&E Statement No. 3, I&E Exhibit No. 3, I&E Statement No. 3-R, and I&E Exhibit No. 3-R, were prepared by me or under my direct supervision and control.

Furthermore, the facts contained therein are true and correct to the best of my knowledge, information and belief and I expect to be able to prove the same if called to the stand at any evidentiary hearing held in this matter.

This Verification is made subject to the penalties of 18 Pa. C.S. § 4904 relating to unsworn falsification to authorities.

Signed in Harrisburg, Pennsylvania, this <u>18th</u> day of October 2022.

____/s/Esyan Sakaya_____

Esyan Sakaya