

April 27, 2023

E-FILED

Rosemary Chiavetta, Secretary Pennsylvania Public Utility Commission Commonwealth Keystone Building 400 North Street Harrisburg, PA 17120

Re: Pennsylvania Public Utility Commission v. Philadelphia Gas Works / Docket No. (R-2023-3037933)

Dear Secretary Chiavetta:

Enclosed for filing please find the Prehearing Memorandum, on behalf of the Office of Small Business Advocate ("OSBA"), in the above-captioned proceeding.

Copies will be served on all known parties in this proceeding, as indicated on the attached Certificate of Service.

If you have any questions, please do not hesitate to contact me.

Sincerely,

/s/ Sharon E. Webb

Sharon E. Webb Assistant Small Business Advocate Attorney ID No. 73995

Enclosures

cc: Parties of Record

Nakea S. Hurdle Robert D. Knecht

BEFORE THE PENNSYLVANIA PUBLIC UTILITY COMMISSION

PENNSYLVANIA PUBLIC UTILITY

COMMISSION

Docket No. R-2023-3037933 v.

PHILADELPHIA GAS WORKS

OFFICE OF SMALL BUSINESS ADVOCATE PREHEARING MEMORANDUM

I. **INTRODUCTION**

The Office of Small Business Advocate ("OSBA") is authorized to represent the interests of small business customers of utility services before the Pennsylvania Public Utility Commission ("Commission") pursuant to the provisions of the Small Business Advocate Act, Act 181 of 1988, 73 P.S. §§ 399.41 – 399.50 ("the Act"). In order to discharge this statutory duty, the Small Business Advocate deems it necessary to participate as a party to this proceeding. Representing the OSBA in this matter are Assistant Small Business Advocates Sharon E. Webb, and Nakea S. Hurdle. Please address all correspondence in this matter as follows:

> Sharon E. Webb Nakea S. Hurdle Assistant Small Business Advocates Office of Small Business Advocate Forum Place 555 Walnut Street, 1st Floor Harrisburg, Pennsylvania 17101 (717) 783-2525 (717) 783-2831 (fax) swebb@pa.gov

nhurdle@pa.gov

II. FILING BACKGROUND

On February 27, 2023, Philadelphia Gas Works ("PGW" or "Company") filed Supplement No. 159 to Philadelphia Gas Work's Gas Service Tariff—Pa. P.U.C. No. 2, and proposed Supplement No. 105 to Philadelphia Gas Works Supplier Tariff—Pa. P.U.C. No 1 ("Supplement No. 105"). The proposed Tariffs, if approved by the Commission, would increase the retail distribution rates of Philadelphia Gas Works ("PGW" or "Company") by \$85.5 million per year.

On March 9, 2023, the OSBA filed a Complaint, alleging that the materials filed by PGW may be insufficient to justify the rate increase requested and that the Company's present and proposed rates, rules, and conditions of service may be unjust, unreasonable, unduly discriminatory, and otherwise contrary to law, particularly as they pertain to small business customers.

Administrative Law Judges Eranda Vero and Arlene D. Ashton were assigned to this proceeding and issued a Prehearing Conference Order on April 20, 2023.

III. IDENTIFICATION OF WITNESSES

Assisting in the development and presentation of the OSBA's case in this proceeding will be:

Mr. Robert D. Knecht 5 Plymouth Road Lexington, MA 02421 (781) 249 9461 rdk@indecon.com The OSBA requests that all parties email copies of all documents, including discovery, testimony and briefs, upon Mr. Knecht, simultaneously with service upon the OSBA. The OSBA anticipates that it will present testimony by Mr. Knecht.

IV. <u>IDENTIFICATION OF ISSUES</u>

The OSBA is participating in this case to ensure that the interests of small business customers of PGW are adequately represented and protected. As appropriate and necessary, the OSBA will investigate and analyze the claims and proposals of PGW and other parties, primarily through discovery, filing of testimony, cross-examination of witnesses appearing for other parties, and briefing of the issues that arise in this proceeding.

The OSBA will particularly focus on issues where the impact upon the interests of PGW's small business customers would be unjustifiably different from or disproportionate to the impact on other classes of customers, or is otherwise lacking in reasonableness or basic fairness. After an initial review of the materials submitted by PGW, the OSBA has identified the following issues:

- 1. Whether PGW's proposed \$85.5 million distribution rate increase is just and reasonable.
- 2. Whether the Company has reasonably represented its risks as compared to other municipal and non-municipal utilities, particularly with respect to the alleged negative impact of Commission regulation on PGW's risk.

- 3. Whether PGW's cost of service allocation study is methodologically reasonable, numerically accurate and fully updated for recent information, such that it can serve as a reasonable basis for revenue allocation and rate design in this proceeding.
- 4. Whether PGW's proposed treatment of former Rate GTS customers for cost allocation and rate design purposes reasonably reflects cost causation and is consistent with the practices of other Pennsylvania gas distribution utilities.
- 5. Whether universal service costs are reasonably allocated and recovered from all customers.
- 6. Whether PGW's proposed revenue allocation is reasonable and consistent with a sound cost allocation approach and other standard ratemaking criteria.
- 7. Whether PGW's rate design for non-residential customers is fair and reasonable, including but not limited to the Company's proposed 40 percent increase in the customer charge for small and medium commercial and industrial customers.
- 8. Whether the Company's proposed revisions to its bill design will better inform customers as to the services for which they are being billed.
- 9. Whether the Company's proposed supplier tariff changes related to supply of renewable natural gas are reasonable and will not result in unreasonable cost impacts on ratepayers.

The OSBA also reserves the right to pursue additional issues as they arise throughout the proceeding.

V. <u>DISCOVERY</u>

The OSBA has already served an initial set of Interrogatories.

VI. <u>SERVICE OF DOCUMENTS</u>

The OSBA agrees to accept electronic delivery of documents on the due date as

satisfying the in-hand requirement.

VII. <u>SETTLEMENT</u>

The OSBA is willing to enter into settlement discussions at any phase of this

proceeding.

VIII. PROCEDURAL SCHEDULE

The OSBA will work with the ALJ and the other parties to develop a mutually

acceptable litigation schedule.

Respectfully submitted,

/s/ Sharon E. Webb

Sharon E. Webb Assistant Small Business Advocate Attorney ID # 73995

Nakea S. Hurdle Assistant Small Business Advocate Attorney ID # 203633

Office of Small Business Advocate Forum Place 555 Walnut Street, 1st Floor Harrisburg, PA 17101 (717) 783-2525 (717) 783-2831 (fax)

Dated: April 27, 2023

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BEFORE THE PENNSYLVANIA PUBLIC UTILITY COMMISSION

Pennsylvania Public Utility Commission :

:

v. : Docket No. R-2023-3037933

:

Philadelphia Gas Works :

CERTIFICATE OF SERVICE

I hereby certify that true and correct copies of the foregoing have been served via email (*unless other noted below*) upon the following persons, in accordance with the requirements of 52 Pa. Code § 1.54 (relating to service by a participant).

The Honorable Judge Eranda Vero
The Honorable Judge Arlene Ashton
Administrative Law Judge
Pennsylvania Public Utility Commission
Suite 4063, 801 Market Street
Philadelphia, PA 19107
evero@pa.gov
aasthon@pa.gov

Lauren E. Guerra, Esq.
David T. Evrard, Esq.
Mackenzie C. Batter, Esq.
Darryl A. Lawrence, Esq.
Office of Consumer Advocate
555 Walnut Street, 5th Floor
Harrisburg, PA 17101
OCAPGW2023BRC@paoca.org
(Counsel for OCA)

Gina L. Miller, Esq.
Bureau of Investigation & Enforcement
400 North Street
Commonwealth Keystone Building
Harrisburg, PA 17120
ginmiller@pa.gov
(Counsel for BIE)

Daniel Clearfield, Esq.
Sarah C. Stoner, Esq.
Eckert Seamans Cherin & Mellot
213 Market Street, 8th Floor
Harrisburg, PA 17101
dclearfield@eckertseamans.com
sstoner@eckertseamans.com

Craig Berry, Esq. Senior Attorney Philadelphia Gas Works Philadelphia, PA 19122 Craig.berry@pgworks.com

Dennis A. Whitaker, Esquire Kevin J. McKeon, Esquire Todd S. Stewart, Esquire Hawke McKeon & Sniscak LLP 100 N 10th Street Harrisburg, PA 17101 dawhitaker@hmslegal.com kjmckeon@hmslegal.com tsstewart@hmslegal.com

Devin McDougall, Esq.
Senior Attorney
Clean Energy Program
Earthjustice
1617 John F. Kennedy Blvd., Suite 2020
Philadelphia, PA 19103
dmcdougall@earthjustice.org

Robert W. Ballenger, Esq.
Joline R. Price, Esq.
Daniela E. Rakhlina-Powsner, Esq.
Community Legal Services, Inc.
1424 Chestnut Street
Philadelphia, PA 19102
rballenger@clsphila.org
jprice@clsphila.org
drakhlinapowsner@clsphila.org

John W. Sweet, Esq.
Elizabeth R. Marx, Esq.
Ria M. Pereira, Esq.
Lauren N. Berman, Esq.
Pennsylvania Utility Law Project
118 Locust Street
Harrisburg, PA 17101
pulp@pautilitylawproject.org

DATE: April 27, 2023

/s/ Sharon E. Webb

Sharon E. Webb Assistant Small Business Advocate Attorney ID No. 73995