

**PENNSYLVANIA
PUBLIC UTILITY COMMISSION
Harrisburg, PA 17120**

Public Meeting held March 12, 2026

Commissioners Present:

Stephen M. DeFrank, Chairman
Kimberly Barrow, Vice Chair
Kathryn L. Zerfuss
John F. Coleman, Jr.
Ralph V. Yanora

Application of FirstLight Networks, LLC for Approval to Offer, Render, Furnish, or Supply Telecommunications Services to the Public as a Competitive Local Exchange Carrier in the Commonwealth of Pennsylvania in the Service Territories of Verizon Pennsylvania LLC, Verizon North LLC, Commonwealth Telephone Company d/b/a Frontier Communications Commonwealth Telephone Company, Frontier Communications of Pennsylvania LLC, Frontier Communications of Breezewood LLC, Frontier Communications of Canton LLC, Frontier Communications of Lakewood LLC, and Frontier Communications of Oswayo River LLC	A-2025-3058053
Application of FirstLight Networks, LLC for Approval to Offer, Render, Furnish, or Supply Telecommunications Services to the Public as a Competitive Access Provider in the Commonwealth of Pennsylvania	A-2025-3058052
Application of FirstLight Networks, LLC for Approval to Offer, Render, Furnish or Supply Telecommunications Services to the Public as a Facilities-Based Interexchange Carrier in the Commonwealth of Pennsylvania	A-2025-3058050
Application of FirstLight Networks, LLC for Approval to Offer, Render, Furnish or Supply Telecommunications Services to the Public as an	A-2025-3058048

Interexchange Carrier Reseller in the Commonwealth
of Pennsylvania

ORDER

BY THE COMMISSION:

On October 21, 2025, FirstLight Networks, LLC (“FirstLight” or “Applicant”) filed an Application seeking Certificates of Public Convenience under our orders issued pursuant to the Telecommunications Act of 1996 (TA-96),¹ 47 U.S.C. §§ 201 *et seq.*, and to Chapter 11 of the Public Utility Code (Code), 66 Pa. C.S. §§ 1101 *et seq.*, evidencing authority to provide the following telecommunication services to the public:

- (1) As a Competitive Local Exchange Carrier (CLEC) in the service territories of Verizon Pennsylvania LLC, Verizon North LLC, Commonwealth Telephone Company d/b/a Frontier Communications Commonwealth Telephone Company, Frontier Communications of Pennsylvania LLC, Frontier Communications of Breezewood LLC, Frontier Communications of Canton LLC, Frontier Communications of Lakewood LLC, and Frontier Communications of Oswayo River LLC;
- (2) As a Competitive Access Provider (CAP) throughout the Commonwealth of Pennsylvania;
- (3) As a detariffed Facilities Based Interexchange Carrier (IXC-FB)² throughout the Commonwealth of Pennsylvania; and

¹ In light of the policy objectives of the Telecommunications Act of 1996, Publ. L. 104-104, 47 U.S.C. §§ 151 *et seq.* (TA-96), market entry requirements for telecommunication service providers in Pennsylvania are set out in *In Re Implementation of the Telecommunications Act of 1996*, Docket No. M-00960799 (Order entered June 3, 1996; Order on Reconsideration entered September 9, 1996) (TA-96 Implementation Orders).

² Section 3018(b)(2) of the code, 66 Pa. C.S. § 3018(b)(2) gives interexchange carriers (IXCs) the option to: (1) file and maintain tariffs with the Commission, (2) file and maintain price lists with the Commission, or (3) detariff. Further, our regulation at 52 Pa. Code § 63.104 outlines the disclosure requirements for filing and maintaining tariffs or operating as a detariffed IXC. The Applicant has elected to operate as a detariffed IXC-FB and IXC-R, subject to Pennsylvania state contract and consumer protection laws.

(4) As a detariffed Interexchange Carrier Reseller (IXC-R) throughout the Commonwealth of Pennsylvania.

The Applicant was granted provisional authority pursuant to our Secretarial Letter dated October 27, 2025, to provide the proposed telecommunications services as a CLEC in the territories of Verizon Pennsylvania LLC and Verizon North LLC pursuant to its proposed tariff during the pendency of the application process, and as a CAP, IXC-FB, and IXC-R statewide. As required by 52 Pa. Code § 5.14, the application also was published in the Pennsylvania Bulletin.³ The protest period for this Application expired November 24, 2025. The assigned utility code is 3128355.

The Applicant complied with notice requirements set forth in our *TA-96 Implementation Orders* by serving a copy of its Application upon the aforementioned incumbent local exchange carriers (ILECs), the Office of Consumer Advocate, the Office of Small Business Advocate, and the Office of Attorney General. The Applicant was granted a waiver concerning publishing notice of its application in newspapers of general circulation.⁴ No protests or petitions to intervene were filed and no hearings were held.

Information concerning the Applicant is as follows:

- The Applicant is a Delaware limited liability company with its principal place of business at 12 Metro Park Road, Albany, NY 12205, telephone (888) 832-4976.
- The Applicant complied with Pennsylvania law relating to a foreign limited liability company.
- The Applicant's registered office provider within Pennsylvania is Corporation Service Company, 2595 Interstate Drive, Suite 103, Harrisburg, PA 17110.

³ See 52. Pa. B. 7847 (November 8, 2025).

⁴ Waiver granted per Secretarial Letter dated October 27, 2025 at Docket Nos A-2025-3058048, A-2025-3058050, A-2025-3058052, and A-2025-3058053.

- The Applicant’s Pennsylvania Emergency Management Agency contact is Eric Gustafson, VP of Network Operations Center and Network Assurance, 7890 Lehigh Crossing, Victor, NY 14564, telephone (585) 698-4057.
- Correspondence to resolve complaints may be directed to Debbie Bunce, Director of Customer Support, Customer Service, 7890 Lehigh Crossing, Victor, NY 14564, telephone (315) 521-5237, or Matt Toy, VP of Customer Service, 77 Sundial Ave, Ste 201, Manchester, NH 03103, telephone (603) 493-9252.
- The Applicant will not be using a fictitious name.
- The Applicant is not presently operating in Pennsylvania as a public utility.
- The Applicant is affiliated with FirstLight Fiber, Inc. (“FLF”), which is providing telecommunications services within Pennsylvania.⁵ FLF is authorized to provide CAP (Statewide), IXC-FB (Statewide), IXC-R (Statewide), and CLEC services in the territories of Commonwealth Telephone Company d/b/a Frontier Communications Commonwealth Telephone Company; Frontier Communications of Pennsylvania LLC; Frontier Communications of Breezewood LLC; Frontier Communications of Canton LLC.; Frontier Communications of Lakewood LLC; and Frontier Communications of Oswayo River LLC in addition to Verizon North LLC and Verizon Pennsylvania LLC in the Commonwealth of Pennsylvania.⁶
- The Applicant’s indirect parent, FLF, is authorized to provide intrastate telecommunications services outside of Pennsylvania in Connecticut, Maine, Massachusetts, New Hampshire, New Jersey, New York, Rhode Island, and Vermont.⁷ Applicant is also affiliated with Oxford Telephone Co., Oxford West Telephone Co., First Light MFC, LLC, and Maine Fiber Company, LLC, which are

⁵ Application p. 5

⁶ A-2018-2641937, A-2018-2641954, A-2018-2641935, A-2018-2641973, A-2018-3004320 all issued May 05, 2018.

⁷ Application p. 5

each authorized, or are seeking authority, to operate as telecommunications providers in Maine.

The Applicant understands that if it plans to cease doing business within the Commonwealth of Pennsylvania, it is under a duty to first file an application with the Commission requesting authority to abandon or cease providing the competitive access services it offers to its customers.⁸

The Applicant avers that it will primarily provide high-capacity private line services, local exchange services, long-distance service, high-speed internet, and data services to enterprise customers, wholesale, other carriers, and government entities.⁹ Applicant does not currently own or lease facilities in Pennsylvania, but will primarily use communications optical fiber and its own facilities, which will be assigned from FLF.¹⁰ According to its Application, FirstLight does not intend to service residential customers at this time.

Issues affecting CLECs have been addressed in a number of Commission proceedings.¹¹ A CLEC applicant is expected to adhere to the requirements relative to universal service programs, as initially set forth or as subsequently enlarged or modified.¹² Also, per federal rules, CLECs are required to ensure the efficient usage of their numbering resources and are required to semi-annually report their utilization and forecast data to the North American Numbering Plan Administrator. *See* 47 C.F.R.

⁸ 66 Pa. C.S. § 1102(a)(2).

⁹ Application p. 6-7.

¹⁰ This Application is filed in connection with a separate filing concerning certain restructuring and financing arrangements in which FLF is expected to assign to Applicant certain assets including communications optical fiber, customer contracts, rights in third party fibers, and associated telecommunications equipment used to provision services or facilities to the affected customers. *See*, A-2025-3058227 and A-2025-3058229.

¹¹ *See, e.g., MFS Intelenet et al.* Docket Nos. A-310203F0002 *et al.*, (Orders entered October 4, 1995; July 31, 1996; and August 7, 1997); *Pa. PUC v. Bell*, Docket No. R-00963578 (Order entered February 6, 1997); *Pa. PUC v. GTE*, Docket No. R-00963666 (Order entered May 9, 2002); *Joint Petition of Nextlink Pennsylvania, Inc. et al.*, Docket Nos. P-00991648 and P-00991649 (Order entered September 30, 1999), *aff'd sub nom. Bell Atlantic-Pennsylvania, Inc. v. Pa. PUC*, 763 A.2d 440 (Pa. Cmwlth 2000), *vacated in part sub nom. MCI Worldcom Inc. v. Pa. PUC*, 844 A.2d 1239 (Pa. 2004) (state court lacked jurisdiction to review unbundled network elements) (*Global Order*); as well as other proceedings.

¹² *See Universal Service Investigation*, Docket No. I-00940035 (Order entered January 28, 1997).

§§ 52.5 *et seq.* Any CLEC failing to comply with state and/or federal orders related to numbering may be subject to the reclamation of their numbering resources as well as fines pursuant to the Public Utility Code, 66 Pa. C.S. § 3301. *See Implementation of Numbering Conservation Measures Granted to Pennsylvania by the Federal Communications Commission in its Order released March 31, 2000 – NXX Code Reclamation*, Docket No. M-00001373 (Order entered August 22, 2000), 30 *Pa. B.* 4701 (Commission established process for reclaiming NXX codes from carriers that have failed to activate them within six months of their availability for assignment to customers).

Section 1103(a) of the Code authorizes the Commission to approve an application “only if the commission shall find or determine that the granting of such certificate is necessary or proper for the service, accommodation, convenience, or safety of the public.” 66 Pa.C.S. § 1103(a). Premised upon our review of the Application and the proposed tariff, we conclude that the Applicant’s request to construct and install a high-speed fiber optic network capable of providing IP-based services, including internet access, data transport, and VoIP to serve end-user customers is consistent with the aforementioned statutory criteria in the Code and also with our Orders, our regulations, and TA-96, as the Applicant’s proposed CAP services do not raise concerns at this time regarding safety, adequacy, reliability, or privacy. Further, through the attestations in and attachments to its application, and absence of any information to the contrary, the Applicant has demonstrated that it is financially, managerially, and technically capable of providing special access services as a CAP. Consistent with the aforementioned, we conclude that the Applicant meets the requirements for certification as a CAP, consistent with this Order.

Further, Section 253(b) of TA-96 permits a state Commission to impose on a competitively neutral basis and consistent with universal service provisions, requirements necessary to preserve and advance universal service, protect the public safety and welfare, ensure the continued quality of telecommunications services, and safeguard the

rights of consumers. In response, we articulated explicit concerns relative to an applicant's financial fitness, tariff compliance, and rates.¹³ In this case, the Applicant has provided financial information to support its application. We conclude that the Applicant has demonstrated that it is financially capable of providing telecommunications services as a CLEC, an IXC-R, IXC-FB, and CAP.

Applicants are also required to be technically and managerially capable of providing public utility service. In the notarized affidavit in the Application, the Applicant swears and affirms its ability and commitment to providing the proposed services in full compliance with all provisions of Pennsylvania and federal law.¹⁴ Additionally, we again note that no entities contested the fitness of the Applicant. We therefore conclude that the Applicant has sufficiently demonstrated that it possesses the requisite technical and managerial fitness elements to provide the proposed services.

The Commission requires that applicants seeking to provide local telecommunications services in Pennsylvania take steps to protect the public safety of consumers. One means of ensuring the public safety of consumers in the increasingly competitive telecommunications marketplace is to ensure that new entrants provide their consumers with access to a seamless communications infrastructure for emergency services, such as 911. Therefore, in accordance with the notarized affidavit, the Applicant avers that it has contacted by certified letter each county or municipal authority where it intends to provide CLEC telecommunications services and made the necessary arrangements for the provisioning of emergency 911 service.

We conclude that the Applicant has met the requirements for certification as a CLEC, a CAP, a detariffed IXC-FB, and as a detariffed IXC-R, consistent with this Order. Premised upon our review of the Application and the proposed tariffs, and

¹³ See *Application of Blue Ribbon Rentals II, Inc., d/b/a Talk One America, for Authority to Begin to Offer, Render, Furnish, or Supply Competitive Local Exchange Telecommunication Services to the Public in the Commonwealth of Pennsylvania*, Docket No. A-310442 (Orders entered April 25 and August 4, 1997).

¹⁴ Application p. 12

consistent with our Orders, the Code, our regulations, and TA-96, we conclude that the Applicant's proposed services do not raise concerns at this time regarding safety, adequacy, reliability, or privacy. We note, however, deficiencies in the proposed tariffs.

We shall direct the Applicant to revise the proposed tariffs in accordance with the changes noted in Appendix A of this Order.¹⁵ The Applicant shall thereafter file its Initial Tariffs reflecting the requested changes on or before sixty days from the date of entry of this Order. The Applicant may file its Initial Tariffs electronically, consistent with Commission rules.¹⁶ Copies of the Initial Tariffs shall also be served upon the same entities receiving service of the original Application, including the incumbent local exchange carriers. If the time required for such resolution and filing exceeds sixty days, the Applicant may request an extension of an additional sixty days with the Commission's Secretary. Thus, if the Initial Tariffs are not filed within sixty days (120 days including the extension) of the entry of this Order, the Application will be dismissed and the authority granted herein will be revoked without further Commission Order.

We note that the Commission will only approve tariff provisions regarding limitation of liability consistent with law. The Commission does not have jurisdiction to determine liability or award monetary damages. Any tariff provisions contained in the Initial Tariffs regarding limitation of liability inconsistent with any applicable laws, rules and regulations will be deemed inoperative and superseded.

To the extent that the proposed tariff contains rates, the Initial Tariffs may become effective on one day's notice from the date upon which they are filed and served.

¹⁵ Regardless of the review process, any tariff provision(s) inconsistent with the provisions of the Code, TA-96, our regulations, or Orders will be deemed inoperative and superseded.

¹⁶ See *Final Rulemaking to Permit Electronic Filing*, Docket No. L-00070187 (Order entered May 23, 2008).

Further, the Commission makes no determination whether the Applicant's switched access rates are in compliance with Chapter 30 of the Code, 66 Pa.C.S. § 3017(c).

Carriers are required to provide telecommunications service to customers in Pennsylvania within one year of certification.¹⁷

In accordance with the affidavit that accompanied the Application, the Applicant has agreed to abide by all applicable federal and state laws and regulations and by the decisions of the Commission. We remind the Applicant that, in accordance with our *TA-96 Implementation Orders*, a public utility that seeks Commission certification or that is certificated in Pennsylvania to provide telecommunications service, as defined by state and federal law, must provide the service in full compliance with all applicable provisions of Pennsylvania and federal law. This includes compliance with Section 1511 of Pennsylvania's Business Corporation Law, 15 Pa. C.S. § 1511,¹⁸ when siting facilities/equipment in public rights-of-way. Failure to comply with applicable law may result in fines being imposed against a public utility or in the suspension or revocation of the utility's Certificate of Public Convenience, consistent with due process.

We remind the Applicant that certificated public utilities in Pennsylvania are required to file with the Commission an accurate annual financial report and an accurate separate statement of gross intrastate (wholesale and retail) revenues for fiscal assessment purposes, as received from operations conducted pursuant to the authority granted by the

¹⁷ For complete details regarding this requirement, including consequences for non-compliance, see *Final Order Regarding the Commission's Plan to Implement a One-Year Timeframe for Inactive Telecommunication Carriers to Provide Service on an Annual Basis within the Commonwealth of Pennsylvania*, Docket No. M-2011-2273119 (Order entered July 19, 2012).

¹⁸ 15 Pa. C.S. § 1511(e) provides as follows: "A public utility corporation shall have the right to enter upon and occupy streets, highways, waters and other public ways and places for one or more of the principal purposes specified in subsection (a) and ancillary purposes reasonably necessary or appropriate for the accomplishment of the principal purposes, including the placement, maintenance and removal of aerial, surface and subsurface public utility facilities thereon or therein. Before entering upon any street, highway or other public way, the public utility corporation shall obtain such permits as may be required by law and shall comply with the lawful and reasonable regulations of the governmental authority having responsibility for the maintenance thereof."

Commission's certification order.¹⁹ This requirement includes filing an accurate and separate statement of gross intrastate revenues from jurisdictional CAP services offered in Pennsylvania. Applicant is required to accurately and separately account for and report to the Commission its jurisdictional revenues related to the CAP portion of its business. Additional reporting of intrastate retail revenues is also required for the purpose of Pennsylvania Universal Service Fund contribution assessments.²⁰ Failure to comply with applicable reporting requirements may result in billing for back payments due and the imposition of fines and/or other lawful remedies, including revocation of certification, consistent with due process.

Conclusion

Accordingly, consistent with the aforementioned statutory criteria in the Code and also with our Orders, our regulations, and TA-96, we shall grant the Application and issue Certificates of Public Convenience to provide IXC-FB and IXC-R Services in the Commonwealth of Pennsylvania. Upon the approval of the Initial Tariffs, Certificates of Public Convenience shall be issued evidencing the Applicant's authority to provide services as a CAP throughout the Commonwealth of Pennsylvania, and as a CLEC in the service territories of Commonwealth Telephone Company d/b/a Frontier Communications Commonwealth Telephone Company; Frontier Communications of Pennsylvania, LLC; Frontier Communications of Breezewood, LLC; Frontier Communications of Canton, LLC.; Frontier Communications of Lakewood, LLC; Frontier Communications of Oswayo River, LLC; Verizon North LLC; and Verizon Pennsylvania LLC in the Commonwealth of Pennsylvania as described in the Application

¹⁹ See 66 Pa. C.S. § 510(b). We note that system of accounts and other reporting requirements are addressed in our annual reporting regulations for competitive local exchange carriers and other telephone public utilities. See generally 52 Pa. Code §§ 63.31 *et seq.* See also Policy Statement adopted July 11, 2019, Docket No. M-2018-3004578, 49 Pa. B. 5003 (Aug. 31, 2019), 52 Pa. Code § 69.3701 (requiring the reporting and assessment of all gross intrastate operating revenues including all actual or *de facto* wholesale revenues), *petition for allowance of appeal dismissed Broadband Cable Assoc. of Pa. v. Pa. PUC* (Pa. Cmwlth., 1085 CD 2019, Jan. 24, 2020) (*Zero Revenue Reporters Policy Statement*).

²⁰ 52 Pa. Code § 63.165(a).

and as consistent with this Order, our decisions cited herein, and such other proceedings;
THEREFORE,

IT IS ORDERED:

1. That the Application of FirstLight Networks, LLC, at Docket No. A-2025-3058053, for authority to operate as a Competitive Local Exchange Carrier commonwealth of Pennsylvania within the service territories of Commonwealth Telephone Company d/b/a Frontier Communications Commonwealth Telephone Company; Frontier Communications of Pennsylvania LLC; Frontier Communications of Breezewood LLC; Frontier Communications of Canton LLC.; Frontier Communications of Lakewood LLC; Frontier Communications of Oswayo River LLC; Verizon North LLC and Verizon Pennsylvania LLC in the Commonwealth of Pennsylvania is granted, consistent with this Order.

2. That the Application of FirstLight Networks, LLC, at Docket No. A-2025-3058052, for authority to operate as a Competitive Access Provider throughout the Commonwealth of Pennsylvania is granted, consistent with this Order.

3. That the Application of FirstLight Networks, LLC at Docket No. A-2025-3058050, for authority to operate as a detariffed Facilities-Based Interexchange Carrier throughout the Commonwealth of Pennsylvania is granted, consistent with this Order, and that a Certificate of Public Convenience be issued evidencing such approval.

4. That the Application of FirstLight Networks, LLC at Docket No. A-2025-3058048, for authority to operate as a detariffed Interexchange Carrier Reseller throughout the Commonwealth of Pennsylvania is granted, consistent with this Order, and that a Certificate of Public Convenience be issued evidencing such approval.

5. That FirstLight Networks, LLC shall either eFile or submit an original copy of its Initial Tariff within sixty (60) days (120 days including an approved extension) after the date of entry of this Order. **FirstLight Networks, LLC is directed to identify**

any changes made to the proposed Initial Tariff that are in addition to the changes noted in Appendix A. FirstLight Networks, LLC shall serve copies of its Initial Tariff on each entity receiving a copy of the original Application. The Initial Tariff may become effective on or after one (1) days' notice from the date upon which it is filed and served.

6. That an Initial Tariff shall be labeled on its face according to the respective authority: "Competitive Local Exchange Carrier Tariff," "Competitive Local Exchange Carrier Switched Access Tariff," and "Competitive Access Provider Tariff."

7. That if FirstLight Networks, LLC expands its local service into new counties in its currently authorized area of Verizon Pennsylvania LLC, Verizon North LLC, Commonwealth Telephone Company d/b/a Frontier Communications Commonwealth Telephone Company; Frontier Communications of Pennsylvania, LLC; Frontier Communications of Breezewood, LLC; Frontier Communications of Canton, LLC.; Frontier Communications of Lakewood, LLC; and Frontier Communications of Oswayo River, LLC, FirstLight Networks, LLC shall contact the appropriate 911 coordinators, complete appropriate documents for 911 service for each, and provide the service list to said 911 coordinators with its tariff revisions as verification that arrangements are underway for the provisioning of emergency 911 service in the additional exchanges.

8. That if FirstLight Networks, LLC should desire to expand its service territory to that of additional incumbent local exchange carriers, FirstLight Networks, LLC shall file an Application to amend its Certificate of Public Convenience and comply with all the requirements of the Application, including the completion of the affidavit and requirements thereto concerning Emergency 911 service.

9. That FirstLight Networks, LLC shall be actively engaged in providing telecommunications services on an annual basis within the Commonwealth of Pennsylvania within one calendar year of receiving a Certificate of Public Convenience,

or seek an extension of the one-year time frame, consistent with the *Final Order Regarding the Commission's Plan to Implement a One-Year Timeframe for Inactive Telecommunication Carriers to Provide Service on an Annual Basis within the Commonwealth of Pennsylvania*, Docket No. M-2011-2273119 (Order entered July 19, 2012).

10. That FirstLight Networks, LLC, shall comply with all the provisions of the Public Utility Code, as now exist or as may be hereafter amended, and with all pertinent rules, regulations, and Orders of this Commission, now in effect or as may be prescribed by this Commission, including those identified in this Order.

11. That the authority granted herein, to the extent that it duplicates authority now held by or subsequently granted to FirstLight Networks, LLC, shall not be construed as conferring more than one operating right to FirstLight Networks, LLC.

12. That FirstLight Networks, LLC shall maintain accurate accounting records that properly classify and segment its Competitive Local Exchange Carrier, Interexchange Carrier Reseller, Interexchange Carrier Facilities-Based and Competitive Access Provider revenues from its operations within the Commonwealth and file with the Commission an accurate annual financial report and an accurate separate statement of all gross intrastate (wholesale and retail) revenues for fiscal assessment purposes.

13. That FirstLight Networks, LLC shall maintain accurate accounting records that properly classify and segment its gross retail intrastate revenues for purposes of the Pennsylvania Universal Service Fund contribution assessment report.

14. That in accordance with Commission Orders entered October 5, 2005, at Docket No. M-00041857 and on August 21, 2006, at Docket No. L-00050176; FirstLight Networks, LLC shall follow the reporting requirements outlined at the following website: https://www.puc.pa.gov/media/3401/telco_reporting_requirements_2025.pdf.

15. That FirstLight Networks, LLC shall file such affiliated interest agreements as may be necessary relative to any transactions with affiliates within thirty (30) days of this Order.

16. That FirstLight Networks, LLC shall make 711 abbreviated dialing available to access Telecommunications Relay Service and to arrange its switching equipment to translate these calls to the assigned toll-free number, (888) 895-1197, in order to route calls to the Telecommunications Relay Service Provider, in accordance with the Commission's Order entered on February 4, 2000, at Docket No. M-00900239.

17. That changes and/or additions made to an approved, filed tariff shall be made in the form of supplements, consecutively numbered in the order of their filing dates, and the tariff designation shall be in the following manner: Supplement No. ___ to Tariff Telephone Pa. P.U.C. No. ____.

18. That FirstLight Networks, LLC shall add its Pennsylvania tariff to its website within thirty (30) days of the filing of its Initial Tariff and mark it "Pending." Within thirty (30) days of receipt of its Certificate of Public Convenience, FirstLight Networks LLC shall make any required modifications to the tariff on its website and remove the "Pending" notation. Thereafter, FirstLight Networks, LLC will continually update the website whenever any supplemental revisions to the tariff are approved by the Commission such that the website tariff is a true and accurate representation of its tariff on file with the Commission.

19. That within thirty (30) days of receipt of its Certificate of Public Convenience, FirstLight Networks, LLC shall contact Cyndi Page (717) 787-5722; cypage@pa.gov) of the Commission's Office of Communications to create a link from the Commission's website to the FirstLight Networks, LLC's website.

20. That in the event that FirstLight Networks, LLC has not, on or before sixty (60) days (120 days including an approved extension) from the date of entry of this

Order, complied with the requirements set forth herein, the Application at Docket Nos. A-2025-3058053 and A-2025-3058052 shall be dismissed and the authority granted herein revoked without further Commission Order.

21. That upon the approval of the Initial Tariffs, Certificates of Public Convenience shall be issued authorizing FirstLight Networks, LLC to furnish services as a Competitive Access Provider throughout the Commonwealth of Pennsylvania and as a Competitive Local Exchange Carrier within the service territories of Verizon Pennsylvania LLC, Verizon North LLC, Commonwealth Telephone Company d/b/a Frontier Communications Commonwealth Telephone Company; Frontier Communications of Pennsylvania LLC; Frontier Communications of Breezewood LLC; Frontier Communications of Canton LLC.; Frontier Communications of Lakewood LLC; and Frontier Communications of Oswayo River LLC, consistent with this Order.

22. That if FirstLight Networks, LLC plans to cease doing business within the Commonwealth of Pennsylvania, it shall request authority from the Commission for permission prior to ceasing as described in its Application and the body of this Order.

23. That a copy of this Order be served on the Bureau of Registration and Taxpayer Management in the Pennsylvania Department of Revenue and the Pennsylvania Emergency Management Agency Bureau of 9-1-1 Programs.

BY THE COMMISSION,



Matthew L. Homsher
Secretary

(SEAL)

ORDER ADOPTED: March 12, 2026

ORDER ENTERED: March 12, 2026

FirstLight Networks, LLC
Docket Nos. A-2025-3058052 and A-2025-3058053
Proposed tariffs for Competitive Local Exchange Carrier and Competitive Access
Provider

The proposed tariff contains certain deficiencies that must be addressed by the Applicant before the tariff can be approved and the Certificate of Public Convenience issued. **The Applicant must submit a copy of this Appendix with its revised compliance tariff. On that copy please note the page/sheet of the compliance tariff where the required revision is located for each item below.**

Tariff deficiencies noted – CLEC (A-2025-3058053) Tariff No. # 1

1. All Pages: Remove “Public Version – Confidential Information Redacted.”
2. Title Page: Labeled as original page No. 1, change to say, “Original Title Page.”
3. Title Page: Change “Frontier Commonwealth Telephone Company PA PC No. 14” to “Commonwealth Telephone Company d/b/a Frontier Commonwealth Telephone Company PA PUC No. 14”
4. Table of Contents Original Page No. 5: Change “Frontier Commonwealth Telephone Company” to “Commonwealth Telephone Company d/b/a Frontier Commonwealth Telephone Company”
5. Original Page No. 2 Explanation of Notes: Change “Original Page No. 2” to “Original Page No. 1.”
6. Original Page No. 1 Section 1: The heading reads “Section 2”, change to “Section 1”.
7. Original Page No. 1 Section 1.1.1: Change “Frontier Commonwealth Telephone Company” to “Commonwealth Telephone Company d/b/a Frontier Commonwealth Telephone Company”
8. Original Page No. 1 Section 2.1.1: Revise so subsection (a) is placed on its own line.
9. Original Page No. 2 Section 2.1.2: Remove or revise any portion of these sections that do not fit within the scope of 52 Pa. Code §69.87 and the Commission Order under docket number M-00981209.
10. Original Page No. 8 Section 2.3.2: Remove “Simple” and add “annually” after 6%.

11. Original Page No. 9 Section 2.3.3: Indicate clearly whether, if bills are paid by mail, the date of the postmark will be considered the date of payment in accordance with 52 PA Code §53.84.
12. Original Page No. 3 Section 2.1.5: Remove section.
13. Original Page No. 10 Section 2.3.5: Remove section, the company can not charge for customer checks being returned.
14. Original Page No. 12 Section 2.6.1: Reference the surcharge locations in the tariff.
15. Original Page No. 16 Section 2.7.4.a.2: Remove “without notice.”
16. Original Page No. 23 Section 2.9.1: Add that the Company will distribute a written statement of its fundamental policy and obligation to maintain confidentiality of customer communications and customer information to its customers annually, in accordance with 52 PA Code § 63.133.
17. Original Page No. 2 Section 6.1.2: Revise that the TRS surcharge is currently set at \$0.00.
18. Original Page No. 1 Section 8.1: Change “Frontier Commonwealth Telephone Company” to “Commonwealth Telephone Company d/b/a Frontier Commonwealth Telephone Company”
19. Original Page No. 2 Section 8: Revise page number to say Original Page No. 2.
20. Original Page No. 2-63 Section 8: Use the full company names, i.e. Verizon North LLC, Verizon Pennsylvania LLC, and Commonwealth Telephone Company d/b/a Frontier Commonwealth Telephone Company.
21. Original Page No. 3-68 Section 8.2.1: Remove every instance where another telephone company is listed in parentheses from the local calling areas (example: (Windstream) or (Commonwealth Tel Co.)).
22. Original Page No. 3 Section 8.2.1: Add Olyphant and Scranton to the local calling areas alongside the Chapman Lake originating exchange.
23. Original Page No. 7 and 8 Section 8: Originating exchange Milford/Log Tavern is on both pages.

Tariff deficiencies noted – CLEC Switched Access (A-2025-3058053) Tariff No. # 2

1. All Pages: Remove “Public Version – Confidential Information Redacted.”
2. All Pages: Remove “Access in the header.”
3. Title Page: Frontier Communication of PA PC should be PUC.
4. Original Page No. 4: Revise, (C) indicates a change, not a changed regulation.
5. Original Page No. 5: Remove the additional 5 under Original Page No. 5.
6. Original Page No. 9 Section 2.1.2.4: Remove or revise this section. The statements are vague and need more detail.
7. Original Page No. 10 Section 2.2: Remove or revise. This section conflicts with the rates in section 5, which are quoted by minute, and the nature of the service outlined within the tariff.
8. Original Page No. 11 Section 2.3: Include whether payments made by mail will be considered paid on the postmark date.
9. Original Page No. 11 Section 2.3.1: Revise to encompass with 66 PA C.S. §1509 which states that bills rendered by a public utility company shall allow for 15 days of nonresidential customers from the date of transmittal of the bill for payment without incurring any late penalties.
10. Original Page No. 11 Section 2.3.4.2: Remove “or the highest rate allowed by law.”
11. Original Page No.12 Section 2.4.1: Where it says “If subsequent payment or usage patterns change, the Company may request an increase in or resubmission of the security deposit as appropriate,” revise to encompass 52 PA Code §53.82 which states that in no instance may deposits be required in excess of the estimated gross bill for any single billing period plus one month.
12. Original Page No. 12 Section 2.4.5: Remove every instance of “simple” when describing interest paid on deposits. Add that interest on deposits will be provided at the rate of 6% annually without deductions for any taxes on such deposits, as outlined in 52 PA Code §53.82.
13. Original Page No. 18 Section 2.8.4.a.2: Remove “without notice.”

14. Original Page No. 21 Section 2.9.1: Remove, the Commission doesn't deal in damages.
15. Original Page No. 27 Section 3.2: Spell out the full term ASR before using the acronym.
16. Original Page No. 29 Section 4.1: Revise "Relevant summaries of such contracts shall be reported as required by the Commission" to say that ICB arrangements will be filed with the Commission.
17. Original Page No. 30 Section 5.1: Break out rates for each ILEC service area, or provide each ILEC's tariff page for switched access rates, or revise to make rates lower than every ILEC.

Tariff deficiencies noted – CAP (A-2025-3058052) Tariff No. # 3

1. All pages: Remove “Public Version – Confidential Information Redacted.”
2. Original Page No. 4 Table of Contents: Revise table of contents. Verify each section is correct. List of modifications starts on page 2, Current Rates starts on page 27, etc.
3. Original Page No. 5: Revise to (C) indicates change rather than changed regulation.
4. Add limit of liability standard language consistent with 52 Pa. Code §69.87 and the Commission Order under docket number M-00981209.
5. Original Page No. 9 Section 2.1.2.7: Remove or revise this section. The statements are vague and need more detail.
6. Original Page 12 Section 2.3.1: Collection Fees. Remove “or highest rate allowed by law.”
7. Original Page 12 Section 2.3.2: Remove the last line of this paragraph or reference section 2.6 on page 14.
8. Original Page 12 Section 2.3.4.2: Remove “or the highest rate allowed by law.”
9. Original Page No.13 Section 2.4.1: Where it says “If subsequent payment or usage patterns change, the Company may request an increase in or resubmission of the security deposit as appropriate,” revise to encompass 52 PA Code §53.82 which states that in no instance may deposits be required in excess of the estimated gross bill for any single billing period plus one month.
10. Original Page No. 13 Section 2.4.5: Remove every instance of “simple” when describing interest paid on deposits. Add that interest on deposits will be provided at the rate of 6% annually without deductions for any taxes on such deposits, as outlined in 52 PA Code §53.82.
11. Original Page No. 26 Section 3.2: Revise “Relevant summaries of such contracts shall be reported as required by the Commission” to say that ICB arrangements will be filed with the Commission.